



CITY OF VIRGINIA BEACH

DEPARTMENT OF HOUSING AND NEIGHBORHOOD PRESERVATION

RUTH D. HILL, DIRECTOR

2023 ANNUAL ACTION PLAN

for

July 1, 2023 – June 30, 2024

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The Department of Housing and Neighborhood Preservation (DHNP) utilizes available funding from four Federal entitlement programs and additional local City funds to expand and improve both rental and owner-occupied affordable housing, to make homelessness rare, brief, and non-recurring; to promote vibrant, well-maintained neighborhoods; and to provide support services and housing opportunities for people with AIDS and HIV. DHNP continues to provide leading support to the City as well as regional and state organizations and agencies involved in creating housing and homeless solutions. These on-going efforts are detailed throughout the plan.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

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We have retained the priorities established in the FY 2020-2025 Consolidated and Strategic Plan. Our emphasis continues to be on expanding affordable rental housing opportunities and on making homelessness rare, brief, and non-recurring. These are the two greatest needs within the City of Virginia Beach.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

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Based on our evaluation of our submitted CAPER for previous FY, we chose projects and programs for our goals that will meet those activities that have had the most impact. We also chose our goals based on public comments and needs assessments for services as provided in feedback sessions. We strongly

believe that our goals and projects are reflective of the needs in our jurisdiction and best serve the needs of our citizens in our City and where appropriate, in our region.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

Summary from citizen participation section of plan.

We followed the civic participation plan in working through our annual plan and published notices as required for both civic hearings to be held in conjunction with the annual plan requirements. We had several projects that required Environmental Assessments and each project was appropriately advertised in the newspapers. In addition, we also have set up a public hearing via a "Virtual Town Hall Meeting" as well. We received no comments during our public hearing. We also held another virtual public hearing and in person public hearing on May 11th, 2023 during our thirty (30) day comment period for comments concerning the draft AAP. We also posted the draft on the website for review.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

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We received no comments and no attendees at any of the public hearings.

City DHNP Summary Response to Needs Assessment: In evaluating our proposals received from the community in response to our published Housing Opportunity Funding/Project Based Vouchers RFP and our Services RFP, we highly considered the comments we received from both our citizen's needs assessment hearings and written survey responses. We also conducted a HOPWA Needs Assessment Study during 2018 to inform us on how to best use HOPWA funding to meet the needs of the community. We are still following both. In all instances we continue to use HUD funding to have the greatest positive impact on our citizens. We are committed to help people with a housing crisis with the mission that the most

vulnerable should be helped first; and our system currently does do that. All citizens requesting housing services or assistance with their homes, from our myriad of programs is assessed uniformly, given an eligibility determination, and if eligible for assistance through the program, are placed on a prioritization list and helped. In addition, we have coordinated resources for persons experiencing homelessness at our Housing Resource Center, and they are assisted with housing as quickly as those resources allow.

6. Summary of comments or views not accepted and the reasons for not accepting them

None

7. Summary

We have optimized our funding to support the most critical housing and homelessness needs within the city. We continue to participate in local, regional, state, and national discussions to be part of the continuing solutions to housing and homelessness and housing for persons with HIV/AIDS.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	VIRGINIA BEACH	Housing and Neighborhood Preservation
HOPWA Administrator	VIRGINIA BEACH	Housing and Neighborhood Preservation
HOME Administrator	VIRGINIA BEACH	Housing and Neighborhood Preservation
ESG Administrator	VIRGINIA BEACH	Housing and Neighborhood Preservation
HOPWA-C Administrator	VIRGINIA BEACH	Housing and Neighborhood Preservation

Table 1 – Responsible Agencies

Narrative (optional)

The Department of Housing and Neighborhood Preservation (DHNP) is the Lead Agency within the City of Virginia Beach for the administration of Community Development Block Group (CDBG), HOME Investment Partnership (HOME), Emergency Solutions Grants (ESG) and Housing Opportunities for Persons With Aids (HOPWA) Funds. The HOPWA funds are allocated on a regional basis within the regulatory requirements of the program. All other funding is for the City of Virginia Beach. The DHNP is also the Lead Agency for the Virginia Beach Continuum of Care.

