

The Virginia Beach Planning Commission Public Hearing is carried LIVE on VBTV, which is available on Cox Cable Channel 48, Verizon Cable Channel 45 and on VBgov.com's Media Center webpage at <a href="http://www.vbgov.com/media/pages/videos.aspx">http://www.vbgov.com/media/pages/videos.aspx</a>. The meeting is recablecast on Cox Channel 48 and Verizon Channel 45 the following morning at 9 a.m. and on Cox Channel 47 and Verizon Cable Channel 47 at 7 p.m. on the two consecutive Fridays following the live meeting. The meeting will also be available on the Media Center webpage for two months beginning the Friday after the live hearing.

## **Planning Commission Hearing Procedures**

A Public Hearing of the Virginia Beach Planning Commission will be held on **Wednesday**, **March 8**, **2023** at **12:00 p.m.** in the Council Chamber at City Hall, **2**<sup>nd</sup> Floor at **2401** Courthouse Drive Building 1, Virginia Beach, VA **23456**. Members of the public will be able to observe the Planning Commission meeting through livestreaming on www.vbgov.com, broadcast on VBTV, and via WebEx. Citizens who wish to speak can sign up to speak either in-person at the Council Chamber or virtually via WebEx by completing the two-step process below. A Staff briefing session will be held at 9:00 a.m.. All interested parties are invited to observe.

If you wish to make comments virtually during the public hearing, please follow the **two-step process** provided below:

- Register for the WebEx at: <a href="https://vbgov.webex.com/vbgov/onstage/g.php?MTID=eac1b74b8a6648b2c8e31">https://vbgov.webex.com/vbgov/onstage/g.php?MTID=eac1b74b8a6648b2c8e31</a> 40340df053e7
- 2. Register with the Planning Department by calling 757-385-4621 or via email at mbharris@vbgov.com prior to 5:00 p.m. on March 7, 2023.

Copies of the proposed plans, ordinances, amendments and/or resolutions are on file and may be examined by appointment in the Planning Department at 2875 Sabre St, Suite 500, Virginia Beach, VA 23452 or online at www.vbgov.com/pc. For information call 757-385-4621. Staff Reports will be available on the webpage 5 days prior to the meeting.

If you require a reasonable accommodation for this meeting due to a disability, please call the Planning Department at 757-385-4621. If you are hearing impaired, you can contact Virginia Relay at 711 for TDD service. The meeting will be broadcast on cable TV, www.vbgov.com and Facebook Live.

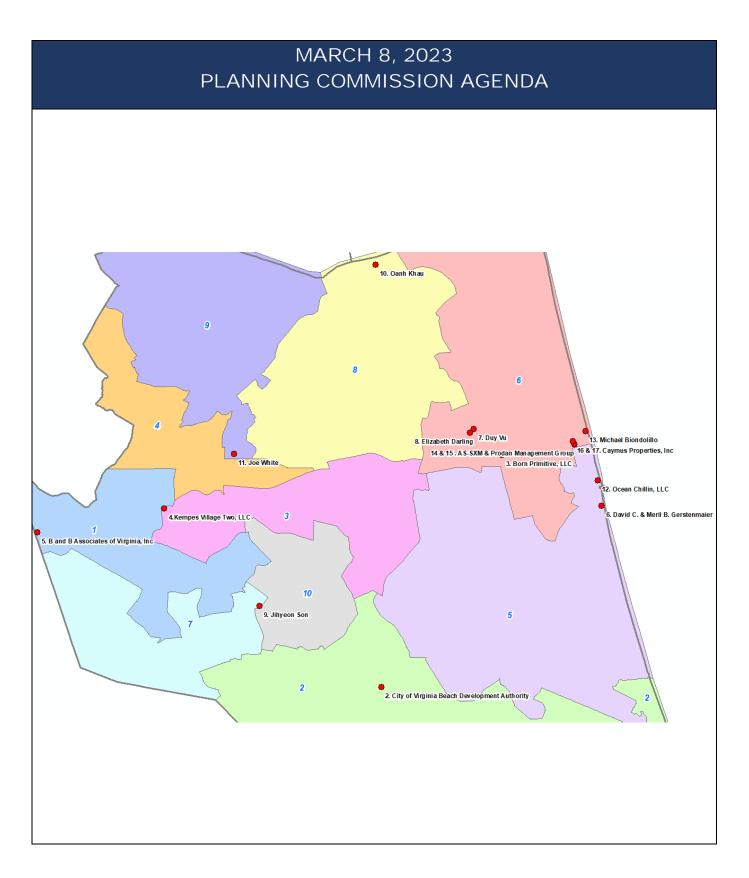
Please check our website at www.vbgov.com/pc for the most updated meeting information.

# **Planning Commission Hearing Procedures**

The following describes the order of business for the Public Hearing.

- 1. Withdrawals and Deferrals: The first order of business is the consideration of withdrawals or requests to defer an item. The Commission will ask those who are signed up to speak at the hearing if there are any requests to withdraw or defer an item that is on the agenda. Please note the requests that are made, as one of the items being withdrawn or deferred may be the item that you have an interest in. Please confine your remarks to the deferral or withdrawal request and do not address the issues of the application in other words, please let the Commission know why deferring or withdrawing the application is unacceptable rather than discussing what your specific issue is with the application.
- 2. Consent Agenda: The second order of business is consideration of the "consent agenda." The consent agenda contains those items that the Planning Commission believes are unopposed and which have a favorable Staff recommendation. If an item is placed on the Consent Agenda, that item will be heard with other items on the agenda that appear to be unopposed and have a favorable staff recommendation. The Commission will vote on all of the items at one time. Once the Commission has approved the item as part of the Consent Agenda, it is deemed approved and will not be discussed any further.
- 3. **Regular Agenda:** The Commission will then proceed with the remaining items on the agenda, according to the following process:
  - a. The applicant or applicant's representative will have 10 minutes to present its case.
  - b. Next, those who wish to speak in support to the application will have 3 minutes to present their case.
  - c. If there is a spokesperson for the opposition, he or she will have 10 minutes to present their case.
  - d. All other speakers not represented by the spokesperson in opposition will have 3 minutes.
  - e. The applicant or applicant's representative will then have 3 minutes for rebuttal of any comments from the opposition.
  - f. There is then discussion among the Commission members. No further public comment will be heard at that point.
  - g. The Commission does not allow slide or computer generated projections other than those prepared by the Planning Department Staff.
  - h. The Commission asks that speakers not be repetitive or redundant in their comments. Petitions may be presented and are encouraged. If you are part of a group, the Commission requests, in the interest of time, that you use a spokesperson.

Planning Commission action is not a final determination regarding the application, but only a recommendation to the City Council of the viewpoint of the Planning Commission. Final determination of the application will be made by City Council at a later date after public notice in the Virginian Pilot/Beacon.



#### PLANNING COMMISSION AGENDA

Α.

#### COMMENTS BY DIRECTOR OF PLANNING AND CHAIR OF COMMISSION

В.

#### **BRIEFINGS**

1. Temporary Parking Lots in the OR Amendment, Hannah M. Sabo – Zoning Administrator

## 12:00 P.M. - PUBLIC HEARING

1.

#### City of Virginia Beach

An Ordinance to amend Section 104 of the City Zoning Ordinance pertaining to the use of civil penalties.

2.

# City of Virginia Beach Development Authority

(Applicant)

City of Virginia Beach Development Authority & YCH, LLC (Property Owners)

#### **Modification of Proffers**

**Address:** Parcels between 2009 Hudome Way to Tournament Drive & parcel on the southeast corner of

Princess Anne Road & Tournament Drive **GPIN(s):** 1494459345, Portion of 1494170763,

1494086398

City Council: District 2, formerly Princess Anne

Accela Record(s): 2023-PCCC-00006

SGA: No

Overlay: ITA Overlay Staff Planner: Hoa N. Dao

Request to amend the Design and Development Guidelines.

3.

#### **Born Primitive, LLC** (Applicant)

Modern Savage Investments, LLC (Property Owner)

#### **Modification of Proffers**

**Address:** Southeastern corner of the intersection of Virginia Beach Boulevard & North Oceana Boulevard **GPIN(s):** 2417057714, 2417150755, 2417059705,

2417152724, 2417154801

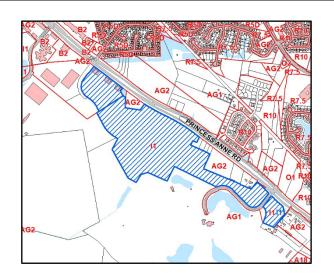
City Council: District 6, formerly Beach Accela Record(s): 2023-PCCC-00005

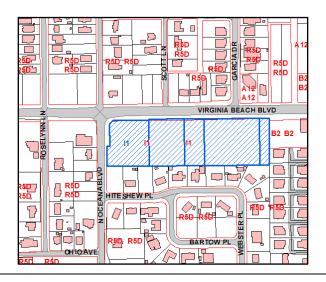
SGA: No Overlay: No

Staff Planner: Marchelle Coleman

Request to amend the site layout and building design that

was previously proffered.





<u>Kempes Village Two, LLC</u> (Applicants & Property Owners)

#### **Modification of Conditions**

Address: East of the intersection at Oakmears Crest

& Princess Anne Road

**GPIN(s):** 1466684796, 1466686587, 1466689305,

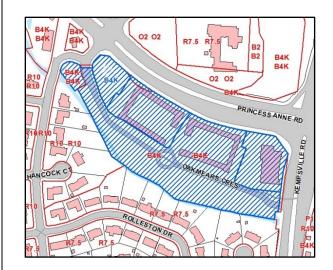
1466782352

City Council: District 3, formerly Kempsville Accela Record(s): 2022-PCCC-00302

SGA: No

Overlay: Historic Kempsville Staff Planner: Elizabeth Nowak

Request to amend previous approval to eliminate the non-residential use component and to increase the maximum number of dwellings allowed from 170 to 186 units, resulting in a density of 18.6 units/acre.



5.

<u>B and B Associates of Virginia, Inc</u> (Applicant) Indian River Apartments, LLC (Property Owner)

**Change in Nonconformity** (Expansion of Apartment Complex)

Address: 1008 Mineola Drive

**GPIN(s):** 1446959553

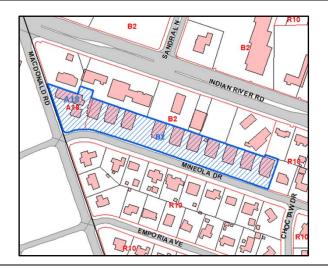
City Council: District 1, formerly Kempsville Accela Record(s): 2022-PCCC-00290

SGA: No Overlay: No

Staff Planner: Michaela D. McKinney

Request to construct a 1,700 square foot building for a

leasing office and fitness facility.



David C. & Meril B. Gerstenmaier (Applicant)

**Street Closure** 

Adjacent Addresses: 650 S. Atlantic Avenue & Lot

22, Block 20, Croatan Beach

Adjacent GPIN(s): 2426398037 & 2426399120

City Council: District 5, formerly Beach Accela Record(s): 2023-PCCC-00001

SGA: No Overlay: No

Staff Planner: Michaela D. McKinney

Request to close approximately 750 square feet of the 15-

foot alley in Croatan Beach.

7.

**Duy Vu** (Applicant)

Davisville Properties, LLC (Property Owner)

**Conditional Use Permit** (Tattoo Parlor)

Address: 737 First Colonial Road, Unit 212

**GPIN(s):** 2407791187

City Council: District 6, formerly Beach Accela Record(s): 2022-PCCC-00259

SGA: Yes - Hilltop Overlay: No

Staff Planner: Michaela D. McKinney

Request to operate a Tattoo Parlor for the application of permanent make-up within a unit of the Marketplace at

Hilltop Shopping Center.

8.

Elizabeth Darling (Applicant)

**Procopis John Damalas Family Limited** 

Partnership (Property Owner)

**Conditional Use Permit** (Tattoo Parlor)

Address: 1776 Laskin Road, Unit 104

**GPIN(s)**: 2407685699

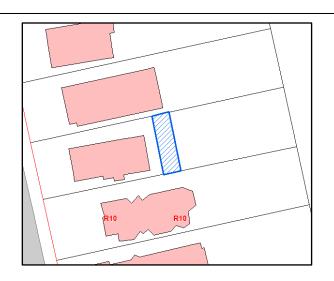
City Council: District 6, formerly Beach Accela Record(s): 2023-PCCC-00008

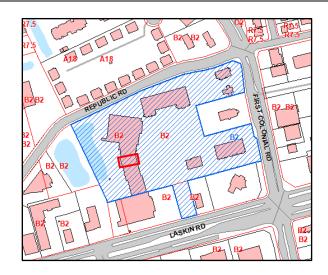
SGA: Yes - Hilltop

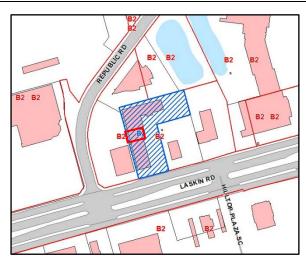
Overlay: No

Staff Planner: Michaela D. McKinney

Request to operate a Tattoo Parlor for traditional tattooing within a unit of the Damalas Centre Shopping Center.







Jihyeon Son (Applicant)

SCI Lynnhaven Fund, LLC (Property Owner)

Conditional Use Permit (Tattoo Parlor)

Addresses: 2077 Lynnhaven Parkway, Suite 103

**GPIN(s):** Portion of 1475859946

Council District: District 7, formerly Rose Hall

Accela Record(s): 2022-PCCC-00286

SGA: No Overlay: No

Staff Planner: Michaela D. McKinney

Request to operate a tattoo parlor within a unit of the Salem Crossing Shopping Center.

10.

Oanh Khau (Applicant)

Sam Cape Henry Plaza, LLC (Property Owner)

**Conditional Use Permit** (Tattoo Parlor)

Address: 2817 Shore Drive, Suite 112

**GPIN(s)**: 1590401698

City Council: District 8, formerly Lynnhaven Accela Record(s): 2022-PCCC-00300

SGA: No

Overlay: Shore Drive

Staff Planner: Madison B. Eichholz

Request to operate a Tattoo Parlor for the application of permanent make-up within a unit of the Cape Henry Plaza Shopping Center.

11.

Joe White (Applicant)

Pembroke Square Associates, LLC (Property

Owner)

#### **Alternative Compliance**

Addresses: 4564 Virginia Beach Boulevard

**GPIN(s):**1477554898

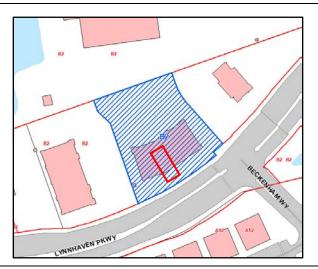
**City Council:** District 9, formerly Bayside **Accela Record(s):** 2022-PCCC-00291

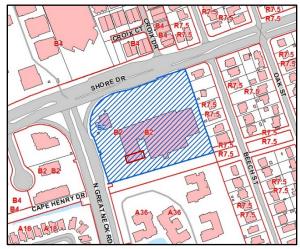
SGA: Yes - Pembroke

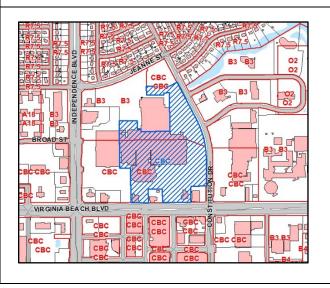
Overlay: No

Staff Planner: Brandon Hackney

Request to install an illuminated sign.







#### SHORT TERM RENTALS

12.

Ocean Chillin, LLC (Applicant & Property Owner)

**Conditional Use Permit** (Short Term Rental)

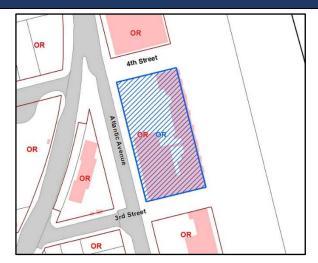
Address: 303 Atlantic Avenue, Unit 300

**GPIN(s):** 24273224031510

City Council: District 5, formerly Beach Accela Record(s): 2022-PCCC-00301

SGA: Yes – Resort Area Overlay: OR Overlay

Staff Planner: Garek Hall Hannigan



Request for a 3-bedroom Short Term Rental.

13.

<u>Michael Biondolillo</u> (Applicant) **Helen A. Lewis** (Property Owner)

Conditional Use Permit (Short Term Rental)

Address: 2113 Atlantic Avenue, Unit 2C

**GPIN(s):** 24271868788240

City Council: District 6, formerly Beach Accela Record(s): 2022-PCCC-00294

SGA: Yes – Resort Area Overlay: OR Overlay

Staff Planner: Garek Hall Hannigan

Request for a 2-bedroom Short Term Rental.

14.

AS-SXM, LLC (Applicant & Property Owner)

**Conditional Use Permit** (Short Term Rental)

Address: 1800 Baltic Avenue

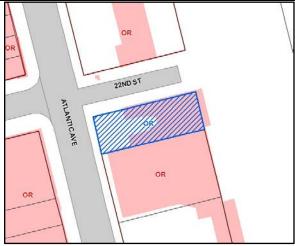
**GPIN(s)**: 2427072197

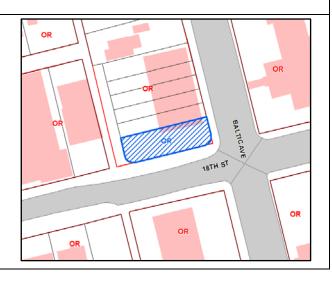
City Council: District 6, formerly Beach Accela Record(s): 2023-PCCC-00002

SGA: Yes – Resort Area Overlay: OR Overlay

Staff Planner: Garek Hall Hannigan

Request for a 2-bedroom Short Term Rental.





Prodan Management Group, LLC (Applicant &

Property Owner)

Conditional Use Permit (Short Term Rental)

**Address:** 503 18<sup>th</sup> Street **GPIN(s):** 2427072197

City Council: District 6, formerly Beach Accela Record(s): 2023-PCCC-00003

**SGA:** Yes – Resort Area **Overlay:** OR Overlay

Staff Planner: Garek Hall Hannigan

Request for a 2-bedroom Short Term Rental.

16. & 17.

**<u>Caymus Properties, Inc.</u>** (Applicant & Property

Owner)

Conditional Use Permit (Short Term Rental)

Addresses: 509 19th Street & 511 19th Street

**GPIN(s):** 2427070524, 2417979583 **City Council:** District 6, formerly Beach

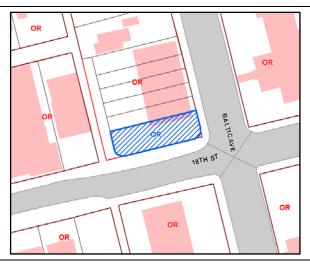
Accela Record(s): 2022-PCCC-00296, 2022-PCCC-

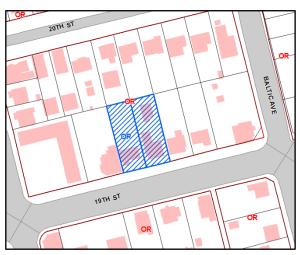
00299

**SGA:** Yes – Resort Area **Overlay:** OR Overlay

Staff Planner: Garek Hall Hannigan

Requests for two, 3-bedroom Short Term Rentals.







# Applicant City of Virginia Beach Planning Commission Public Hearing March 8, 2023 Short Term Rental

Agenda Item

1

#### Request

An Ordinance to amend Section 104 of the City Zoning Ordinance pertaining to the use of civil penalties.

#### **Summary of Request**

This amendment proposes to amend Section 104 of the City Zoning Ordinance, which prescribes how violations and penalties of the Ordinance are assessed. Most zoning violations are criminal misdemeanors. Section 104(b) lists specific sections of the ordinance for which a civil penalty can be assessed, specifically those sections relating to signage and short term rentals. A zoning civil penalty is assessed at two hundred dollars (\$200.00) for the initial summons and not more than five hundred dollars (\$500.00) for each additional summons. When such civil penalties total five thousand dollars (\$5,000.00) or more, the violation may be prosecuted as a criminal misdemeanor.

Through the enforcement of short term rentals, Staff identified changes to section 104(b) that would streamline the process by clarifying the sections that could be assessed as a civil penalty. The proposed amendment has the following updates:

- Language added to include any section that applies to the use of property as a short term rental as a civil penalty
- Remove section 1903 which was a typographical error in the original adopted ordinance

If approved section 104(b) would continue to allow staff to enforce the short term rental ordinances as civil penalties.

#### Recommendation

Staff recommends approval of this Ordinance as it will streamline the process for enforcing short term rentals as civil penalties.

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32	THE CITY ZONING THE USE OF CIVIL Section Amended: Ordinance  WHEREAS, the public necessity, practice so require;  BE IT ORDAINED BY THE COMBEACH, VIRGINIA:  That Section 104 of the City reordained to read as follows:  Sec. 104. Violations and penalties.   (b) Any person who violates any provisection 1903 2303, or the use regulating City Zoning Ordinance hereof shall hundred dollars (\$200.00) for the indollars (\$500.00) for each additional shall not preclude the institution pursuant to section 103(a) of this oresults in injury to any person, be phowever that when such civil penalmore, the violation may be prosecution.	\$ 104 of the City Zoning  convenience, general welfare and good zoning  ITY COUNCIL OF THE CITY OF VIRGINIA  Zoning Ordinance is hereby amended and  vision of Part B of Article 2, section 241.2, er  ulations regarding only short term rentals, of the be assessed a civil penalty in the amount of two nitial summons and not more than five hundred all summons. The assessment of a civil penalty of a civil action by the zoning administrator ordinance, but no such violation shall, unless it prosecuted as a criminal misdemeanor, provided alties total five thousand dollars (\$5,000.00) or
	Planning Department	City Attorney's Office
	CA15978 R-2 January 30, 2023	



# Applicant City of Virginia Beach Development Authority Property Owners City of Virginia Beach Development Authority & YCH, LLC

Planning Commission Public Hearing **March 8, 2023**City Council **District 2**, formerly Princess Anne

Agenda Item

2

#### Request

**Modification of Proffers** (To Amend the Design and Development Guidelines)

#### **Staff Recommendation**

Approval

#### **Staff Planners**

Hoa N. Dao & Marchelle Coleman

#### Location

Parcels between 2009 Hudome Way to Tournament Drive, & parcel on the southeast corner of Princess Anne Road and Tournament Drive

#### **GPINs**

1494459345, Portion of 1494170763, 1494086398

#### **Site Size**

+/- 113 acres

#### **AICUZ**

65-70 dB DNL, 70-75 dB DNL

#### Watershed

**Southern Rivers** 

#### **Existing Land Use and Zoning District**

Cultivated field, wooded areas, office (approved site plan) / I-1 Light Industrial

# **Surrounding Land Uses and Zoning Districts North**

**Princess Anne Road** 

Single-family dwellings, wooded parcels / AG-2 Agricultural, R-10 Residential O-1 Office

#### South

Cultivated field, golf course / AG-1 Agricultural

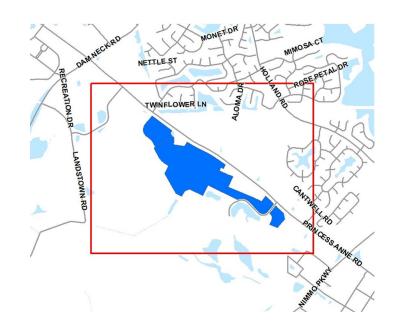
**Tournament Drive** 

Single-family dwellings / AG-2 Agricultural

#### West

**Hudome Way** 

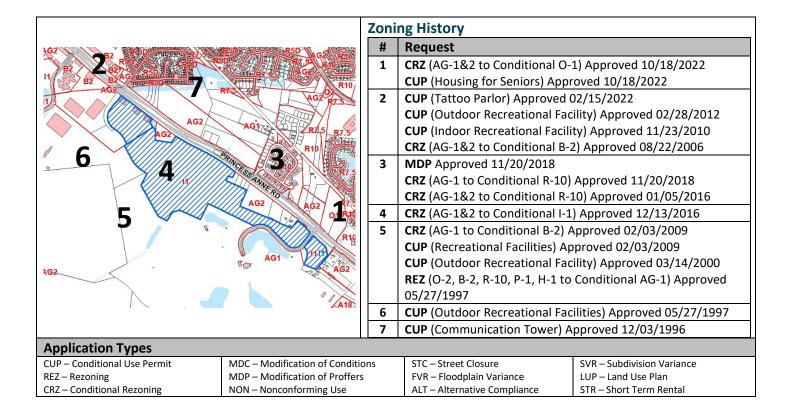
Manufacturer, medical office / I-1 Light Industrial, B-2 Community Business





#### **Background & Summary of Proposal**

- In December 2016, City Council approved a rezoning request of approximately 146 acres from AG-1 & AG-2 Agricultural Districts to Conditional I-1 Industrial District for the establishment of the Princess Anne Commons Biomedical Park (Park). It was envisioned that the rezoning of the property would assist the Virginia Beach Development Authority (VBDA) in marketing the site as the "VA Beach Bio Research Park" (Bio Park) to support medical and research institutions. As part of this Conditional Rezoning Agreement, the applicant established Design and Development Guidelines to ensure the Park would be attractive and developed cohesively. Ultimately, the planned Bio Park did not align with market demands, leaving the majority of the Park vacant.
- In response to recent growth in other industry sectors, the applicant seeks to amend the Proffer Agreement and
  Design and Development Guidelines to expand the Park's focus to research, education, technology, manufacturing,
  finance, business, and other commercial uses.
- The proposed revision to the Design and Development Guidelines would apply to approximately 113 of the total 146
  acres as depicted in the Site Layout Plan on Page 9 of this report. The remaining portion of the Park would remain
  under the 2016 Guidelines.
- The new Design & Development Guidelines seek to:
  - o change the name of the Park from "Princess Anne Commons Biomedical Park" to "Innovation Park",
  - update photos/illustrations,
  - reduce redundancy and better align the document with current codes and requirements,
  - permit more flexibility with new and innovative materials and construction methods, and
  - provide more guidance on light industrial and advanced manufacturing building types.
- Letters were mailed to property owners within the Park to allow them an opportunity to be party to this application. One property owner, YCH, LLC, accepted.
- The Park is located within the 65-70 and 70-75 dB DNL noise zone of the AICUZ and within the Interfacility Traffic Area (ITA).
- The applicant appeared before the Transition Area / Interfacility Traffic Area Committee (TA/ITA) on March 2, 2023, to brief the Committee on the proposal. The Committee raised concerns over the changes to the Design Criteria and Development Guidelines and the overall change in the vision for the Park. No definitive decision was made, and no vote was taken.



#### **Evaluation & Recommendation**

The request to update the Design and Development Guidelines for Innovation Park, formerly Bio Park, in Staff's opinion, is acceptable. The current Design and Development Guidelines are outdated and no longer align with the development pattern originally envisioned for the Park. Other property owners within the Park were informed of the request to update the design guidelines and chose not to be included with this request. Those properties will remain under the existing Design Guidelines adopted in 2016.

Overall, the new Design and Development Guidelines provide improved screening requirements and allow greater flexibility with building materials, while retaining guidelines to ensure the Park develops into an attractive "park-like" setting with continuity of open spaces from the surrounding Princess Anne Commons.

Description of Change(s)	2016 Design Guidelines Reference Page Number(s)	Updated Design Guidelines Reference Page Number(s)
<b>Updated:</b> Business Park name change from "Princess Anne Commons Biomedical Park" to the "Innovation Park"	Cover	Cover
<b>Updated:</b> <i>Imagery &amp; Document Design</i> New and updated photos to better illustrate the current developments in Princess Anne and the Innovation Park. More userfriendly, visually compelling, and organized document.	all	all
Updated: Table of Contents Page	Three sections:	Four sections:

<b>Updated:</b> Princess Anne Commons Map and Innovation Park Map	1-2 and 1-3	4 and 5
•	1 1 1 2 2 2 4 2	2.6
SEC. 1 INTRODUCTION	1-1, 1-2 and 1-3	3, 6
New: 1.1 Innovation Park specific background and		
introduction for the Innovation Park		
New: 1.3 Improvements by VBDA		
The Innovation Park offers shovel-ready sites,		
roadway access, water, sewer and electric utilities within		
the right-of-way and stormwater treatment of up to 60%		
of the impervious site coverage.		
<b>Removed:</b> References to several sets of guidelines for		
different types of development and activities envisioned		
in Princess Anne Commons and references to the park as		
the "VA Beach Bio Research Park" or 'BioPark'.		
<b>New:</b> 1.6 Applicable Codes names the Virginia Beach	N/A	6
Development Authority (VBDA) as the Park owner and		
lists the current zoning and design and engineering		
standards that govern land development in the Park.		
SEC. 2 SITE DESIGN	2-1 through 2-6	8-10
Section renamed from "Site Planning" to "Site Design" &	_	
reorganized		
2.4 Landscape and Plantings: Edited for clarity and	2-1 & Appendix A (2-16	9 & 10
consistency with what is expected above and beyond the	through 2-21)	
City of Virginia Beach's Landscape Ordinance within the	,	
Innovation Park. Much of Appendix A was incorporated		
into section's text.		
Access and Circulation	2-1, 2-2 and 2-3	8
Removed: Diagram on page 2-2 and topics organized into		
body of text		
Parking	2-4 & 2-6	8
<b>New:</b> "Buildings with views from or with frontage along		
Princess Anne Road should generally be oriented to the		
front of the site closest to Princess Anne Road with		
parking areas located in the rear."		
Removed: "Landscaping for the parking area should be		
strategically located to provide visual relief, shading of		
the lot, green areas, and screening while ensuring that		
lines-of-sight are maintained, both at the time of planting		
and when the plants have matured."		
New: 2.3 Fencing	N/A	9
Perimeter fencing is a crucial physical security element to		
certain facilities in order to funnel visitors to designated		
entry points.		
Fencing should be limited to side and rear yards and		
coupled with planting. When fencing fronts any primary		
public roadways it should be located behind a landscape		
screen, making the plantings the most visible feature		
from the street or adjacent parcels. Fencing in front yards		
should be decorative use only and should not visually		
should be accordative use only and should not visually	<u> </u>	

	1	T
obstruct the building. Metal fencing with neutral color is		
preferred.	21/2	10
New: Outdoor Amenity Areas	N/A	10
Outdoor amenity areas, such as entry courtyards, break		
areas, patios and pavilions, for employees and visitors to		
the businesses within the Park are highly encouraged.		
New: Signage	N/A	10
All signage in the Innovation Park must comply with the		
Sign Regulations of the City of Virginia Beach zoning		
ordinance, as amended. In addition, 10 other conditions		
are listed for signs to conform to within the Innovation		
Park.		
SEC. 3 BUILDING DESIGN	2-7 through 2-15	11-14
New: Building Façade	2-8 & 2-9	12
"The front face(s) of buildings should incorporate higher		
levels of architectural articulation continuity of design is		
encouraged on the side and rear faces"		
Replaced: Joint Use Library modern design example with		
multiple contemporary and light industrial/advance		
manufacturing examples from around the country		
New: Exterior Materials and Palette	2-9 & 2-10	12
"Exterior building materials should be of high quality,		
durable, aesthetically pleasing, and sustainable, including,		
but not limited to, brick, stone, concrete, masonry, glass		
and metal panels."	0.10	10011
New: Outdoor Storage, Staging & Services Areas	2-12	13 & 14
Loading/service, outdoor storage and staging areas are		
permitted in the Park but must be concealed from public		
right-of-way view to the greatest extent possible and		
located at the rear of the building. Year-round screening		
may consist of walls and plant materials. Wall screening		
materials must be compatible with the primary structure.		
Access to these areas should be minimized and arranged		
so that maneuvering is avoided on public streets.	2.42 th seconds 2.45	N1/A
Removed: Parking Structures Section	2-12 through 2-15	N/A
Density within the Innovation Park is not anticipated to		
ever require a parking structure.	NI/A	15
New: Review by VBDA Section	N/A	15
Added to clarify and provide guidance on the approval		
process.  Edited and Polosated: Appendix A. Sections A.C.	2.16 through 2.10	0.10
Edited and Relocated: Appendix A, Sections A-C Appendix A was edited for clarity and consistency with	2-16 through 2-19	9, 10
what is expected above and beyond the City of Virginia		
Beach's Landscape Ordinance within the Innovation Park.		
Appendix A was incorporated into the main document's		
"Landscape and Plantings" Section.		
Edited and Relocated: Appendix A, Section D	2-19	14
Edited and Relocated: Appendix A, Section D  Edited for current lighting technologies and incorporated	Z-13	14
into main document text of "Exterior Building Lighting"		
section.		
Replaced: Appendix A, Section E	2-20 & 2-21	10
nepiacea. Appendix A, Section L	2 20 Q 2-21	1 10

The "Site Furniture" section of Appendix A was replaced	
by the "Outdoor Amenity Areas" section on page 10. The	
various screening requirements and planting diagrams in	
Appendix A were replaced with Figures 2.5 & 2.6 on page	
10.	

As the proposed revisions to the Design and Development Guidelines will simplify the review process for developments within the Park and aligns with current codes and regulations, Staff recommends approval of this request subject to the proffers below.

#### **Proffers**

The following are proffers submitted by the applicant as part of a Conditional Zoning Agreement (CZA). The applicant, consistent with Section 107(h) of the City Zoning Ordinance, has voluntarily submitted these proffers in an attempt to "offset identified problems to the extent that the proposed rezoning is acceptable," (§107(h)(1)). Should this application be approved, the proffers will be recorded at the Circuit Court and serve as conditions restricting the use of the property as proposed with this change of zoning.

#### Proffer 1:

The Property is hereby removed and released from the Existing Proffers and said Property will now be subject to the proffers contained herein.

#### Proffer 2:

Excluding the Property specifically described on <u>Exhibit A</u>, the remaining parcels of land located within the Innovation Park and not owned by the Applicants shall remain subject to the Existing Proffers, which remain in full force and affect.

#### Proffer 3:

Further conditions may be required by the City during detailed Site Plan review and administration of applicable City codes by all City agencies and departments.

#### Proffer 4:

Fencing on the Property, other than for screening purposes and where it is necessary for the security of certain facilities or necessary to funnel visitors to designated entry points, is prohibited. The VBDA shall approve all proposed fences for material, color, location, coupled plantings and overall impact.

#### Proffer 5:

Temporary facilities, other than construction related facilities, shall not be permitted within the front yards and when located in the rear yards, shall be removed immediately upon completion of the permanent facility.

#### Proffer 6:

All loading/service, refuse, outdoor storage and staging areas must be concealed from public right-of-way view to the greatest extent possible and located at the rear of the building. Year-round screening may consist of walls and plant materials. Wall screening materials must be compatible with the primary structure. The extent of the screen wall and plantings shall be subject to VBDA approval.

#### Proffer 7:

Those uses permitted in I-1 are permitted on the Property. Those uses requiring a Conditional Use Permit from City Council shall continue to do so.

#### Proffer 8:

The Innovation Park Design and Development Guidelines, dated January 2023, is attached hereto as <u>Exhibit B</u> and incorporated herein by reference for additional specifications, conditions and requirements related to design requirements, improvements by VBDA, site design, parking, fencing, landscape and plantings, signage, building design, building materials and palette, and exterior lighting in the Innovation Park.

**Staff Comments**: Staff has reviewed the Proffers listed above and finds them acceptable. The City Attorney's Office has reviewed the agreement and found it to be legally sufficient and in acceptable legal form.

#### 2016 Proffers that Remain in Effect for the Remainder of the Park

#### Proffer 1:

The following, which are listed in Section 1001(a) of the Zoning Ordinance as principal and conditional uses in the I-1 Light Industrial District, shall be the only uses permitted on the Property. Any principal or conditional use listed in Section 1001(a), but not listed below, shall not be permitted on the Property:

- a. Building-mounted antennas, as specified in Section 1001(a);
- b. Business, medical, financial, nonprofit, professional and similar office buildings;
- c. Communication towers, as specified in Section 1001(a);
- d. Fiber-optics transmission facilities;
- e. Manufacturing, processing, extracting, packaging or fabricating establishments; provided that the following uses shall not be allowed: (i) Explosive manufacturing, storage and distribution; (ii) petroleum processing; (iii) processing or outside storage of salvage, scrap or junk;
- f. Printing, lithographic or publishing establishments;
- g. Public buildings and grounds;
- h. Public schools, colleges and universities, and private schools, colleges and universities having similar academic curriculums:
- Public utilities installations and substations including offices, as specified in Section 1001(a);
- Public utility transformer stations and major transmission lines and towers (fifty thousand (50,000) volts or more);
- k. Radio or television transmission and relay stations;
- I. Small wireless facilities, as specified in Section 1001(a);
- m. Vocational, technical, industrial and trade schools;
- n. Wholesaling, warehousing, storage or distribution establishments; and
- o. Wind energy conversion systems, as specified in Section 1001(a).

#### Proffer 2:

Accessory structures and uses shall be permitted as set forth in Section 1001(b) of the Zoning Ordinance.

#### Proffer 3:

The architectural style, exterior building materials, and site design shall be substantially in accordance with the "Design and Development Guidelines – Princess Anne Commons Biomedical Park."

#### **Comprehensive Plan Recommendations**

The Comprehensive Plan designates this area of the city as being within the Princess Anne Special Economic Growth Area and the Interfacility Traffic Area. Since the Property is impacted by the AICUZ high noise zones, all proposed land uses in this area must align with the City's AICUZ provisions and Oceana Land Use Conformity program.