Consolidated Plan Public Contact Information

Cindy M. Walters, Compliance & Development Officer, Department of Housing and Neighborhood Preservation City of Virginia Beach 2408 Courthouse Drive, Building 21I Virginia Beach, VA 23456 Phone: 757.385.5754 email: cwalters@vbgov.com

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The Department of Housing and Neighborhood Preservation provides proactive leadership in a variety of ways to support the attainment of housing and homelessness goals throughout the City. We are the lead agency for the BEACH Community Partnership and the Continuum of Care. We provide staff and administrative support to both organizations. We are involved in the local, regional, state, and federal level of discussions on all housing matters. We belong to all appropriate support organizations that influence decisions at each level.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

The City of Virginia Beach does not have public housing however; we do have a Section 8 Housing Choice Voucher (HCV) Program. This program is operated by the Department of Housing and Neighborhood Preservation. This structure ensures coordination between entitlement program operates and HCV Operations. Additionally, the Department of Housing and Neighborhood Preservation is the lead and supporting agency for the BEACH Community Partnership, an organization comprising government, non-profit and faith-based organizations that advocate, educate, and provide assistance in the quest to end homelessness in the City of Virginia Beach. Senior and appropriate staff members are a substantial part of multiple Regional Organizations to End Homelessness throughout the South Hampton Roads region. We have successfully partnered to complete seven successful Single Room Occupancy (SRO) housing programs in South Hampton Roads. Virginia Beach has participated in all seven and has hosted two of the projects, Cloverleaf and Crescent Square. We also developed and created the Housing Resource Center and work with multiple non-profit organizations and the City's DHS to provide numerous services there. We also provide leadership to Hampton Roads Community Housing Resource Board (HRCHRB) to create a common base of information used by entitlement cities for the affirmatively furthering of fair housing certification. The Compliance & Development Officer is an appointed member of the Greater Hampton Roads HIV Health Services Planning Council that oversees the Ryan White Funds managed by the City of Norfolk through the Health and Human Services grant. The City of Virginia Beach meets regularly with the project sponsors of the HOPWA funds to ensure that needs are being met on a regional basis. The Department also maintains membership on a variety of other housing and homeless related organizations throughout the region, state, and national level to maintain a strong leadership role in this arena as the largest city and second largest jurisdiction within the Commonwealth of Virginia. All these activities keep us front and center of coordinated efforts to meet the needs of the homeless and low- and moderate-income households in local and regional jurisdictions.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

As the lead agency for the Continuum of Care (CoC), we provide staff support and agency leadership for the Continuum of Care, including the coordination and submission of the annual application, the Point-in-Time Count and the Housing Inventory information. Staff members regularly serve on multiple committees to ensure that the CoC remains compliant in their activities.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

As the lead agency for the Continuum of Care (CoC), we provide staff support and agency leadership for the Continuum of Care, including the coordination and submission of the annual application, the Point-in-Time Count and the Housing Inventory information. Staff members regularly serve on multiple committees to ensure that the CoC remains compliant in their activities.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	BEACH PARTNERSHIP
	Agency/Group/Organization Type	Housing PHA Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-homeless Services-Health Service-Fair Housing Services - Victims Regional organization Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Market Analysis

<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>This group consists of all service providers in our jurisdiction and is our main consulting civic body for DHNP.</p>
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Identify any Agency Types not consulted and provide rationale for not consulting

N/A

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	City of Virginia Beach	Integrated Homeless Services Care and Supportive Services Subrecipients

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

N/A

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The Department of Housing and Neighborhood Preservation utilizes multiple media arrangements to engage citizens throughout the entire year. In addition to the mandatory civic hearings required for needs assessments and the annual action plan, we held monthly meetings within the BEACH Community Partnership which provides key stakeholders the opportunity to dialogue and provide input into identifying the community's needs as well as opportunities for coordinated action in developing the plan.