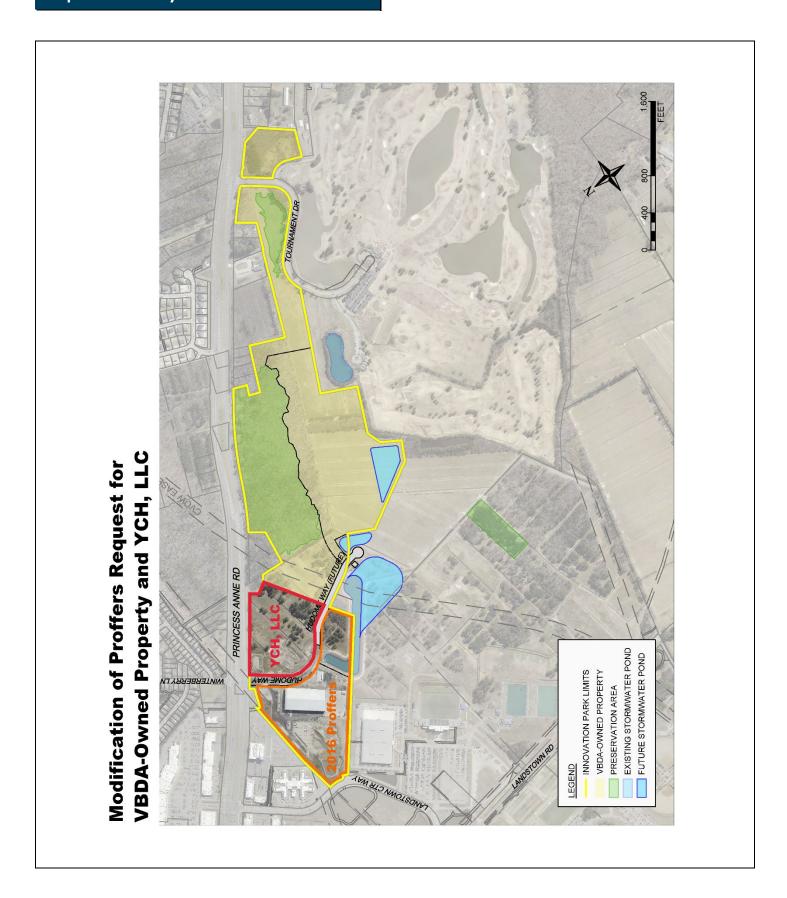
#### **Natural & Cultural Resources Impacts**

The property is within the Southern Rivers Watershed. Drainage in the Southern Rivers watershed is highly impacted by the presence of high ground water, poorly draining soils, and high water surface elevations in downstream receiving waters. There are no known cultural resources on the site.

#### **Public Outreach Information**

#### **Planning Commission**

- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023 and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.



# **Site Photos**







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# SEC. I INNOVATION PARK INTRODUCTION

#### 1.1 INNOVATION PARK

The Innovation Park was established in 2016 as a magnet for high-quality, technological, innovative, advanced manufacturing businesses within the Princess Anne Commons Special Economic Growth Area (SEGA). The Park, controlled by the Virginia Beach Development Authority (VBDA), is approximately 150 acres and is zoned as I-1 (Light Industrial).

This document provides design and development guidance for the "Innovation Park," formerly known as the VABeachBio Research Park, that is developing within North Princess Anne Commons (see FIGURES 1.1 and 1.2).

The Innovation Park was originally envisioned to house medical research and office buildings; however, recently the City has seen a growth in other industry sectors in this area and has expanded the Park's focus to research, education, technology, manufacturing, finance, business, and other commercial uses while still supporting the field of scientific innovations. Such growth befitted the area to be renamed *Innovation Park*.

#### 1.2 PRINCESS ANNE COMMONS

The Princess Anne Commons SEGA is nearly 3,000 acres (see FIGURE 1.1). It is identified in the City's Comprehensive Plan, 2017 Interfacility Traffic Area Plan (ITA) and other related development regulations to protect Naval Air Station (NAS) Oceana and Naval Auxiliary Landing Field (NALF) Fentress from future developments. The ITA overlay district consists of areas within the Air Installations Compatible Use Zones (AICUZ) with aircraft noise levels greater than 65 dB DNL, a level that is not preferable for residential uses.

Princess Anne Commons SEGA has been recognized for its economic development opportunities in medical, research, and recreation. The Innovation Park will further augment and diversify the City's economy by enhancing the industries in Princess Anne Commons.

#### Comprehensive Plan Recommendations:

A primary focus of Princess Anne Commons is to provide locations for campus-like development that may not be suitable in a more urban setting. The Comprehensive Plan provides the following general recommendations for Princess Anne Commons as they are applicable to the Innovation Park:

- Strive to achieve extensive open space connectivity throughout the Commons
- · Protect the most sensitive land
- Low-impact campus style development for work, education, research, and recreation
- Create guidelines for building types to ensure appropriate quality and character
- Provide public amenity areas for walking, cycling, and recreation
- High-quality roadways with landscaped edges, multi-modal pathways, and adequate lighting

#### 1.3 IMPROVEMENTS BY VBDA

The Innovation Park offers shovel-ready sites, roadway access, water, sewer and electric utilities within the right-of-way and stormwater treatment of up to 60% of the impervious site coverage.



Image of the existing access road: Hudome Way

# Special Economic Growth Area PRINCESS ANNE COMMONS

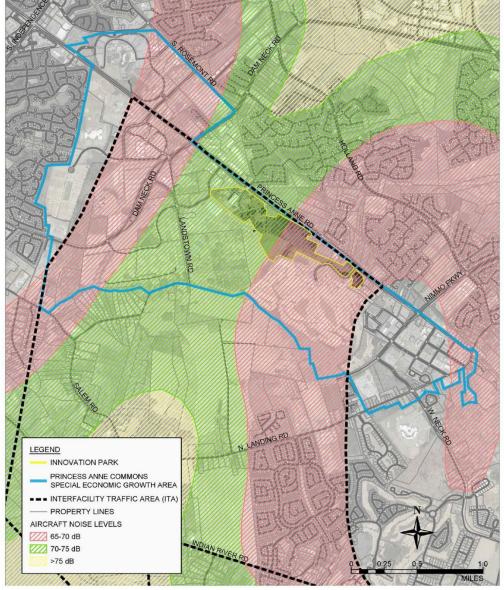
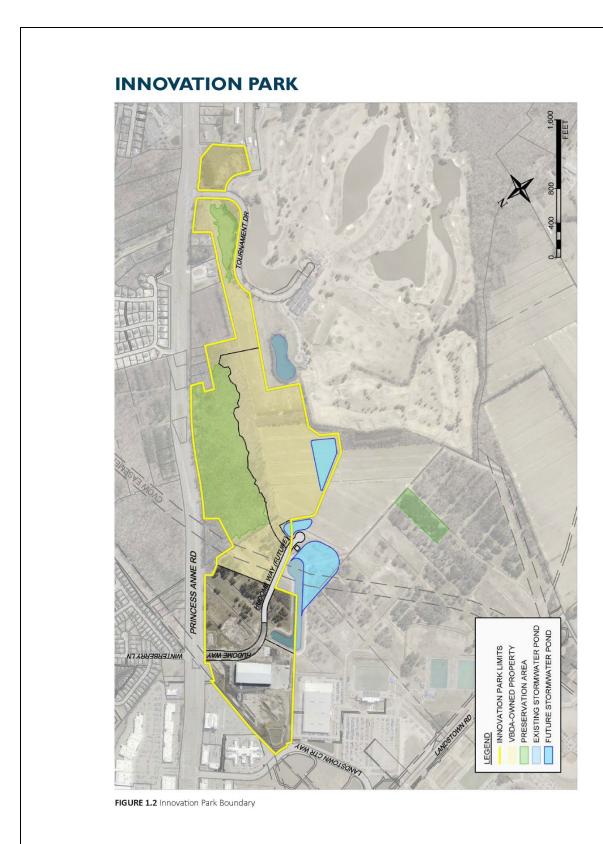


FIGURE 1.1 Princess Anne Commons



City of Virginia Beach Development Authority Agenda Item 2 Page 15

#### 1.4 PURPOSE OF THESE GUIDELINES

The Innovation Park will support innovation in the fields of medicine, research, finance, technology, advanced manufacturing and more. To do so, it is critical that the physical structures supporting these uses also depict innovation by design. These guidelines follow the Comprehensive Plan's general recommendations for Princess Anne Commons and provide guidance on site and building design for development within the Innovation Park to:

- Assist property owners and developers regarding appropriate design
- Encourage innovation and creativity
- Harmonize and enhance the visual appeal of the Innovation Park developments and the general ambiance of Princess Anne Commons

# 1.5 THE 'DESIGN VOCABULARY' OF PRINCESS ANNE COMMONS

As the Innovation Park grows, its development should harmonize with the surrounding Princess Anne Commons environs. See FIGURES 1.3-1.13 for common site and building design, form, materials, colors, and landscape foundation precedent.

#### 1.6 APPLICABLE CODES

At the time of this document's adoption, the majority of the land within the Innovation Park is owned by the Virginia Beach Development Authority. Development of land within the Innovation Park is governed by the following requirements and restrictions but not limited to:

- The recorded zoning proffers of the VBDA
- The City of Virginia Beach Zoning and Subdivision ordinances, as amended
- The City of Virginia Beach Public Works Design Standards Manual, as amended

It is the responsibility of the individual site developer to verify and conform to all requirements of governing agencies and obtain and maintain all necessary permits.

#### Contemporary Shapes and Forms



**FIGURE 1.3** Virginia Beach Parks and Recreation Administration



FIGURE 1.4 Regional Health Professions Center, Tidewater Community



FIGURE 1.5 Sentara Princess Anne Hospital



FIGURE 1.6 Children's Hospital of The King's Daughters

# **Updated Design & Development Guidelines**

#### **Building Materials and Color Palette**





#### Planting and Outdoor Spaces





Water Features





#### SEC. 2 INNOVATION PARK

#### SITE DESIGN

#### 2.1 ACCESS AND CIRCULATION

**Pathways and Crossings:** Where appropriate, pedestrian pathways not necessarily associated with the public roadways fronting the property should be provided in developments. Pedestrian pathways should be located within a planted or natural area that may consist of a significant stand of trees, unusual topographic conditions, natural drainage patterns, or other natural features.

Pathways should be constructed of a durable, low-maintenance material such as asphalt or concrete.

**Access:** Clearly mark and efficiently place vehicular and non-vehicular access to all new developments during the planning and development process. Vehicular and pedestrian access should be distinct and clearly separated. Coordinate access with or provide access from the secondary street system or by cross-parcel easements whenever possible.

**Circulation:** There should be an internal circulation system that provides safe and convenient access to uses within the development site. Where compatible land uses adjoin one another, access from the internal circulation system to surrounding properties should be provided.

**Entrances and Driveways:** Entrances and driveways should permit safe and convenient pedestrian crossings where they intersect sidewalks and other pedestrian access ways.

To minimize traffic conflicts, entrances and exits to a development should be consolidated to the greatest extent possible and be located a sufficient distance away from street intersections.

#### 2.2 PARKING

Buildings with views from or with frontage along Princess Anne Road should generally be oriented to the front of the site closest to Princess Anne Road with parking areas located in the rear.



**FIGURE 2.1** Regional Health Professions Center at Virginia Beach designed with surface parking located at the rear of the site and well connected internal circulation system.



FIGURE 2.2 Existing multi-modal pathway in the Innovation Park.

To the greatest extent possible, parking areas should be well planted and broken up into separate subareas to avoid the 'sea of asphalt' appearance.

**Access:** Access between parking areas on separate lots should be accomplished through use of shared-access easements, which join the lots. Individual curb cuts for each parking area onto roadways is discouraged. Internal circulation roads on a parcel should be designed with stubs to adjoining undeveloped parcels that will provide future shared access.

**Bicycle Parking:** As required by <u>Sec. 203(b)</u> of the City Code, areas for the parking of bicycles and motorcycles must be provided on site with ready access to the pedestrian/bicycle pathway system.

#### 2.3 FENCING

Perimeter fencing is a crucial physical security element to certain facilities in order to funnel visitors to designated entry points. Therefore fencing is permitted where it is necessary for security and screening purposes only.

Fencing should be limited to side and rear yards and coupled with planting. When fencing fronts any primary public roadways it should be located behind a landscape screen, making the plantings the most visible feature from the street or adjacent parcels. Fencing in front yards should be decorative use only and should not visually obstruct the building. Metal fencing with neutral color is preferred.



FIGURE 2.3 An example of planted buffer at the Park.



**FIGURE 2.4** Metal perimeter fencing with neutral color is preferable. Source: <u>Lang+Fulton</u>

#### 2.4 LANDSCAPE AND PLANTINGS

The Innovation Park is intended to have a park-like setting with continuity of open spaces from the surrounding Princess Anne Commons. Therefore, in addition to adherence to the City of Virginia Beach Landscape Ordinance for plant species, parking lot and foundation landscaping, screening and tree planting specification standards, the following additional requirements apply within the Innovation Park:

- 1. Existing natural characteristics, such as the site's topography, hydrology, soils, vegetation, natural drainage patterns and wetlands, should be identified and conserved. Building design placement should be configured to work with these natural site conditions.
- Building entrances, utility transformers, loading, refuse and outdoor storage areas, parking lots and entry drives should all be well landscaped with a combination of trees, shrubs and ground covers above and beyond what is required in the City of Virginia Beach Landscape Ordinance, as amended.
- Sod, rather than seeding is required within 50' of the front of the building; all adjoining roads should have sod along the entire property line for a minimum of 30'. All other lawn areas not receiving sod may be seeded.
- 4. All planting beds should be covered with a 3" layer of shredded hardwood mulch.
- 5. Street trees shall be placed along all roadways within the Park at a minimum of one shade tree every 35' of the property line that abuts the roadway. The spacing of all new required street trees should tie into existing trees and maintain the 35' spacing on center.
- Flowering trees should be provided in front of buildings and along main entryways.
- An irrigation system is required for all new planting and sod areas up to the property line.
   The irrigation system should be adequate to maintain healthy plant life.

- 8. Continuous evergreen screening should be required around any visible loading, storage, staging or refuse area. The minimum height of shrubs at installation should be three feet with maximum spacing of three feet on center. The minimum height of evergreen trees should be four to five feet in height with maximum spacing of eight feet on center. A planted landscape berm may be substituted and should be a minimum height of three feet.
- 9. All site utilities should be screened with evergreen shrubs with maximum spacing of three feet on center. The height of shrubs at installation should be a minimum height of four to five feet.

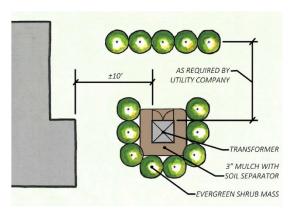


FIGURE 2.5 Example transformer screening plan

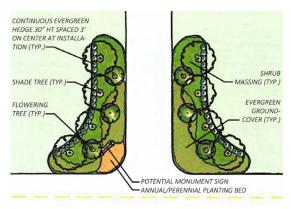


FIGURE 2.6 Example entry drive planting plan
Note: The landscape architect shall respond to all visibility triangle
requirements for intersections.

#### 2.5 SIGNAGE

All signage in the Innovation Park must comply with the Sign Regulations of the City of Virginia Beach zoning ordinance, as amended. In addition, the following sign regulations apply:

- Plastic letters shall not be permitted for buildingmounted signs.
- 2. The size, location on the façade, color, material and finish of the letters and/or logo shall be compatible with the building architecture.
- 3. All conduits, raceways and transformers shall be concealed so that they are not visible.
- In multi-tenant buildings where storefront entrances are used, sign information shall be limited to the company name, company logo and suite number.
- Maintenance of all signs is required and the responsibility of the tenant/owner. Signs shall be kept clean and in a state of good repair at all times
- 6. Temporary signs are only permitted during active construction of the permanent facility and shall be removed upon issuance of the Certificate of Occupancy by the City of Virginia Beach.
- 7. All temporary signs shall be ground mounted.
- 8. Only one project construction sign located on site shall be permitted.
- Only one real estate sign shall be permitted per building and shall be allowed for six months maximum.
- Violations and/or non-compliance with the above will allow the VBDA to remove the non-conforming signs at the expense of the owner/tenant.

#### 2.6 OUTDOOR AMENITY AREAS

Outdoor amenity areas, such as entry courtyards, break areas, patios and pavilions, for employees and visitors to the businesses within the Park are highly encouraged. When provided, the outdoor amenity area must be well lit, connected to the Park circulation system, well maintained and provide shade and low-maintenance durable site furniture designed for outdoor use.

# SEC. 3 INNOVATION PARK BUILDING DESIGN

The relationship of buildings to the public and private spaces is critical to the overall success of the Innovation Park's site development. A building's architectural elements provide an environment that ensures quality and a sense of place.

Building placement, massing, and appearance define this relationship. Each building's architectural style, form, architectural details, exterior materials, textures, and color work together to provide an environment that ensures quality and a sense of place.



The following provides general guidelines about the placement and design of buildings on a site for corporate, research, medical facilities, light industrial, office, advanced manufacturing and academic facilities. Construction of such facilities are governed by the City of Virginia Beach Zoning Ordinance and the Virginia Statewide Building Code, latest amended edition.

- Building designs shall express a unified theme by means of architectural style, materiality, colors, form and scale.
- Building placement and architectural style shall be a development of one-story or multistory buildings (dependent on use), set in a landscaped environment, maintaining an aesthetic continuity.
- Building design's individuality and creativity shall be expressed and integrated into the design context of the surrounding area.
- All building designs will be subject to the approval of the City (through the Proffers of the Conditional Zoning Agreement) and the VBDA.



**FIGURE 3.1** Illuminated glass façade strategically creates a unique focal feature to a building's facade. Image: Regional Health Professions Center, Tidewater Community College; Source: <a href="EYP Architecture+Engineering">EYP Architecture+Engineering</a>.



**FIGURE 3.2** Building facade shall include a well-integrated, defined focal entry. Image: Franklin Square Hospital Center



**FIGURE 3.3** Varying building massing is encouraged to break-up large building footprints; Source: Cal Valley Contractors Inc.

#### 3.2 FORM AND BUILDING MASSING

Massing influences the sense of space which the building encloses, and helps define both the interior space and the exterior shape of the building. Employing horizontal and vertical elements can help organize building massing forms. Breaking the footprint of a large building into smaller parts and varying a building's height is a valuable concept when designing large projects.

#### 3.3 BUILDING FAÇADE

Building façade plays an integral role in providing a unifying element along the streetscape and continuity. The front face(s) of buildings should incorporate higher levels of architectural articulation such as cornices, expression of structural or architectural bays, recessed windows or doors, material or material module changes, color and/or texture differences, or strongly expressed mullions. Continuity of design is encouraged on the side and rear faces.

#### 3.4 EXTERIOR MATERIALS AND PALETTE

Exterior building materials should be of high quality, durable, aesthetically pleasing, and sustainable, including, but not limited to, brick, stone, concrete masonry, glass, and metal panels. Combination of compatible materials is preferred.



**FIGURE 3.4** Facility with vertical/horizontal facade articulation and unifying material, such as glazing. Image: Motorola Campus in Libertyville, Illinois; Source: Blue Water Builders



**FIGURE 3.6** Offsets and cantilevered elements can create a unique building facade and focal feature. Image: Entertainment and Sports Arena, Washington, DC; Source: <a href="Events DC">Events DC</a>



FIGURE 3.5 Exterior building materials shall vary by unifying colors and materiality. Image: Tacoma Recovery and Transfer Center (LEED® Gold Certified); Source: Architect Magazine



FIGURE 3.7 Use of color is encouraged to enhance focal points and serve as an accents to the structure. Image: Haydon Building Corporation Headquarters, Phoenix, Arizona; Source: Haydon Building Corp.

## **Updated Design & Development Guidelines**

However, use of one type of materiality is also acceptable, provided that layering of varying colors or shapes or similar techniques thereof are employed along the building face(s) adjacent to primary right-of-ways to maintain an articulated facade and avoid a monolithic appearance. Bare or painted concrete as the only exterior façade material is strongly discouraged. Exterior insulated finishes (EIFs) should not be used below the first-floor elevation except when used as soffits.

An identifiable break should be provided between a building's ground or second floor and the upper floors. These breaks may consist of material or fenestration changes or similar means. Employing such design contributes to a better articulated building facade.

Colors, materials, finishes, and architectural features shall be coordinated in a consistent manner on all elevations and complement one another. Bright colors shall be used as building accents only to provide visual interest.



FIGURE 3.8 Proper integration of masonry and glass



FIGURE 3.9 Use of metal panels for light industrial use facilities is acceptable. Layering of the same material or with other compatible materials is preferred. Image: Tacoma Recovery and Transfer Center (LEEN® Gold Certified)



FIGURE 3.10 Subtle use of color and proper integration with natural colored building materials. Image: Regional Health Professions Center, Tidewater Community College; Source: <u>Greenmun Engineering</u>

#### 3.5 BUILDING SCREENING

A side or rear fence or wall system may be used to screen dumpsters, loading areas, storage, staging or mechanical or similar equipment from view from the public right-of-way of any street more than twenty (20) feet in width. Such screening shall be made of the same or compatible material and color of the principal structure.

**Mechanical Equipment:** Ground level mechanical equipment that cannot be located inside the building should be screened with an enclosure or structure incorporated into the main building. The design, materials, and colors of such screening should be complementary with the main building.

Rooftop mechanical equipment (including elevator rooms) should be screened so as to not be visible from the ground level or areas adjacent to the building. Horizontal (flat) roof forms should be screened by extensions of the building wall planes (parapet).



**FIGURE 3.11** Ground level mechanical equipment must be screened from public view. Source: Industrial Louvers, Inc.

#### Outdoor Storage, Staging and Services Areas

Loading/service, outdoor storage and staging areas are permitted in the Park but must be concealed from public right-of-way view to the greatest extent possible and located at the rear of the building. Year-round screening may consist of walls and plant materials. Wall screening materials must be compatible with the primary structure. Access to these areas should be minimized and arranged so that maneuvering is avoided on public streets.

#### 3.6 EXTERIOR BUILDING LIGHTING

Each project should develop a system or family of lighting with layers that contribute to the night-time experience, including façade uplighting, sign and display window illumination, landscape, parking area, security, and pedestrian lighting.



**FIGURE 3.12** If visible from public view, rooftop mechanical equipment should be screened. Source: <u>ADCO Roofing and Waterproofing</u>



FIGURE 3.13 Dumpster areas must be enclosed from public views.

Outdoor site lighting must primarily be used to provide safety, accentuate architectural elements, and emphasize landscape features. Light fixtures must be designed as an integral design element complimenting the project design by color and style. Site and building lighting shall meet the following conditions:

- Accent lighting of buildings and signage is required.
- Low bollard fixtures or landscape lighting is recommended for walkways and building entries.
- Lighting in parking lots, walkways, signage and on all buildings shall be LED. Lights spillage onto adjacent properties and the right-of-way shall be minimized.
- All lighting adjacent to residential areas will be placed in such a way to prevent glare or overflow lighting into these areas.
- All lighting fixtures must be shielded and directed downward to minimize the amount of light spill into the night sky. Designs to meet Dark Sky compliance are encouraged.
- Integrate security lighting into the architectural and landscape lighting system. Security lighting should not be distinguishable from the project's overall lighting system. Building-mounted flood lights will not be permitted, except in completely internalized service courts.



FIGURE 3.14 Example of lighting fixtures at Tidewater Community College Virginia Beach Student Center

# SEC. 4 INNOVATION PARK REVIEW BY THE VBDA

The Innovation Park is governed by the recorded zoning proffers of the VBDA. Each potential buyer and site developer shall be responsible for verification of all code requirements at the time purchase and development. This section details the review and approval process of the VBDA. The requirements contained in these guidelines do not supersede a separate and independent review and approval process that will be required from the Department of Planning and Community Development.

#### **4.1 DEVELOPMENT PROCEDURES**

Prior to the commencement of project design, the project owner and the design professionals are required to review the Design Guidelines. They shall be publicly available on the VBDA website and provided upon request from a VBDA representative.

Prior to the commencement of any site improvements such as construction or building modifications, paving, drainage or any other permanent improvements, the owner, lessee, or occupant of any site within the Innovation Park shall first submit plans of the improvements for VBDA's review and approval.

#### **4.2 SUBMITTAL REQUIREMENTS**

The VBDA requires one complete digital set of plans be submitted at:

- 1. The concept stage before permits for the work are sought or a site plan is submitted.
- 2. The final approval stage prior to final site plan approval or building permit approval.
- 3. As-built drawings once the construction is complete for VBDA records.

#### All submittals shall include:

- Property lines
- The building location and overall dimensions
- · Site circulation and parking

- Anticipated stormwater management practices
- · Location of loading, utility and service areas
- · Elevations in color with materials described
- Landscape and planting areas

If plan submittals are not sufficient, complete, or are otherwise inadequate, the VBDA shall reject the submittal until requirements are met. Any revisions, additions or alterations to any portion of the approved plans shall be subject to review and approval.

#### 4.3 BASIS OF VBDA APPROVAL

Review of plans shall be performed by VBDA's Department of Economic Development arm and/or VBDA's architectural, engineering and landscape consultants, who herein afterward shall be referred to as "the Staff".

Approval of plans must be given by the Staff prior to commencement of any construction. Approval of any design will be good for a one (1) year period. After which time, if construction has not started the developer may be required to resubmit.

Variations to the Design Guidelines not encompassed by the proffers of the affected property may be considered upon receiving a written recommendation from the VBDA as to whether the plans submitted should be approved or rejected. Final determination to deviate from the Design Guidelines shall rest solely with the Director of Planning and Community Development.

#### **4.4 REVIEW TIME**

The VBDA staff shall receive proposals for review a minimum of fourteen (14) days prior to the third Tuesday of each month. The review comments shall be available from the VBDA staff within two weeks of the third Tuesday.

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Planning & Community
Development

The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

#### **Applicant Disclosure**

Door t	he applicant have a representative?  Yes No
DOES (	ne applicant nave a representative:
•	If yes, list the name of the representative.
Emily	Archer, VB Economic Development
ls the a	applicant a corporation, partnership, firm, business, trust or an unincorporated business? <b>Type</b> Ves <b>No</b>
•	If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)
VBDA	is a political subdivision of the Commonwealth of Virginia. Attached is a list of the Board of Commissioners of the VBDA.
•	If yes, list the businesses that have a parent-subsidiary <sup>1</sup> or affiliated business entity <sup>2</sup> relationship with the applicant. (Attach a list if necessary)

Revised 11.09.2020 1 | P a g e

<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

<sup>&</sup>lt;sup>2</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.



<u>Kn</u>	own Interest by Public Official or Employee
	es an <b>official or employee of the City of Virginia Beach</b> have an interest in the subject land or any proposed development atingent on the subject public action?   Yes  No
_	If yes, what is the name of the official or employee and what is the nature of the interest?
<u>Ap</u>	plicant Services Disclosure
1.	Does the applicant have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property?  Yes No  If yes, identify the financial institutions providing the service.
2.	Does the applicant have a real estate broker/agent/realtor for current and anticipated future sales of the subject property?  Yes No  If yes, identify the company and individual providing the service.
3.	Does the applicant have services for accounting and/or preparation of tax returns provided in connection with the subject of the application or any business operating or to be operated on the property?   Yes  No  If yes, identify the firm and individual providing the service.
4.	Does the applicant have services from an architect/landscape architect/land planner provided in connection with the subject of the application or any business operating or to be operated on the property?   Yes  No  If yes, identify the firm and individual providing the service.
5.	Is there any other pending or proposed purchaser of the subject property?    • If yes, identify the purchaser and purchaser's service providers.

2 | Page Revised 11.09.2020

			City of Virginia Beach
			Planning & Community Development
to be	e operated on the prop	perty? 🗆 Yes 🛚 🛚	actor in connection with the subject of the application or any business operating or  No al providing the service.
oper •	ating or to be operate If <b>yes,</b> identify the firm	d on the property?	
8. Is the oper		gal services in conr Yes No and individual prov	nection with the subject of the application or any business operating or to be
Applica	nt Signature		
I certify th upon rece	nat all of the informati eipt of notification tha	t the application has no weeks prior to the	s Disclosure Statement Form is complete, true, and accurate. I understand that, as been scheduled for public hearing, I am responsible for updating the he meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board ith this application.
I certify the upon receinformation or any pu	nat all of the informati eipt of notification tha on provided herein tw	t the application has no weeks prior to the	is been scheduled for public hearing, I am responsible for updating the he meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board
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# CITY OF VIRGINIA BEACH DEVELOPMENT AUTHORITY BOARD OF COMMISSIONERS

David Bernd (Secretary)

William P. Brown

William Brunke (Treasurer)

Nneka Chiazor

W. Taylor Franklin (Assistant Secretary)

Penny Morgan

Lisa M. Murphy (Chair)

Ronnie L. Parker

Michael J. Standing

Joseph E. Strange (Vice Chair)

**Guenter Weissenseel** 

# **Disclosure Statement** Planning & Community Development **Owner Disclosure** Owner Name YCH, LLC Applicant Name City of Virginia Beach Development Authority (VBDA) Is the Owner a corporation, partnership, firm, business, trust or an unincorporated business? 🔳 Yes 🔻 🗆 No • If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary) Anthony Disilvestro, President If yes, list the businesses that have a parent-subsidiary<sup>3</sup> or affiliated business entity<sup>4</sup> relationship with the Owner. (Attach a list if necessary) Ynot Italian Known Interest by Public Official or Employee Does an official or employee of the City of Virginia Beach have an interest in the subject land or any proposed development contingent on the subject public action? Yes No If yes, what is the name of the official or employee and what is the nature of the interest?

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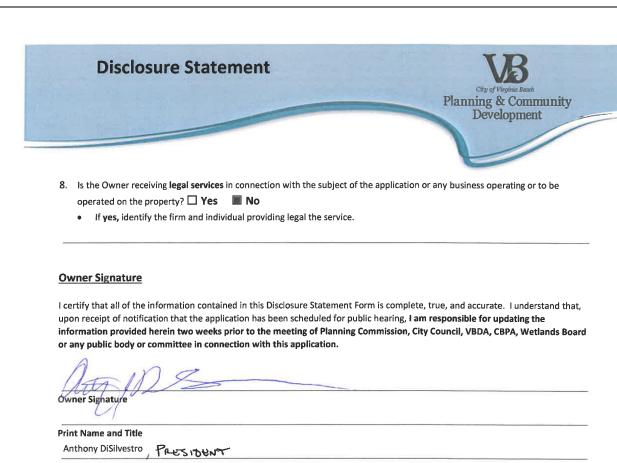
<sup>&</sup>lt;sup>3</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

<sup>&</sup>lt;sup>4</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.



#### **Owner Services Disclosure**

1. Does the Owner have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering	anv
financing in connection with the subject of the application or any business operating or to be operated on the property?	•
■ Yes □ No	
If yes, identify the financial institutions providing the service.	
Towne Bank, Kathy Forebee	
2. Does the Owner have a <b>real estate broker/agent/realtor</b> for current and anticipated future sales of the subject property?  ■ Yes □ No	
If yes, identify the company and individual providing the service.  Riddle, Rob Riddle	
<ul> <li>3. Does the Owner have services for accounting and/or preparation of tax returns provided in connection with the subject of t application or any business operating or to be operated on the property?  Yes  No</li> <li>If yes, identify the firm and individual providing the service.</li> </ul>	the
Dickson Hughs, Pa Schuler	
4. Does the Owner have services from an architect/landscape architect/land planner provided in connection with the subject of the application or any business operating or to be operated on the property? <b>Yes No</b>	of
If yes, identify the firm and individual providing the service.  Covington Hendrix, John Covington	
<ul> <li>Is there any other pending or proposed purchaser of the subject property?  Yes</li> <li>If yes, identify the purchaser and purchaser's service providers.</li> </ul>	
6. Does the Owner have a construction contractor in connection with the subject of the application or any business operating of to be operated on the property?   Yes   No	or
If yes, identify the company and individual providing the service.  RRMM, Steve Childs	
7. Does the Owner have an engineer/surveyor/agent in connection with the subject of the application or any business operation or to be operated on the property?   Yes  No	ng
If yes, identify the firm and individual providing the service.      Wimley Horn, Bandy Boyal.	
Kimley Horn, Randy Royal	
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## **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division of the Planning Department to obtain verification that the conditions have been met. Contact the Zoning Division at 757-385-8074.
- If the request requires land disturbance and/or a subdivision of property, please contact the Development Services Center (DSC) to discuss next steps for site plan/plat review. Contact the DSC at 757-385-4621 or the Development Liaison Team at 757-385-8610.
- Please note that further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.
- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.



## Applicant Born Primitive, LLC

Property Owner **Modern Savage Investments, LLC**Planning Commission Public Hearing **March 8, 2023**City Council **District 6**, formerly Beach

Agenda Item

3

#### Request

#### **Modification of Proffers**

#### **Staff Recommendation**

Approval

#### **Staff Planner**

Marchelle Coleman

#### Location

Southeastern corner of the intersection of Virginia Beach Boulevard & North Oceana Boulevard

#### **GPINs**

2417057714, 2417150755, 2417059705, 2417152724, 2417154801

#### **Site Size**

4.40 acres

#### **AICUZ**

Greater than 75 dB DNL; APZ-1

#### Watershed

Chesapeake Bay

#### **Existing Land Use and Zoning District**

Undeveloped lots / Conditional I-1 Light Industrial

# **Surrounding Land Uses and Zoning Districts North**

Virginia Beach Boulevard Vacant lots, single-family dwellings, duplex, multi-family dwellings / R-5D Residential, A-12 Apartment District

#### South

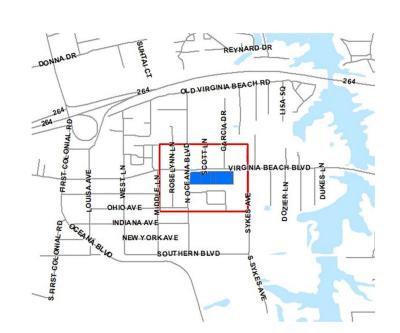
Single-family dwellings / R-5D Residential

#### **East**

Gas station, single-family dwellings/ B-2 Community Business, R-5D Residential

#### West

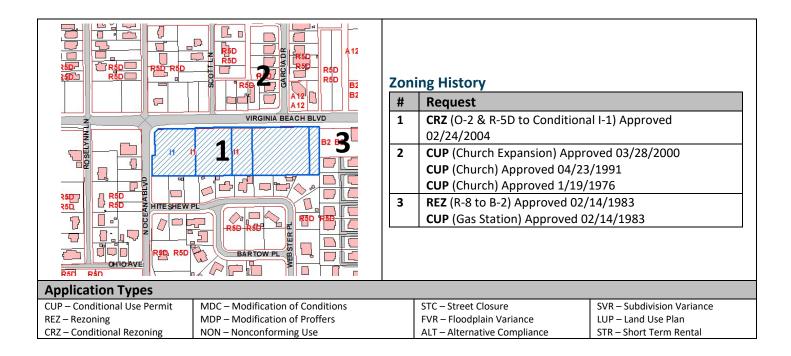
North Oceana Boulevard Religious use, single-family dwelling / R-5D Residential





## **Background & Summary of Proposal**

- The applicant seeks to amend proffers associated with a Conditional Rezoning approved by City Council on February 24, 2004 to rezone this property from O-2 Office District and R-5D Residential Duplex District to Conditional I-1 Light Industrial District for the construction of an office warehouse. At that time, the applicant proffered that the development would be constructed in substantial conformance with the submitted conceptual site plan, landscape plan and building elevations. No development has occurred on this property since the approval in 2004.
- The current applicant, an athleisure activewear company, is now requesting to modify the original proffers to revise the conceptual site layout, conceptual landscape plan, and building elevations to suit their business needs.
- In the 2004 approval, the proffered plan showed two buildings with brick veneer, aluminum glazing, and glass, reaching a maximum height of 19 feet. 32 flex suite office/warehouse units were proposed in the two buildings.
- The applicant is now proposing to develop the site with one building, consisting of a 34,313 square-foot warehouse facility with 7,004 square feet of ancillary office space. The modified plans depict a proposed stormwater management facility similar to the previous plan to address stormwater quality and quantity control for the site.
- In the modified proffered building elevations, the office portion of the warehouse facing N. Oceana Boulevard will be comprised of red, white, and blue metal panels to align with the company's branding. The side and rear elevations will be clad with gray metal panels. The north elevation that fronts Virginia Beach Boulevard will include a gray stone veneer along the base of the structure. The highest point of the building is 26 feet.
- The proffered Conceptual Landscape Plan shows the required building foundation, interior parking lot coverage, and street frontage plantings. A 25-foot-wide buffer with Category II landscape plantings is also proposed, as required, to screen the site from the residentially zoned properties to the south and east. A drainage ditch runs parallel to the eastern property line; therefore, additional plantings cannot be installed within this area. The drainage ditch will remain as is, utilized as a portion of the proposed 25-foot buffer with additional plantings and an eight-foot tall vinyl privacy fence to be installed outside of the ditch and directly east of the proposed stormwater management facility, as shown on the Conceptual Landscape Plan.
- Per Section 203 of the Zoning Ordinance, one space per employee on a maximum working shift is required, along
  with one space per 330 square feet of floor area for the ancillary office space. The applicant currently employees 67
  employees, with 30 employees on a maximum shift. The company is expected to hire additional employees as they
  continue to expand the business, with up to as many as 85 persons at full capacity. The Conceptual Site Layout
  depicts 92 parking spaces, thereby exceeding the parking requirement.
- The property is located within the greater than 75 dB DNL noise zone and the Accidental Potential Zone 1 (APZ-1) of the Air Installations Compatible Use Zones (AICUZ).
- The proposed hours of operation are 9:00 a.m. to 6:00 p.m. daily.



#### **Evaluation & Recommendation**

This request to modify the proffers to amend the conceptual site layout, landscape plan, and building elevations to develop the site with an office warehouse is, in Staff's opinion, acceptable. The office warehouse is generally consistent with the Comprehensive Plan's land use policies for the Suburban Area. A guiding principle for the Suburban Area is to create "great neighborhoods," which are stable and sustainable. In Staff's opinion, the proposed office warehouse is a low intensity use that will have minimal customer traffic and generally operates with little to no noise. As stated previously, operating hours are typically between the hours of 9:00 a.m. to 6:00 p.m., which will have minimal impact on the surrounding residential properties.

The property is located within the greater than 75 dB DNL noise zone and the APZ-1. The proposed office warehouse use is consistent with the Comprehensive Plan's land use policies for this area and is compatible with Naval flight operations. As indicated in Proffer 4, the use of the property shall only be developed as an office warehouse operation.

The Special Area Development Guidelines for the Suburban Area recommend that building materials and colors reflect and complement the character of the surrounding area. The guidelines specifically indicate that colors used for the building should accent and not define the building. While the proposed building elevation uses branded colors, this is limited to the west elevation that will be utilized as the ancillary office space, which is narrow in comparison to the elevation facing Virginia Beach Boulevard. While the office space will face existing residential structures along N. Oceana Boulevard, the remainder of the building uses a neutral palette that is enhanced along the Virginia Beach Boulevard elevation with a stone veneer foundation. Although the proposed colors for the office portion of the building may not be in full keeping with the Special Area Development Guidelines, Staff is amendable to the proposed design, as the majority of the building will be neutral in color, and thus more in character with the surrounding properties.

As this site is located in the Chesapeake Bay Watershed, a preliminary stormwater analysis was not required prior to this item being reviewed by Planning Commission and City Council. According to the applicant, the usage of underground storage and a BMP will address water quality and quantity on site. An in-depth review of the stormwater management strategy to ensure that it complies with all stormwater regulations and that no negative impacts will occur upstream and downstream as a result of this development will take place during the site plan review process.

Based on these considerations, Staff recommends approval of this request with proffers listed below.

## **Proffers**

The following are proffers submitted by the applicant as part of a Conditional Zoning Agreement (CZA). The applicant, consistent with Section 107(h) of the City Zoning Ordinance, has voluntarily submitted these proffers in an attempt to "offset identified problems to the extent that the proposed rezoning is acceptable," (§107(h)(1)). Should this application be approved, the proffers will be recorded at the Circuit Court and serve as conditions restricting the use of the property as proposed with this change of zoning.

#### Proffer 1:

When the Property is developed, it shall be developed substantially as shown on the exhibit entitled, "CONCEPTUAL SITE LAYOUT FOR BORN PRIMITIVE WAREHOUSE VIRGINIA BEACH, VIRGINIA", dated 01/03/23, prepared by TRC Engineers, Inc., which has been exhibited to the Virginia Beach City Council and is on file with the Virginia Beach Department of Planning (hereinafter "Concept Plan").

#### Proffer 2:

When the Property is developed, it shall be landscaped substantially as depicted on the exhibit entitled "CONCEPTUAL PLANTING PLAN & SCHEDULE FOR BORN PRIMITIVE WAREHOUSE, VIRGINIA BEACH, VIRGINIA", dated 01/03/2023, which has been exhibited to the Virginia Beach City Council and is on file with the Virginia Beach Department of Planning (hereinafter "Landscape Plan").

#### Proffer 3:

When the Property is developed, the exterior of the warehouse with ancillary office area shown on the Concept Plan shall be substantially similar in appearance to and shall utilize the external building materials and architectural features as depicted on the exhibit entitled "NEW WAREHOUSE FOR BORN PRIMITIVE, OCEANA COMMERCE CENTER, VIRGINIA BEACH, VA", dated 01/03/23, prepared by Covington, Hendrix, Anderson Architects, which has been exhibited to the Virginia Beach City Council and is on file with the Virginia Beach Department of Planning (hereinafter referred to as the "Elevations").

#### Proffer 4:

When the Property is developed as depicted on the Concept Plan, Landscape Plan and Elevations, its use shall be for office/warehouse.

#### Proffer 5:

Further conditions may be required by the Grantee during detailed Site Plan review and administration of applicable City Codes by all cognizant City agencies and departments to meet all applicable City Code requirements.

**Staff Comments**: Staff has reviewed the Proffers listed above and finds them acceptable. The City Attorney's Office has reviewed the agreement and found it to be legally sufficient and in acceptable legal form.

#### **Proffers from 2004 CRZ**

The following are proffers submitted by the applicant as part of a Conditional Zoning Agreement (CZA). The applicant, consistent with Section 107(h) of the City Zoning Ordinance, has voluntarily submitted these proffers in an attempt to "offset identified problems to the extent that the proposed rezoning is acceptable," (§107(h)(1)). Should this application be approved, the proffers will be recorded at the Circuit Court and serve as conditions restricting the use of the property as proposed with this change of zoning.

#### Proffer 1:

When the Property is developed, it shall be developed substantially as shown on the exhibit entitled "CONCEPT PLAN 'OCEANA COMMERCE PARK', A JOHN S. WALLER PROJECT, VIRGINIA BEACH, VIRGINIA", dated October 20, 2003 prepared by Gallup Surveyors & Engineers, Ltd., which has been exhibited to the Virginia Beach City Council and is on file with the Virginia Beach Department of Planning (hereinafter "Site Plan").

#### Proffer 2:

When the Property is developed, it shall be landscaped substantially as depicted on the exhibit entitled "PROPOSED SITE PLAN, OCEANA COMMERCE PARK, VIRGINIA BEACH, VIRGINIA" dated September 24, 2003, which has been exhibited to the Virginia Beach City Council and is on file with the Virginia Beach Department of Planning (hereinafter Landscape Plan").

#### Proffer 3:

When the Property is developed, the elevations shall be as depicted on elevation plan exhibit entitled "OCEANA COMMERCE PARK, VIRGINIA BEACH, VIRGINIA, JOHN S. WALLER F.T.P.", dated September 24, 2003, which has been exhibited to the Virginia Beach City Council and is on file with the Virginia Beach Department of Planning (hereinafter Elevation Plan").

#### Proffer 4:

The use of the Property shall be an Office/Warehouse operation as depicted on the exhibits heretofore exhibited to the Virginia Beach City Council.

#### Proffer 5:

Further conditions may be required by the Grantee during detailed Site Plan review and administration of applicable City Codes by all cognizant City agencies and departments to meet all applicable City Code requirements.

## **Comprehensive Plan Recommendations**

The Comprehensive Plan recognizes this property as being within the "Suburban Area." Guiding principles have been established in the Comprehensive Plan to guard again possible threats to the stability of the Suburban Area and to provide a framework for neighbors and places that are increasingly vibrant and distinctive. The Plan's primary guiding principle for the Suburban Area is to create "Great Neighborhoods," and to support those neighborhoods with complementary non-residential uses in such a way that ensures the stability and sustainability of the Suburban Area now and the future. Compatible infill development is encouraged, as long as the use is appropriate, and the building is in scale with the surrounding area. Special Area Development Guidelines calls for buildings to be oriented to the street and designed to encourage pedestrian movement. Building massing and height should be appropriate to the surrounding area, as well as provide visual and architectural interest through staggered building placement and varied rooflines.

#### **Natural & Cultural Resources Impacts**

The site is located in the Chesapeake Bay watershed. There does not appear to be any significant natural or cultural resources associated with the site.

## **Traffic Impacts**

Street Name	Present Volume	Present Capacity	Generated Traffic
Virginia Beach Boulevard	20,850 ADT <sup>1</sup>	25,100 ADT <sup>1</sup> (LOS <sup>4</sup> "D")	Existing Land Use (vacant I-1 zoned parcel) – 0 ADT  Existing Zoning <sup>2</sup> – 114 ADT
N. Oceana Boulevard	No Data Available	9,900 ADT <sup>1</sup> (LOS <sup>4</sup> "D")	Proposed Land Use <sup>3</sup> – 102 ADT
<sup>1</sup> Average Daily Trips	<sup>2</sup> as defined by 48,000 square feet of warehouse, existing approved use	<sup>3</sup> as defined by 40,600 square of warehouse/office	<sup>4</sup> LOS = Level of Service

#### Master Transportation Plan (MTP) and Capital Improvement Program (CIP)

Virginia Beach Boulevard, in the vicinity of this site, is a four-lane minor arterial urban roadway. Virginia Beach Boulevard has a variable width right-of-way, and the MTP shows a divided roadway with an ultimate right-of-way width of 100 feet. N. Oceana Boulevard is a two lane local roadway. There are no CIP projects located in the vicinity of this site.

## **Public Utility Impacts**

#### Water

There are two 12-inch City water mains along Virginia Beach Boulevard and a six-inch and 12-inch water main along N. Oceana Boulevard. Since there are multiple water service connections fronting the site, any unused water services must be abandoned in accordance with Public Utilities Design Standards Manual Section 4.9.

#### Sewer

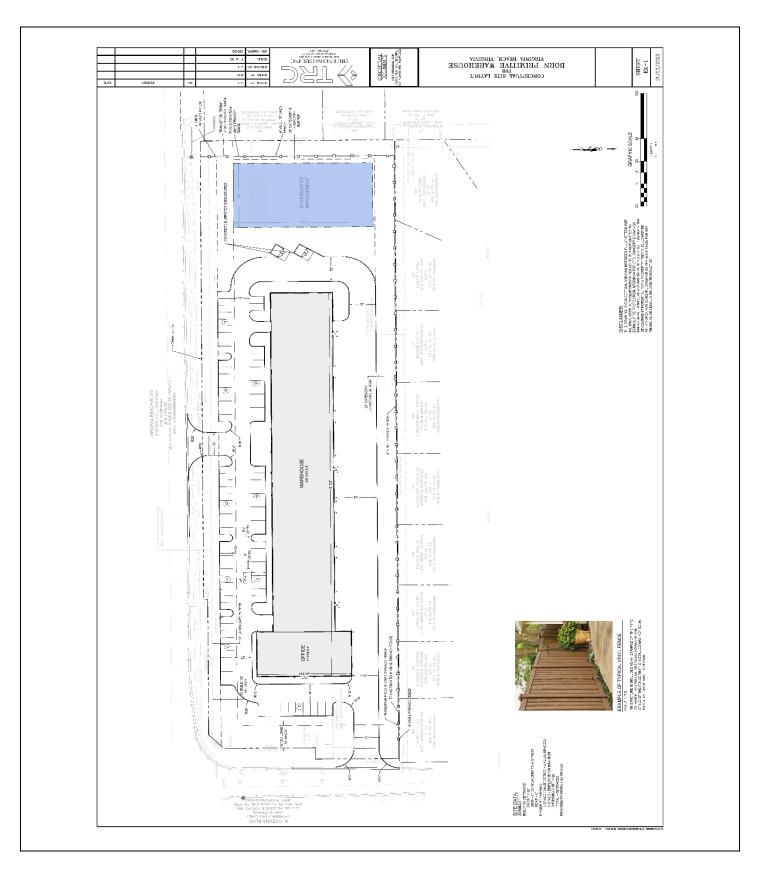
There are two eight-inch City sanitary sewer gravity mains along Virginia Beach Boulevard and an eight-inch along N. Oceana Boulevard. Since there are multiple sewer service connections fronting the site, any unused sanitary sewer laterals must be abandoned in accordance with Public Utilities Design Standards Manual Section 3.9.

#### **Public Outreach Information**

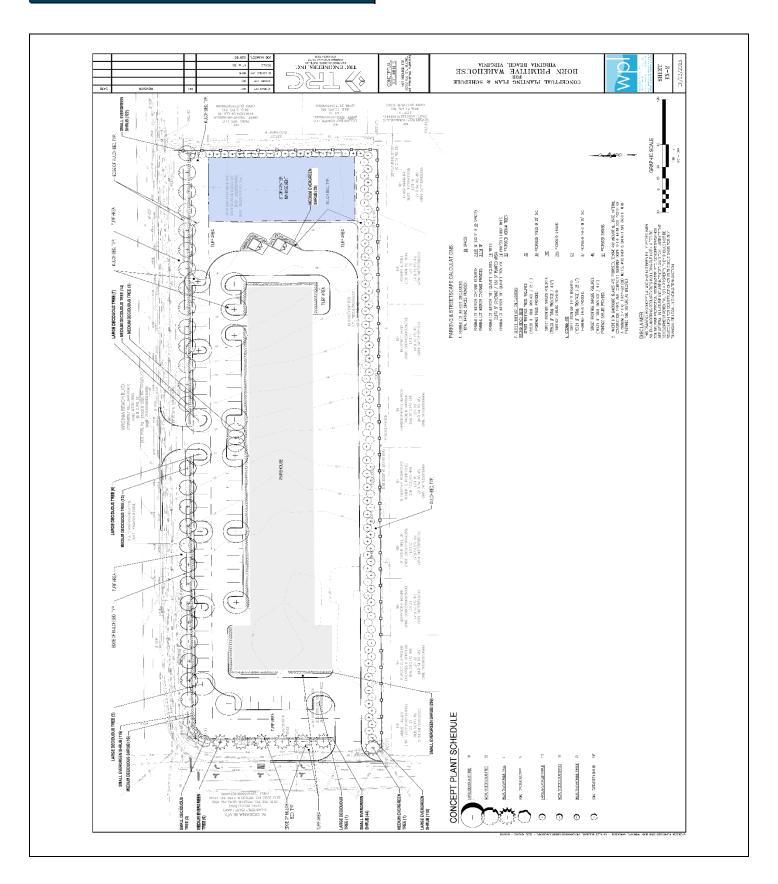
### **Planning Commission**

- The applicant/applicant's representative sent a notice to the surrounding property owners inviting them to a meeting that took place on Monday, February 20, 2023 to discuss the details of the request. According to the applicant, one person attended this meeting, and no objections were raised.
- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023 and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

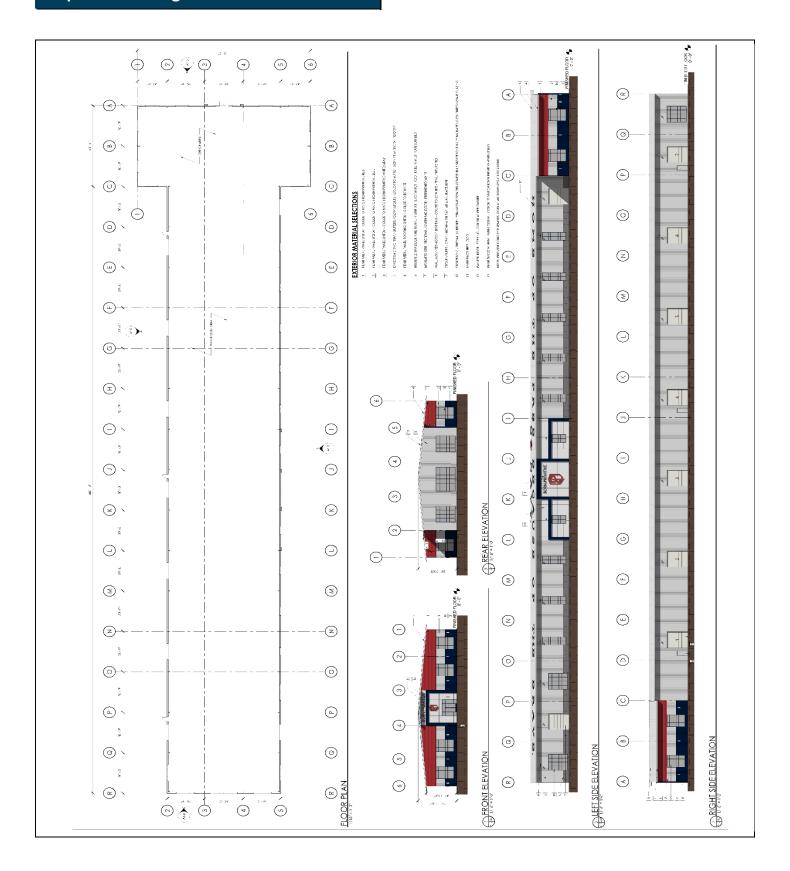
## **Proposed Conceptual Site Layout**



## **Proposed Landscape Plan**



## **Proposed Building Elevations**



## **Proposed Building Renderings & Roof Sign**



## **Site Photos**









**Applicant Disclosure** 

#### **Disclosure Statement**



The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

Annlicant Nama	Born Primitive	, LLC, a Virginia	limited liability	y con

Does t	he applicant have a representative? 🔳 Yes 🗆 No
•	If yes, list the name of the representative.
R. Ed	ward Bourdon, Jr., Esq., Sykes, Bourdon, Ahern & Levy, P.C.
s the	applicant a corporation, partnership, firm, business, trust or an unincorporated business?   No
•	If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)
Timo	thy Handlon, C.E.O.; Mallory Riley, C.O.O.
•	If yes, list the businesses that have a parent-subsidiary $^1$ or affiliated business entity $^2$ relationship with the applicant. (Attach a list if necessary)

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<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

<sup>&</sup>lt;sup>2</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.



erest by Public Official or Employee
cial or employee of the City of Virginia Beach have an interest in the subject land or any proposed development on the subject public action?   Yes  No
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Services Disclosure
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e applicant have services for <b>accounting and/or preparation of tax returns</b> provided in connection with the subject of lication or any business operating or to be operated on the property? <b>III Yes No</b> Pes, identify the firm and individual providing the service.  Art. Stewart & Company
e applicant have services from an architect/landscape architect/land planner provided in connection with the subject lication or any business operating or to be operated on the property? <b>Tyes No</b> es, identify the firm and individual providing the service.  ovington, Covington, Hendrix & Anderson Architects
any other <b>pending or proposed purchaser</b> of the subject property?

**2** | Page

		Planning & Community
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<ul><li>to be operated</li><li>If yes, iden</li></ul>		$oldsymbol{No}$ in connection with the subject of the application or any business operating or $oldsymbol{No}$ providing the service.
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certify that all of the pon receipt of notinformation provide rany public body of Born Primitive LLC	e information contained in this I ication that the application has	Disclosure Statement Form is complete, true, and accurate. I understand that, been scheduled for public hearing, I am responsible for updating the e meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board
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pon receipt of notinformation provide any public body of Born Primitive LLC  By:  Applicant Signature  Winth Name and Title  Oriet applicant also	e information contained in this lication that the application has dherein two weeks prior to the committee in connection with the prior to the committee of the connection with the prior to the committee of the connection with the prior to the committee of the connection with the prior to the committee of the connection with the prior the connection with the connec	Disclosure Statement Form is complete, true, and accurate. I understand that, been scheduled for public hearing, I am responsible for updating the e meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board h this application.

Code § 2.2-3101.

# **Disclosure Statement** Planning & Community Development **Owner Disclosure** Owner Name Modern Savage Investments, LLC, a Virginia limited liability company Applicant Name Born Primitive, LLC, a Virginia limited liability company Is the Owner a corporation, partnership, firm, business, trust or an unincorporated business? 🔳 Yes • If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary) Timonty Handlon, C.E.O.; Mallory Riley, C.O.O. If yes, list the businesses that have a parent-subsidiary<sup>3</sup> or affiliated business entity<sup>4</sup> relationship with the Owner. (Attach a list if necessary) Known Interest by Public Official or Employee Does an official or employee of the City of Virginia Beach have an interest in the subject land or any proposed development contingent on the subject public action? Yes No • If yes, what is the name of the official or employee and what is the nature of the interest? <sup>3</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101. 4 "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or

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substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va.



#### **Owner Services Disclosure**

<ul> <li>Does the Owner have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are th financing in connection with the subject of the application or any business operating or to be operated on th</li> <li>Yes  No</li> <li>If yes, identify the financial institutions providing the service.</li> </ul> Blue Ridge Bank	ey considering any e property?
If yes, identify the financial institutions providing the service.  Blue Ridge Bank	
Blue Ridge Bank	
2. Does the Owner have a real estate broker/agent/realtor for current and anticipated future sales of the subjections of the subjection of	ect property?
☐ Yes ■ No	
<ul> <li>If yes, identify the company and individual providing the service.</li> </ul>	
<ul> <li>Does the Owner have services for accounting and/or preparation of tax returns provided in connection with application or any business operating or to be operated on the property?  Yes  No</li> <li>If yes, identify the firm and individual providing the service.</li> <li>Kevin Stewart, Stewart &amp; Company</li> </ul>	the subject of the
<ul> <li>Does the Owner have services from an architect/landscape architect/land planner provided in connection we the application or any business operating or to be operated on the property?  Yes  No         <ul> <li>If yes, identify the firm and individual providing the service.</li> </ul> </li> <li>Jonathan Covington, Covington, Hendrix &amp; Anderson Architects</li> </ul>	vith the subject of
<ul> <li>Is there any other pending or proposed purchaser of the subject property?  No</li> <li>If yes, identify the purchaser and purchaser's service providers.</li> </ul>	
<ol> <li>Does the Owner have a construction contractor in connection with the subject of the application or any busito be operated on the property?  Yes  \Bo No</li> </ol>	iness operating or
<ul> <li>If yes, identify the company and individual providing the service.</li> <li>Anthony Cataldo, Cataldo Builders, Inc.</li> </ul>	
<ul> <li>7. Does the Owner have an engineer/surveyor/agent in connection with the subject of the application or any bor to be operated on the property?  Yes  No</li> <li>If yes, identify the firm and individual providing the service.</li> </ul>	ousiness operating

# Disclosure Statement Planning & Community Development 8. Is the Owner receiving legal services in connection with the subject of the application or any business operating or to be operated on the property? Yes \( \subseteq \text{No} \)

If yes, identify the firm and individual providing legal the service.

R. Edward Bourdon, Jr., Esq., Sykes, Bourdon, Ahern & Levy, P.C.

#### Owner Signature

I certify that all of the information contained in this Disclosure Statement Form is complete, true, and accurate. I understand that, upon receipt of notification that the application has been scheduled for public hearing, I am responsible for updating the information provided herein two weeks prior to the meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board or any public body or committee in connection with this application.

Modern Savage Investments, LLC

By: Mally & Filly

Owner Signature

Mallory Biley, COD

Print Name and Title

1 3 2023

## **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division of the Planning Department to obtain verification that the conditions have been met. Contact the Zoning Division at 757-385-8074.
- If the request requires land disturbance and/or a subdivision of property, please contact the Development Services Center (DSC) to discuss next steps for site plan/plat review. Contact the DSC at 757-385-4621 or the Development Liaison Team at 757-385-8610.
- Please note that further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.
- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

# Applicant & Property Owner **Kempes Village Two, LLC**Planning Commission Public Hearing **March 8, 2023**City Council **District 3**, formerly Kempsville

Agenda Item

4

#### Request

#### **Modification of Conditions**

#### **Staff Recommendation**

Approval

#### **Staff Planner**

Elizabeth Nowak

#### Location

Adjacent to intersection of Oakmears Crescent and Princess Anne Road

#### **GPIN**

1466684796

#### **Site Size**

0.65 acres (10.06 acres for entire development)

#### **AICUZ**

Less than 65 dB DNL

#### Watershed

Chesapeake Bay

#### **Existing Land Use and Zoning District**

Vacant parcel / B-4K Historic Kempsville Area Mixed Use

# Surrounding Land Uses and Zoning Districts

**Princess Anne Road** 

Office / B-4K Historic Kempsville Area Mixed Use

#### South

**Oakmears Crescent** 

Single-family dwelling / R-10 Residential

#### **East**

Oakmears Crescent, Lord Dunmore Drive Multi-family dwelling / B-4K Historic Kempsville Area Mixed Use

#### West

Kempsville Road

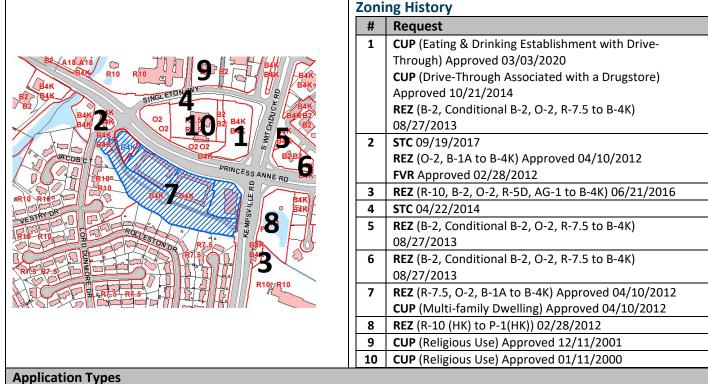
Single-family dwelling, park / B-4K Historic Kempsville Area Mixed Use; R-10 Residential





## **Background & Summary of Proposal**

- The applicant is seeking a Modification of Conditions to a Conditional Use Permit for Multi-family Housing within the B-4K Historic Kempsville Area Mixed Use District. This Conditional Use Permit was approved by City Council on April 10, 2012. The applicant plans to alter the previously approved site layout, increase the overall number of dwelling units, and revise the previously proposed mixed-use buildings.
- The plans submitted with the Conditional Use Permit in 2012 proposed a mixed-use development fronting Princess Anne Road and Kempsville Road. It included the proposed adaptive reuse of Kempsville High School, construction of two additional apartment buildings, and construction of two, two-story buildings called "The Cottages" at the corner of Lord Dunmore Drive and Princess Anne Road. The Cottages were proposed to be mixed-use with up to six apartments in each building and office space on lower stories. The applicant reserved the option to use the buildings solely as offices. As proposed, The Cottages were the only buildings in the development to have a non-residential use.
- Up to 170 multi-family units were approved with the request in 2012 and 168 units have been constructed to date.
- The applicant currently seeks to revise their concept for The Cottages. Instead of two, two-story mixed-use buildings, the applicant proposes one three-story apartment building that will have 18 apartment units. It will be L-shaped with frontage on Oakmears Crescent and Princess Anne Road. The proposed modification will result in a total of 186 multi-family units with a density of 1.86 units per acre for the entire development.
- The proposed apartment building will use the same elevation design, materials, and color palette as the two existing apartment buildings.
- A monument style sign is proposed near the intersection of Oakmears Crescent and Princess Anne Road. This sign, as proposed, will be a duplicate of a brick monument style sign that was installed on the east side of the site.
- With the revised site layout, the applicant proposes to expand a portion of an existing parking lot to provide an additional 32 parking spaces for the new apartment building. The applicant is proposing a ratio of 1.7 parking spaces per unit for this development and submitted a parking study to the Zoning Administrator that demonstrates there will be sufficient parking for the development at a ratio less than what is required per Section 203(a)(12).
- Part of the property falls within the Resource Protection Area (RPA) of the Chesapeake Bay Protection Area (CBPA).
   A variance was obtained from the CBPA Board in 2012 for the previous development plan for the site. The variance permitted a certain amount of impervious cover to be installed on the site. The revised proposal was presented to CBPA Staff for consideration and Staff determined that the proposed modification is in substantial conformance to the 2012 variance approval.



CUP - Conditional Use Permit REZ - Rezoning

MDP - Modification of Proffers CRZ - Conditional Rezoning NON - Nonconforming Use

MDC - Modification of Conditions

STC - Street Closure FVR - Floodplain Variance SVR - Subdivision Variance IUP - Land Use Plan

ALT - Alternative Compliance STR - Short Term Rental

#### **Evaluation & Recommendation**

In Staff's opinion, this request for a Modification of Conditions to a Multi-Family Conditional Use Permit is acceptable. The Comprehensive Plan recommends residential uses with a central village green for this area of Kempsville. Though the original proposal included a mixed-use element that will be removed with this modification, Staff still finds the overall proposal to be in-keeping with the vision of the Comprehensive Plan by providing multi-family housing immediately adjacent to major thoroughfares and the developing commercial node at the intersection of Kempsville Road and Princess Anne Road. Sufficient landscaping is provided per the submitted concept landscaping plan, and the applicant has added planting along the edge of the parking lot that will be near the sidewalk on Princess Anne Road. The additional plantings will help to soften and screen the parking area.

As the proposed building will be constructed with the same building elevation design and materials as the existing apartment buildings, the overall development will remain cohesive. The "L" shape of the new building neatly bookends the block, mirroring the adapted Kempsville Highschool building, and providing building frontage on all public rights-ofway. The new building is proposed to be the same height as the existing buildings. While this is an increase in building height compared to the previously approved two-story buildings, Staff finds it to be an acceptable change as a consistent height reinforces the overall sense of cohesion of the development. The Fairfield Civic League and Historic Kempsville Citizen Advisory Committee both provided letters of support for the application, including the new building height.

There is a proposed amendment to the Zoning Ordinance that would increase the maximum residential density in B-4K Mixed Use from 18 units per acre to 24 units per acre. This amendment is scheduled to be heard at the March 7, 2023 City Council hearing. If this amendment is adopted, the proposed density of the site will be below the maximum density for the B-4K Mixed Use zoning district. The proposed density of the development as revised will be 18.06 units per acre. The proposed changes will not further affect the Chesapeake Bay Resource Management Area or the Chesapeake Bay Resource Protection Area. The revisions are within the level of impact as assessed under the previously approved Chesapeake Bay Protection Area Board variance, granted in 2012.

Typically, parking for multi-family dwelling developments follow Section 203(12) at a ratio of two spaces for the first 50 dwelling units and a ratio of 1.75 spaces for each remaining unit. Across the entire residential development, there will be 186 units, including the 18 proposed with this revised plan. While 338 parking spaces are required, 316 spaces will be provided. The applicant has submitted a parking plan to the Zoning Administrator that illustrates that a reduced ratio of 1.7 spaces per unit in the development will provide sufficient parking. The Zoning Administrator reviewed a parking study dated February 10, 2023 and determined that the proposed parking ratio of 1.7 spaces per unit can reasonably accommodate the development as the owner has experienced no significant regular parking problems with the existing community at a reduced parking ratio of 1.7 spaces per unit; there is an existing Hampton Roads Transit stop located along the property frontage; several multi-purpose paths are proposed with this project improving connectivity with adjacent residential and commercial areas, as well as Kempes Landing Park and Patriot's Park.; and the project is within two miles of the existing Light Rail stop at Newtown Road.

When the Conditional Use Permit was initially approved in 2012, a condition of approval included the requirement that the applicant complete a Traffic Impact Study. That study was completed, and various traffic improvements have been made since that time, including completion of the widening of Witchduck Road and the signalization of the intersection of Lord Dunmore Drive and Princess Anne Road. With these improvements and with the reduction in the number of trips generated by removing the proposed office use, Staff does not anticipate any adverse traffic impact as a result of this modification.

Based on information provided by the Virginia Beach Public Schools Staff, there will be a negligible impact on school enrollment in the nearby schools. The elementary, middle, and high schools in this area all have enrollment below their optimum capacity and only two elementary school students are anticipated to be generated with the additional apartment units and one student each for the middle school and high school. This change in number of students is well within the current capacities of the school system.

In sum, Staff recommends approval of this request subject to the conditions and exhibits included in this staff report.

#### **Recommended Conditions**

- 1. All conditions attached to the existing Conditional Use Permits approved by the Virginia Beach City Council on April 10, 2012 shall be null and void and replaced with the conditions listed below.
- 2. The site shall be developed substantially as shown on the submitted Site Plan, entitled "Overall Development of 525 Kempsville", prepared by AES Consulting Engineers, and dated January 17, 2023, which has been exhibited to the Virginia Beach City Council and is on file in the Department of Planning and Community Development.
- 3. The maximum number of dwelling units shall not exceed 186.
- 4. The applicant shall provide parking per the parking evaluation submitted by AES Consulting Engineers dated February 13, 2023 and as approved by the Zoning Administrator on February 20, 2023.
- 5. Exterior building materials and colors for the buildings to be constructed on the site shall be substantially as shown on the submitted elevations entitled "Historic Kempsville Apartments, Virginia Beach, Virginia," prepared by TS3 Architecture, and dated January 26, 2023, which have been exhibited to the Virginia Beach City Council and are on file in the Department of Planning and Community Development.
- 6. Site and building identification signs shall be substantially as shown on Sheet A-7 submitted with the 2012 Conditional Use Permit application and entitled "Hampton Roads Housing Company and Ripley Heatwole Company,

Inc." and dated January 26, 2011, which has been exhibited to the Virginia Beach City Council and is on file in the Department of Planning and Community Development.

- 7. The additional monument-style sign to be installed along Princess Anne Road shall be substantially as shown on the exhibit entitled "Brick Monument with Cement Caps", which has been exhibited to the Virginia Beach City Council and is on file in the Department of Planning and Community Development.
- 8. The applicant shall provide for public pedestrian connectivity via the "Nature Trail," as depicted on the Site Plan referenced in Condition 1.
- 9. The conditions of the Chesapeake Bay Preservation Area Board approval on February 27, 2012 shall remain in effect and shall be met

Further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.

The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

## **2012 Approved Conditions**

- 1. The site shall be developed substantially as shown on the submitted Site Plan, entitled "Kempes Village Site Plan E, prepared for Hampton Roads Housing Company and Ripley Heatwole Company, Inc.", and dated February 29, 2012, except as modified below by Condition 2.
- 2. The maximum number of dwelling units located on the site shall not exceed 170. The applicant shall provide between 5,000 and 15,000 square feet of non-residential use within either the Cottages building(s) or the Schoolhouse building; however, the applicant shall provide the required number of parking spaces for such use per Section 203 of the City Zoning Ordinance.
- 3. The buildings to be constructed on the site shall be substantially as shown on Sheets A-4 through A-6 submitted with the Conditional Use Permit application and entitled "Hampton Roads Housing Company and Ripley Heatwole Company, Inc." and dated January 26, 2012.
- 4. Exterior building materials and colors for the buildings to be constructed on the site shall be substantially as shown on Sheet A-8 submitted with the Conditional Use Permit application and entitled "Hampton Roads Housing Company and Ripley Heatwole Company, Inc." and dated January 26, 2012.
- 5. Site and building identification signs shall be substantially as shown on Sheet A-7 submitted with the Conditional Use Permit application and entitled "Hampton Roads Housing Company and Ripley Heatwole Company, Inc." and dated January 26, 2012.
- 6. The applicant shall conduct a Traffic Impact Study (TIS) and submit said study to the Department of Public Works / Traffic Engineering for review and approval. The applicant shall then collaborate with Traffic Engineering pertaining to any recommendations from the TIS regarding improvements to the adjacent roadways that the TIS concludes are directly attributable to the development project.
- 7. The applicant shall provide for public pedestrian connectivity via the "Nature Trail," as depicted on the Site Plan referenced in Condition 1.

- 8. The applicant shall cause an Archaeological Survey to be conducted of the site prior to any land disturbance.
- 9. None of the above conditions relieve the applicant of meeting the conditions of the Chesapeake Bay Preservation Area Board approval on February 27, 2012.

#### **Comprehensive Plan Recommendations**

This proposal is located in the Suburban area of the city, within the Historic Kempsville Overlay District and Historic Kempsville Suburban Focus Area. The Comprehensive Plan recommends residential uses with a village green and secondary non-residential uses in this part of Historic Kempsville. The overall vision for this area is to recreate a village setting, building on the natural setting and historic character and importance of the area. To reach these outcomes, developments should create a distinct sense of place, provide safe pedestrian movement, and be designed to be compatible with the surrounding area while not generating significant traffic increases to the area. According to the proposed elevations, the new development will be a continuation of the existing architectural style, which is in keeping with the Architectural Design Guidelines within in the Historic Kempsville Plan and would be supported by the Comprehensive Plan.

## **Natural & Cultural Resources Impacts**

The site is located in the Chesapeake Bay Watershed in the vicinity of the Chesapeake Bay Resource Protection Area.

The site is also located in the Historic Kempsville Overlay District, a zoning overlay intended to enhance the appearance of the area and to guide development in a historically significant location in Virginia Beach. There are no historical or cultural resources located on this parcel that will be affected by this project.

## **Traffic Impacts**

Street Name	Present Volume	Present Capacity	Generated Traffic
Princess Anne Road	27,700 <sup>1</sup>	32,700 ADT <sup>1</sup> (LOS <sup>4</sup> "D")	Existing Land Use <sup>2</sup> – 1,290 ADT Proposed Land Use <sup>3</sup> – 1,254 ADT
Oakmears Crescent	Not Available	9,900 ADT¹ (LOS⁴ "D")	
<sup>1</sup> Average Daily Trips	<sup>2</sup> as defined by 170 multi-family dwelling units and 10,000 SF of office space	<sup>3</sup> as defined by 186 multi-family dwelling units	<sup>4</sup> LOS = Level of Service

#### Master Transportation Plan (MTP) and Capital Improvement Program (CIP)

In the vicinity of this application, Princess Anne Road is classified as a four-lane minor urban arterial. Oakmears Crescent is a two-lane local roadway. There are currently no CIP projects scheduled for this section of Princess Anne Road.

## **Public Utility Impacts**

#### Water

There is an existing six-inch City water main along Princess Anne Road and an eight-inch City water main along Oakmears Crescent. The site must connect to City water.

#### Sewer

There is an existing eight-inch City sanitary sewer gravity main along Princess Anne Road. The site must connect to City sewer.

## **School Impacts**

School	Current Enrollment	Capacity	Generation <sup>1</sup>	Change <sup>2</sup>
Fairfield Elementary	475 students	572 students	2 students	2 students
Kempsville Middle	736 students	865 students	1 student	1 student
Kempsville High	1,963 students	2,083 students	1 student	1 student

<sup>&</sup>lt;sup>1</sup> "Generation" represents the number of students that the development will add to the school.

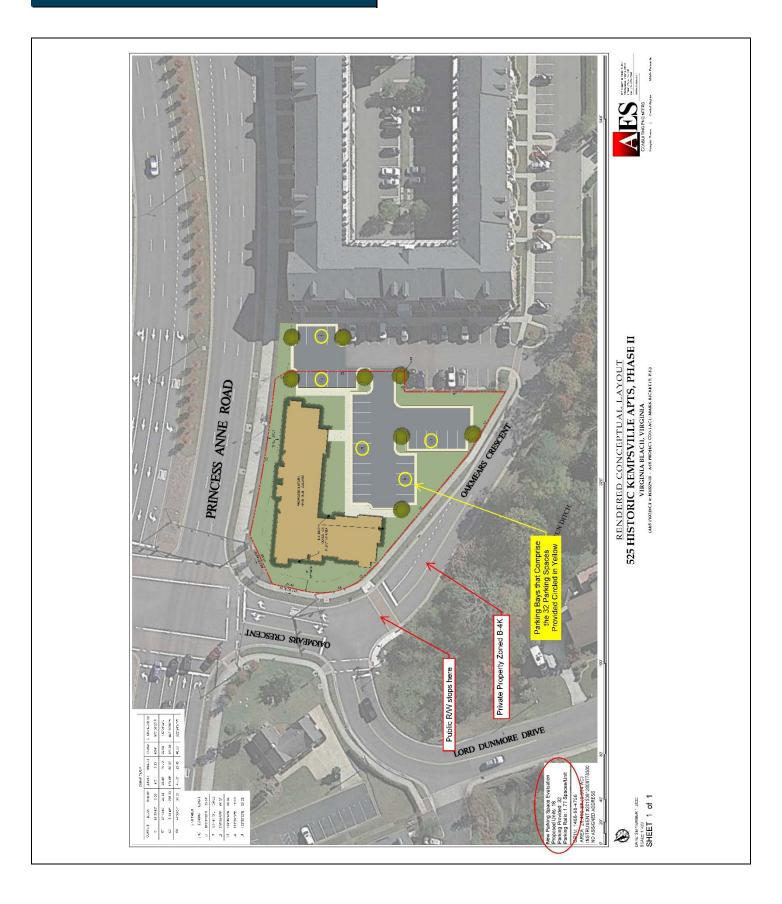
### **Public Outreach Information**

#### **Planning Commission**

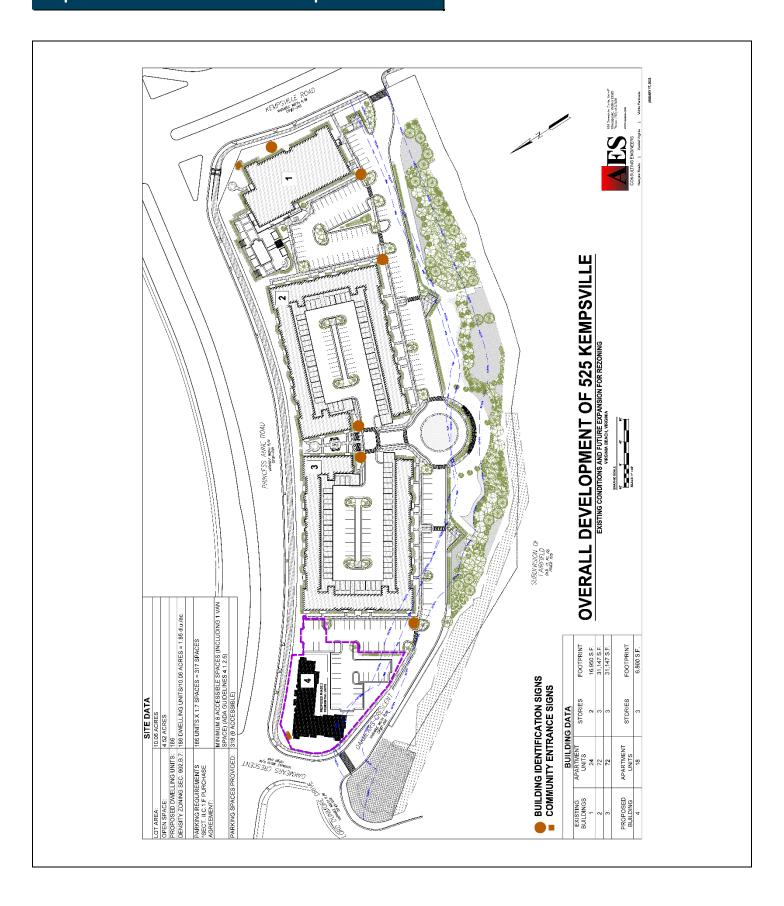
- The applicant/applicant's representative met with the Historic Kempsville Citizen Advisory Committee and the Fairfield Civic League in 2022 to discuss the details of the request. Letters of support were provided to Staff by both organizations as a result of the applicant's outreach.
- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023 and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

<sup>&</sup>lt;sup>2</sup> "Change" represents the difference between the number of potential or actual students generated under the existing zoning and the number generated under the proposed zoning. The number can be positive (additional students) or negative (fewer students).