We also conducted meetings and did a public hearing in Camden , NC to present us as the new HOPWA delivery source for residents. We did that in coordination with Albemarle Regional Health Services. It positively impacted our transition to this added program area.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting	Non-targeted/broad community	No Attendance	None	N/A	May 11th, 2023

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	2,014,460	75,000	0	2,089,460	4,178,920	CDBG funds are used for the Low-Moderate Income Clientele National Objective. We allocated the \$75,000 earned from FY 22/23 as Program Income during this fiscal year from repayment of deferred loans. Estimated Funds available for Remainder of ConPlan based on level funding throughout remainder of years. Amount available at Remainder of CON is the current years allocation x2 (number of years remaining in this CON Plan.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	1,174,149	60,000	0	1,234,149	2,468,298	HOME funds are used to improve the existing housing stock of homeowners or to build or renovate housing for low income households. We allocated the \$60,000.00. earned from FY 22/23 as program income from repayment of deferred loans. Some funds are used as a subsidy to assist participants in obtaining affordable rental housing. Estimated Funds available for Remainder of ConPlan based on level funding throughout remainder of years. Amount available at Remainder of CON is the current years allocation x2 (number of years remaining in this CON Plan.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA	3,058,259	0	0	3,058,259	6,116,518	HOPWA funds are utilized to create and sustain affordable housing solutions for persons with HIV/AIDS and their families. Most funds are used to subsidize households in sustaining their existing housing or helping them to find alternative housing solutions. Estimated Funds available for Remainder of ConPlan based on level funding throughout remainder of years.Amount available at Remainder of CON is the current year allocation x2 (number of years remaining in this CON Plan.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	172,983	0	0	172,983	345,966	Funds are used to support shelter operations and case management as well as Homeless Prevention and Rapid Re-housing. ESG funds are utilized to support the HMIS system. Estimated Funds available for Remainder of ConPlan based on level funding throughout remainder of years. Amount available at Remainder of CON is the current year allocation x2 (number of years remaining in this CON Plan)

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

We leverage our federal funds primarily with local jurisdiction funds along with limited state and regional funds. Each non-profit organization that receives funding provides eligible matching funds through fund raising efforts, funds received from state programs and other federal programs apart from HUD as well as local, regional, and national foundations in support of their funding goals. Matching requirements are identified and estimated in the application for funds, the written agreement process and as part of the CAPER when all funds have been

expended.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City has public owned land that was acquired in 2012 located at 104 N. Witchduck Road, Virginia Beach, VA, that has become the “Housing Resource Center” (HRC) and became fully operational in September 2018. The HRC assists the most vulnerable population experiencing homelessness. The design process began in March 2014. Construction for this facility began with a groundbreaking in the Fall of 2016 and was completed in July of 2018 and began transitioning operations in August 2018. The HRC is fully operational.

As needs are identified, publicly owned land is considered on a project-by-project basis for potential use. Affordable housing projects are under consideration as they present themselves and City land may become available

Discussion

Additional creativity, local funding and more partnerships are all necessary if we are to achieve plan objectives, including the use of Low-Income Housing Tax Credits (LIHTC) funds for larger development projects as well as the use of PBVs.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Provide Service to Homeless	2020	2024	Affordable Housing Homeless	City Wide - City of Virginia Beach	Homeless		
2	Create/Preserve Affordable Rental Housing	2020	2024	Affordable Housing	City Wide - City of Virginia Beach	People in need of affordable rental housing		
3	Provide Housing and Support Services for HIV/Aids	2020	2024	Non-Homeless Special Needs	HOPWA EMSA	People in need of affordable rental housing People with HIV/AIDS		
4	Provide Services to Special Needs	2020	2024	Homeless Non-Homeless Special Needs	City Wide - City of Virginia Beach	Homeless Special Needs		
5	Create/Preserve Housing for Special Needs	2020	2024	Affordable Housing Homeless Non-Homeless Special Needs	City Wide - City of Virginia Beach	People in need of affordable rental housing Special Needs		
6	Preserve And Enhance Neighborhoods	2020	2024	CEEA	Code Enforcement Enhancement Area (CEEA)	Neighborhood Preservation		

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
7	Preserve Low and Moderate Homeowner Housing	2020	2024	Affordable Housing Non-Homeless Special Needs	City Wide - City of Virginia Beach	Neighborhood Preservation Rehabilitation of low-income Owner occupied homes.		
8	General Oversight & Administration	2020	2024	Administration of Grants and Funding	City Wide - City of Virginia Beach HOPWA EMSA Code Enforcement Enhancement Area (CEEA)			

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Provide Service to Homeless
	Goal Description	
2	Goal Name	Create/Preserve Affordable Rental Housing
	Goal Description	
3	Goal Name	Provide Housing and Support Services for HIV/Aids
	Goal Description	
4	Goal Name	Provide Services to Special Needs
	Goal Description	

5	Goal Name	Create/Preserve Housing for Special Needs
	Goal Description	
6	Goal Name	Preserve And Enhance Neighborhoods
	Goal Description	
7	Goal Name	Preserve Low and Moderate Homeowner Housing
	Goal Description	
8	Goal Name	General Oversight & Administration
	Goal Description	

Projects

AP-35 Projects – 91.220(d)

Introduction

Below is a list of our projects for FY 23/24 and the outcomes we hope to achieve with these projects. In addition to these projects, we currently have other projects that are underway/ongoing and are anticipated to be complete within the Fiscal year. They are:

- * The Franklin Johnston Group – 925 Apartments - a 94 Unit (Phase I) Low-Mod Income Rental Apartment Complex - HOME Funds and PBVs
 - * CAMG Rehab of 5 rental units for previously homeless persons - HOME CHDO
- * Tranquility at the Lakes II - Low Income Seniors - Rental 38 Units - HOME Funds/CHDO and PBVs
- * VBCDC rehab of 5 Rental Properties
- * JCOC new construction of 40 Low Income Affordable Housing - HOME and PBVs

Projects

#	Project Name
1	DHNP-CDBG GENERAL OVERSIGHT AND ADMINISTRATION
2	PIN - WINTER SHELTER
3	FORKIDS HOTLINE-CENTRAL INTAKE
4	DHNP-HOUSING REHAB IMPLEMENTATION
5	DHNP-CODE ENFORCEMENT
6	DHNP-OWNER OCCUPIED REHAB
7	LGBT LC - YRR
8	LGBT LC - HOPWA - PROJECT SPONSOR
9	DHNP-HOME PROGRAM ADMINISTRATION
10	DHNP-Tenant Based Rental Assistance
11	DHNP-HOME HOF -CREATE AFFORDABLE UNITS
12	DHNP-HOPWA OVERSIGHT AND ADMIN
13	DHNP - ESG - ALL SUB RECIPIENT PROJECTS AND ADMIN
14	Stand Up For Kids - Shelter Ops
15	Samaritan House - Shelter Operations
16	CHDO 23 24 Aquisition/Rehab

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

We developed our priorities and allocations based on input and discussions with our stakeholders and citizens. We continue to meet the underserved needs that involve households that are cost burdened or severely cost-burdened by placing a priority on providing funds for homelessness assistance/services and affordable rental housing.

AP-38 Project Summary
Project Summary Information

1	Project Name	DHNP-CDBG GENERAL OVERSIGHT AND ADMINISTRATION
	Target Area	
	Goals Supported	General Oversight & Administration
	Needs Addressed	Planning and Administration
	Funding	CDBG: \$417,891
	Description	ADMIN SUPPORT CDBG PROJECTS
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
2	Project Name	PIN - WINTER SHELTER
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	Provide Service to Homeless
	Needs Addressed	
	Funding	CDBG: \$87,174
	Description	WINTER SHELTER FOR HOMELESS
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	60 Homless
	Location Description	
	Planned Activities	
3	Project Name	FORKIDS HOTLINE-CENTRAL INTAKE
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	Provide Service to Homeless
	Needs Addressed	Homeless
	Funding	CDBG: \$108,284
	Description	CENTRAL HOMELESS CRISIS HOTLINE INTAKE AND ASSESSMENT