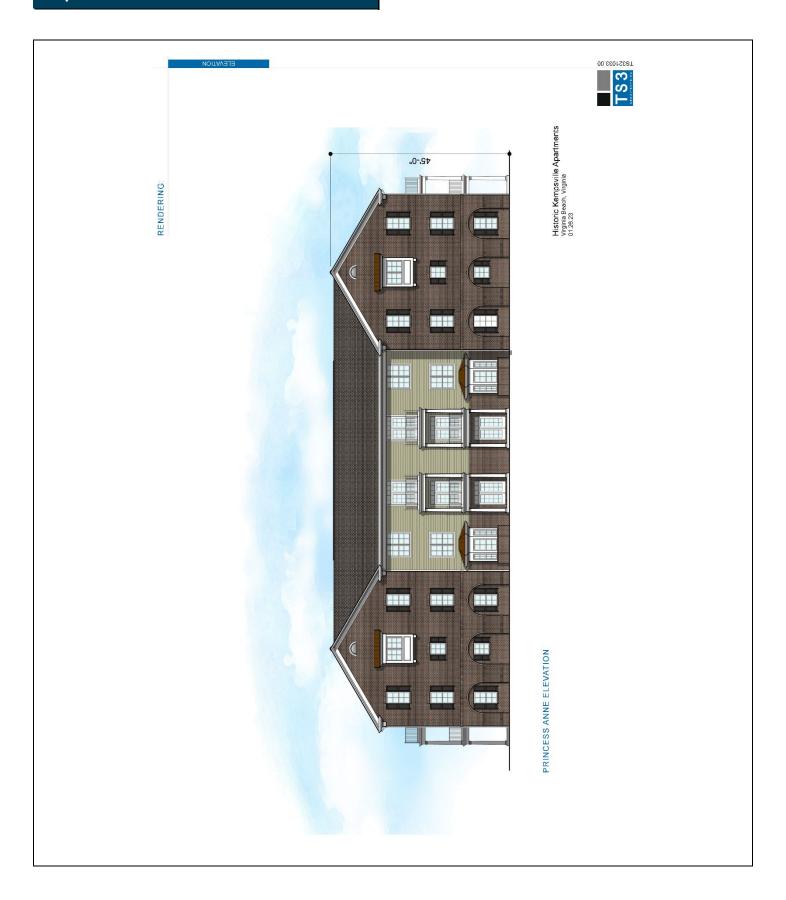
## **Proposed Site Plan**



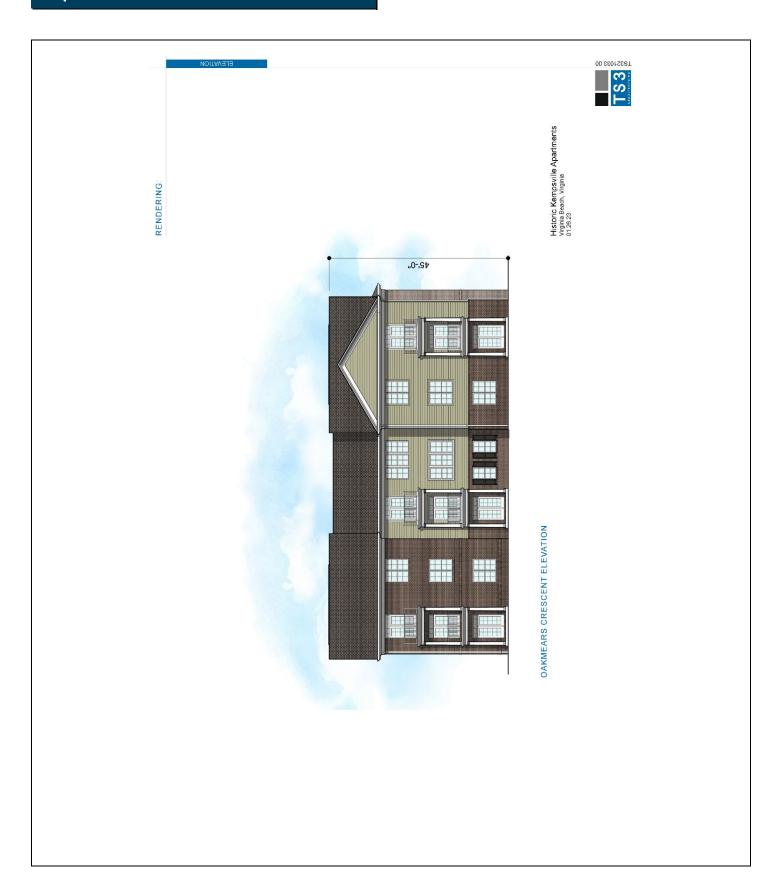
## **Proposed Site Plan – Overall Development**

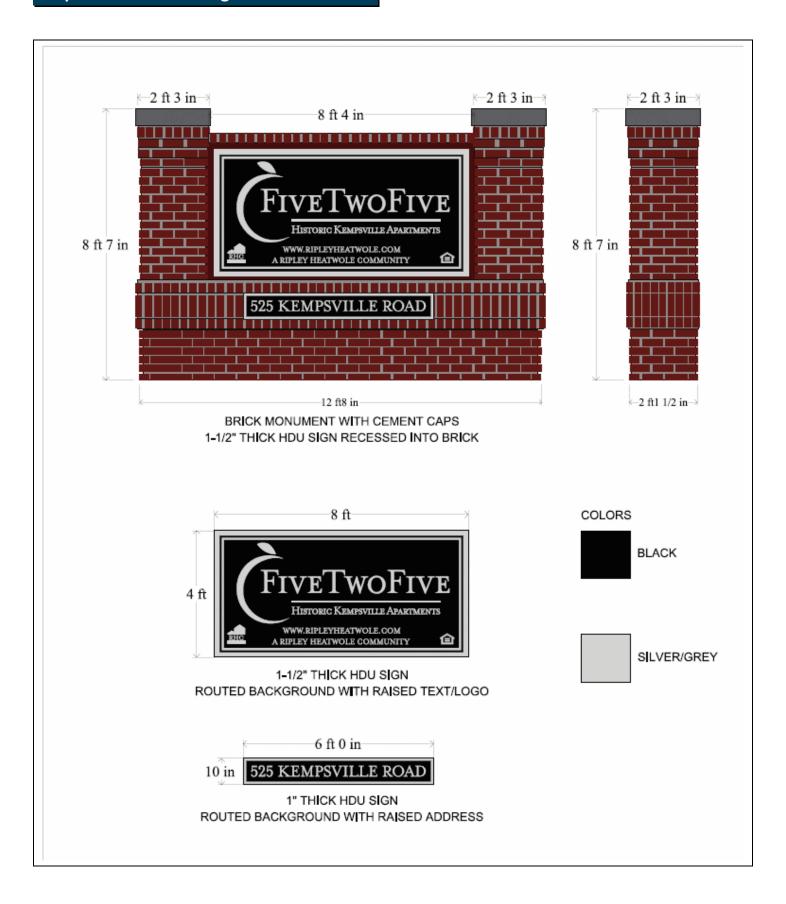


## **Proposed Elevation Plan**



## **Proposed Elevation Plan**





## **Site Photos**





**Applicant Disclosure** 

## **Disclosure Statement**

Planning & Community
Development

The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

Applicant Name Kempes Village Two, L.L.C.
Does the applicant have a representative?   Yes   No
If yes, list the name of the representative.  Robert P. Beaman III
Is the applicant a corporation, partnership, firm, business, trust or an unincorporated business?   No
• If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)
SEE "EXHIBIT A" ATTACHED
• If <b>yes</b> , list the businesses that have a parent-subsidiary <sup>1</sup> or affiliated business entity <sup>2</sup> relationship with the applicant. (Attac a list if necessary)

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<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

<sup>&</sup>lt;sup>2</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.

Revised 11.09.2020

## **Disclosure Statement**



Known Interest by Public Official or Employee
Does an <b>official or employee of the City of Virginia Beach</b> have an interest in the subject land or any proposed development contingent on the subject public action?   No
• If yes, what is the name of the official or employee and what is the nature of the interest?
Applicant Services Disclosure
<ol> <li>Does the applicant have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property?</li> <li>Yes \(\sigma\) No</li> </ol>
• If yes, identify the financial institutions providing the service.  Construction of the proposed improvements will require financing, most likely with a local or regional lending institution.
<ul> <li>Does the applicant have a real estate broker/agent/realtor for current and anticipated future sales of the subject property?</li> <li>Yes No</li> <li>If yes, identify the company and individual providing the service.</li> </ul>
<ul> <li>3. Does the applicant have services for accounting and/or preparation of tax returns provided in connection with the subject of the application or any business operating or to be operated on the property? ■ Yes □ No</li> <li>• If yes, identify the firm and individual providing the service.</li> <li>Wall Einhorn &amp; Chernitzer, P.C. (Miranda Franks)</li> </ul>
<ul> <li>4. Does the applicant have services from an architect/landscape architect/land planner provided in connection with the subject of the application or any business operating or to be operated on the property?  Yes  No         <ul> <li>If yes, identify the firm and individual providing the service.</li> </ul> </li> <li>TS3 Architects, PC (Thomas Smith)</li> </ul>
<ul> <li>5. Is there any other pending or proposed purchaser of the subject property? ☐ Yes</li> <li>• If yes, identify the purchaser and purchaser's service providers.</li> </ul>

2 | Page

Disclosure Stat	VB	
		Planning & Community Development
		Develophient
to be operated on the property?	_	the subject of the application or any business operating or
operating or to be operated on the	e property? <b>I</b> Yes No dividual providing the service.	rith the subject of the application or any business
operated on the property? <b>Ye</b> • If <b>yes</b> , identify the firm and in	s	of the application or any business operating or to be Frieden - Michael H. Nuckols (general legal services)
Applicant Signature		
upon receipt of notification that the ap	oplication has been scheduled for pu ks prior to the meeting of Planning	Form is complete, true, and accurate. I understand that, ablic hearing, I am responsible for updating the Commission, City Council, VBDA, CBPA, Wetlands Board
118741		
Applicant Signature		
Print Name and Title Daniel B. Heatwole, Manager (12.20.	2022)	
Date		
Is the applicant also the owner of the		
	out the owner disclosure statement	
that pertains to the applications		or to any Planning Commission and City Council meeting
No changes as of Date	Signature Print Name	
Revised 11.09.2020		<b>3  </b> Page

## EXHIBIT A

Member Name & Address	Initial Capital Contribution	<u>Interest</u>
RONALD C. RIPLEY Ripley Heatwole Company, Inc. 808 Newtown Road Virginia Beach, VA 23462	\$ 375.00	18.75%
F. SCOTT RIPLEY Ripley Heatwole Company, Inc. 808 Newtown Road Virginia Beach VA 23462	\$ 425.00	21.25%
F. ANDREW HEATWOLE Ripley Heatwole Company, Inc. 808 Newtown Road Virginia Beach, VA 23462	\$ 400.00	20.00%
DANIEL B. HEATWOLE Ripley Heatwole Company, Inc. 808 Newtown Road Virginia Beach, VA 23462	\$ 100.00	5.00%
DOUGLAS J. RIPLEY Ripley Heatwole Company, Inc. 808 Newtown Road Virginia Beach, VA 23462	\$ 125.00	6.25%
MATTHEW S. RIPLEY Ripley Heatwole Company, Inc. 808 Newtown Road Virginia Beach, VA 23462	\$ 75.00	3.75%
HAMPTON ROADS HOUSING COMPAN 214 44 <sup>th</sup> Street Virginia Beach, VA 23451	NY \$ 20.00	1.00%
KEMPES LANDING, L.L.C. 214 44 <sup>th</sup> Street Virginia Beach, VA 23451	\$ 480.00	24.00%
	\$2,000.00	100.00%

## **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division of the Planning Department to obtain verification that the conditions have been met. Contact the Zoning Division at 757-385-8074.
- If the request requires land disturbance and/or a subdivision of property, please contact the Development Services Center (DSC) to discuss next steps for site plan/plat review. Contact the DSC at 757-385-4621 or the Development Liaison Team at 757-385-8610.
- Please note that further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.
- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

Applicant B and B Associates of Virginia, Inc Property Owner Indian River Apartments, LLC Planning Commission Public Hearing March 8, 2023 City Council District 1, formerly Kempsville Agenda Item

5

### Request

**Change in Nonconformity** (Expansion of Apartment Complex)

### **Staff Recommendation**

Approval

#### **Staff Planner**

Michaela McKinney

#### Location

1008 Mineola Drive

#### **GPIN**

1446959553

#### **Site Size**

2.53 acres

#### **AICUZ**

Less than 65 dB DNL

### Watershed

Chesapeake Bay

## **Existing Land Use and Zoning District**

Apartment Complex / A-18 Apartment, B-2 Community Business

# **Surrounding Land Uses and Zoning Districts North**

Shopping Center & Restaurant / B-2 Community Business

## South

Mineola Drive

Single-family dwellings / R-10 Residential

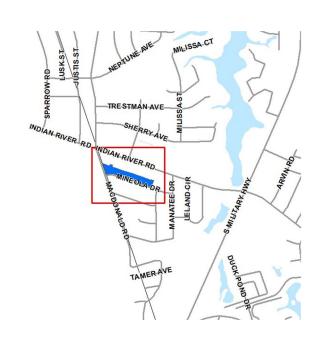
#### **East**

Single-family dwellings / R-10 Residential

#### West

MacDonald Road

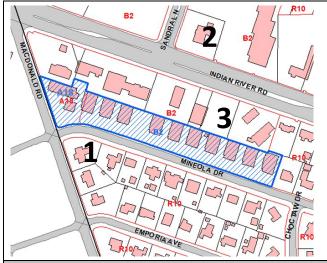
Limit of City of Chesapeake





## **Background & Summary of Proposal**

- This is a request to expand a nonconforming use to add an additional building to the Indian River Apartments and
  Townhomes complex. The new building will be used as a leasing office and amenity space for the complex.
   Presently, the leasing office is located within a storage unit and the applicant intends to convert this space back to a
  storage unit after construction of the new leasing office building.
- The proposed amenities include an outdoor patio area and a fitness facility.
- This apartment complex was constructed in 1964. When constructed, the property was zoned CL-1, Limited
  Commercial, which permitted residential development. When the Zoning Ordinance was updated in 1973, the
  zoning classification for this property was changed to B-2 Community Business, which does not allow residential
  uses. Since residential uses are not permitted in the B-2 zoning district, this use is considered a legal nonconforming
  use.
- Building materials will consist of beige siding, white trim, brick veneer, and a charcoal asphalt shingle roof.
- The leasing office will be open from 8:00 a.m. to 5:30 p.m., Monday through Saturday.



## **Zoning History**

#	Request
1	CUP (Private School/Daycare) Approved 03/10/2009
2	CUP (Church) Approved 08/12/2003
3	CUP (Motor Vehicle Rentals (trucks)) Approved
	07/12/1995

## **Application Types**

CUP – Conditional Use Permit REZ – Rezoning CRZ – Conditional Rezoning MDC – Modification of Conditions MDP – Modification of Proffers NON – Nonconforming Use STC – Street Closure FVR – Floodplain Variance ALT – Alternative Compliance SVR – Subdivision Variance LUP – Land Use Plan STR – Short Term Rental

## **Evaluation & Recommendation**

In Staff's opinion, this request for a Change in Nonconformity to construct a new 1,700 square-foot building is acceptable. This expansion will serve as a benefit to the residents by providing additional space for amenities and service area. The design of the leasing office is in scale with the surrounding area and is consistent with the existing units within the complex. While residential uses are not permitted in B-2 zoning district, the request to expand the use is supported by the Comprehensive Plan by keeping the design and scale consistent with the surrounding area.

Section 203(12) requires two parking spaces per unit for the first 50 dwelling units and 1.75 spaces per dwelling unit in excess of 50 units. Currently there are a total of 67 dwelling units and 97 parking spaces on site. Based on the number of existing units, a total of 130 parking spaces would be required, thus the complex is deficient 33 spaces. Upon review

by the previous Zoning Administrator, an interpretation was made that additional parking would not be required for two reasons: (1) the apartments have been operating as a legally nonconforming use for several decades, and (2) it was determined that the number of parking spaces on site, initially met the parking requirements of the CL-1 zoning district when it was constructed in 1964.

Additional plantings will be installed surrounding the leasing office, as shown on the conceptual landscape plan. The proposed leasing office will be located in an area that is currently utilized as open space. Current building foundation and parking lot plantings meet the landscape requirements set forth in the Site Plan Ordinance. A six-foot-tall privacy fence located at the back of the property will remain to continue to screen the property from the adjacent commercial development. The dumpster will be relocated into an existing parking space and will be properly screened by plantings and a 6 feet tall fence that is compatible with the existing fence. As mentioned previously, the leasing office will include amenities to better serve residents; including a fitness facility and an outdoor patio area enclosed by a four-foot-tall black aluminum ornamental fence.

Based on these considerations, Staff recommends approval of this request subject to the conditions below.

## **Recommended Conditions**

- 1. The proposed expansion shall be developed substantially as depicted on the conceptual site plan entitled "Indian River Apartments- Leasing Office 1008 Mineola Drive", prepared by AES Consulting Engineers, which has been exhibited to the Virginia Beach City Council and is on file in the Department of Planning & Community Development.
- 2. The exterior of the proposed building expansion shall substantially adhere in appearance, size, and materials to the submitted elevations entitled "Indian River Garden Apartments-Exterior Elevations", dated December 9, 2022, prepared by Beacon Architecture and Design, which has been exhibited to the Virginia Beach City Council is on file in the Department of Planning & Community Development.
- 3. A Landscape Plan shall be submitted to the Development Services Center of the Department of Planning and Community Development for review and ultimate approval prior to the issuance of a Certificate of Occupancy. The Landscaping Plan shall address all requirements of the Landscaping Guide including, but not limited to, the installation of street frontage plantings, building foundation plantings, and interior display plantings. All landscaping shall be maintained on-site in accordance with the approved Landscape Plan.
- 4. A Lighting Plan and/or Photometric Diagram Plan shall be submitted during detailed site plan review. Said plan shall include the location of all lighting fixtures mounted on buildings and poles as well as the listing of lamp type, wattage, and type of fixture.

Further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.

The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

## **Comprehensive Plan Recommendations**

This property is located within the Suburban Area of the city, as designated by the Comprehensive Plan. Guiding principles have been established in the Comprehensive Plan to protect the stability of the Suburban Area and to provide a framework for neighborhoods and places that are visually interesting and that provide memorable character. The Plan's primary guiding principle is to create "great neighborhoods" which are stable and sustainable.

## **Natural & Cultural Resources Impacts**

The site is located in the Chesapeake Bay Watershed. There are no known cultural resources on site.

## **Traffic Impacts**

The proposed leasing and amenities building will not generate any additional traffic and there are no traffic counts available for Mineola Drive, as it is a two lane local roadway.

## **Public Utility Impacts**

#### Water

The site currently connects to City of Virginia Beach water system.

#### Sewer

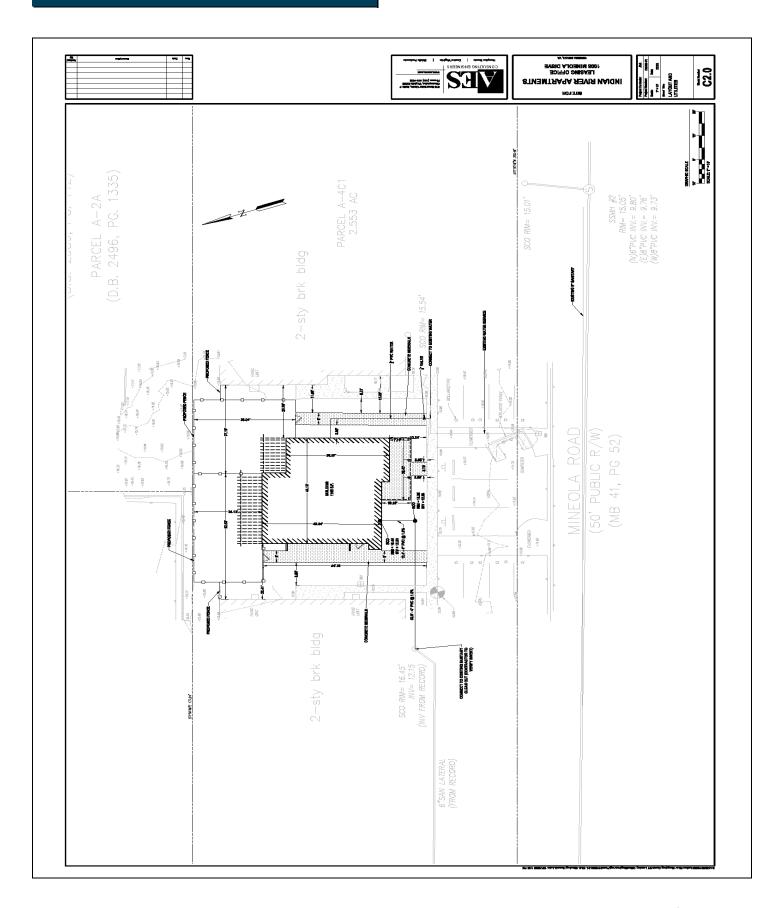
The site currently connects to the City of Chesapeake sanitary sewer system.

## **Public Outreach Information**

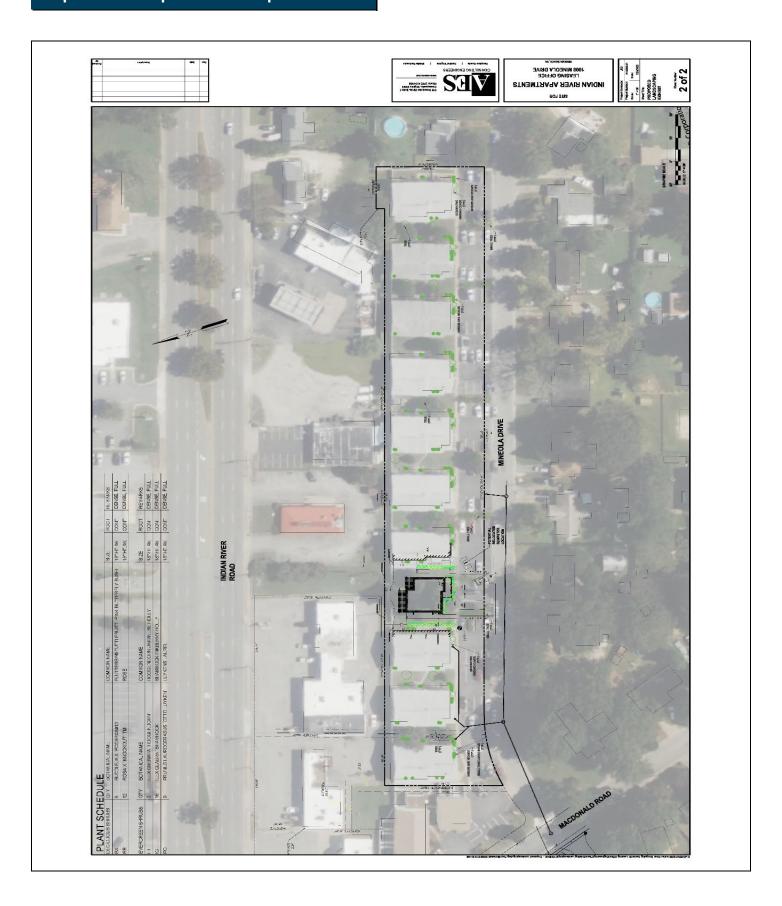
## **Planning Commission**

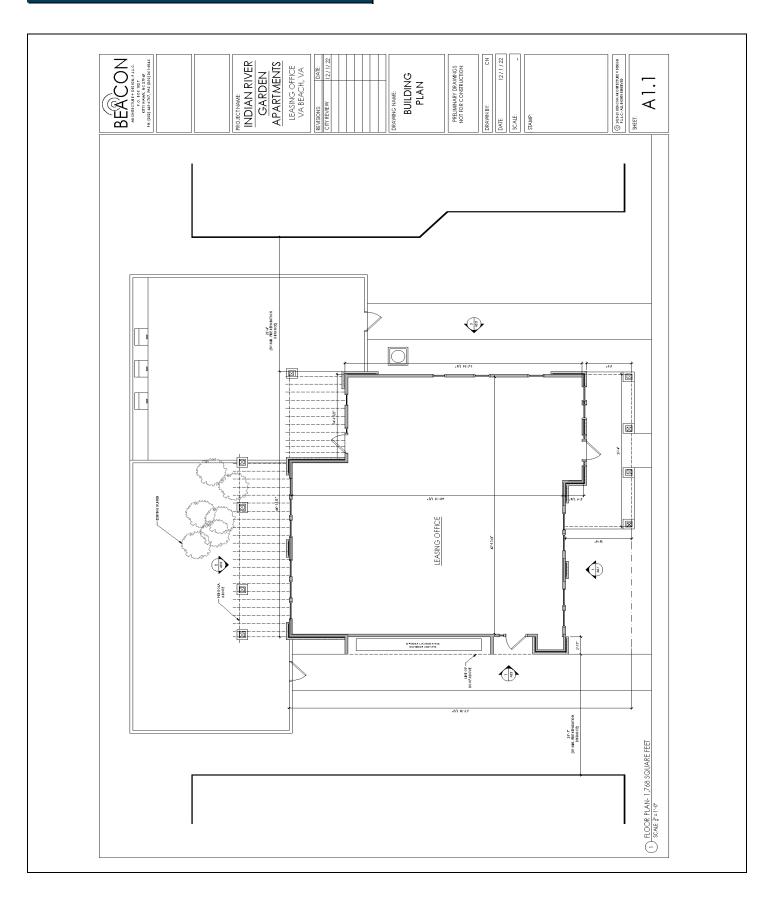
- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023 and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

## **Proposed Conceptual Site Plan**

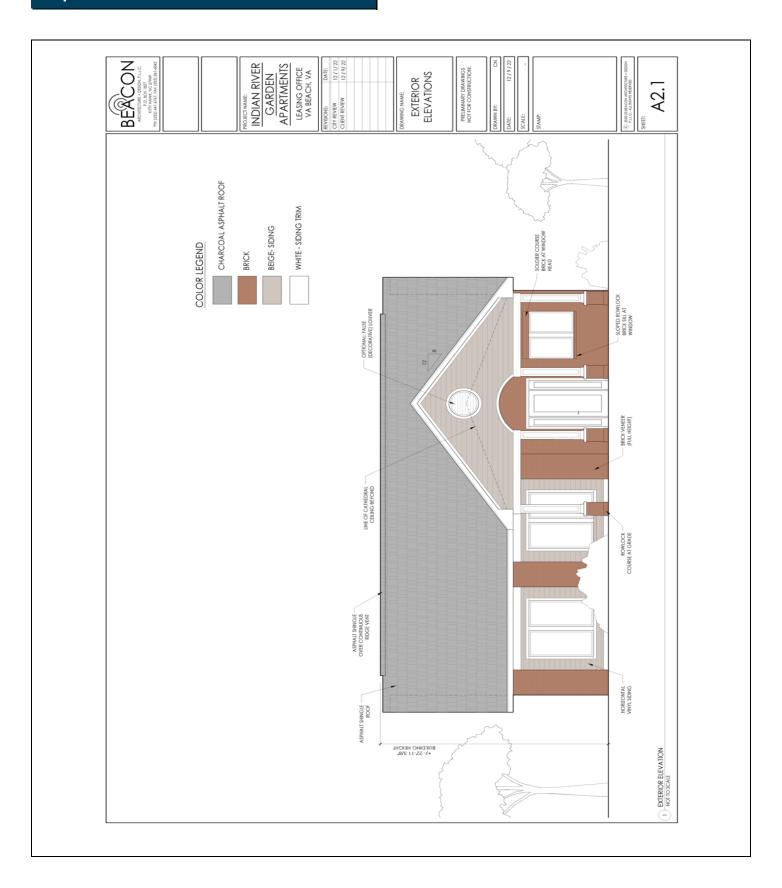


## **Proposed Conceptual Landscape Plan**





## **Proposed Elevation Plan**



## **Elevation Rendering**



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1 A RESOLUTION TO ALLOW THE EXPANSION OF A 2 NONCONFORMING USE AND STRUCTURE ON 3 PROPERTY LOCATED AT 1008 MINEOLA DRIVE 4 5 WHEREAS, B and B Associates of Virginia, Inc. (the "Applicant") has made 6 application to the City Council for authorization to expand the nonconforming use and 7 structure at 1008 Mineola Drive and zoned B-2 Community Business Zoning District; 8 9 WHEREAS, this parcel currently contains multi-family dwellings, that do not meet 10 the current zoning regulations. The expansion is for an additional building to house a 11 leasing office and amenities for the multi-family complex. The dwellings were constructed prior to the adoption of the applicable zoning regulations and are therefore 12 nonconforming; 13 14 15 WHEREAS, the Planning Commission of the City of Virginia Beach recommended 16 approval of this application on March 8, 2023; and 17 18 WHEREAS, pursuant to Section 105 of the City Zoning Ordinance, the expansion 19 of a nonconforming use is unlawful in the absence of a resolution of the City Council 20 authorizing such action upon a finding that the proposed use as expanded be equally 21 appropriate or more appropriate to the zoning district than the existing use. 22 23 NOW. THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF VIRGINIA BEACH, VIRGINIA: 24 25 26 That the City Council hereby finds that the proposed nonconforming use and 27 structure as expanded, will be equally appropriate to the district as is the existing use and 28 structure under the conditions of approval set forth herein below. 29 BE IT FURTHER RESOLVED BY THE COUNCIL OF THE CITY OF VIRGINIA 30 31 BEACH, VIRGINIA: 32 33 1. The proposed expansion shall be developed substantially as depicted on the 34 conceptual site plan entitled "Indian River Apartments- Leasing Office 1008 Mineola 35 Drive", prepared by AES Consulting Engineers, which has been exhibited to the 36 Virginia Beach City Council and is on file in the Department of Planning & 37 Community Development. 38 2. The exterior of the proposed building expansion shall substantially adhere in 39 appearance, size, and materials to the submitted elevations entitled "Indian River 40 Garden Apartments-Exterior Elevations", dated December 9, 2022, prepared by Beacon Architecture and Design, which has been exhibited to the Virginia Beach 41 42 City Council and is on file in the Department of Planning & Community Development.

3. A Landscape Plan shall be submitted to the Development Services Center of the

Department of Planning and Community Development for review and ultimate

approval prior to the issuance of a Certificate of Occupancy. The Landscaping Plan

## Resolution

46 47		he Landscaping Guide including, but not limited to, lantings, building foundation plantings, and interior
48	display plantings. All landscaping	shall be maintained on-site in accordance with the
9	approved Landscape Plan.	
		c Diagram Plan shall be submitted during detailed
		clude the location of all lighting fixtures mounted the listing of lamp type, wattage, and type of
	fixture.	and hearing or laring type; warrage, and type or
	Adopted by the Council of the City	of Virginia Beach, Virginia, on the day of
	, 2023.	
	APPROVED AS TO CONTENT:	APPROVED AS TO LEGAL SUFFICIENCY:
	Diagning and Community	City Attornovia Office
	Planning and Community Development	City Attorney's Office
	CA16097	
	R-1 February 28, 2023	
		2









## **Disclosure Statement**



The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

Applicant Disclosure
Applicant Name B and B Associates of Virginia, Inc.
Does the applicant have a representative?  Ves  No
If yes, list the name of the representative. Lindsey A. Carney, Esq., Patten, Wornom, Hatten & Diamonstein, LC (757) 223-4535
Is the applicant a corporation, partnership, firm, business, trust or an unincorporated business?   Yes  No
If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)  Andrew Fink, Thomas Hill, Gregory Zitkus, Ben Simon and Britt Simon  ———————————————————————————————————
If you list the hydrogood that have a parent subsidiered as affiliated hydrogo antitud valationship with the profit out (About
<ul> <li>If yes, list the businesses that have a parent-subsidiary<sup>1</sup> or affiliated business entity<sup>2</sup> relationship with the applicant. (Attach a list if necessary)</li> </ul>
Palms Associates, LLC

Revised 11.09.2020 1 | P a g e

<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

<sup>&</sup>lt;sup>2</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.

Disclosure Statement	City of Virginia Beach
The state of the s	Planning & Community
	Development
nown Interest by Public Official or Employee	
oes an <b>official or employee of the City of Virginia Beach</b> have an interest in the ontingent on the subject public action?   Yes  No	subject land or any proposed development
If yes, what is the name of the official or employee and what is the natu	re of the interest?
well-and Camiles Disalassus	
applicant Services Disclosure	
<ul> <li>Does the applicant have any existing financing (mortgage, deeds of trust, contents any financing in connection with the subject of the application or any busined Yes</li> </ul> Yes <ul> <li>No</li> </ul>	
If yes, identify the financial institutions providing the service.	
Does the applicant have a real estate broker/agent/realtor for current and  Yes No	anticipated future sales of the subject property?
If yes, identify the company and individual providing the service.	
. Does the applicant have services for accounting and/or preparation of tax r	eturns provided in connection with the subject of
<ul> <li>the application or any business operating or to be operated on the property</li> <li>If yes, identify the firm and individual providing the service.</li> </ul>	P □ Yes ■ No
Does the applicant have services from an architect/landscape architect/lan	I planner provided in connection with the subject of
the application or any business operating or to be operated on the property	? ■ Yes □ No
<ul> <li>If yes, identify the firm and individual providing the service.</li> <li>ES Consulting Engineers - Jordan Bristow, Landscape Architect for constant</li> </ul>	struction documents
. Is there any other <b>pending or proposed purchaser</b> of the subject property?	☐ Yes ■ No
• If yes, identify the purchaser and purchaser's service providers.	
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	. 0

	6. Does the applicant have a construction contractor in connection with the subject of the application or any business operating or	
dazsepégjétő ülvághadpopk	to be operated on the property? 🗆 Yes 📕 No	elenabite-reside
	<ul> <li>If yes, identify the company and individual providing the service.</li> </ul>	
* *	7. Does the applicant have an engineer/surveyor/egent in connection with the subject of the application or any business	
	operating or to be operated on the property? <b>M</b> Yes	
	If yes, identify the firm and individual providing the service.	
•	AES Consulting Engineers - Jason Seas, Engineer for construction site plan documents	
	8. Is the applicant receiving legal services in connection with the subject of the application or any business operating or to be	
	operated on the property? <b>2 Yes</b> No	
	If yes, identify the firm and individual providing the service.  Lindsey A. Carney, Esq., PWHD - legal counsel and representative for the application	
	AND ASSESSED	
	Applicant Signature  I certify that all of the information contained in this Disclosure Statement Form is complete, true, and accurate. I understand that,	
	I certify that all of the information contained in this Disclosure Statement Form is complete, true, and accurate. I understand that, upon receipt of notification that the application has been scheduled for public hearing, I am responsible for updating the information provided herein two weeks prior to the meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board	
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Disclosur	re Statement			VB
			Plan	ring & Community
				Development
Owner Disclosure				
	River Apartments, LL	_C		1000000
	d B Associates of Vir	ginia, Inc.		
			/	
s the Owner a corporation	n, partnership, firm, busine	ess, trust or an unincorp	orated business? Ve	s No
	es of all officers, directors,			
Marilyn	Simon Trust	-, Marrin	Simon 199	9 CP
If yes, list the busin list if necessary)	nesses that have a parent-s	subsidiary <sup>a</sup> or affiliated b	usiness entity <sup>4</sup> relations	hip with the Owner. (Attach a
Known Interest by Pub	olic Official or Employe	ee		
Does an <b>official or employe</b> contingent on the subject p			he subject land or any p	roposed development
• If <b>yes</b> , what is the r	name of the official or emp	loyee and what is the na	ture of the interest?	
			Marie	

Revised 11.09.2020

5 | Page

<sup>&</sup>lt;sup>3</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

<sup>&</sup>lt;sup>4</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.

## **Disclosure Statement**



#### **Owner Services Disclosure**

Does the Owner have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property?  Yes No  If yes, identify the financial institutions providing the service.
in yes, identify the infancial histitutions providing the service.
Does the Owner have a <b>real estate broker/agent/realtor</b> for current and anticipated future sales of the subject property?  Yes No
If yes, identify the company and individual providing the service.
Does the Owner have services for accounting and/or preparation of tax returns provided in connection with the subject of the application or any business operating or to be operated on the property?   Yes  No  If yes, identify the firm and individual providing the service.
Does the Owner have services from an architect/landscape architect/land planner provided in connection with the subject of the application or any business operating or to be operated on the property?   Yes No  If yes, identify the firm and individual providing the service.
Is there any other <b>pending or proposed purchaser</b> of the subject property?    No  If <b>yes</b> , identify the purchaser and purchaser's service providers.
Does the Owner have a <b>construction contractor</b> in connection with the subject of the application or any business operating or to be operated on the property?   Yes No  If <b>yes</b> , identify the company and individual providing the service.
Does the Owner have an <b>engineer/surveyor/agent</b> in connection with the subject of the application or any business operating or to be operated on the property?   Yes No  If yes, identify the firm and individual providing the service.