	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	900 Families Assisted
	Location Description	
	Planned Activities	
4	Project Name	DHNP-HOUSING REHAB IMPLEMENTATION
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	Preserve And Enhance Neighborhoods Preserve Low and Moderate Homeowner Housing
	Needs Addressed	Neighborhood Preservation
	Funding	CDBG: \$348,389
	Description	IMPLEMENTATION/OPERATIONS OF HOUSING REHAB PROGRAMS
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
5	Project Name	DHNP-CODE ENFORCEMENT
	Target Area	Code Enforcement Enhancement Area (CEEA)
	Goals Supported	Preserve And Enhance Neighborhoods
	Needs Addressed	Neighborhood Preservation
	Funding	CDBG: \$582,898
	Description	CDBG FUNDED CODE ENFORCEMENT FOR CODE ENFORCEMENT ENHANCEMENT AREAS
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	

	Location Description	
	Planned Activities	
6	Project Name	DHNP-OWNER OCCUPIED REHAB
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	Preserve And Enhance Neighborhoods Preserve Low and Moderate Homeowner Housing
	Needs Addressed	Neighborhood Preservation Rehabilitation of low-income Owner occupied homes.
	Funding	CDBG: \$427,238
	Description	REHABILITATION PROGRAM FOR LOW MOD HOME OWNERS
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
7	Project Name	LGBT LC - YRR
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	Provide Housing and Support Services for HIV/Aids
	Needs Addressed	People with HIV/AIDS
	Funding	CDBG: \$43,650
	Description	RAPID REHOUSING PROGRAM OPERATED BY LGBT LIFE CENTER
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
8	Project Name	LGBT LC - HOPWA - PROJECT SPONSOR
	Target Area	HOPWA EMSA

	Goals Supported	Provide Housing and Support Services for HIV/Aids
	Needs Addressed	People with HIV/AIDS
	Funding	HOPWA: \$2,966,512
	Description	HOPWA PROGRAM - PROJECT SPONSOR - LGBT LIFE CENTER
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
9	Project Name	DHNP-HOME PROGRAM ADMINISTRATION
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	General Oversight & Administration
	Needs Addressed	Planning and Administration
	Funding	:
	Description	ADMINISTRATION OF HOME PROGRAM
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
10	Project Name	DHNP-Tenant Based Rental Assistance
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	Provide Service to Homeless
	Needs Addressed	People in need of affordable rental housing
	Funding	:
	Description	
	Target Date	6/30/2024

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
11	Project Name	DHNP-HOME HOF -CREATE AFFORDABLE UNITS
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	Create/Preserve Affordable Rental Housing
	Needs Addressed	People in need of affordable rental housing
	Funding	:
	Description	CREATE AFFORDABLE HOUSING UNITS INCLUDES POSSIBLE CHDOS
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
12	Project Name	DHNP-HOPWA OVERSIGHT AND ADMIN
	Target Area	HOPWA EMSA
	Goals Supported	General Oversight & Administration
	Needs Addressed	Planning and Administration
	Funding	HOPWA: \$91,747
	Description	HOPWA PROGRAM OVERSIGHT AND ADMIN
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	

13	Project Name	DHNP - ESG - ALL SUB RECIPIENT PROJECTS AND ADMIN
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	Provide Service to Homeless Provide Services to Special Needs
	Needs Addressed	Homeless Special Needs
	Funding	:
	Description	ESG PROGRAM
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	DHNP General Oversight - \$12,973.00. JCOC Shelter Ops \$37,253.00. JCOC Rapid Rehousing \$61,907.00. Samaritan House Rapid Rehousing \$50,850.00. Seton House Shelter Ops \$10,000.00.
	Location Description	
	Planned Activities	
14	Project Name	Stand Up For Kids - Shelter Ops
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	Provide Service to Homeless Provide Services to Special Needs
	Needs Addressed	Homeless
	Funding	CDBG: \$40,000
	Description	Youth Assistance in Homeless Prevention
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Youth Assistance in Homeless Prevention
	Location Description	
	Planned Activities	
15	Project Name	Samaritan House - Shelter Operations
	Target Area	City Wide - City of Virginia Beach
	Goals Supported	Provide Service to Homeless