## **Disclosure Statement**



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	operated on the property?    Yes    No	
	If yes, identify the firm and individual providing legal the service.	
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#### **Owner Signature**

I certify that all of the information contained in this Disclosure Statement Form is complete, true, and accurate. I understand that, upon receipt of notification that the application has been scheduled for public hearing, I am responsible for updating the information provided herein two weeks prior to the meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board or any public body or committee in connection with this application.

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Owner Signature	a unit a vivilagementation, apparentiation
BEN Simon	
Print Name and Title	to viagous
12-1-22	

Date

7 | Page

## **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division of the Planning Department to obtain verification that the conditions have been met. Contact the Zoning Division at 757-385-8074.
- If the request requires land disturbance and/or a subdivision of property, please contact the Development Services Center (DSC) to discuss next steps for site plan/plat review. Contact the DSC at 757-385-4621 or the Development Liaison Team at 757-385-8610.
- Please note that further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.
- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

Applicants & Property Owners **David C. & Meril B. Gerstenmaier**Planning Commission Public Hearing **March 8, 2023**City Council **District 5**, formerly Beach

Agenda Item

6

### Request

**Street Closure** 

#### **Staff Recommendation**

**Approval** 

#### **Staff Planner**

Michaela McKinney

#### Location

15-foot portion of an unimproved alley adjacent to 650 S. Atlantic Ave & Lot 22 in Block 20 of Croatan Beach

### **Adjacent GPINS**

2426398037 & 2426399120

#### **Site Size**

750 square feet

#### **AICUZ**

65-70 dB DNL; Sub-Area 2

#### Watershed

Atlantic Ocean

### **Existing Land Use and Zoning District**

Single-family dwelling/R-10 Residential

# **Surrounding Land Uses and Zoning Districts North**

Single-family dwelling / R-10 Residential

#### South

Single-family dwelling / R-10 Residential

### **East**

Vacant / R-10 Residential

#### West

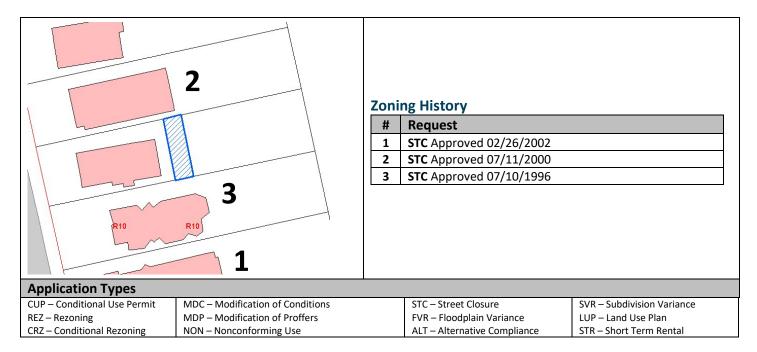
South Atlantic Avenue





## **Background & Summary of Proposal**

- The applicants are requesting to close a portion of a public right-of-way of an unnamed and unimproved alley that is between 650 South Atlantic Ave and Lot 22 in Block 20 of Croatan Beach. As shown on the submitted street closure exhibit, the proposal includes closure of the 15-foot-wide alley, totaling 750 square feet, and incorporating that land into their adjacent residential lots, identified as Lot 10 & 22 of Croatan Beach. This paper alley bisects two parcels, Lot 10 & 22. Lot 22 has frontage on the beach and Lot 10 has frontage on South Atlantic Avenue.
- Between 1996 and 2007, City Council approved the closure of all other portions of the alley in this block of South Atlantic Avenue. This section of alley is the only remaining unclosed portion in this block of South Atlantic Avenue.



## **Evaluation & Recommendation**

As required by City Code, a Viewers' Meeting was held on January 25, 2023, that included City Staff from the Departments of Public Works, Public Utilities, Planning & Community Development, and the Office of the City Attorney, to consider this request. The Viewers determined that the proposed closure will not result in any public inconvenience; therefore, closure of this portion of the right-of-way is deemed acceptable. The site is consistent with the other residential lots in the Croatan Neighborhood, consisting of single-family dwellings with backyard access to Croatan Beach.

Many similar requests have been reviewed and approved by City Council for closure of alleys within the Croatan neighborhood. As shown on the Zoning History map above, street closure requests for all adjacent properties to the north and south in this block have been approved. Consistent with the approvals in this block, neither a public drainage easement nor a public utilities easement is required for this closed portion of the alley.

Based on the considerations above, Staff recommends approval of the proposed Street Closure subject to the conditions listed below.

## **Recommended Conditions**

- 1. The City Attorney's Office will make the final determination regarding ownership of the underlying fee. The purchase price to be paid to the City shall be determined according to the "Policy Regarding Purchase of City's Interest in Streets Pursuant to Street Closures," approved by City Council. Copies of the policy are available in the Department of Planning and Community Development.
- 2. The applicant, or the applicant's successors or assigns, shall resubdivide the properties and vacate internal lot lines to incorporate the closed area into the adjoining parcels. The resubdivision plat must be submitted and approved for recordation prior to the final street closure approval.
- 3. The applicant or the applicant's successors or assigns shall verify that no private utilities exist within the right-of-way proposed for the closure. If private utilities do exist, easements satisfactory to the utility company, must be provided.
- 4. Closure of the rights-of-way shall be contingent upon compliance with the above stated conditions within 365 days of approval by City Council. If the conditions noted above are not accomplished and the final plats are not approved for recordation within one year of the City Council vote to close the right-of-way this approval shall be considered null and void.

Further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.

The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

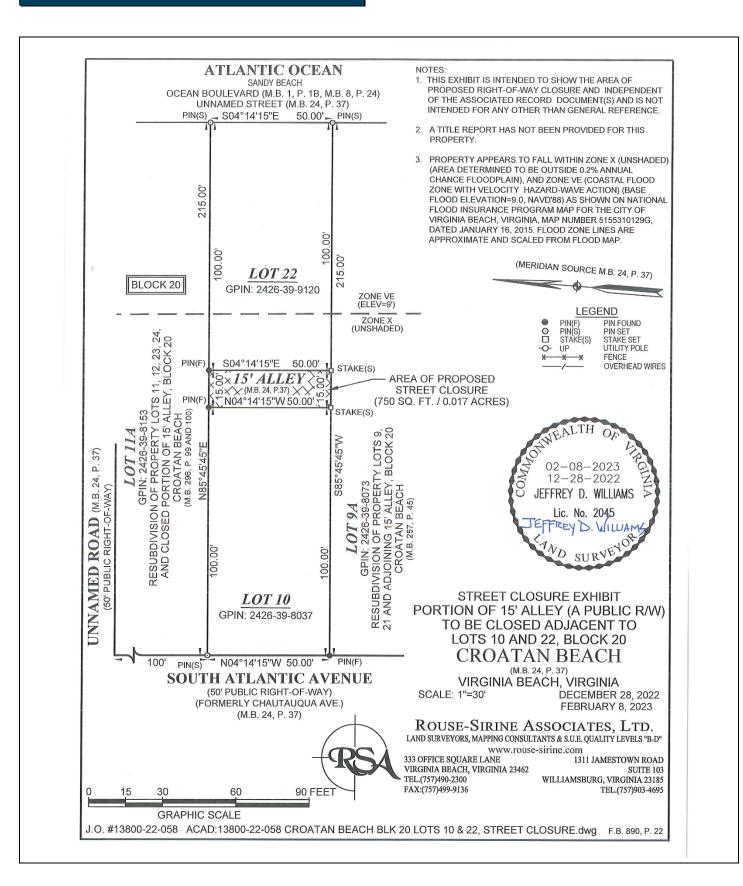
## **Natural & Cultural Resources Impacts**

The site is located in the Atlantic Ocean watershed. There do not appear to be significant natural or cultural resources associated with the site.

### **Public Outreach Information**

#### **Planning Commission**

- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023 and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.



# **Site Photos**





The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

Applicant Disclosure	
Applicant Name David C. & Meril B. Gerstenmaier	
Does the applicant have a representative?  Yes  No	
If yes, list the name of the representative.	
R. Edward Bourdon, Jr., Esq., Sykes, Bourdon, Ahern & Levy, P.C.	
Is the applicant a corporation, partnership, firm, business, trust or an unincorporated business?   No	
If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)	
	_
<ul> <li>If yes, list the businesses that have a parent-subsidiary<sup>1</sup> or affiliated business entity<sup>2</sup> relationship with the applicant. (A)</li> </ul>	
a list if necessary)	

1 | Page

<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

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Kn	own Interest by Public Official or Employee
	es an <b>official or employee of the City of Virginia Beach</b> have an interest in the subject land or any proposed development stingent on the subject public action?    Yes   No
	• If <b>yes</b> , what is the name of the official or employee and what is the nature of the interest?
Ap	plicant Services Disclosure
1.	Does the applicant have <b>any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing</b> in connection with the subject of the application or any business operating or to be operated on the property?  Types  No
	<ul> <li>If yes, identify the financial institutions providing the service.</li> </ul>
В	ank of America/MERS
2.	Does the applicant have a <b>real estate broker/agent/realtor</b> for current and anticipated future sales of the subject property?
	If yes, identify the company and individual providing the service.
3.	Does the applicant have services for accounting and/or preparation of tax returns provided in connection with the subject of
	the application or any business operating or to be operated on the property?
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4.	Does the applicant have services from an architect/landscape architect/land planner provided in connection with the subject of
	the application or any business operating or to be operated on the property?   Yes  No
	If yes, identify the firm and individual providing the service.
5.	Is there any other pending or proposed purchaser of the subject property?

**2** | Page

• If yes, identify the purchaser and purchaser's service providers.

			Planning & Community
			Development
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<ul><li>operating of</li><li>If yes,</li></ul>	or to be operated identify the firm a	on the property? <b>I</b> Yearnd individual providing	the service.
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# **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
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- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.



# Applicant **Duy Vu**

Property Owner **Davisville Properties, LLC**Planning Commission Public Hearing **March 8, 2023**City Council **District 6**, formerly Beach

Agenda Item

7

### Request

Conditional Use Permit (Tattoo Parlor)

#### **Staff Recommendation**

Approval

#### **Staff Planner**

Michaela McKinney

#### Location

737 First Colonial Road, Suite 212

#### **GPIN**

2407791187

#### **Site Size**

196,000 square feet (4,200 square feet unit)

#### **AICUZ**

Greater than 75 dB DNL

#### Watershed

Chesapeake Bay

## **Existing Land Use and Zoning District**

Shopping Center / B-2 Community Business

# **Surrounding Land Uses and Zoning Districts North**

Republic Road

Townhomes / A-18 Apartment

#### South

Laskin Road

Shopping Center / B-2 Community Business

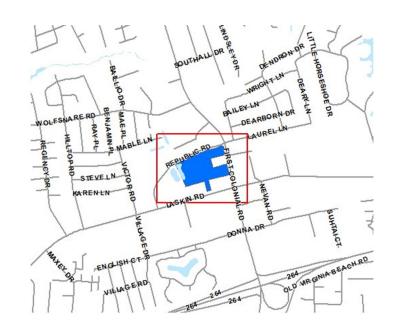
#### East

First Colonial Road

Fast Food Restaurant / B-2 Community Business

#### West

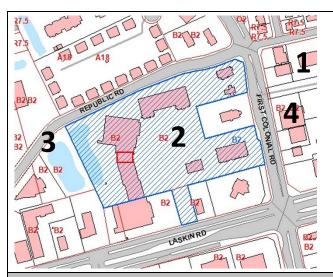
Office / B-2 Community Business





# **Background & Summary of Proposal**

- The applicant is requesting a Conditional Use Permit to operate a Tattoo Parlor, specifically for the application of permanent makeup, known as microblading, within an existing beauty salon at the Marketplace at Hilltop Shopping Center. The shopping center is located along First Colonial Road on property zoned B-2 Community Business District.
- Microblading will take place in a small, private room within the existing spa.
- According to the applicant, one employee is anticipated.
- The typical hours of operation are proposed to be 10:00 a.m. to 6:00 p.m., Monday through Saturday.
- No exterior changes to the building are proposed, as well as no new signage.



#### **Zoning History**

#	Request
1	CUP (Tattoo Parlor-Permanent Makeup) Approved
	04/21/2017
2	CRZ (R-10 to Conditional B-2) Approved 02/10/1999
3	CRZ (R-10 to B-2) Approved 09/12/1995
4	CUP (Commercial Recreational Facility- Billiards)
	Approved 10/13/1992

#### Application Types

CUP - Conditional Use Permit REZ - Rezoning

CRZ - Conditional Rezoning

MDC - Modification of Conditions

MDP - Modification of Proffers NON - Nonconforming Use

STC - Street Closure

FVR - Floodplain Variance ALT – Alternative Compliance SVR – Subdivision Variance

LUP - Land Use Plan STR - Short Term Rental

# **Evaluation & Recommendation**

The request for a Conditional Use Permit for a Tattoo Parlor, specifically for the application of permanent make-up, in Staff's opinion, is acceptable given that the use is compatible with the other existing commercial businesses located in the vicinity and within this part of the suburban area. The application of permanent make-up within an existing nail salon is not expected to negatively impact other uses within the shopping center or the vicinity.

This property is located within the greater than 75 dB noise zone of the Air Installation Compatible Use Zones (AICUZ). Many uses within these noise zones are restricted, as identified in Article 18 of the Zoning Ordinance; however, personal services, such as the proposed tattoo parlor, are considered compatible uses.

Prior to commencing operations on the site, the applicant must obtain a business license and the Health Department must verify that the business meets all the requirements of Chapter 23-51 of the City Code. Chapter 23-51 details the standards for disclosure, hygiene, licenses, waivers, proof of age, recordkeeping, inspections, cleanliness, vaccinations, and permitting applicable to such establishment. A Certificate of Occupancy will not be issued until the requirements are satisfied and Health Department approval is obtained. For the reasons stated above, Staff recommends approval of this application, subject to the conditions listed below.

# **Recommended Conditions**

- 1. A business license for the Tattoo Parlor shall not be issued to the applicant without the approval of the Health Department to ensure compliance with the provisions of Chapter 23-51 of the City Code.
- 2. This Conditional Use Permit for a Tattoo Parlor shall be limited to the application of permanent make-up. No other form of tattooing shall be permitted.
- 3. The actual application of permanent make-up shall not be visible from the exterior of the establishment or from the waiting and sales area within the establishment.
- 4. Any on-site signage for the establishment shall meet the requirements of the City Zoning Ordinance, and there shall be no neon, electronic display or similar signage installed on the exterior of the building or in any window, or on the doors. Window signage shall not be permitted. A separate sign permit shall be obtained from the Department of Planning & Community Development for the installation of any new signs.

Further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.

The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

# **Comprehensive Plan Recommendations**

This site is located within the Hilltop Strategic Growth Area (SGA). This area of the city is dedicated to a diverse mix of retail, restaurant, office, and healthcare uses. Although within the high noise zone, the Hilltop area is suitable for redevelopment and reinvestment due to its commercial strength. Guiding principles include building on existing healthcare, food, and recreational assets while complying with AICUZ land use zoning requirements. The Comprehensive Plan's long-range vision is to build on the area's strengths and introduce more greenspace.

# **Natural & Cultural Resources Impacts**

The site is located in the Chesapeake Bay Watershed. There are no known natural or cultural resources on this site.

# **Traffic Impacts**

Street Name	Present Volume	Present Capacity	Generated Traffic
First Colonial Road	28,100 ADT <sup>1</sup>	34,800 ADT <sup>1</sup> (LOS <sup>3</sup> "D")	
Laskin Road	25,030 ADT <sup>1</sup>	36,900 ADT <sup>1</sup> (LOS <sup>3</sup> "D")	No Change Anticipated <sup>2</sup>
<sup>1</sup> Average Daily Trips	<sup>2</sup> as defined by a tattoo parlor within a shopping center	<sup>3</sup> LOS= Level of Science	

#### Master Transportation Plan (MTP) and Capital Improvement Program (CIP)

First Colonial Road in the vicinity of this application is considered a four-lane divided major urban arterial.

Laskin Road in the vicinity of this application is considered a four-lane divided major urban arterial. In addition to the existing four-lane section of road, there are two, 2-lane local access roads parallel to the mainline portion of roadway: one the south side of Laskin Road and one on the north side of Laskin Road.

# **Public Utility Impacts**

#### Water & Sewer

This is connected to City water and City sanitary sewer.

### **Public Outreach Information**

#### **Planning Commission**

- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023 and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

# **Proposed Site Layout**



# Site Photos





Planning & Community
Development

The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

Applicant Disclosure					
pplicant Name					
Does the applicant have a representative? $\square$ Yes $\square$ No					
If yes, list the name of the representative.					
Is the applicant a corporation, partnership, firm, business, trust or an unincorporated business? 🛛 Yes 🔲 No					
If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)					
D4Y V4					
<ul> <li>If yes, list the businesses that have a parent-subsidiary<sup>1</sup> or affiliated business entity<sup>2</sup> relationship with the applicant. (Attach a list if necessary)</li> </ul>					

1 | P a g e

<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

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<u>Kr</u>	nown Interest by Public Official or Employee
	es an <b>official or employee of the City of Virginia Beach</b> have an interest in the subject land or any proposed development interest on the subject public action?   Yes  No  If <b>yes</b> , what is the name of the official or employee and what is the nature of the interest?
Ar	pplicant Services Disclosure
1.	Does the applicant have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property?  Yes No  If yes, identify the financial institutions providing the service.
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5.	Is there any other pending or proposed purchaser of the subject property?  Yes  • If yes, identify the purchaser and purchaser's service providers.

Revised 11.09.2020 2 | Page

Planning & Community Development  6. Does the applicant have a construction contractor in connection with the subject of the application or any business opera to be operated on the property?	Does the applicant have a construction contractor in connection with the subject of the application or any business operated on the property?  Solven No  If yes, identify the company and individual providing the service.  Does the applicant have an engineer/surveyor/agent in connection with the subject of the application or any business operating or to be operated on the property?  Solven Yes  No  If yes, identify the firm and individual providing the service.	
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	• If yes, you do not need to fill out the owner disclosure statement.	
<ul> <li>If yes, you do not need to fill out the owner disclosure statement.</li> </ul>		neeting
FOR CITY USE ONLY/ All disclosures must be updated two (2) weeks prior to any Planning Commission and City Council med	Date Simplifies	
FOR CITY USE ONLY/ All disclosures must be updated two (2) weeks prior to any Planning Commission and City Council med that pertains to the applications		

Code § 2.2-3101.

# **Disclosure Statement** Planning & Community Development **Owner Disclosure** Owner Name Duy Vu Applicant Name \_\_\_\_\_\_ Davisville Properties, LLC Is the Owner a corporation, partnership, firm, business, trust or an unincorporated business? 🔳 Yes 🔻 🗆 No • If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary) Winston M Davis Jr., Manager If yes, list the businesses that have a parent-subsidiary3 or affiliated business entity4 relationship with the Owner. (Attach a list if necessary) Known Interest by Public Official or Employee Does an official or employee of the City of Virginia Beach have an interest in the subject land or any proposed development contingent on the subject public action? Yes No If yes, what is the name of the official or employee and what is the nature of the interest? <sup>3</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101. 4 "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity, has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that

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should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va.



#### **Owner Services Disclosure**

<ul> <li>inancing in connection with the subject of the application or any business operating or to be operated on the property?</li> <li>Yes ∠ No</li> <li>If yes, identify the financial institutions providing the service.</li> </ul>
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If yes, identify the company and individual providing the service.
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- 8. Is the Owner receiving **legal services** in connection with the subject of the application or any business operating or to be operated on the property? 

  Yes

  No
  - If yes, identify the firm and individual providing legal the service.

#### **Owner Signature**

I certify that all of the information contained in this Disclosure Statement Form is complete, true, and accurate. I understand that, upon receipt of notification that the application has been scheduled for public hearing, I am responsible for updating the information provided herein two weeks prior to the meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board or any public body or committee in connection with this application.

Owner Signature

Winston M Davis Jr | Manager Davisville Properties LLC

Print Name and Title

1-31-23

Date

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# **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division of the Planning Department to obtain verification that the conditions have been met. Contact the Zoning Division at 757-385-8074.
- If the request requires land disturbance and/or a subdivision of property, please contact the Development Services Center (DSC) to discuss next steps for site plan/plat review. Contact the DSC at 757-385-4621 or the Development Liaison Team at 757-385-8610.
- Please note that further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.
- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.



# **Applicant Elizabeth Darling**

Property Owner **Procopis John Damalas Family LLC**Planning Commission Public Hearing **March 8, 2023**City Council **District 6**, formerly Beach

Agenda Item

8

### Request

**Conditional Use Permit** (Tattoo Parlor)

#### **Staff Recommendation**

**Approval** 

#### **Staff Planner**

Michaela McKinney

#### Location

1776 Laskin Road, Suite 104

#### **GPIN**

2407685699

#### **Site Size**

51,424 square feet (1,600 square feet unit)

#### **AICUZ**

Greater than 75 dB DNL

#### Watershed

Chesapeake Bay

### **Existing Land Use and Zoning District**

Shopping Center / B-2 Community Business

# **Surrounding Land Uses and Zoning Districts North**

Office / B-2 Community Business

#### South

Laskin Road

Shopping Center / B-2 Community Business

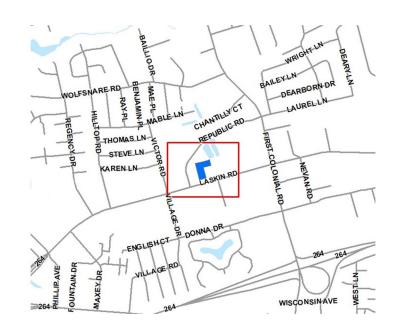
#### **East**

Fast Food Restaurant / B-2 Community Business

#### West

Republic Road

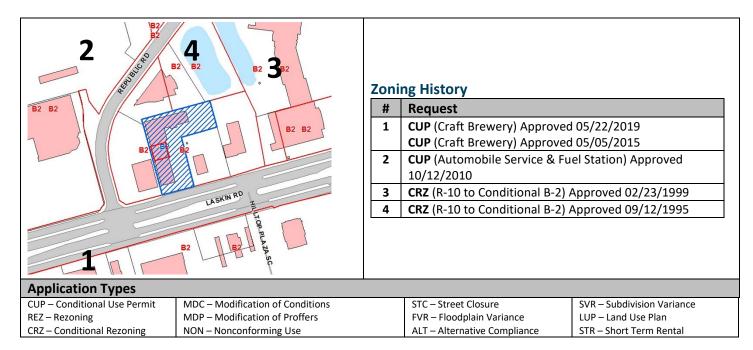
Fast Food Restaurant / B-2 Community Business





### **Background & Summary of Proposal**

- The applicant is requesting a Conditional Use Permit to operate a Tattoo Parlor for traditional tattooing within an
  existing unit at the Damalas Centre Shopping Center. The shopping center is located along Laskin Road on property
  zoned B-2 Community Business District.
- This use will take place in a 1,600 square unit within the shopping center
- According to the applicant, one employee is anticipated.
- The typical hours of operation proposed are 9:00 a.m. to 5:00 p.m., Tuesday through Saturday.
- No exterior changes to the building are proposed, as well as no new signage.



### **Evaluation & Recommendation**

The request for a Conditional Use Permit for a Tattoo Parlor, in Staff's opinion, is acceptable given that the use is compatible with the other existing commercial businesses located in the vicinity and within this part of the suburban area. The application of tattooing within an existing unit is not expected to negatively impact other uses within the shopping center or the vicinity.

Prior to commencing operations on the site, the applicant must obtain a business license and the Health Department must verify that the business meets all the requirements of Chapter 23-51 of the City Code. Chapter 23-51 details the standards for disclosure, hygiene, licenses, waivers, proof of age, recordkeeping, inspections, cleanliness, vaccinations, and permitting applicable to such establishment. A Certificate of Occupancy shall not be issued until these requirements are satisfied and Health Department approval is obtained.

For the reasons stated above, Staff recommends approval of this application, subject to the conditions listed below.

# **Recommended Conditions**

- 1. A business license for the Tattoo Parlor shall not be issued to the applicant without the approval of the Health Department to ensure compliance with the provisions of Chapter 23-51 of the City Code.
- 2. The actual application of tattoos shall not be visible from the exterior of the establishment or from the waiting and sales area within the establishment.
- 3. Any on-site signage for the establishment shall meet the requirements of the City Zoning Ordinance, and there shall be no neon, electronic display or similar signage installed on the exterior of the building or in any window, or on the doors. Window signage shall not be permitted. A separate sign permit shall be obtained from the Department of Planning & Community Development for the installation of any new signs.

Further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.

The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

### **Comprehensive Plan Recommendations**

This site is located within the Hilltop Strategic Growth Area (SGA). This area of the city is dedicated to a diverse mix of retail, restaurant, office, and healthcare uses. Although within the high noise zone, the Hilltop area is a suitable for redevelopment and reinvestment due to its commercial strength. Guiding principles include building on existing healthcare, food, and recreational assets while complying with AICUZ land use zoning requirements. The Comprehensive Plan's long range vision is to build on the area's strengths and introduce more greenspace.

### **Natural & Cultural Resources Impacts**

The site is located in the Chesapeake Bay Watershed. There are no known natural or cultural resources on this site.

# **Traffic Impacts**

Street Name	Present Volume	Present Capacity	Generated Traffic
Laskin Road	25,030 ADT <sup>1</sup>	36,900 ADT <sup>1</sup> (LOS <sup>3</sup> "D")	No Change Anticipated <sup>2</sup>
<sup>1</sup> Average Daily Trips	<sup>2</sup> as defined by a tattoo parlor within a shopping center	<sup>3</sup> LOS= Level of Science	The enanger and spaces

#### Master Transportation Plan (MTP) and Capital Improvement Program (CIP)

Laskin Road in the vicinity of this application is considered a four-lane divided major urban arterial. In addition to the existing four-lane section of road, there are two, 2-lane local access roads parallel to the mainline portion of roadway: one the south side of Laskin Road and one on the north side of Laskin Road.

There is a roadway CIP project under construction in this area. Laskin Road – Phase I (CIP 2-156) is for the construction of an eight-lane divided highway in a 160-foot right-of-way from Republic Road to Winwood Drive and a six-lane divided highway in a 150-foot right-of-way from Winwood Drive to Oriole Drive with multi-use path and sidewalk. These limits include the intersections at First Colonial Road and at Birdneck Road. Construction is scheduled to be completed in 2024.

# **Public Utility Impacts**

#### Water & Sewer

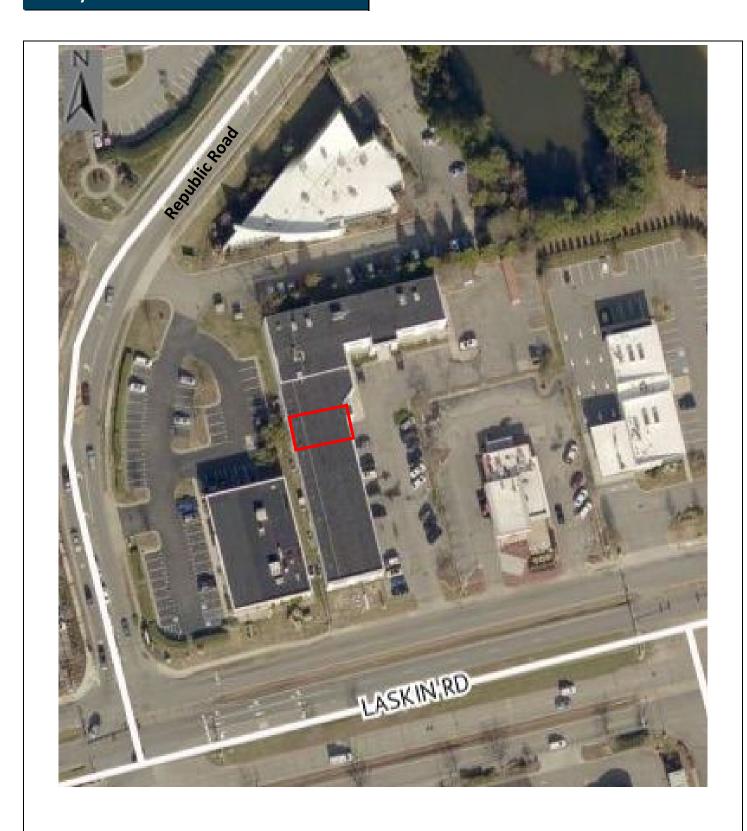
This is connected to City water and City sanitary sewer.

# **Public Outreach Information**

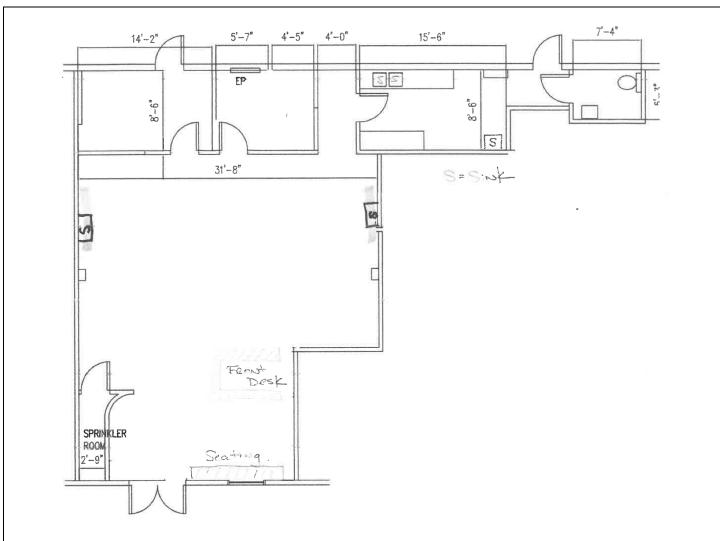
#### **Planning Commission**

- The applicant reported that they met with the surrounding tenants, and no objections were raised. One letter of support has been received by Staff.
- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023 and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

# Site Layout



# **Proposed Conceptual Floor Plan**



# DAMALAS CENTER - FIRST FLOOR - SUITE 104

PROJECT NAME:	DAMALAS CENTER	REVISION:	
SQUARE FOOTAGE:	1490 USF(not including sprinkler room)	ISSUE DATE:	MAY 21, 2020
PROJECT ADDRESS:	DAMALAS CENTER 1776 LASKIN ROAD VIRGINIA BEACH, VIRGINIA	SCALE:	NTS
PROJECT CONTACT:	TONY DAMALAS - 757-633-0378	SHEET:	A-1





# **Site Photos – Existing Freestanding Sign**



**Applicant Disclosure** 

### **Disclosure Statement**

Planning & Community
Development

The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

 •		

Applicant Name Elizabeth Darling					
Does the applicant have a representative?   Yes No					
If <b>yes</b> , list the name of the representative					
Is the applicant a corporation, partnership, firm, business, trust or an unincorporated business? 🗌 Yes 🛮 🔳 No					
• If <b>yes</b> , list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)					
• If <b>yes</b> , list the businesses that have a parent-subsidiary <sup>1</sup> or affiliated business entity <sup>2</sup> relationship with the applicant. (Attaca a list if necessary)					

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<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

<sup>&</sup>lt;sup>2</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.



#### Known Interest by Public Official or Employee

Does an official or employee of the City of Virginia Beach have an interest in the subject land or any proposed development contingent on the subject public action? 

Yes

No • If yes, what is the name of the official or employee and what is the nature of the interest? **Applicant Services Disclosure** 1. Does the applicant have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property? ☐ Yes ■ No • If **yes**, identify the financial institutions providing the service. 2. Does the applicant have a real estate broker/agent/realtor for current and anticipated future sales of the subject property? ☐ Yes ■ No • If **yes,** identify the company and individual providing the service. 3. Does the applicant have services for accounting and/or preparation of tax returns provided in connection with the subject of the application or any business operating or to be operated on the property? 

Yes

No • If **yes**, identify the firm and individual providing the service. 4. Does the applicant have services from an architect/landscape architect/land planner provided in connection with the subject of the application or any business operating or to be operated on the property? 

Yes • If yes, identify the firm and individual providing the service. 5. Is there any other **pending or proposed purchaser** of the subject property?  $\square$  **Yes** • If yes, identify the purchaser and purchaser's service providers.

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ertify: on recommend on recommend on put onlicant t Nam e appl	that all of the information content to the provided herein two we will be body or committee in the committee	subject property? Yes	ing Commission, City Council, VBDA, CBPA, Wetlands Board  Landlord  No

Code § 2.2-3101.

# **Disclosure Statement** Planning & Community Development **Owner Disclosure** Owner Name Procopis John Damalas Family, LLC Applicant Name Elizabeth Darling Is the Owner a corporation, partnership, firm, business, trust or an unincorporated business? 🔳 Yes 🔻 🗆 No • If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary) LLC -- Tony P Damalas, managing member If **yes**, list the businesses that have a parent-subsidiary<sup>3</sup> or affiliated business entity<sup>4</sup> relationship with the Owner. (Attach a list if necessary) Known Interest by Public Official or Employee Does an official or employee of the City of Virginia Beach have an interest in the subject land or any proposed development contingent on the subject public action? Yes No If yes, what is the name of the official or employee and what is the nature of the interest? <sup>3</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101. 4 "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity, has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that

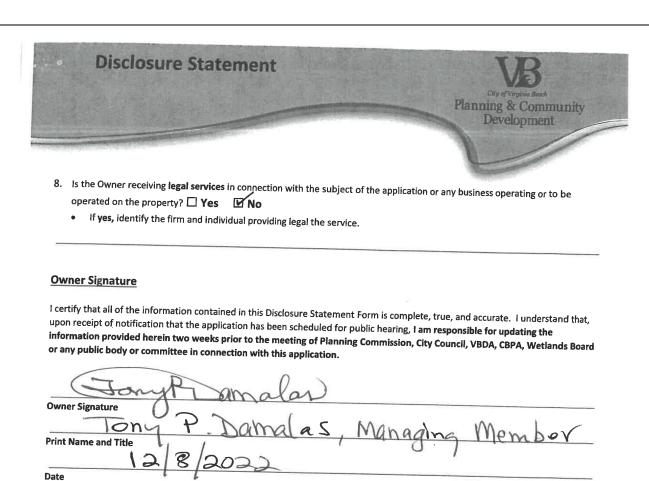
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#### <u>Owner Services Disclosure</u>

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	Does the Owner have an <b>engineer/surveyor/agent</b> in connection with the subject of the application or any business operating or to be operated on the property?   Yes  No  If <b>yes,</b> identify the firm and individual providing the service.
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# **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division of the Planning Department to obtain verification that the conditions have been met. Contact the Zoning Division at 757-385-8074.
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- Please note that further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.
- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.



## Applicant **Jihyeon Son**

Property Owner **SCI Lynnhaven Fund LLC**Planning Commission Public Hearing **March 8, 2023**City Council **District 7**, formerly Rose Hall

Agenda Item

9

### Request

Conditional Use Permit (Tattoo Parlor)

#### **Staff Recommendation**

**Approval** 

#### **Staff Planner**

Michaela McKinney

#### Location

2077 Lynnhaven Parkway, Suite 103

#### **GPIN**

1475859946

#### **Site Size**

10,970 square feet (1,689 square feet Suite)

#### **AICUZ**

Less than 65 dB DNL

#### Watershed

**Southern Rivers** 

## **Existing Land Use and Zoning District**

Shopping Center / B-2 Community Business

# **Surrounding Land Uses and Zoning Districts North**

Shopping Center / B-2 Community Business **South** 

Lynnhaven Parkway

Townhouses / A-12 Apartment

#### **East**

Shopping Center / B-2 Community Business

#### West

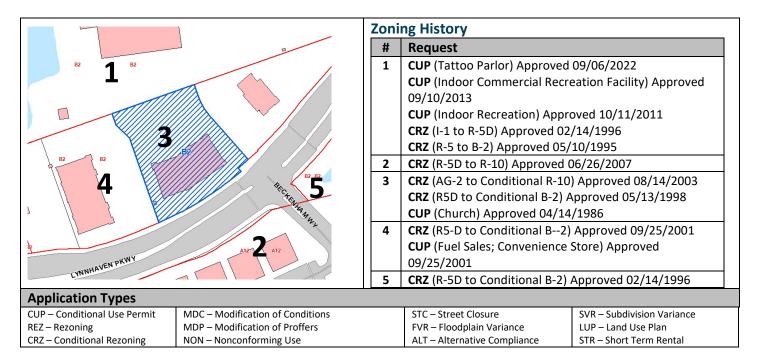
Shopping Center / B-2 Community Business





## **Background & Summary of Proposal**

- The applicant is requesting a Conditional Use Permit to operate a Tattoo Parlor, specifically for the application of permanent makeup, known as microblading, within an existing beauty salon at the Salem Crossing Shopping Center. The shopping center is located along Lynnhaven Parkway on property zoned B-2 Community Business District.
- Microblading will take place in a small, private room within the existing spa.
- According to the applicant, one employee is anticipated.
- The typical hours of operation proposed are 10:00 a.m. to 6:00 p.m., Monday through Saturday.
- No exterior changes to the building are proposed, as well as no new signage.



#### **Evaluation & Recommendation**

The request for a Conditional Use Permit for a Tattoo Parlor, specifically for the application of permanent make-up, in Staff's opinion, is acceptable given that the use is compatible with the other existing commercial businesses located in the vicinity and within this part of the suburban area. The application of permanent make-up within an existing beauty salon is not expected to negatively impact other uses within the shopping center or the vicinity.

Prior to commencing operations on the site, the applicant must obtain a business license and the Health Department must verify that the business meets all the requirements of Chapter 23-51 of the City Code. Chapter 23-51 details the standards for disclosure, hygiene, licenses, waivers, proof of age, recordkeeping, inspections, cleanliness, vaccinations, and permitting applicable to such establishment. A Certificate of Occupancy will not be issued until the requirements are satisfied and Health Department approval is obtained. For the reasons stated above, Staff recommends approval of this application, subject to the conditions listed below.

## **Recommended Conditions**

- 1. A business license for the Tattoo Parlor shall not be issued to the applicant without the approval of the Health Department to ensure compliance with the provisions of Chapter 23-51 of the City Code.
- 2. This Conditional Use Permit for a Tattoo Parlor shall be limited to the application of permanent make-up. No other form of tattooing shall be permitted.
- 3. The actual application of permanent make-up shall not be visible from the exterior of the establishment or from the waiting and sales area within the establishment.
- 4. Any on-site signage for the establishment shall meet the requirements of the City Zoning Ordinance, and there shall be no neon, electronic display or similar signage installed on the exterior of the building or in any window, or on the doors. Window signage shall not be permitted. A separate sign permit shall be obtained from the Department of Planning & Community Development for the installation of any new signs.

Further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.

The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

## **Comprehensive Plan Recommendations**

This property is located within the Suburban Area of the city, as designated by the Comprehensive Plan. Guiding principles have been established in the Comprehensive Plan to protect the stability of the Suburban Area and to provide a framework for neighborhoods and places that are visually interesting and that provide memorable character. The Plan's primary guiding principle is to create "great neighborhoods," and to support those neighborhoods with complementary non-residential uses in such a way that the stability of the Suburban Area is maintained in a sustainable way.

## **Natural & Cultural Resources Impacts**

The site is located in the Southern Rivers Watershed. Drainage in the Southern Rivers watershed is highly impacted by the presence of high ground water, poorly draining soils, and high-water surface elevations in downstream receiving waters. There are no known cultural resources on the site.

## **Traffic Impacts**

Street Name	Present Volume	Present Capacity	Generated Traffic	
Lynnhaven Parkway	26,000 ADT <sup>1</sup>	36,000 ADT ¹ (LOS ³ "D")	No Change Anticipated <sup>2</sup>	
<sup>1</sup> Average Daily Trips	<sup>2</sup> as defined by a tattoo parlor in a shopping center	<sup>3</sup> LOS= Level of Science	The change hands pared	

#### Master Transportation Plan (MTP) and Capital Improvement Program (CIP)

The MTP lists this segment of Lynnhaven Parkway as 4-lane minor arterial. There are no CIP projects in the area.

## **Public Utility Impacts**

#### Water & Sewer

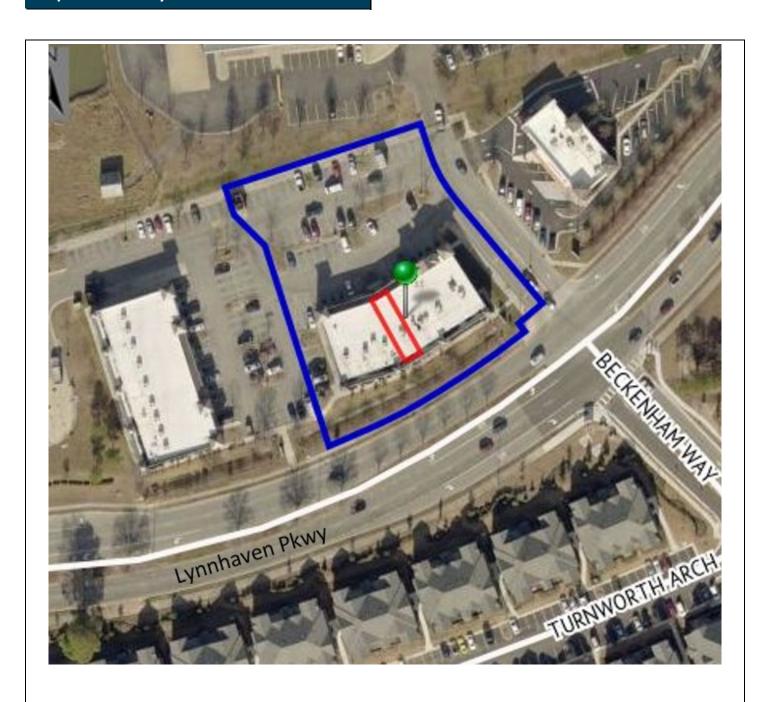
This is connected to City water and City sanitary sewer.

## **Public Outreach Information**

#### **Planning Commission**

- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023 and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

## **Proposed Site Layout**



## **Site Photos**







The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

Applicant disclosure			
Applicant Name Jihyeon Son  Does the applicant have a representative? ☐ Yes ■ No			
Is the applicant a corporation, partnership, firm, business, trust or an unincorporated business?   Yes			
If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)  Esme Esthetic Studio LLC, Jihyeon Son, Owner			
<ul> <li>If yes, list the businesses that have a parent-subsidiary<sup>1</sup> or affiliated business entity<sup>2</sup> relationship with the applicant. (Attack a list if necessary)</li> </ul>			

Revised 11.09.2020

<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

<sup>&</sup>lt;sup>2</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.



VI	lown interest by Public Official of Employee
	es an <b>official or employee of the City of Virginia Beach</b> have an interest in the subject land or any proposed development ntingent on the subject public action?   No
_	If yes, what is the name of the official or employee and what is the nature of the interest?
Ar	oplicant Services Disclosure
1.	Does the applicant have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property?  Tes  No
	If yes, identify the financial institutions providing the service.
2.	Does the applicant have a real estate broker/agent/realtor for current and anticipated future sales of the subject property?  Yes No  If yes, identify the company and individual providing the service.
	Does the applicant have services for accounting and/or preparation of tax returns provided in connection with the subject of the application or any business operating or to be operated on the property? Yes No  If yes, identify the firm and individual providing the service.
4.	Does the applicant have services from an architect/landscape architect/land planner provided in connection with the subject of the application or any business operating or to be operated on the property?   No  If yes, identify the firm and individual providing the service.
5.	Is there any other pending or proposed purchaser of the subject property?   No  If yes, identify the purchaser and purchaser's service providers.

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	<del></del>
	City of Virginia Beach Planning & Community
	Development
3. Does the applicant have a <b>construction co</b>	<b>ntractor</b> in connection with the subject of the application or any business operating or
to be operated on the property?	■ No
If yes, identify the company and indivi	dual providing the service.
7. Does the applicant have an <b>engineer/surw</b>	eyor/agent in connection with the subject of the application or any business
operating or to be operated on the proper	ty? 🗆 Yes 🛛 No
If yes, identify the firm and individual	providing the service.
3. Is the applicant receiving legal services in o	connection with the subject of the application or any business operating or to be
operated on the property? 🗖 Yes 🔳 I	No
<ul> <li>If yes, identify the firm and individual</li> </ul>	providing the service.
nformation provided herein two weeks prior	to the meeting of Dianning Commission. City Council VRDA CRDA Wetlands Roard
orany public body or committee in connection	
orany public body or committee in connection	
d Tr	
Applicant Signature Jihyeon Son	
Applicant Signature	
Applicant Signature Jihyeon Son	
Applicant Signature Jihyeon Son Print Name and Title	
Applicant Signature Jihyeon Son  Print Name and Title  Jihyeon Son / Owner	n with this a pplication.
Applicant Signature Jihyeon Son  Print Name and Title Jihyeon Son / Owner  Date  s the applicant also the owner of the subject	property?  Yes  No
Applicant Signature  Jihyeon Son  Print Name and Title  Jihyeon Son / Owner  Date  s the applicant also the owner of the subject of the subje	property?   Yes  No  owner disclosure statement.
Applicant Signature  Jihyeon Son  Print Name and Title  Jihyeon Son / Owner  Date  s the applicant also the owner of the subject of the subje	property?  Yes  No
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Applicant Signature Jihyeon Son  Print Name and Title Jihyeon Son / Owner  Nate  s the applicant also the owner of the subject	property?  Yes No owner disclosure statement.  u pdated two (2) weeks prior to any Planning Commission and City Council meeting
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Applicant Signature Jihyeon Son  Print Name and Title Jihyeon Son / Owner  Nate  s the applicant also the owner of the subject	property?  Yes No owner disclosure statement.  u pdated two (2) weeks prior to any Planning Commission and City Council meeting Signature Print Name
Applicant Signature Jihyeon Son  Print Name and Title Jihyeon Son / Owner  Nate  s the applicant also the owner of the subject  If yes, you do not need to fill out the owner of the subject of the subje	property?   Yes   No  Owner disclosure statement.  u pdated two (2) weeks prior to any Planning Commission and City Council meeting  Signature



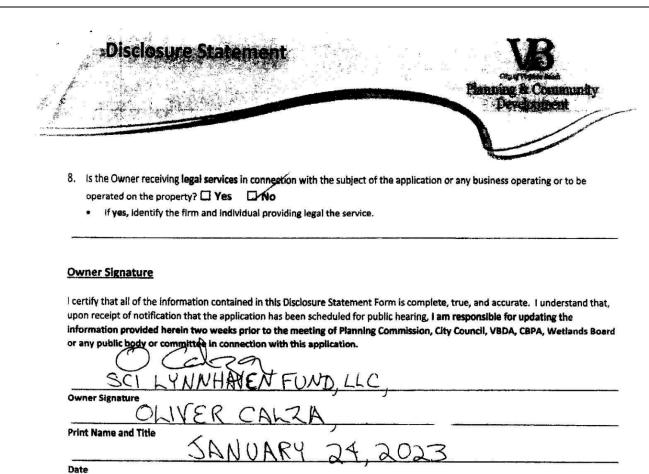
Owner Disclosure	
Owner Name SCI Lynnhaven Fund, LL	_C
Applicant Name JIHYEON SON	
Is the Owner a corporation, partnership, firm, bu	siness, trustoran unincorporated business? 🛛 Yes 🗆 No
NAS Managing Member	ors, members, trustees, etc. below. (Attach a list if necessary)
OLIVER CALZA, Manager of NAS	
If yes, list the businesses that have a pare list if necessary)	ent-subsidiary <sup>3</sup> or affiliated business entity <sup>3</sup> relationship with the Owner. (Attach a
Does an <b>official or employee of the City of Virgini</b> contingent on the subject public action? <b>\(\Delta\) Yes</b>	a Beach have an interest in the subject land or any proposed development
If yes, what is the name of the official or it.	employee and what is the nature of the interest?

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<sup>&</sup>lt;sup>3</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

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3	Disclosure Statement  Planning & Community Development
) V	vner Services Disclosure
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— 3.	Does the Owner have services for accounting and/or preparation of tax returns provided in Connection with the subject of the application or any business operating or to be operated on the property?   Yes  No  If yes, identify the firm and individual providing the service.
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	Does the Owner have an engineer/surveyor/agent ip connection with the subject of the application or any business operating



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## **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
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  Division at 757-385-8074.
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- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.



## Applicant Oanh Khau

Property Owner Sam Cape Henry Plaza, LLC
Planning Commission Public Hearing March 8, 2023
City Council District 8, formerly Lynnhaven

Agenda Item

10

#### Request

Conditional Use Permit (Tattoo Parlor)

#### **Staff Recommendation**

**Approval** 

#### **Staff Planner**

Madison Eichholz

#### Location

2817 Shore Drive, Suite 112

#### **GPIN**

1590401698

#### **Site Size**

5.18 acres (1,444 square feet unit)

#### **AICUZ**

Less than 65 dB DNL

#### Watershed

Chesapeake Bay

## **Existing Land Use and Zoning District**

Shopping Center / B-2 Community Business

# **Surrounding Land Uses and Zoning Districts North**

**Shore Drive** 

Apartment Complex & Hotel / B-4 Mixed Use

#### South

Apartment Complex / A-36 Apartment

#### **East**

Single-family dwellings / R-7.5 Residential

#### West

North Great Neck Road

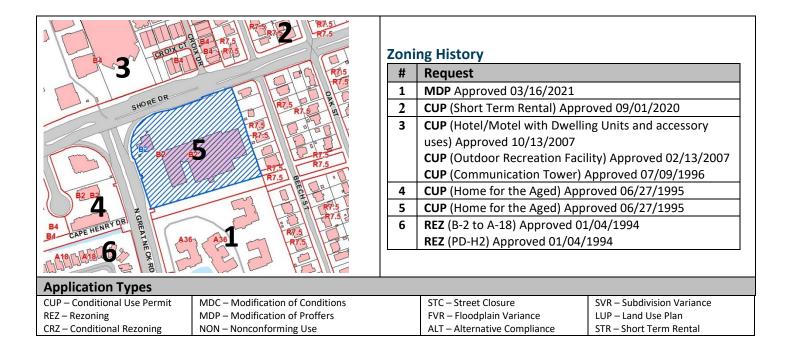
Offices, Business / B-2 Business District





## **Background & Summary of Proposal**

- The applicant is requesting a Conditional Use Permit to operate a Tattoo Parlor, specifically for the application of permanent makeup, known as microblading, within an existing beauty salon at the Cape Henry Plaza Shopping Center. The shopping center is located along Shore Drive on property zoned B-2 Community Business District.
- Microblading will take place in a small, private room within the existing spa.
- According to the applicant, one employee is anticipated.
- The typical hours of operation proposed are 10:00 a.m. to 6:00 p.m., Monday through Saturday.
- No exterior changes to the building are proposed, as well as no new signage.



### **Evaluation & Recommendation**

The request for a Conditional Use Permit for a Tattoo Parlor, specifically for the application of permanent make-up, in Staff's opinion, is acceptable given that the use is compatible with the other existing commercial businesses located in the vicinity and within this part of the suburban area. The application of permanent make-up within an existing beauty salon is not expected to negatively impact other uses within the shopping center or the vicinity.

Prior to commencing operations on the site, the applicant must obtain a business license and the Health Department must verify that the business meets all the requirements of Chapter 23-51 of the City Code. Chapter 23-51 details the standards for disclosure, hygiene, licenses, waivers, proof of age, recordkeeping, inspections, cleanliness, vaccinations, and permitting applicable to such establishment. A Certificate of Occupancy will not be issued until the requirements are satisfied and Health Department approval is obtained.

For the reasons stated above, Staff recommends approval of this application, subject to the conditions listed below.

## **Recommended Conditions**

- 1. A business license for the Tattoo Parlor shall not be issued to the applicant without the approval of the Health Department to ensure compliance with the provisions of Chapter 23-51 of the City Code.
- 2. This Conditional Use Permit for a Tattoo Parlor shall be limited to the application of permanent make-up. No other form of tattooing shall be permitted.
- 3. The actual application of permanent make-up shall not be visible from the exterior of the establishment or from the waiting and sales area within the establishment.
- 4. Any on-site signage for the establishment shall meet the requirements of the City Zoning Ordinance, and there shall be no neon, electronic display or similar signage installed on the exterior of the building or in any window, or on the doors. Window signage shall not be permitted. A separate sign permit shall be obtained from the Department of Planning & Community Development for the installation of any new signs.

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The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

## **Comprehensive Plan Recommendations**

This property is located within the Suburban Area of the city, as designated by the Comprehensive Plan. Guiding principles have been established in the Comprehensive Plan to protect the stability of the Suburban Area and to provide a framework for neighborhoods and places that are visually interesting and that provide memorable character. The Plan's primary guiding principle is to create "great neighborhoods," and to support those neighborhoods with complementary non-residential uses in such a way that the stability of the Suburban Area is maintained in a sustainable way.

This property is also located within the Shore Drive Corridor Suburban Focus Area. This property meets the goals of the Shore Drive Corridor by encouraging the reuse and revitalization of existing commercial properties.

## **Natural & Cultural Resources Impacts**

The Site is located in the Chesapeake Bay Watershed. There are no known cultural or natural resources on the site.

## **Traffic Impacts**

Street Name	Present Volume	Present Capacity	Generated Traffic
Shore Drive	14,410 ADT <sup>1</sup>	32,700 ADT <sup>1</sup> (LOS <sup>3</sup> "D")	No change anticipated <sup>2</sup>
<sup>1</sup> Average Daily Trips	<sup>2</sup> as defined by a Tattoo Parlor in an existing Shopping center	<sup>3</sup> LOS = Level of Service	

#### Master Transportation Plan (MTP) and Capital Improvement Program (CIP)

Shore Drive is a four-lane divided urban major arterial roadway in the vicinity of the site. The Shore Drive Improvements – Phase III CIP project is still under design, with construction scheduled to begin in April 2024.

## **Public Utility Impacts**

#### Water & Sewer

This is connected to City water and City sanitary sewer.

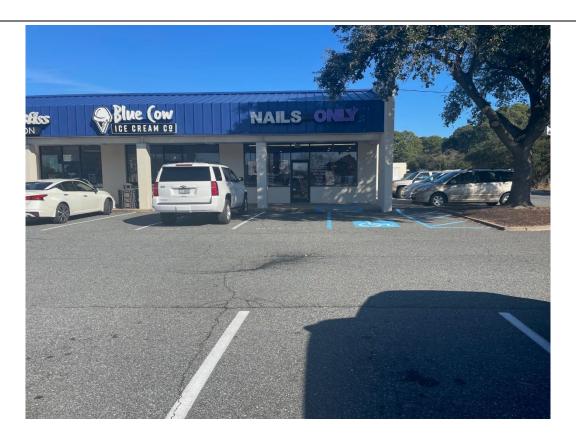
## **Public Outreach Information**

#### **Planning Commission**

- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023 and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

## **Proposed Site Layout**









The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

<u>Applicant Disclosure</u>			
Applicant Name Oanh Ichau  Does the applicant have a representative?   Yes   No			
Is the applicant a corporation, partnership, firm, business, trust or an unincorporated business?   Yes			
• If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)			
• If yes, list the businesses that have a parent-subsidiary <sup>1</sup> or affiliated business entity <sup>2</sup> relationship with the applicant. (Attac a list if necessary)			

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## Known Interest by Public Official or Employee

Does an <b>official or employee of the City of Virginia Beach</b> have an interest in the subject land or any proposed development contingent on the subject public action?   Yes		
	If yes, what is the name of the official or employee and what is the nature of the interest?	
Ap	plicant Services Disclosure	
1.	Does the applicant have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property?  Yes  No	
	<ul> <li>If yes, identify the financial institutions providing the service.</li> </ul>	
2.	Does the applicant have a real estate broker/agent/realtor for current and anticipated future sales of the subject property?  Yes  No  If yes, identify the company and individual providing the service.	
3.	Does the applicant have services for accounting and/or preparation of tax returns provided in connection with the subject of the application or any business operating or to be operated on the property?   • If yes, identify the firm and individual providing the service.  Gay Recha CRA, CAY Recher, CRA, LLC	
4.	Does the applicant have services from an architect/landscape architect/land planner provided in connection with the subject of the application or any business operating or to be operated on the property?   Yes  No  If yes, identify the firm and individual providing the service.	
5.	Is there any other <b>pending or proposed purchaser</b> of the subject property?	

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<b>Disclosure Statement</b>	VB
	City of Virginia Beach Planning & Community Development
	Development
<ul> <li>6. Does the applicant have a construction contractor in to be operated on the property? ☐ Yes ☐ No</li> <li>If yes, identify the company and individual provided</li> </ul>	connection with the subject of the application or any business operating or ding the service.
<ul> <li>7. Does the applicant have an engineer/surveyor/agent operating or to be operated on the property?  Yes <ul> <li>If yes, identify the firm and individual providing to</li> </ul> </li> </ul>	
<ul> <li>8. Is the applicant receiving legal services in connection operated on the property? ☐ Yes ☐ No</li> <li>If yes, identify the firm and individual providing the services in connection operated on the property? ☐ Yes ☐ No</li> </ul>	with the subject of the application or any business operating or to be he service.
upon receipt of notification that the application has been	sure Statement Form is complete, true, and accurate. I understand that, scheduled for public hearing, I am responsible for updating the thing of Planning Commission, City Council, VBDA, CBPA, Wetlands Board application.
Dankthay	
Applicant Signature  OANH ICHAU	
Print Name and Title	
Date	/
Is the applicant also the owner of the subject property?	☐ Yes
If yes, you do not need to fill out the owner disclar.	osure statement.
FOR CITY USE ONLY/ All disclosures must be updated to that pertains to the applications	vo (2) weeks prior to any Planning Commission and City Council meeting
No changes as of Date	Signature
	Print Name

Disclosure Statement
Planning & Community Development
Owner Disclosure Owner Name SAM CAPE HENRY PLAZO LLC Applicant Name Oanh Kham
Applicant Name
If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)  J. Chaistopher Merosing Member: M4 M Prop, Member:  Cela ky Faurstmeds Member: Hot Wheel LLC, Member:  Rise Pak Towstmeds Member: Spare wheel Member:  Third wheel, Member: Checker Copital, Member:  If yes, list the businesses that have a parent-subsidiary or affiliated business entity relationship with the Owner. (Attach a list if necessary)  Subabai Capital Tac Attet Manager  Subabai Menager LLC - Sole Menager
Known Interest by Public Official or Employee
Does an <b>official or employee of the City of Virginia Beach</b> have an interest in the subject land or any proposed development contingent on the subject public action? <b>Yes</b> No  If <b>yes</b> , what is the name of the official or employee and what is the nature of the interest?

Revised 11 09 2070

<sup>&</sup>lt;sup>3</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

<sup>&</sup>lt;sup>4</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.



#### **Owner Services Disclosure**

	Does the Owner have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering ar financing in connection with the subject of the application or any business operating or to be operated on the property?						
	☐ Yes ☑ No						
	If yes, identify the financial institutions providing the service.						
	Does the Owner have a real estate broker/agent/realtor for current and anticipated future sales of the subject property?						
	☑ Yes □ No						
	If yes, identify the company and individual providing the service.						
	SL Nusbaum, Maggie Spillane						
_							
	Does the Owner have services for accounting and/or preparation of tax returns provided in connection with the subject of the						
	application or any business operating or to be operated on the property?   Yes						
	If yes, identify the firm and individual providing the service.						
_							
	Does the Owner have services from an architect/landscane architect/land planner provided in connection with the subject of						
	Does the Owner have services from an architect/landscape architect/land planner provided in connection with the subject of						
	the application or any business operating or to be operated on the property?   Yes   No						
	the application or any business operating or to be operated on the property?   Yes   No						
	the application or any business operating or to be operated on the property?   Yes   No						
	the application or any business operating or to be operated on the property?						
	the application or any business operating or to be operated on the property?   • If yes, identify the firm and individual providing the service.  Is there any other pending or proposed purchaser of the subject property?   Yes						
	the application or any business operating or to be operated on the property?						
	the application or any business operating or to be operated on the property?						
	the application or any business operating or to be operated on the property?						
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	the application or any business operating or to be operated on the property?						
	the application or any business operating or to be operated on the property?						



- 8. Is the Owner receiving **legal services** in connection with the subject of the application or any business operating or to be operated on the property? 

  Yes

  No
  - If yes, identify the firm and individual providing legal the service.

#### **Owner Signature**

I certify that all of the information contained in this Disclosure Statement Form is complete, true, and accurate. I understand that, upon receipt of notification that the application has been scheduled for public hearing, I am responsible for updating the information provided herein two weeks prior to the meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board or any public body or committee in connection with this application.

**Owner Signature** 

Print Name and Title

5/22

. . .

Date

## **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division of the Planning Department to obtain verification that the conditions have been met. Contact the Zoning Division at 757-385-8074.
- If the request requires land disturbance and/or a subdivision of property, please contact the Development Services Center (DSC) to discuss next steps for site plan/plat review. Contact the DSC at 757-385-4621 or the Development Liaison Team at 757-385-8610.
- Please note that further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.
- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.



## Applicant Joe White

Property Owner **Pembroke Square Associates, LLC**Planning Commission Public Hearing **March 8, 2023**City Council **District 9**, formerly Bayside

Agenda Item

11

#### Request

**Alternative Compliance** (To allow for wall signage larger than what is permitted by the CBC Form-Based Code)

#### **Staff Recommendation**

Approval

#### **Staff Planner**

**Brandon Hackney** 

#### Location

4564 Virginia Beach Boulevard

#### **GPIN**

1477554898

#### **Site Size**

23.88 acres

#### **AICUZ**

Less than 65 dB DNL

#### Watershed

Chesapeake Bay

#### **Existing Land Use and Zoning District**

Shopping Center, Retail / CBC Central Business Core

# **Surrounding Land Uses and Zoning Districts North**

Shopping Center / CBC Central Business Core **South** 

Virginia Beach Boulevard

Retail, Restaurant, Office / CBC Central Business Core

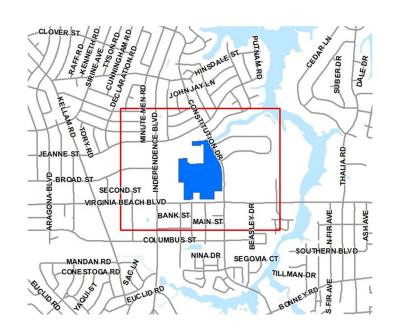
#### East

**Constitution Drive** 

Shopping Center / CBC Central Business Core

#### West

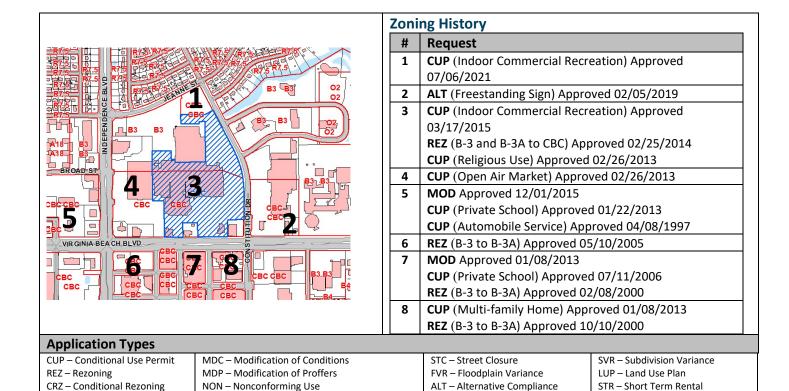
Shopping Center / CBC Central Business Core





## **Background & Summary of Proposal**

- The applicant is requesting wall signage larger than the 60 square foot maximum size permitted under the CBC (Central Business Core) zoning regulations. There is an existing 160.1 square foot wall sign on the façade. The applicant is requesting an additional 57.7 square foot sign below the existing sign, which would total 217.8 square feet of wall signage. Section 2205 of the City Zoning Ordinance allows for City Council to grant special exception of alternative compliance for signage that does not conform to the signage regulations of the Central Business Core Form-Based Code.
- The Kohl's store is within the Pembroke Mall, which according to City records, was developed in 1965. Kohl's signage was installed under the previous zoning regulations, prior to the property being rezoned to the Central Business District Form-Based Code. Kohl's has since opened a Sephora section within the store and would like to add the requested "+Sephora" 57.7 square foot sign to the existing wall signage.
- The applicant submitted the proposal to the Central Business District Association's Design Review Committee on November 4<sup>th</sup>, 2021, which recommended approval.



## **Evaluation & Recommendation**

Section 2205 of the Zoning Ordinance specifies standards to be considered for Alternative Compliance applications in the CBC District. The standards require City Council to evaluate the degree to which the proposal advances the goals and objectives of the Pembroke SGA Plan and Comprehensive Plan and whether the proposal is consistent with the CBC Design Guidelines.

Section 5.18 of the Central Business Core District Design Guidelines provides recommended standards for wall signage. The proposed signage substantially meets the criteria listed, aside from the allowable square footage. The proposed sign

is within a blank area of the façade, placed at a height that is consistent with that of wall signs on the same and adjacent buildings, not on a raceway, and with no background, all which are encouraged in the Design Guidelines.

The total square footage of the proposed and existing signs is the only attribute that does not meet the CBC Design Guidelines. The proposed 57.7 square foot "+ Sephora" sign is within the 60 square foot allowance permitted by the CBC Form-Based Code. The accumulation of the proposed sign and the existing Kohl's sign is over the allowance; however, the Kohl's sign was permitted under different zoning regulations and was conforming at the time of installation.

Based on these considerations and the recommendation provided by the Central Business District Association's Design Review Committee, Staff recommends approval of the application, subject to the conditions listed below.

## **Recommended Conditions**

- 1. The sign shall be installed substantially as shown in the plan set, entitled "Kohl's + Sephora", prepared by Jones Sign Company, and dated August 31, 2021, which has been exhibited to the Virginia Beach City Council and is on file in the Department of Planning and Community Development.
- 2. Existing foundation landscaping shall remain and be maintained. Any modification to the existing landscaping shall be reviewed and approved through the Development Services Center of the Department of Planning and Community Development.

Further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.

The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

## **Comprehensive Plan Recommendations**

This proposal is located within the Pembroke Strategic Growth Area. CBC District Design Guidelines exist to provide guidance for signage in this area of Virginia Beach. While the added "+Sephora" is 57.7 square feet, thus complying with the maximum square footage requirement for wall signs, when combined with the existing "Kohls" wall sign, the proposal exceeds the maximum allowance for square footage by 157.81 square feet. Given that the proposal exceeds the maximum square footage for wall signs laid out in the CBC District Design Guidelines and does not comply with the legibility and color guidelines, the Comprehensive Plan does not support this proposal.

## **Public Outreach Information**

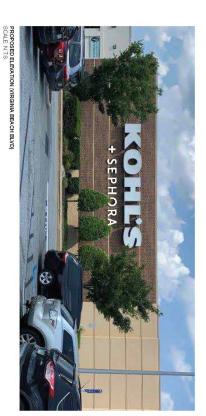
### **Planning Commission**

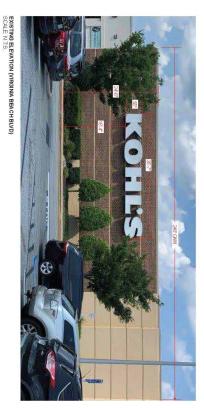
• The applicant/applicant's representative submitted the proposal to the Central Business District Association's Design Review Committee on November 4, 2021 to discuss the details of the request. A letter of support was provided to Staff by the CBDA DRC as a result.

- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023 and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

## **Proposed Sign Elevations**



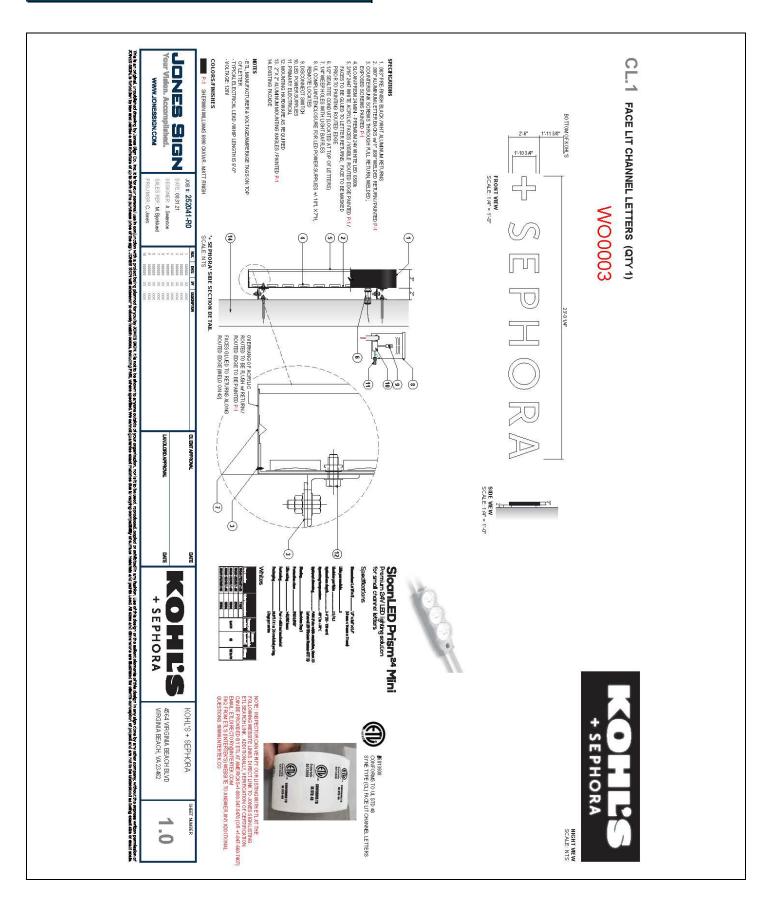






BUILDING ELEVATIONS

## **Proposed Sign Specifications**









## **APPLICANT'S NAME** Joe White

## **DISCLOSURE STATEMENT FORM**

The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a board, commission, or other body appointed by the City Council. Such applications and matters include, but are not limited to, the following:

Acquisition of Property by City
Alternative
Compliance, Special
Exception for
Board of Zoning
Appeals
Certificate of
Appropriateness
(Historic Review Board)
Chesapeake Bay
Preservation Area
Board
Conditional Use Permit

Disposition of City Property
Economic Development Investment Program (EDIP)
Encroachment Request
Floodplain Variance
Franchise Agreement
Lease of City Property
License Agreement

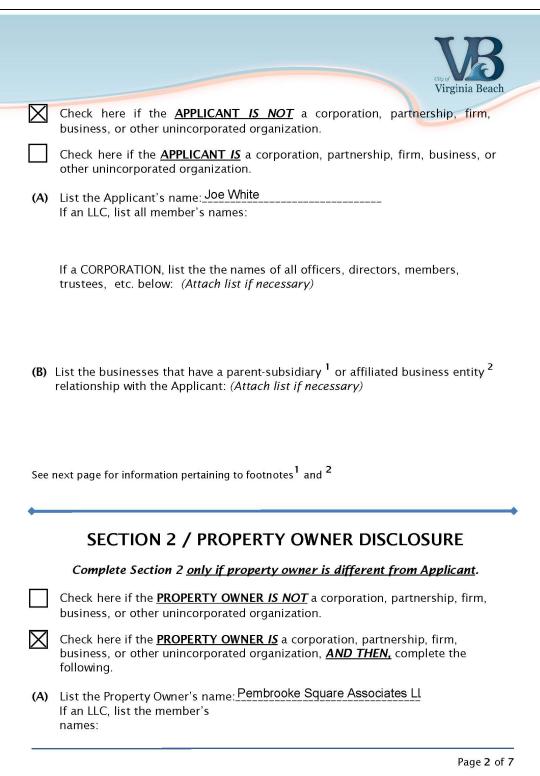
Modification of Conditions or Proffers
Nonconforming Use Changes
Rezoning
Street Closure
Subdivision Variance
Wetlands Board

The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law.

## SECTION 1 / APPLICANT DISCLOSURE

FOR CITY USE ONLY / All disclosures must be updated two (2) weeks prior to any Planning Commission and City Council meeting that pertains to the application(s).					
	APPLICANT NOTIFIED OF HEARING	DATE:			
	NO CHANGES AS OF	DATE:			
	REVISIONS SUBMITTED	DATE:			

Page 1 of 7





If a Corporation, list the names ofall officers, directors, members, trustees, etc. below: (Attach list if necessary)

See attached

(B) List the businesses that have a parent-subsidiary <sup>1</sup> or affiliated business entity <sup>2</sup> relationship with the Property Owner: (Attach list if necessary)

### **SECTION 3. SERVICES DISCLOSURE**

Are any of the following services being provided in connection with the <u>subject of the application</u> or <u>any business operating or to be operated on the Property</u>. If the answer to any item is YES, please identify the firm or individual providing the service: IF THE OWNER AND APPLICANT ARE DIFFERENT, EACH MUST COMPLETE THE SECTION SEPERATELY

Page 3 of 7

<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.

<sup>&</sup>lt;sup>2</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.

### **Disclosure Statement**

#### PEMBROKE SQUARE ASSOCIATES, LLC

Shenandale Associates, LLC, Vincent R. Olivieri, Manager

John E. Olivieri and Michael V. Olivieri, as Trustees of the Richard E. Olivieri Marital Trust dated September 5, 2018

Emilio Olivieri Family Company No. 1, LLC, John E. Olivieri, Manager

Robert Vincent Olivieri, as Trustee of the Robert Vincent Olivieri Revocable Trust dated December 22, 2004

Blue Ridge Associates of Virginia, LLC, Frederick J. Napolitano, Operating Manager

Vincent A. Napolitano, Frederick J. Napolitano II and John C. Napolitano as Trustees of the Irrevocable Trust Agreement, dated as of January 30, 2002, creating the Frederick J. Napolitano Irrevocable Trust - 2002 for the Benefit of Theresa Napolitano Hudgins

Vincent A. Napolitano, Frederick J. Napolitano II and John C. Napolitano as Trustees of the Irrevocable Trust Agreement, dated as of January 30, 2002, creating the Frederick J. Napolitano Irrevocable Trust - 2002 for the Benefit of Vincent A. Napolitano

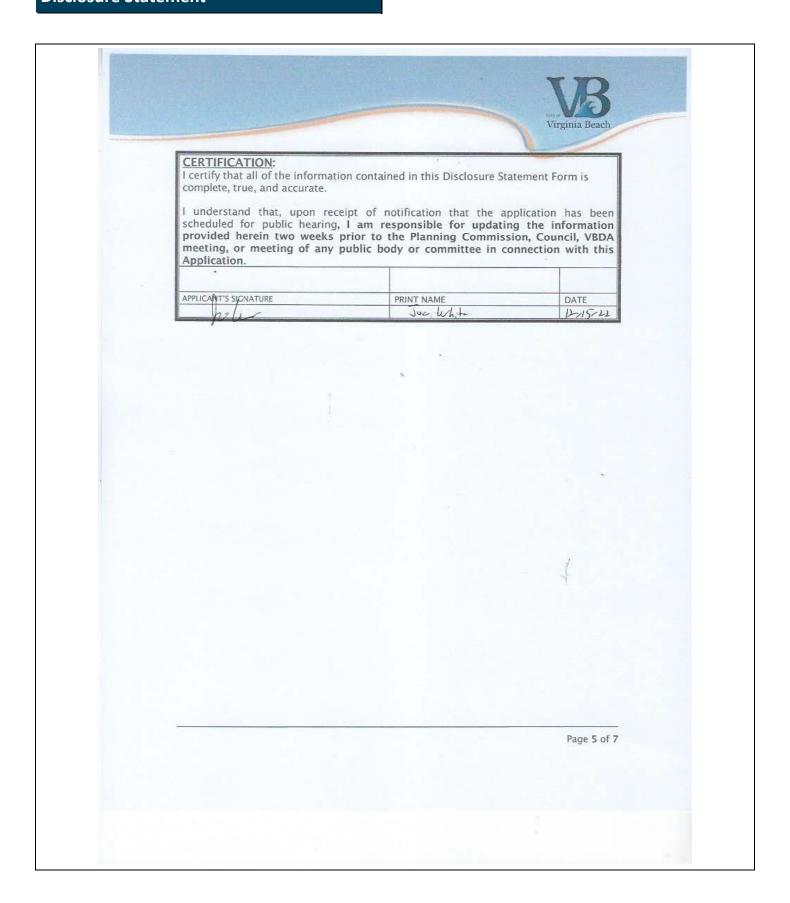
Vincent A. Napolitano, Frederick J. Napolitano II and John C. Napolitano as Trustees of the Irrevocable Trust Agreement, dated as of January 30, 2002, creating the Frederick J. Napolitano Irrevocable Trust - 2002 for the Benefit of Frederick J. Napolitano, II

Vincent A. Napolitano, Frederick J. Napolitano II and John C. Napolitano as Trustees of the Irrevocable Trust Agreement, dated as of January 30, 2002, creating the Frederick J. Napolitano Irrevocable Trust - 2002 for the Benefit of John C. Napolitano

10/25/21

APPLICANT Virginia Beach  VES NO SERVICE PROVIDER (use additional sheets if				
YES	NO	SERVICE		ded)
	X	Accounting and/or preparer of your tax return		
	$\times$	Architect / Landscape Architect / Land Planner		
	$\boxtimes$	Contract Purchaser ( <u>if other than</u> the Applicant) - identify purchaser and purchaser's service providers		
	$\boxtimes$	Any other pending or proposed purchaser of the subject property (identify purchaser(s) and purchaser's service providers)		
	$\boxtimes$	Construction Contractors		
	$\times$	Engineers / Surveyors/ Agents		
	$\boxtimes$	Financing (include current mortgage holders and lenders selected or being considered to provide financing for acquisition or construction of the property)		
	$\boxtimes$	Legal Services		
	$\boxtimes$	Real Estate Brokers / Agents/Realtors for current and anticipated future sales of the subject property		
SECTION 4. KNOWN INTEREST BY PUBLIC OFFICIAL OR EMPLOYEE  YES NO Does an official or employee of the City of Virginia Beach have an interest in the subject land or any proposed development contingent on the subject public action?				
If yes, what is the name of t <b>he official or employee and what is the nature of the</b> interest?				
				Page 4 of 7

### **Disclosure Statement**



IB				
OWNER Virginia Beach				
YES	NO	SERVICE	PROVIDER (use additional sheets if needed)	
	$\boxtimes$	Accounting and/or preparer of your tax return		
	$\times$	Architect / Landscape Architect / Land Planner		
	$\boxtimes$	Contract Purchaser (if other than the Applicant) - identify purchaser and purchaser's service providers		
	$\boxtimes$	Any other pending or proposed purchaser of the subject property (identify purchaser(s) and purchaser's service providers)		
	$\boxtimes$	Construction Contractors		
	$\boxtimes$	Engineers / Surveyors/ Agents Financing (include current		
	$\boxtimes$	mortgage holders and lenders selected or being considered to provide financing for acquisition or construction of the property)		
	$\times$	Legal Services		
	$\boxtimes$	Real Estate Brokers / Agents/Realtors for current and anticipated future sales of the subject property		
		N 4. KNOWN INTEREST BY PU EMPLOYEE	JBLIC OFFICIAL OR	
YES	NO	Does an official or employee of the City of Virginia Beach have an interest in the subject land or any proposed development contingent on the subject public action?		
If yes, what is the name of the official or employee and what is the nature of the interest?				
		Page 6 of 7		



### **CERTIFICATION:**

I certify that all of the information contained in this Disclosure Statement Form is complete, true, and accurate.

I understand that, upon receipt of notification that the application has been scheduled for public hearing, I am responsible for updating the information provided herein two weeks prior to the Planning Commission, Council, VBDA meeting, or meeting of any public body or committee in connection with this Application.

Tho	Frederick J. Napolitano	2/15/23
PROPERTY OWNER'S SIGNATURE	PRINT NAME	DATE

Page 7 of 7

### **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division
  of the Planning Department to obtain verification that the conditions have been met. Contact the Zoning
  Division at 757-385-8074.
- If the request requires land disturbance and/or a subdivision of property, please contact the Development Services Center (DSC) to discuss next steps for site plan/plat review. Contact the DSC at 757-385-4621 or the Development Liaison Team at 757-385-8610.
- Please note that further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning / Development Services Center and Department of Planning / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.
- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

Applicant & Property Owner **Ocean Chillin, LLC**Planning Commission Public Hearing **March 8, 2023**City Council **District 5**, formerly Beach

Agenda Item

**12** 

### Request

**Conditional Use Permit** (Short Term Rental)

### **Staff Recommendation**

Approval

### **Staff Planner**

Garek Hall Hannigan

### Location

303 Atlantic Avenue, Unit 300

### **GPIN**

24273224031510

### **Site Size**

45,000 square feet

### **Existing Land Use and Zoning District**

Multi-Family Dwellings / OR Oceanfront Resort

### **Surrounding Land Uses and Zoning Districts North**

4th Street (Connector Park)

Multi-Family Dwellings / OR Oceanfront Resort

#### South

3rd Street (Connector Park)

Hotel / OR Oceanfront Resort

### East

Boardwalk

Atlantic Ocean, Beach

#### West

Atlantic Avenue

Civic Use, Public Use / OR Oceanfront Resort





### **Background & Summary of Proposal**

### **Site Conditions and History**

- This 45,000 square-foot lot is zoned OR Oceanfront Resort.
- According to City records, this three-bedroom unit, located within the Dolphin Run condominium tower, was constructed in 1975.
- Staff inspected the site on February 8, 2023 to observe site conditions.
- On-street parking is not permitted on this portion of Atlantic Avenue.
- There are no past violations for Short Term Rental use associated with this property.
- According to the applicant, this property was not used for Short Term Rental purposes prior to July 1, 2018.
- Known Short Term Rental activity as of February 9, 2023:

CURRENTLY ADVERTISED	LAST KNOWN RENTAL	REGISTERED WITH THE COMMISSIONER OF THE REVENUE
No	N/A	No

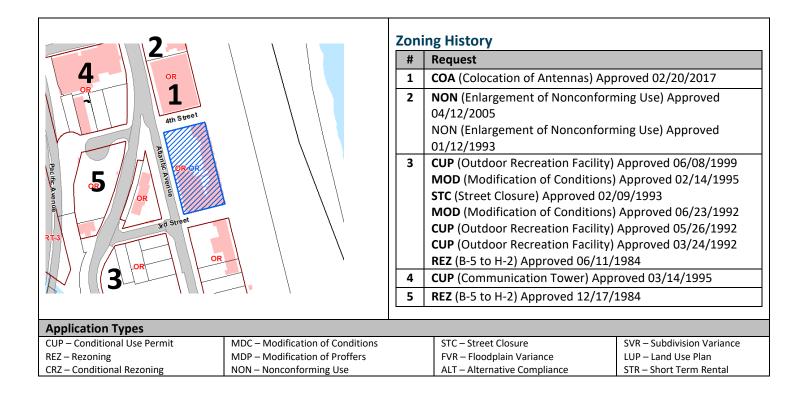
### Short Term Rentals in the Vicinity



### **Summary of Proposal**

The applicant submitted a Conditional Use Permit request to operate a Short Term Rental on the subject site. The regulations for Short Term Rental use are identified in Section 241.2 and Article 2300 of the City Zoning Ordinance. Specific details pertaining to this application are listed below.

- Number of bedrooms in the Short Term Rental: 3
- Maximum number of guests permitted on the property after 11:00 pm: 6
- Number of parking spaces required (1 space per bedroom required; historical exception made): 1
- Number of off-street parking spaces provided: 1



### **Evaluation & Recommendation**

The applicant is requesting to operate a three-bedroom Short Term Rental in a multi-family residential dwelling unit located within the Dolphin Run Condominium tower, along Atlantic Avenue near the southern terminus of the Boardwalk and Rudee Loop. Since the site is located in the Oceanfront Resort (OR) Short Term Rental Overlay District, Short Term Rental use is expected. 303 Atlantic Avenue, Unit 300 was constructed in 1975. The unit shares the parcel with other condominium units in the building, several of which have received approvals for Short Term Rental Zoning Permits. The parcel is bounded by the Boardwalk, Beach, and Atlantic Ocean to the east, the 4<sup>th</sup> Street Connector Park to the north, the 3<sup>rd</sup> Street Connector Park to the south, and Atlantic Avenue to the west. The surrounding area is a mixture of multi-family dwellings, commercial retail, resort hotels, mixed-use buildings, and other resort-oriented uses.

The subject property lies along the Atlantic Avenue Corridor, which includes the most prominent frontage of resort-oriented uses at the Oceanfront Resort. According to the Resort Area Strategic Action Plan (RASAP) 2030, residential and mixed-use development in the Resort Area is necessary to achieve the goal of a year-round destination, affording a more

walkable, vibrant, engaging community at the Oceanfront Resort. The use of the dwelling as a Short Term Rental helps achieve this goal by providing diverse lodging opportunities for visitors seeking unique travel experiences.

There is one assigned parking space associated with this unit, labeled Space C4 on the third floor of the attached parking deck. According to City of Virginia Beach Zoning Ordinance, Appendix A, Article 23, Section 2303, (b), a., ii., "There are certain condominium properties that have historically operated as short term lodging units and have not experienced any inconvenience to guests or the surrounding area without the required one (1) parking space per bedroom. Further, such properties are unable to provide the required parking on-site. For these condominium properties, the zoning administrator may, at his discretion, require one (1) parking space per dwelling unit similar to the requirement for lodging uses in the Oceanfront Resort District Form Based Code (ORDFBC). Such properties must provide written evidence of their past use and the Zoning Administrator shall find that there is no public inconvenience with the current parking design." Dolphin Run Condominiums is one such property granted a historical exception to the Short Term Rental parking requirements of one space per bedroom; therefore, only one parking space is required for the entire unit. All other requirements of Section 241.2 and Section 2303 of the Zoning Ordinance regulating Short Term Rentals can be reasonably met with this application.

Based on the considerations above, Staff recommends approval of this request with the conditions listed below.

### **Recommended Conditions**

- 1. The following conditions shall only apply to the dwelling unit addressed as 303 Atlantic Avenue, Unit 300 and the Short Term Rental use shall only occur in the principal structure.
- 2. An annual Short Term Rental Zoning Permit must be obtained from the Department of Planning and Community Development (Zoning Administration) before using the dwelling for Short-Term Rental purposes.
  - a) The dwelling unit shall comply with all required Fire and Building code requirements.
- 3. Off-street parking shall be provided as required by Section 241.2 and 2303(b)(a)(i)(ii) of the City Zoning Ordinance or as approved by City Council.
- 4. This Conditional Use Permit shall expire five (5) years from the date of approval. The renewal process of this Conditional Use Permit may be administrative and performed by the Department of Planning and Community Development; however, the Department shall notify the City Council in writing prior to the renewal of any Conditional Use Permit for a Short Term Rental where the Short Term Rental has been the subject of neighborhood complaints, violations of its conditions or violations of any building, housing, zoning, fire or other similar codes.
- 5. No events associated with the Short Term Rental shall be permitted with more than the allowed number of people who may stay overnight (number of bedrooms times two (2)) on the property where the Short Term Rental is located. This Short Term Rental may not request or obtain a Special Event Permit under City Code Section 4-1.
- 6. The owner or operator must provide the name and telephone number of a responsible person, who may be the owner, operator or an agent of the owner or operator, who is available to be contacted and to address conditions occurring at the Short Term Rental within thirty (30) minutes and to be physical present at the Short Term Rental within one (1) hour.
- 7. If, or when, the ownership of the property changes, it is the seller's responsibility to notify the new property owner of requirements 'a' through 'c' below. This information must be submitted to the Department of Planning and Community Development for review and approval. This shall be done within six (6) months of the property real estate transaction closing date.
  - a) A completed Department of Planning and Community Development Short Term Rental Zoning Permit; and

- b) Copies of the Commissioner of Revenue's Office receipt of registration; and
- c) Proof of liability insurance applicable to the rental activity of at least one million dollars.
- 8. To the extent permitted by state law, each Short Term Rental must maintain registration with the Commissioner of Revenue's Office and pay all applicable taxes.
- 9. There shall be posted in a conspicuous place within the dwelling a summary provided by the Zoning Administrator of City Code Sections 23-69 through 23-71 (noise), 31-26, 31-27 and 31-28 (solid waste collection), 12-5 (fires on the beach), 12-43.2 (fireworks), and a copy of any approved parking plan.
- 10. All refuse shall be placed in automated refuse receptacles, where provided, and comply with the requirements of City Code sections 31-26, 31-27 and 31-28.
- 11. Accessory structures shall not be used or occupied as Short Term Rentals.
- 12. No signage shall be on-site, except that each Short Term Rental shall have one (1) four-square foot sign posted on the building, or other permanent structure or location approved by the Zoning Administrator, that identifies the property as a short term rental and provides the telephone numbers for the Short Term Rental Hotlines in text large enough to be read from the public street.
- 13. The Short Term Rental shall have no more than one (1) rental contract for every seven (7) consecutive days.
- 14. The owner or operator shall provide proof of liability insurance applicable to the rental activity at registration and renewal of at least one million dollars (\$1,000,000) underwritten by insurers acceptable to the City.
- 15. There shall be no outdoor amplified sound after 10:00 p.m. or before 10:00 a.m.
- 16. The maximum number of persons on the property after 11:00 p.m. and before 7:00 a.m. ("Overnight Lodgers") shall be two (2) individuals per bedroom, which number shall not include minors under the age of 16, provided that in no case may the total number of persons staying overnight at the property exceed the number of approved bedrooms multiplied by three (3).
- 17. The property owner, or their representative, shall provide to the Department of Planning and Community Development permission to inspect the Short Term Rental property annually. Such inspection shall include: 1) At least one fire extinguisher has been installed inside the unit (in the kitchen) and in plain sight 2) Smoke alarms and carbon monoxide detectors are installed in accordance with the building code in affect at the of construction and interconnected. Units constructed prior to interconnection requirements must have a minimum of one smoke alarm installed on every floor of the structure and in the areas adjacent to all sleeping rooms, and when activated, be audible in all sleeping rooms, and 3) All smoke alarms and carbon monoxide detectors have been inspected within the last twelve months and are in good working order.

Properties managed by Short Term Rental Companies certified by the Department of Planning and Community Development shall only be required to be inspected every three years. The inspection for compliance with the requirements above shall be performed by the short term rental management company and be documented on a form prescribed by the Department of Planning and Community Development and shall be provided during the yearly permitting process.

Properties may be inspected annually for compliance with the requirements above by certified Short Term Rental Management Companies or Certified Home Inspectors. The compliance inspection shall be documented on a form prescribed by the Department of Planning and Community Development and shall be provided during the yearly permit process.

18. A structural safety inspection report shall be provided to the city every three (3) years indicating all exterior stairways, decks, porches, and balconies have been inspected by a licensed design professional qualified to perform such inspection (engineer or architect) and are safe for use. The report must indicate the maximum number of occupants permitted on each level of these structures and placards indicating the maximum number of occupants of all exterior stairways, decks, porches, and balconies must be posted on each level of these structures.

Further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning and Community Development / Development Services Center and Department of Planning and Community Development / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.

The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

### **Public Outreach Information**

### **Planning Commission**

- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023, and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

### Site Layout & Parking Plan



### Site Photo



### **Disclosure Statement**



The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

Applicant Disclosure				
Applicant Name Ocean Chillin, LLC				
ooes the applicant have a representative?				
If yes, list the name of the representative.				
Is the applicant a corporation, partnership, firm, business, trust or an unincorporated business?   Yes				
<ul> <li>If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)</li> </ul>				
Mark D. Lane, Owner				
<ul> <li>If yes, list the businesses that have a parent-subsidiary<sup>1</sup> or affiliated business entity<sup>2</sup> relationship with the applicant. (Attack a list if necessary)</li> </ul>				

Revised 11.09.2020 1 | P a g e

<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

<sup>2 &</sup>quot;Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.

### **Disclosure Statement**



Known Interest by Public Official or Employee
Does an official or employee of the City of Virginia Beach have an interest in the subject land or any proposed development contingent on the subject public action?   Yes  No
<ul> <li>If yes, what is the name of the official or employee and what is the nature of the interest?</li> </ul>
Applicant Services Disclosure
<ol> <li>Does the applicant have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property?</li> <li>Yes</li> </ol> No
<ul> <li>If yes, identify the financial institutions providing the service.</li> <li>Southern Bank</li> </ul>
<ol> <li>Does the applicant have a real estate broker/agent/realtor for current and anticipated future sales of the subject property?</li> <li>Yes No</li> <li>If yes, identify the company and individual providing the service.</li> </ol>
<ol> <li>Does the applicant have services for accounting and/or preparation of tax returns provided in connection with the subject of the application or any business operating or to be operated on the property? ■ Yes □ No</li> <li>If yes, identify the firm and individual providing the service.</li> </ol>
Dale Kanten, Tax preparer for Income Taxes, Dolphin Run Condominium Association for Rental Taxes to City
<ul> <li>4. Does the applicant have services from an architect/landscape architect/land planner provided in connection with the subject of the application or any business operating or to be operated on the property?  Yes No</li> <li>If yes, identify the firm and individual providing the service.</li> </ul>
<ul> <li>Is there any other pending or proposed purchaser of the subject property? ☐ Yes</li> <li>If yes, identify the purchaser and purchaser's service providers.</li> </ul>
Revised 11.09.2020 2   Page

Disclosure Statement	VB
	City of Virginia South Planning & Community
	Development
<ul> <li>Does the applicant have a construction contractor in connection with to be operated on the property?</li></ul>	he subject of the application or any business operating or
<ul> <li>7. Does the applicant have an engineer/surveyor/agent in connection with operating or to be operated on the property? ☐ Yes ☐ No</li> <li>If yes, identify the firm and individual providing the service.</li> </ul>	th the subject of the application or any business
<ul> <li>Is the applicant receiving legal services in connection with the subject of operated on the property?  Yes No</li> <li>If yes, identify the firm and individual providing the service.</li> </ul>	of the application or any business operating or to be
upon receipt of notification that the application has been scheduled for publinformation provided herein two weeks prior to the meeting of Planning Cor any public body or committee in connection with this application.	
Applicant Signature	
Mark D. Lane, Owner Ocean Chillin LLC	
Print Name and Title	
1/13/2023 ———————————————————————————————————	
is the applicant also the owner of the subject property?	
	•
<ul> <li>If yes, you do not need to fill out the owner disclosure statement.</li> </ul>	
FOR CITY USE ONLY/ All disclosures must be updated two (2) weeks prior that pertains to the applications	to any Planning Commission and City Council meeting
No changes as of Date Signature	
Print Name	
Revised 11.09.2020	<b>3  </b> Page
	-

### **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division of the Department of Planning and Community Development to obtain verification that the conditions have been met. Contact the Zoning Division at 757-385-8074.
- If the request requires land disturbance and/or a subdivision of property, please contact the Development Services Center (DSC) to discuss next steps for site plan/plat review. Contact the DSC at 757-385-4621 or the Development Liaison Team at 757-385-8610.
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- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.



# Applicant Michael Biondolillo Property Owner Helen A. Lewis Planning Commission Public Hearing March 8, 2023 City Council District: District 6, formerly Beach

Agenda Item

13

### Request

**Conditional Use Permit** (Short Term Rental)

### **Staff Recommendation**

Approval

### **Staff Planners**

Garek Hall Hannigan

#### Location

2113 Atlantic Avenue, Unit 2C

#### **GPIN**

24271868788240

### **Site Size**

8,367 square feet

### **Existing Land Use and Zoning District**

Multi-family dwellings / OR Oceanfront Resort

### **Surrounding Land Uses and Zoning Districts North**

22<sup>nd</sup> Street Connector Park Multi-family dwellings / OR Oceanfront Resort **South** 

Hotel / OR Oceanfront Resort

### **East**

Boardwalk

Resort beach, Atlantic Ocean

### West

Atlantic Avenue Convenience store, retail shops / OR Oceanfront Resort





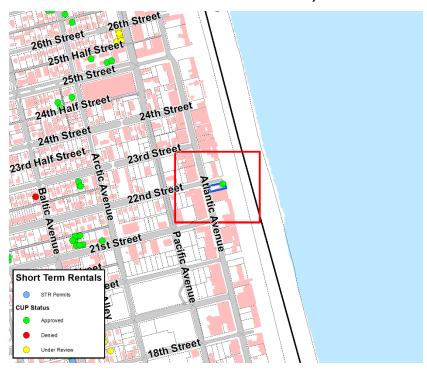
### **Background & Summary of Proposal**

### **Site Conditions and History**

- The subject site is 8,367 square feet in the Oceanfront Resort District.
- The six-story multi-family structure, known as Kamla Condominiums, has 15 two-bedroom units and was constructed in 1984.
- There are 25 parking spaces on site, 15 are reserved for the individual units and the remaining 9 are shared.
- The entrance from Atlantic Avenue is gated, giving access only to owners and their guests.
- Staff inspected the site on February 8, 2023 to observe site conditions.
- On-street parking is not permitted on this portion of Atlantic Avenue.
- No past zoning violations or City Council actions were found for this property.
- Known Short Term Rental activity as of February 8, 2023:

CURRENTLY ADVERTISED	LAST KNOWN RENTAL	REGISTERED WITH THE COMMISIONER OF THE REVENUI	
No	N/A	No	

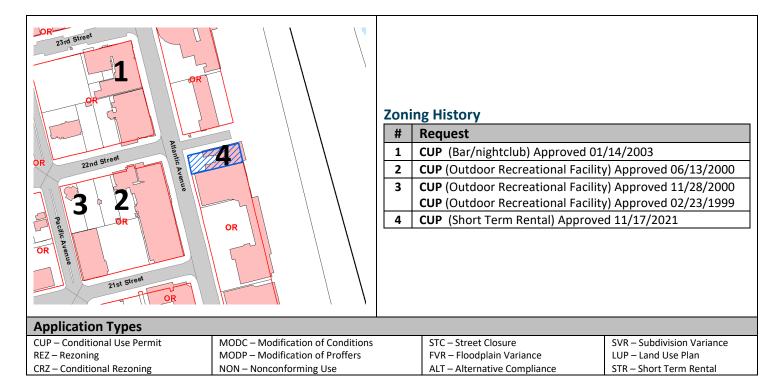
### Short Term Rentals in the Vicinity



### **Summary of Proposal**

The applicant submitted a Conditional Use Permit request to operate a two-bedroom, 1,235 square foot Short Term Rental unit on the subject site. The regulations for Short Term Rental use are identified in Section 241.2 and Article 2300 of the City Zoning Ordinance. Specific details pertaining to this application are listed below.

- Number of bedrooms in the Short Term Rental: 2
- Maximum number of guests permitted on the property after 11:00 p.m.: 4
- Number of parking spaces required (1 space per bedroom required; historical exception made): 1
- Number of on-site parking spaces provided: 1



### **Evaluation & Recommendation**

The applicant is requesting to operate a Short Term Rental in a two-bedroom, 1,235 square foot unit within a 15-unit condominium development located east of Atlantic Avenue. Currently, 13 of the 15 units are used as short term rentals and most have been operating in this manner without incident since the building was constructed in 1984.

Each unit in the building has one reserved parking space and there are nine additional parking spaces available on a first-come, first-served basis. The parking lot is gated, giving access to the property owners, property manager, and approved renters only. Since most renters are families who travel together in one car, this parking arrangement has functioned well for over 30 years. During a typical week, less than half of the occupied units bring two cars. In the event that the lot is full, guests are directed to the nearby 25<sup>th</sup> Street Municipal Parking Garage, which is within one-quarter mile of the complex. Per Section 241.2(1) and Section 2303 (B)(a)(ii) of the City Zoning Ordinance, the Zoning Administrator has reviewed the parking plan and deemed it acceptable.

Since the site is located east of Atlantic Avenue, where the predominant use is hotel, the proposed Short Term Rental is compatible with the surrounding properties and would not have an adverse impact on residential neighborhoods. The

subject property is also located in the Central Beach District of the Resort Area. The resort-oriented mixed-uses and activities in the Central Beach District plays a key role in achieving the goal of a year-round resort established in the Resort Area Strategic Action Plan (RASAP) 2030. The use of the unit as a Short Term Rental helps achieve this goal by providing diverse lodging opportunities for the visitors or travelers wanting the Resort Area experience.

As the property is under a condominium form of ownership, the board's President's signature, authorizing the application of a Conditional Use Permit for the Short Term Rental, is required and was provided.

The requirements of Section 241.2 and Sections 2303 of the Zoning Ordinance regulating Short Term Rentals can be reasonably met by the applicant. Based on the considerations above, Staff recommends approval of this request with the conditions listed below.

### **Recommended Conditions**

- 1. The following conditions shall only apply to the dwelling unit addressed as 2113 Atlantic Avenue, Unit 2C and the Short Term Rental use shall only occur in the principal structure.
- 2. An annual STR Zoning Permit must be obtained from the Department of Planning and Community Development (Zoning Administration) before using the dwelling for Short-Term Rental purposes.
- 3. Off-street parking shall be provided as required by Section 241.2 and 2303(b)(a) of the City Zoning Ordinance or as approved by City Council.
- 4. This Conditional Use Permit shall expire five (5) years from the date of approval. The renewal process of this Conditional Use Permit may be administrative and performed by the Department of Planning and Community Development; however, the Department shall notify the City Council in writing prior to the renewal of any Conditional Use Permit for a Short Term Rental where the Short Term Rental has been the subject of neighborhood complaints, violations of its conditions, or violations of any building, housing, zoning, fire, or other similar codes.
- 5. No events associated with the Short Term Rental shall be permitted with more than the allowed number of people who may stay overnight (number of bedrooms times two (2)) on the property where the Short Term Rental is located. This Short Term Rental may not request or obtain a Special Event Permit under City Code Section 4-1.
- 6. The owner or operator must provide the name and telephone number of a responsible person, who may be the owner, operator or an agent of the owner or operator, who is available to be contacted and to address conditions occurring at the Short Term Rental within thirty (30) minutes and to be physical present at the Short Term Rental within one (1) hour.
- 7. If, or when, the ownership of the property changes, it is the seller's responsibility to notify the new property owner of requirements 'a' through 'c' below. This information must be submitted to the Department of Planning and Community Development for review and approval. This shall be done within six (6) months of the property real estate transaction closing date.
  - a) A completed Department of Planning and Community Development Short Term Rental Zoning Permit; and
  - b) Copies of the Commissioner of Revenue's Office receipt of registration; and
  - c) Proof of liability insurance applicable to the rental activity of at least one million dollars.
- 8. To the extent permitted by state law, each Short Term Rental must maintain registration with the Commissioner of Revenue's Office and pay all applicable taxes.

- 9. There shall be posted in a conspicuous place within the dwelling a summary provided by the Zoning Administrator of City Code Sections 23-69 through 23-71 (noise), 31-26, 31-27 and 31-28 (solid waste collection), 12-5 (fires on the beach), 12-43.2 (fireworks), and a copy of any approved parking plan.
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- 14. The owner or operator shall provide proof of liability insurance applicable to the rental activity at registration and renewal of at least one million dollars (\$1,000,000) underwritten by insurers acceptable to the City.
- 15. There shall be no outdoor amplified sound after 10:00 p.m. or before 10:00 a.m.
- 16. The maximum number of persons on the property after 11:00 p.m. and before 7:00 a.m. ("Overnight Lodgers") shall be two (2) individuals per bedroom, which number shall not include minors under the age of 16, provided that in no case may the total number of persons staying overnight at the property exceed the number of approved bedrooms multiplied by three (3).
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Properties managed by Short Term Rental Companies certified by the Department of Planning and Community Development shall only be required to be inspected every three years. The inspection for compliance with the requirements above shall be performed by the Short Term Rental management company and be documented on a form prescribed by the Department of Planning and Community Development and shall be provided during the yearly permitting process.

Properties may be inspected annually for compliance with the requirements above by certified Short Term Rental Management Companies or Certified Home Inspectors. The compliance inspection shall be documented on a form prescribed by the Department of Planning and Community Development and shall be provided during the yearly permit process.

18. A structural safety inspection report shall be provided to the city every three (3) years indicating all exterior stairways, decks, porches, and balconies have been inspected by a licensed design professional qualified to perform such inspection (engineer or architect) and are safe for use. The report must indicate the maximum number of occupants permitted on each level of these structures and placards indicating the maximum number of occupants of all exterior stairways, decks, porches, and balconies must be posted on each level of these structures.

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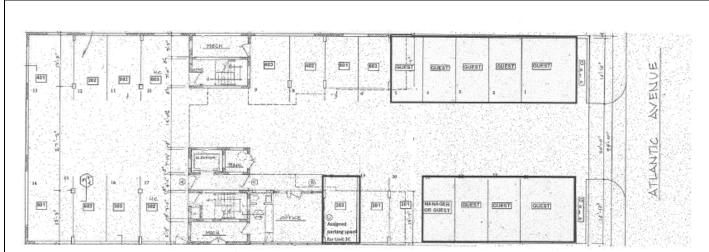
The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

### **Public Outreach Information**

### **Planning Commission**

- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023, and February 26, 2023.
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- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

### **Site Layout & Parking Plan**



Kamla has a total of 24 parking spaces; each of the 15 units has one assigned parking space.

Each unit has 1 assigned parking space, there are 8 unassigned "guest spaces" and one managers space that can be used if needed.

4 units aren't used for short term rentals and if they will be vacant, their parking spaces can be used.

Each unit is limited to having a maximum of two cars in the parking area.

During a typical week, less than half of the occupied units bring two cars.

Saturday's are "turnover" days and property managers/owners are required to give the Association a list of occupants and cars for each unit.





### **Site Photos**





### **Disclosure Statement** Planning & Community Development Owner Disclosure Owner Name BIONDOLILLO (POA) is the Owner a corporation, partnership, firm, business, trust or an unincorporated business? 🗌 Yes If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary) If yes, list the businesses that have a parent-subsidiary3 or affiliated business entity4 relationship with the Owner. (Attach a list if necessary) Known Interest by Public Official or Employee Does an official or employee of the City of Virginia Beach have an interest in the subject land or any proposed development contingent on the subject public action? Tyes 📮 No If yes, what is the name of the official or employee and what is the nature of the interest? 3 "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.

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<sup>&</sup>lt;sup>4</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or

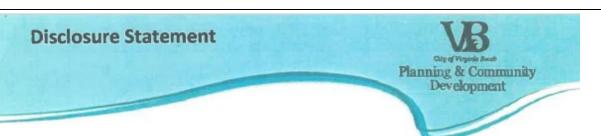
### **Disclosure Statement**



### Owner Services Disclosure

1.	Does the Owner have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property?
	Triancing in connection with the subject of the application of any business operating of to be operated on the propertyr
	If yes, identify the financial institutions providing the service.
	Does the Owner have a real estate broker/agent/realtor for current and anticipated future sales of the subject property?
	☐ Yes ☑ No
	<ul> <li>If yes, identify the company and individual providing the service.</li> </ul>
	Does the Owner have services for accounting and/or preparation of tax returns provided in connection with the subject of the
	application or any business operating or to be operated on the property? 🖾 Yes 🗆 No
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	RUSEDALE & DRAPALA, INDIVIDUAL IS MICHAEL RUSEDALE
	Does the Owner have services from an architect/landscape architect/land planner provided in connection with the subject of
	the application or any business operating or to be operated on the property?   Yes  No
	If yes, identify the firm and individual providing the service.
	Tyes, identify the firm and individual providing the service.
5.	Is there any other pending or proposed purchaser of the subject property?   Yes
	<ul> <li>If yes, identify the purchaser and purchaser's service providers.</li> </ul>
	Does the Owner have a construction contractor in connection with the subject of the application or any business operating or
	to be operated on the property?   Yes  No
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	or to be operated on the property?   Yes  No
	<ul> <li>If yes, identify the firm and individual providing the service.</li> </ul>

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- 8. Is the Owner receiving legal services in connection with the subject of the application or any business operating or to be operated on the property? 

  Yes

  No
  - If yes, identify the firm and individual providing legal the service.

### Owner Signature

I certify that ail of the information contained in this Disclosure Statement Form is complete, true, and accurate. I understand that, upon receipt of notification that the application has been scheduled for public hearing, I am responsible for updating the information provided herein two weeks prior to the meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board or any public body or committee in connection with this application.

**Owner Signature** 

Helen Arline Lewis (Owner

**Print Name and Title** 

12 5 22

Date

### **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
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- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

## Applicant & Property Owner **AS-SXM, LLC**Planning Commission Public Hearing **March 8, 2023**City Council District: **District 6**, formerly Beach

Agenda Item

14

### Request

**Conditional Use Permit** (Short Term Rental)

### **Staff Recommendation**

Approval

### **Staff Planners**

Garek Hall Hannigan

### Location

1800 Baltic Avenue

#### **GPIN**

2427072197

### **Site Size**

3,689 square feet

### **Existing Land Use and Zoning District**

Townhome/Condominium / OR Oceanfront Resort (Vibe District)

### **Surrounding Land Uses and Zoning Districts North**

Townhouse Units / OR Oceanfront Resort (Vibe District)

### South

18<sup>th</sup> Street

### **East**

**Baltic Avenue** 

### West

Commercial (Craft Brewery) / OR Oceanfront Resort (Vibe District)





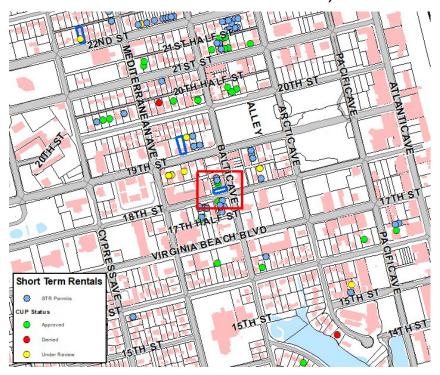
### **Background & Summary of Proposal**

### **Site Conditions and History**

- The subject site is 3,689 square feet in the Oceanfront Resort District and Vibe District.
- A total of two townhome units are located on this lot.
- According to City records, this dwelling was constructed in 2023.
- No previous zoning violations relating to Short Term Rental use were found associated with this address.
- The property lies within the RPPP boundary, where parking during the evening and overnight hours is limited. Based on this, a condition is recommended that would prohibit the issuance of guest and temporary RPPP passes.
- Staff inspected the site on February 8, 2023 to observe site conditions and take photographs for this report.
- Known Short Term Rental activity as of February 8, 2023:

CURRENTLY ADVERTISED	LAST KNOWN RENTAL	REGISTERED WITH THE COMMSIONER OF THE REVENUE
No	N/A	No

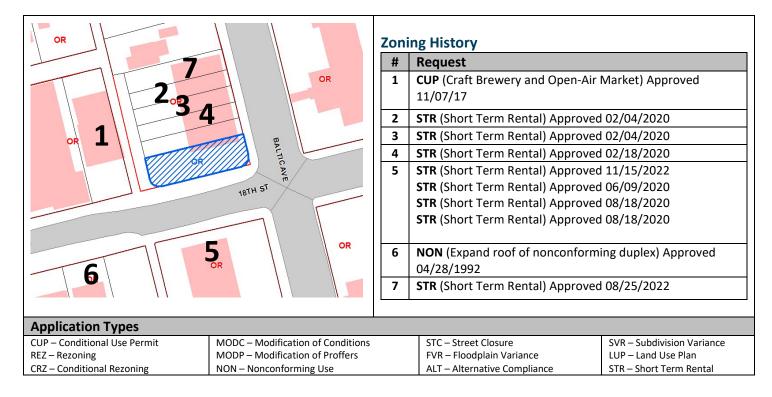
### Short Term Rentals in the Vicinity



### **Summary of Proposal**

The applicant submitted a Conditional Use Permit request to operate a two-bedroom, Short Term Rental unit on the subject site. The regulations for Short Term Rental use are identified in Section 241.2 and Article 2300 of the City Zoning Ordinance. Specific details pertaining to this application are listed below.

- Number of bedrooms in the Short Term Rental: 2
- Maximum number of guests permitted on the property after 11:00 p.m.: 4
- Number of parking spaces required (1 space per bedroom required): 2
- Number of on-site parking spaces provided: 2



### **Evaluation & Recommendation**

The applicant is requesting to operate a Short Term Rental in a two-bedroom condominium unit within a 2-unit condominium development.

The site is located within the ViBe Creative District, which is home to a myriad of commercial and residential uses with an emphasis on arts and culture. The surrounding area is a mixture of multi-family dwellings, duplex dwellings, single-family dwellings, and commercial uses. Furthermore, the property is within the resort area of the city and sits four blocks from the public beach of the Atlantic Ocean. The applicant's parking plan depicts two required off-street parking spaces. As permitted by Section 241.2 of the City Zoning Ordinance, the Zoning Administrator reviewed the Parking Plan and deemed it acceptable

Based on the considerations above, Staff recommends approval of this request with the conditions listed below.

### **Recommended Conditions**

- 1. The following conditions shall only apply to the dwelling unit addressed as 1800 Baltic Avenue and the Short Term Rental use shall only occur in the principal structure.
- 2. An annual STR Zoning Permit must be obtained from the Department of Planning and Community Development (Zoning Administration) before using the dwelling for Short-Term Rental purposes.
- 3. Off-street parking shall be provided as required by Section 241.2 and 2303(b)(a) of the City Zoning Ordinance or as approved by City Council.
- 4. This Conditional Use Permit shall expire five (5) years from the date of approval. The renewal process of this Conditional Use Permit may be administrative and performed by the Department of Planning and Community Development; however, the Department shall notify the City Council in writing prior to the renewal of any Conditional Use Permit for a Short Term Rental where the Short Term Rental has been the subject of neighborhood complaints, violations of its conditions, or violations of any building, housing, zoning, fire, or other similar codes.
- 5. No events associated with the Short Term Rental shall be permitted with more than the allowed number of people who may stay overnight (number of bedrooms times two (2)) on the property where the Short Term Rental is located. This Short Term Rental may not request or obtain a Special Event Permit under City Code Section 4-1.
- 6. The owner or operator must provide the name and telephone number of a responsible person, who may be the owner, operator or an agent of the owner or operator, who is available to be contacted and to address conditions occurring at the Short Term Rental within thirty (30) minutes and to be physical present at the Short Term Rental within one (1) hour.
- 7. If, or when, the ownership of the property changes, it is the seller's responsibility to notify the new property owner of requirements 'a' through 'c' below. This information must be submitted to the Department of Planning and Community Development for review and approval. This shall be done within six (6) months of the property real estate transaction closing date.
  - a) A completed Department of Planning and Community Development Short Term Rental Zoning Permit; and
  - b) Copies of the Commissioner of Revenue's Office receipt of registration; and
  - c) Proof of liability insurance applicable to the rental activity of at least one million dollars.
- 8. To the extent permitted by state law, each Short Term Rental must maintain registration with the Commissioner of Revenue's Office and pay all applicable taxes.
- 9. There shall be posted in a conspicuous place within the dwelling a summary provided by the Zoning Administrator of City Code Sections 23-69 through 23-71 (noise), 31-26, 31-27 and 31-28 (solid waste collection), 12-5 (fires on the beach), 12-43.2 (fireworks), and a copy of any approved parking plan.
- 10. All refuse shall be placed in automated refuse receptacles, where provided, and comply with the requirements of City Code sections 31-26, 31-27 and 31-28.
- 11. Accessory structures shall not be used or occupied as Short Term Rentals.
- 12. No signage shall be on-site, except that each short term rental shall have one (1) four-square foot sign posted on the building, or other permanent structure or location approved by the Zoning Administrator, that identifies the property as a short term rental and provides the telephone numbers for the Short Term Rental Hotlines in text large enough to be read from the public street.

- 13. The Short Term Rental shall have no more than one (1) rental contract for every seven (7) consecutive days.
- 14. The owner or operator shall provide proof of liability insurance applicable to the rental activity at registration and renewal of at least one million dollars (\$1,000,000) underwritten by insurers acceptable to the City.
- 15. There shall be no outdoor amplified sound after 10:00 p.m. or before 10:00 a.m.
- 16. The maximum number of persons on the property after 11:00 p.m. and before 7:00 a.m. ("Overnight Lodgers") shall be two (2) individuals per bedroom, which number shall not include minors under the age of 16, provided that in no case may the total number of persons staying overnight at the property exceed the number of approved bedrooms multiplied by three (3).
- 17. The property owner, or their representative, shall provide to the Department of Planning and Community Development permission to inspect the Short Term Rental property annually. Such inspection shall include: 1) At least one fire extinguisher has been installed inside the unit (in the kitchen) and in plain sight 2) Smoke alarms and carbon monoxide detectors are installed in accordance with the building code in affect at the of construction and interconnected. Units constructed prior to interconnection requirements must have a minimum of one smoke alarm installed on every floor of the structure and in the areas adjacent to all sleeping rooms, and when activated, be audible in all sleeping rooms, and 3) All smoke alarms and carbon monoxide detectors have been inspected within the last twelve months and are in good working order.

Properties managed by Short Term Rental Companies certified by the Department of Planning and Community Development shall only be required to be inspected every three years. The inspection for compliance with the requirements above shall be performed by the Short Term Rental management company and be documented on a form prescribed by the Department of Planning and Community Development and shall be provided during the yearly permitting process.

Properties may be inspected annually for compliance with the requirements above by certified Short Term Rental Management Companies or Certified Home Inspectors. The compliance inspection shall be documented on a form prescribed by the Department of Planning and Community Development and shall be provided during the yearly permit process.

18. A structural safety inspection report shall be provided to the city every three (3) years indicating all exterior stairways, decks, porches, and balconies have been inspected by a licensed design professional qualified to perform such inspection (engineer or architect) and are safe for use. The report must indicate the maximum number of occupants permitted on each level of these structures and placards indicating the maximum number of occupants of all exterior stairways, decks, porches, and balconies must be posted on each level of these structures.

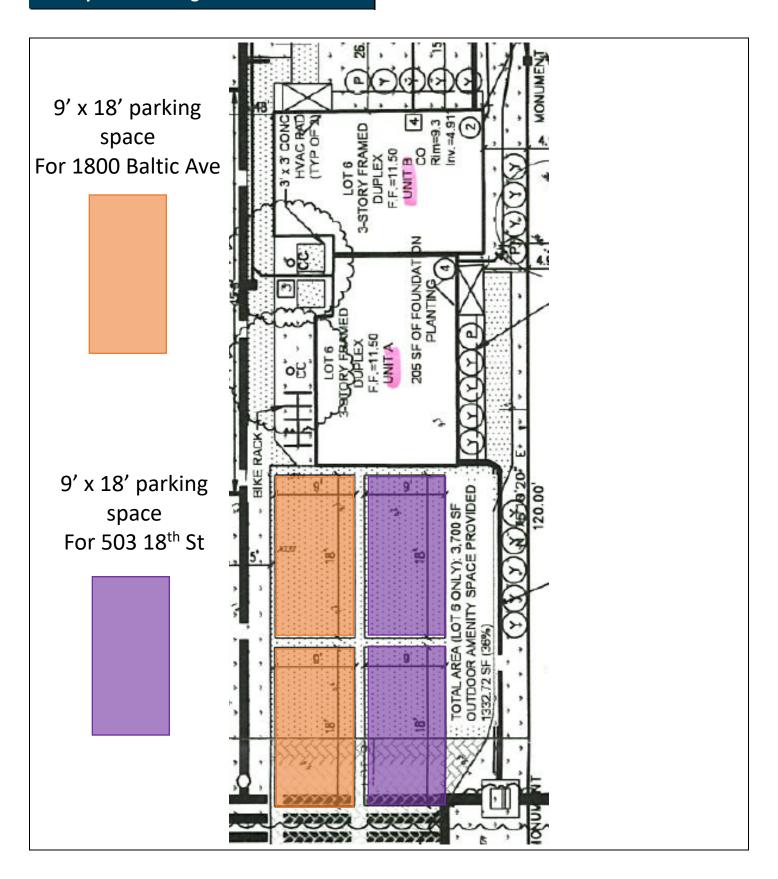
Further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning and Community Development / Development Services Center and Department of Planning and Community Development / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.

The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

## **Public Outreach Information**

### **Planning Commission**

- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023, and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.







### **Disclosure Statement**



The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

Applicant Name AS-SXM, LLC, a Virginia limited liability company				
	Applicant Name	AS-SXM, LLC, a	Virginia limited	liability compan

**Applicant Disclosure** 

AS-SXM, LLC, a Virginia limited liability company
oes the applicant have a representative?  Ves  No
If yes, list the name of the representative.
R. Edward Bourdon, Jr., Esq., Sykes, Bourdon, Ahern & Levy, P.C.
the applicant a corporation, partnership, firm, business, trust or an unincorporated business? 🔳 Yes 🗆 No
<ul> <li>If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)</li> </ul>
James Arnhold, Manager
<ul> <li>If yes, list the businesses that have a parent-subsidiary<sup>2</sup> or affiliated business entity<sup>2</sup> relationship with the applicant. (Attacl a list if necessary)</li> </ul>
None

Revised 11.09.2020 1 | Page

<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA. Code § 2.2-3101.

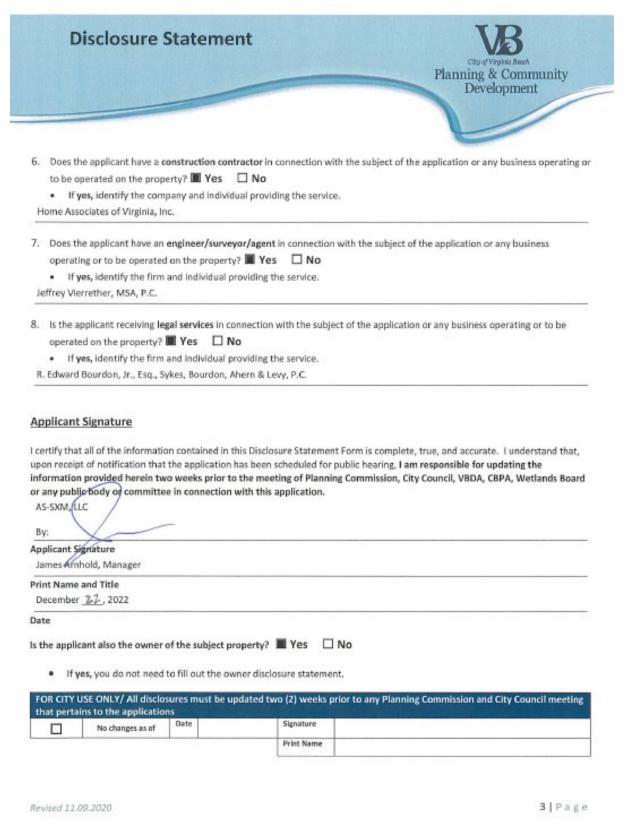
<sup>2 &</sup>quot;Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.

### **Disclosure Statement**



nown Interest by Public Official or Employee
bes an <b>official or employee of the City of Virginia Beach</b> have an interest in the subject land or any proposed development ntingent on the subject public action?   Yes No
If yes, what is the name of the official or employee and what is the nature of the interest?
oplicant Services Disclosure
Does the applicant have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property?  Yes No
<ul> <li>If yes, identify the financial institutions providing the service.</li> </ul>
Does the applicant have a real estate broker/agent/realtor for current and anticipated future sales of the subject property?  Yes No  If yes, identify the company and individual providing the service.
Does the applicant have services for accounting and/or preparation of tax returns provided in connection with the subject of the application or any business operating or to be operated on the property?   Yes  No  If yes, identify the firm and individual providing the service.  acobson-Brotman, P.C.
Does the applicant have services from an architect/landscape architect/land planner provided in connection with the subject of the application or any business operating or to be operated on the property? <b>II Yes No</b> • If yes, identify the firm and individual providing the service.  effrey Vierrether, MSA, P.C.
Is there any other pending or proposed purchaser of the subject property?   Yes  If yes, identify the purchaser and purchaser's service providers.

Revised 11.09.2020 2 | P a g e



### **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division of the Department of Planning and Community Development to obtain verification that the conditions have been met. Contact the Zoning Division at 757-385-8074.
- If the request requires land disturbance and/or a subdivision of property, please contact the Development Services Center (DSC) to discuss next steps for site plan/plat review. Contact the DSC at 757-385-4621 or the Development Liaison Team at 757-385-8610.
- Please note that further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning and Community Development/ Development Services Center and Department of Planning and Community Development/ Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.
- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

Applicant & Property Owner **Prodan Management Group, LLC**Planning Commission Public Hearing **March 8, 2023**City Council District: **District 6**, formerly Beach

Agenda Item

**15** 

### Request

**Conditional Use Permit** (Short Term Rental)

### **Staff Recommendation**

Approval

### **Staff Planners**

Garek Hall Hannigan

### Location

503 18th Street

### **GPIN**

2427072197

### **Site Size**

3,689 square feet

### **Existing Land Use and Zoning District**

Townhome/Condominium / OR Oceanfront Resort (Vibe District)

# **Surrounding Land Uses and Zoning Districts North**

Townhouse Units / OR Oceanfront Resort (Vibe District)

### South

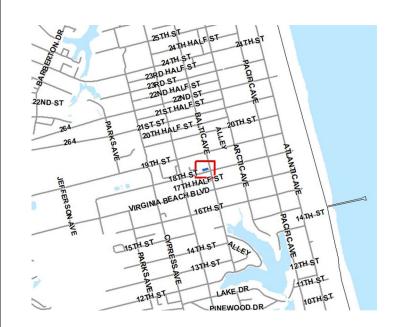
18<sup>th</sup> Street

### **East**

**Baltic Avenue** 

### West

Commercial (Craft Brewery) / OR Oceanfront Resort (Vibe District)





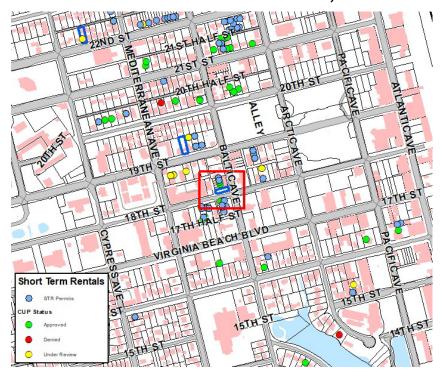
### **Background & Summary of Proposal**

### **Site Conditions and History**

- The subject site is 3,689 square feet in the Oceanfront Resort District and Vibe District.
- A total of two townhome units are located on this lot.
- According to City records, this dwelling was constructed in 2023.
- No previous zoning violations relating to Short Term Rental use were found associated with this address.
- The property lies within the RPPP boundary, where parking during the evening and overnight hours is limited. Based on this, a condition is recommended that would prohibit the issuance of guest and temporary RPPP passes.
- Staff inspected the site on February 8, 2023 to observe site conditions and take photographs for this report.
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CURRENTLY ADVERTISED	LAST KNOWN RENTAL	REGISTERED WITH THE COMMSIONER OF THE REVENUE
No	N/A	No

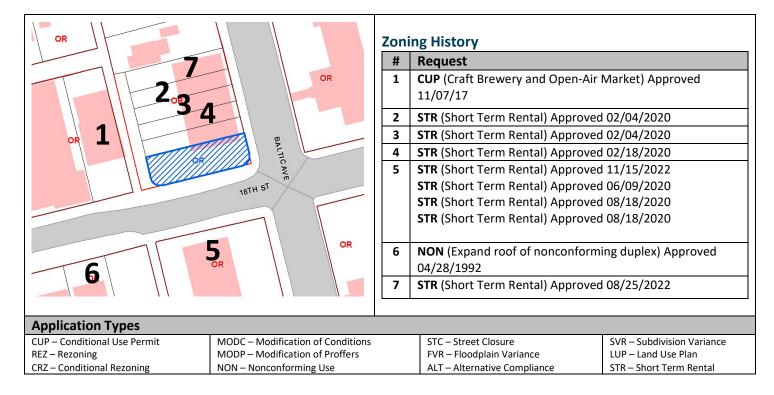
### Short Term Rentals in the Vicinity



### **Summary of Proposal**

The applicant submitted a Conditional Use Permit request to operate a two-bedroom, Short Term Rental unit on the subject site. The regulations for Short Term Rental use are identified in Section 241.2 and Article 2300 of the City Zoning Ordinance. Specific details pertaining to this application are listed below.

- Number of bedrooms in the Short Term Rental: 2
- Maximum number of guests permitted on the property after 11:00 p.m.: 4
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- Number of on-site parking spaces provided: 2



### **Evaluation & Recommendation**

The applicant is requesting to operate a Short Term Rental in a two-bedroom condominium unit within a 2-unit condominium development.

The site is located within the ViBe Creative District, which is home to a myriad of commercial and residential uses with an emphasis on arts and culture. The surrounding area is a mixture of multi-family dwellings, duplex dwellings, single-family dwellings, and commercial uses. Furthermore, the property is within the resort area of the city and sits four blocks from the public beach of the Atlantic Ocean. The applicant's parking plan depicts two required off-street parking spaces. As permitted by Section 241.2 of the City Zoning Ordinance, the Zoning Administrator reviewed the Parking Plan and deemed it acceptable

Based on the considerations above, Staff recommends approval of this request with the conditions listed below.

### **Recommended Conditions**

- 1. The following conditions shall only apply to the dwelling unit addressed as 503 18<sup>th</sup> Street and the Short Term Rental use shall only occur in the principal structure.
- 2. An annual STR Zoning Permit must be obtained from the Department of Planning and Community Development (Zoning Administration) before using the dwelling for Short-Term Rental purposes.
- 3. Off-street parking shall be provided as required by Section 241.2 and 2303(b)(a) of the City Zoning Ordinance or as approved by City Council.
- 4. This Conditional Use Permit shall expire five (5) years from the date of approval. The renewal process of this Conditional Use Permit may be administrative and performed by the Department of Planning and Community Development; however, the Department shall notify the City Council in writing prior to the renewal of any Conditional Use Permit for a Short Term Rental where the Short Term Rental has been the subject of neighborhood complaints, violations of its conditions, or violations of any building, housing, zoning, fire, or other similar codes.
- 5. No events associated with the Short Term Rental shall be permitted with more than the allowed number of people who may stay overnight (number of bedrooms times two (2)) on the property where the Short Term Rental is located. This Short Term Rental may not request or obtain a Special Event Permit under City Code Section 4-1.
- 6. The owner or operator must provide the name and telephone number of a responsible person, who may be the owner, operator or an agent of the owner or operator, who is available to be contacted and to address conditions occurring at the Short Term Rental within thirty (30) minutes and to be physical present at the Short Term Rental within one (1) hour.
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  - a) A completed Department of Planning and Community Development Short Term Rental Zoning Permit; and
  - b) Copies of the Commissioner of Revenue's Office receipt of registration; and
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- 8. To the extent permitted by state law, each Short Term Rental must maintain registration with the Commissioner of Revenue's Office and pay all applicable taxes.
- 9. There shall be posted in a conspicuous place within the dwelling a summary provided by the Zoning Administrator of City Code Sections 23-69 through 23-71 (noise), 31-26, 31-27 and 31-28 (solid waste collection), 12-5 (fires on the beach), 12-43.2 (fireworks), and a copy of any approved parking plan.
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- 16. The maximum number of persons on the property after 11:00 p.m. and before 7:00 a.m. ("Overnight Lodgers") shall be two (2) individuals per bedroom, which number shall not include minors under the age of 16, provided that in no case may the total number of persons staying overnight at the property exceed the number of approved bedrooms multiplied by three (3).
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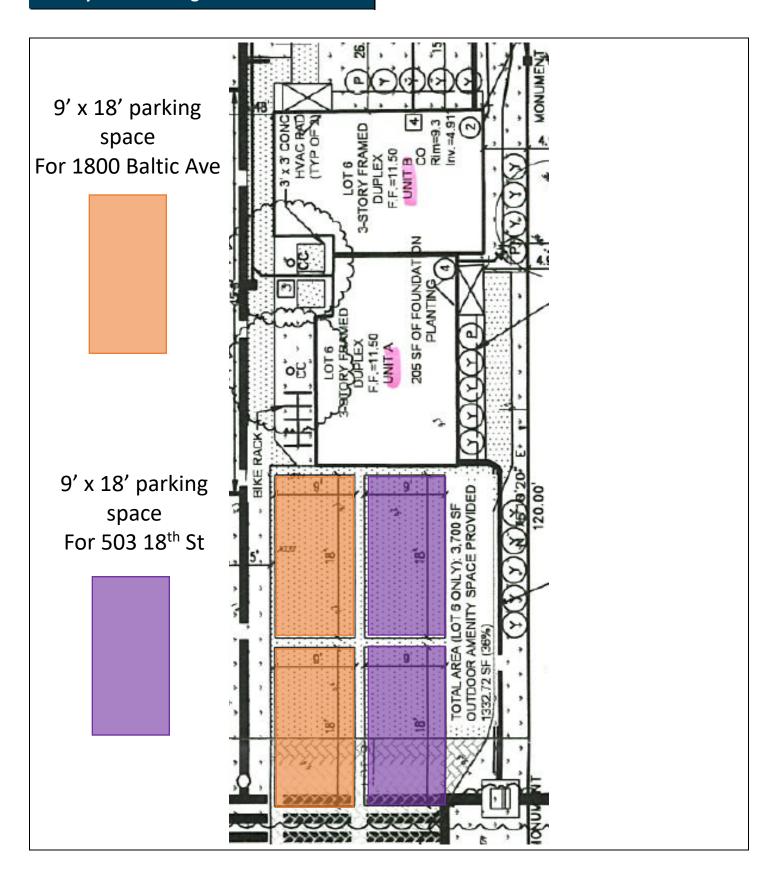
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## **Public Outreach Information**

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Applicant Disclosure	
Applicant Name Prodan Management Group, LLC, a Virgin	ia limited liability company
Does the applicant have a representative?	
If yes, list the name of the representative.	
R. Edward Bourdon, Jr., Esq., Sykes, Bourdon, Ahern & Levy, P.C.	
Is the applicant a corporation, partnership, firm, business, trust or an u	nincorporated business? <b>II</b> Yes
If yes, list the names of all officers, directors, members, trustee	s, etc. below. (Attach a list if necessary)
Robert L. Prodan, II, Manager; John Prodan, Member	
If yes, list the businesses that have a parent-subsidiary <sup>1</sup> or affilial list if necessary)	ated business entity <sup>3</sup> relationship with the applicant. {Attach
"Parent-subsidiary relationship" means "a relationship that exists when possessing more than 50 percent of the voting power of another corpor.	
Act, VA. Code § 2.2-3101.	
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1 | Page Revised 11.09.2020

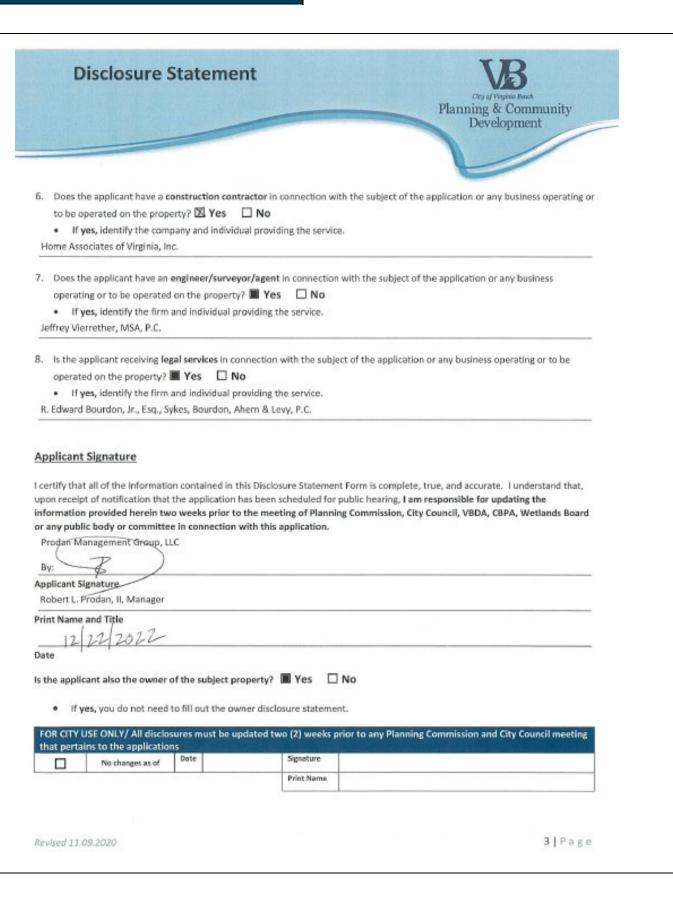
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### **Disclosure Statement**



of Virginia Beach have an interest in the subject land or any proposed development
official or employee and what is the nature of the interest?
g financing (mortgage, deeds of trust, cross-collateralization, etc) or are they consi- e subject of the application or any business operating or to be operated on the proper situtions providing the service.
te broker/agent/realtor for current and anticipated future sales of the subject prope d individual providing the service.
r accounting and/or preparation of tax returns provided in connection with the subj rating or to be operated on the property? III Yes INO widual providing the service.
om an architect/landscape architect/land planner provided in connection with the strating or to be operated on the property?   Yes No vidual providing the service.
used purchaser of the subject property?   Yes  No  d purchaser's service providers.

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### **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
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Applicant & Property Owner Caymus Properties Inc.
Planning Commission Public Hearing March 8, 2023
City Council District: District 6, formerly Beach

Agenda Items

16 & 17

### Request

**Conditional Use Permits** (Short Term Rental)

### **Staff Recommendation**

Approval

### **Staff Planner**

Garek Hall Hannigan

### Location

509, 511 19th Street

### **GPIN**

2427070524 (509 19<sup>th</sup> Street) 2417979583 (511 19<sup>th</sup> Street)

### **Site Size**

7,000 square feet 7,000 square feet

### **Existing Land Use and Zoning District**

Single-family dwelling / OR Oceanfront Resort

# **Surrounding Land Uses and Zoning Districts North**

Single-family dwellings / OR Oceanfront Resort **South** 

19th Street

Single-family dwellings / OR Oceanfront Resort **East** 

Single-family dwellings / OR Oceanfront Resort

Office / OR Oceanfront Resort





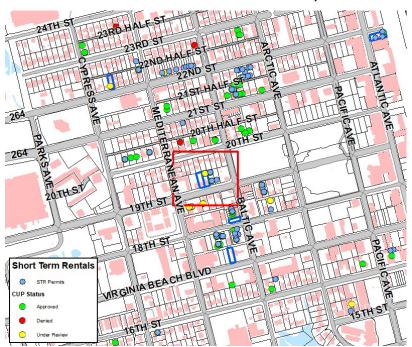
### **Background & Summary of Proposal**

### **Site Conditions and History**

- These two 7,000 square foot lot are zoned OR Oceanfront Resort District and contains one single-family dwelling each.
- According to City records, each lot contains a three-bedroom home, constructed in 1945.
- Staff inspected the site on February 8, 2023 to observe site conditions and take photographs for this report.
- On-street parking is not permitted on this portion of 19th Street.
- No records of zoning violations relating to Short Term Rental use were found associated with the subject address.
- Known Short Term Rental activity as of February 8, 2023:

CURRENTLY ADVERTISED	LAST KNOWN RENTAL	REGISTERED WITH THE COMMSIONER OF THE REVENUE
No	N/A	No

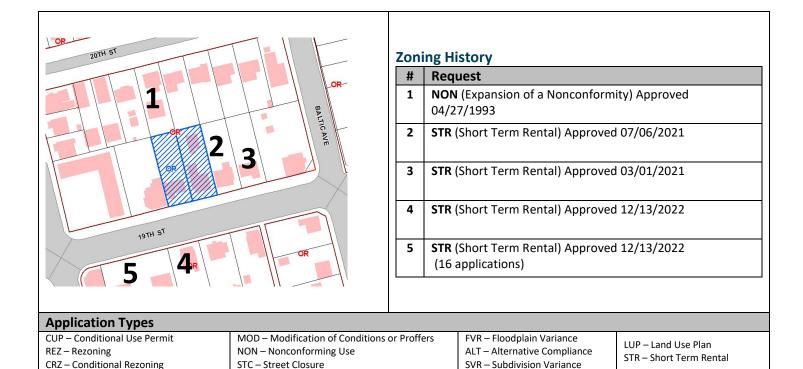
### Short Term Rentals in the Vicinity



### **Summary of Proposal**

The applicant submitted Conditional Use Permit requests to operate two, 3-bedroom Short Term Rental on the subject sites. The regulations for Short Term Rental use are identified in Section 241.2 and Article 2300 of the City Zoning Ordinance. Specific details pertaining to this application are listed below.

- Number of bedrooms in each Short Term Rental: 3
- Maximum number of guests permitted on each property after 11:00 pm: 6
- Number of parking spaces required for both dwellings (1 space per bedroom required): 6
- Number of parking spaces provided on-site: 6



### **Evaluation & Recommendation**

The site is located within the ViBe Creative District, which is home to a myriad of commercial and residential uses with an emphasis on arts and culture. In addition, the property lies approximately 1,900 feet, or .3 miles, from the public beach of the Atlantic Ocean. The applicant's parking plan depicts the six required off-street parking spaces, all on the existing impervious surface located in the rear of the 511 19<sup>th</sup> Street. As permitted by Section 241.2(1) of the City Zoning Ordinance, the Zoning Administrator reviewed the parking plan and deemed it acceptable.

Based on the considerations above, Staff recommends approval of this request with the conditions listed below.

### **Recommended Conditions**

- 1. The following conditions shall only apply to the two, three-bedroom single-family dwellings addressed as 509 and 511 19<sup>th</sup> Street, and the Short Term Rental use shall only occur in the principal structures of each property.
- 2. An annual STR Zoning Permit must be obtained from the Department of Planning and Community Development (Zoning Administration) before using the dwelling for Short-Term Rental purposes.
- 3. Off-street parking shall be provided as required by Section 241.2 and 2303(b)(a) of the City Zoning Ordinance or as approved by City Council.
- 4. This Conditional Use Permit shall expire five (5) years from the date of approval. The renewal process of this Conditional Use Permit may be administrative and performed by the Department of Planning and Community Development; however, the Department shall notify the City Council in writing prior to the renewal of any Conditional Use Permit for a Short Term Rental where the Short Term Rental has been the subject of neighborhood complaints, violations of its conditions, or violations of any building, housing, zoning, fire, or other similar codes.
- 5. No events associated with the Short Term Rental shall be permitted with more than the allowed number of people who may stay overnight (number of bedrooms times two (2)) on the property where the Short Term Rental is located. This Short Term Rental may not request or obtain a Special Event Permit under City Code Section 4-1.
- 6. The owner or operator must provide the name and telephone number of a responsible person, who may be the owner, operator or an agent of the owner or operator, who is available to be contacted and to address conditions occurring at the Short Term Rental within thirty (30) minutes and to be physical present at the Short Term Rental within one (1) hour.
- 7. If, or when, the ownership of the property changes, it is the seller's responsibility to notify the new property owner of requirements 'a' through 'c' below. This information must be submitted to the Department of Planning and Community Development for review and approval. This shall be done within six (6) months of the property real estate transaction closing date.
  - a) A completed Department of Planning and Community Development Short Term Rental Zoning Permit; and
  - b) Copies of the Commissioner of Revenue's Office receipt of registration; and
  - c) Proof of liability insurance applicable to the rental activity of at least one million dollars.
- 8. To the extent permitted by state law, each Short Term Rental must maintain registration with the Commissioner of Revenue's Office and pay all applicable taxes.
- 9. There shall be posted in a conspicuous place within the dwelling a summary provided by the Zoning Administrator of City Code Sections 23-69 through 23-71 (noise), 31-26, 31-27 and 31-28 (solid waste collection), 12-5 (fires on the beach), 12-43.2 (fireworks), and a copy of any approved parking plan.
- 10. All refuse shall be placed in automated refuse receptacles, where provided, and comply with the requirements of City Code sections 31-26, 31-27 and 31-28.
- 11. Accessory structures shall not be used or occupied as Short Term Rentals.
- 12. No signage shall be on-site, except that each short term rental shall have one (1) four-square foot sign posted on the building, or other permanent structure or location approved by the Zoning Administrator, that identifies the property as a short term rental and provides the telephone numbers for the Short Term Rental Hotlines in text large enough to be read from the public street.

- 13. The Short Term Rental shall have no more than one (1) rental contract for every seven (7) consecutive days.
- 14. The owner or operator shall provide proof of liability insurance applicable to the rental activity at registration and renewal of at least one million dollars (\$1,000,000) underwritten by insurers acceptable to the City.
- 15. There shall be no outdoor amplified sound after 10:00 p.m. or before 10:00 a.m.
- 16. The maximum number of persons on the property after 11:00 p.m. and before 7:00 a.m. ("Overnight Lodgers") shall be two (2) individuals per bedroom, which number shall not include minors under the age of 16, provided that in no case may the total number of persons staying overnight at the property exceed the number of approved bedrooms multiplied by three (3).
- 17. The property owner, or their representative, shall provide to the Department of Planning and Community Development permission to inspect the Short Term Rental property annually. Such inspection shall include: 1) At least one fire extinguisher has been installed inside the unit (in the kitchen) and in plain sight 2) Smoke alarms and carbon monoxide detectors are installed in accordance with the building code in affect at the of construction and interconnected. Units constructed prior to interconnection requirements must have a minimum of one smoke alarm installed on every floor of the structure and in the areas adjacent to all sleeping rooms, and when activated, be audible in all sleeping rooms, and 3) All smoke alarms and carbon monoxide detectors have been inspected within the last twelve months and are in good working order.

Properties managed by Short Term Rental Companies certified by the Department of Planning and Community Development shall only be required to be inspected every three years. The inspection for compliance with the requirements above shall be performed by the Short Term Rental management company and be documented on a form prescribed by the Department of Planning and Community Development and shall be provided during the yearly permitting process.

Properties may be inspected annually for compliance with the requirements above by certified Short Term Rental Management Companies or Certified Home Inspectors. The compliance inspection shall be documented on a form prescribed by the Department of Planning and Community Development and shall be provided during the yearly permit process.

18. A structural safety inspection report shall be provided to the city every three (3) years indicating all exterior stairways, decks, porches, and balconies have been inspected by a licensed design professional qualified to perform such inspection (engineer or architect) and are safe for use. The report must indicate the maximum number of occupants permitted on each level of these structures and placards indicating the maximum number of occupants of all exterior stairways, decks, porches, and balconies must be posted on each level of these structures.

Further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning and Community Development / Development Services Center and Department of Planning and Community Development / Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.

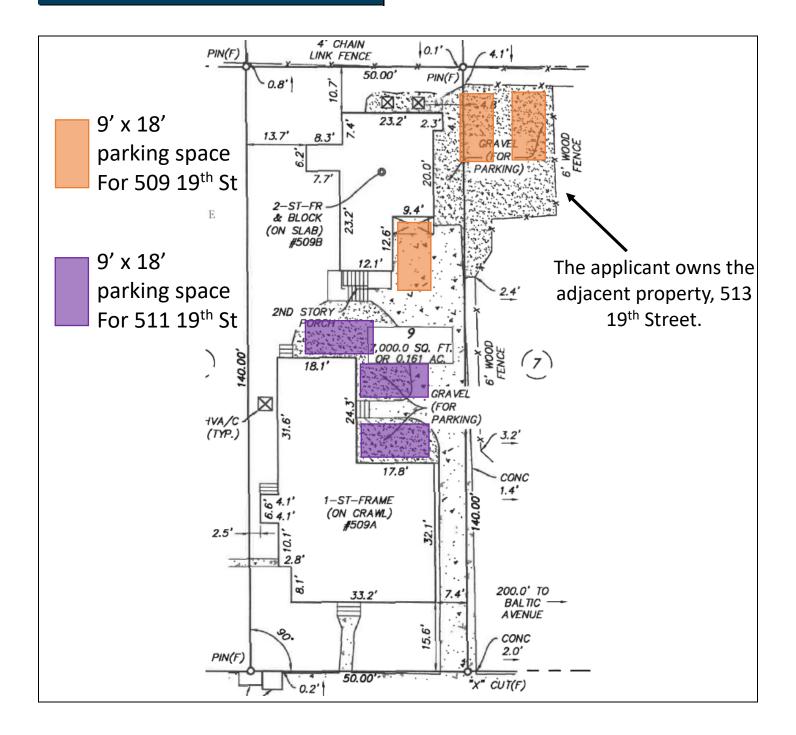
The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.

## **Public Outreach Information**

### **Planning Commission**

- As required by the Zoning Ordinance, the public notice sign(s) was placed on the property on February 6, 2023.
- As required by State Code, this item was advertised in the Virginian-Pilot Beacon on Sundays, February 19, 2023, and February 26, 2023.
- As required by City Code, the adjacent property owners were notified regarding the request and the date of the Planning Commission public hearing on February 20, 2023.
- This Staff report, as well as all reports for this Planning Commission's meeting, was posted on the Commission's webpage of www.vbgov.com/pc on March 2, 2023.

# Site Layout & Parking Plan



# **Site Photos**





# Disclosure Statement Planning & Community Development

The disclosures contained in this form are necessary to inform public officials who may vote on the application as to whether they have a conflict of interest under Virginia law. The completion and submission of this form is required for all applications that pertain to City real estate matters or to the development and/or use of property in the City of Virginia Beach requiring action by the City Council or a City board, commission or other body.

Applicant Disclosure
Applicant Name Caymus Properties, Inc
Does the applicant have a representative?   Yes   No
If yes, list the name of the representative.
Anshoo Guliani
Is the applicant a corporation, partnership, firm, business, trust or an unincorporated business?  Ves  No
If yes, list the names of all officers, directors, members, trustees, etc. below. (Attach a list if necessary)  Anshoo Guliani or Ranjeev Guliani
(Attach
<ul> <li>If yes, list the businesses that have a parent-subsidiary<sup>1</sup> or affiliated business entity<sup>2</sup> relationship with the applicant. (Attach a list if necessary)</li> </ul>
N/a

Revised 11.09.2020 1 | P a g e

<sup>&</sup>lt;sup>1</sup> "Parent-subsidiary relationship" means "a relationship that exists when one corporation directly or indirectly owns shares possessing more than 50 percent of the voting power of another corporation." See State and Local Government Conflict of Interests Act, VA, Code § 2.2-3101.

<sup>&</sup>lt;sup>2</sup> "Affiliated business entity relationship" means "a relationship, other than parent-subsidiary relationship, that exists when (i) one business entity has a controlling ownership interest in the other business entity, (ii) a controlling owner in one entity is also a controlling owner in the other entity, or (iii) there is shared management or control between the business entities. Factors that should be considered in determining the existence of an affiliated business entity relationship include that the same person or substantially the same person own or manage the two entities; there are common or commingled funds or assets; the business entities share the use of the same offices or employees or otherwise share activities, resources or personnel on a regular basis; or there is otherwise a close working relationship between the entities." See State and Local Government Conflict of Interests Act, Va. Code § 2.2-3101.

	Disclosure Statement  City of Virginia Book Planning & Community Development
	Development
Kne	own Interest by Public Official or Employee
Doe	s an official or employee of the City of Virginia Beach have an interest in the subject land or any proposed development tingent on the subject public action?   Yes
	<ul> <li>If yes, what is the name of the official or employee and what is the nature of the interest?</li> </ul>
1.	Does the applicant have any existing financing (mortgage, deeds of trust, cross-collateralization, etc) or are they considering any financing in connection with the subject of the application or any business operating or to be operated on the property?  Yes No  If yes, identify the financial institutions providing the service.
2.	Does the applicant have a real estate broker/agent/realtor for current and anticipated future sales of the subject property?  Yes No  If yes, identify the company and individual providing the service.
3.	☐ Yes ■ No
3. N	■ Yes ■ No  If yes, identify the company and individual providing the service.  Does the applicant have services for accounting and/or preparation of tax returns provided in connection with the subject of the application or any business operating or to be operated on the property? ☑ Yes □ No  If yes, identify the firm and individual providing the service.

	Disclosure Statement
	Planning & Community
	Development
-	
	Does the applicant have a construction contractor in connection with the subject of the application or any business operating or
5. 1	to be operated on the property?   Yes No
	is an identify the company and individual providing the service.
	If yes, identify the company and members
	Does the applicant have an engineer/surveyor/agent in connection with the subject of the application or any business
7.	Does the applicant have an engineer/surveyor/agent in connection with the suspense of the property?   Yes No
	operating or to be operated on the property:
	If yes, identify the firm and Individual providing the service.
_	the application or any business operating or to be
8.	Is the applicant receiving legal services in connection with the subject of the application or any business operating or to be
	operated on the property?  Yes No
	<ul> <li>If yes, identify the firm and individual providing the service.</li> </ul>
Lee	plicant Signature  entify that all of the information contained in this Disclosure Statement Form is complete, true, and accurate. I understand that,
l ce	plicant Signature  ertify that all of the information contained in this Disclosure Statement Form is complete, true, and accurate. I understand that, on receipt of notification that the application has been scheduled for public hearing, I am responsible for updating the formation provided herein two weeks prior to the meeting of Planning Commission, City Council, VBDA, CBPA, Wetlands Board any public body or committee in connection with this application.
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### **Next Steps**

- Upon receiving a recommendation from Planning Commission, this request will be scheduled for a City Council public hearing. Staff will inform the applicant and/or their representative of the date of the hearing in the upcoming days.
- Following City Council's decision, the applicant will receive a decision letter from Staff.
- Once the conditions of approval are in place and/or completed, the applicant must contact the Zoning Division of the Department of Planning and Community Development to obtain verification that the conditions have been met. Contact the Zoning Division at 757-385-8074.
- If the request requires land disturbance and/or a subdivision of property, please contact the Development Services Center (DSC) to discuss next steps for site plan/plat review. Contact the DSC at 757-385-4621 or the Development Liaison Team at 757-385-8610.
- Please note that further conditions may be required during the administration of applicable City Ordinances and Standards. Any site plan submitted with this application may require revision during detailed site plan review to meet all applicable City Codes and Standards. All applicable permits required by the City Code, including those administered by the Department of Planning and Community Development / Development Services Center and Department of Planning and Community Development/ Permits and Inspections Division, and the issuance of a Certificate of Occupancy, are required before any approvals allowed by this application are valid.
- The applicant is encouraged to contact and work with the Crime Prevention Office within the Police Department for crime prevention techniques and Crime Prevention Through Environmental Design (CPTED) concepts and strategies as they pertain to this site.