	Needs Addressed	Special Needs
	Funding	CDBG: \$33,936
	Description	Provide Shelter Ops for Homeless Housing
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Provide Shelter Ops for Homeless Housing
	Location Description	
	Planned Activities	
16	Project Name	CHDO 23 24 Aquisition/Rehab
	Target Area	
	Goals Supported	Create/Preserve Affordable Rental Housing
	Needs Addressed	People in need of affordable rental housing
	Funding	HOME: \$176,123
	Description	
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

We will direct our assistance to four principal areas. First, we allocate most of our funds on a City-Wide basis.

Second, HOPWA funds will be distributed regionally throughout the HOPWA EMSA utilizing a Project Sponsor.

Third, in collaboration with our HUD-Field Office we established the Code Enforcement Enhancement Areas (CEEA) program to "arrest the decline of the areas" to revise our program to "arrest the decline of the areas" through aggressive code enforcement, housing rehabilitation and infrastructure replacement. Supported by CDBG funds to enforce code violations in areas with deteriorating housing and neighborhood conditions based on Code Enforcement inspection results.

Fourth, we are committed to ending homelessness within the South Hampton Roads region. Therefore, we support the efforts of the Regional Task Force to End Homelessness by designating an area that includes the Cities of South Hampton Roads

Geographic Distribution

Target Area	Percentage of Funds
City Wide - City of Virginia Beach	72
HOPWA EMSA	10
Code Enforcement Enhancement Area (CEEA)	18

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

We have created four primary geographic areas for our funds. Our first area is the City of Virginia Beach. Our primary commitments of all funding except HOPWA are for a City-Wide projects and activities for the City of Virginia Beach. However, we continue to support regional projects that increase the supply of affordable housing for the chronically homeless through the efforts of our Regional

Taskforce to End Homelessness. We have invested in six Single Room Occupancy (SRO) housing facilities. These are multijurisdictional projects that require special approval within HUD. Within our city boundaries, we have a designation called Code Enforcement Enhancement Areas (CEEA). This plan was

approved by HUD in FFY 2013 and was updated with newer data from our Housing Survey during the

development of our 2020-2025 5-Year Strategic Plan. The activities for Code Enforcement include identifying deteriorating and deteriorated areas of housing within the CEEA's as well specific housing and neighborhood rehabilitation and infrastructure replacement to arrest the decline of the areas.

The HOPWA EMSA area is the federally designated Virginia Expanded Metropolitan Statistical Area of Virginia Beach - Norfolk - Newport News. We prioritize this EMSA for HOPWA funding and outreach.

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Discussion

None

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The following are the one-year goals relative to affordable housing. The largest challenge we face is the significant imbalance between housing costs and incomes. Over 55,000 households are cost burdened or severely cost burdened. Therefore, our programs prioritize creating affordable rental housing opportunities. To that end, we project to accomplish the following objectives to reduce the burden of housing costs and availability.

One Year Goals for the Number of Households to be Supported	
Homeless	900
Non-Homeless	2,412
Special-Needs	120
Total	3,432

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	2,000
The Production of New Units	450
Rehab of Existing Units	70
Acquisition of Existing Units	24
Total	2,544

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

NOTE to "One Year Goals for the Number of Households to be Supported:" Of the 3,432 persons to be assisted, approximately 2,112 will be callers to the Housing Crisis Hotline seeking rental or homeless assistance and another 900 persons will complete an assessment through our coordinated assessment center. The remaining 420 are persons assisted through our CDBG Public Service funds. The Housing Crisis Hotline is a caller service managed by our partner ForKids and funded by the City General Fund & CDBG funds.

We are focusing our efforts and funding at all levels of assistance to maintain persons in affordable housing. We provide homeless assistance, assistance to the non-homeless and persons with special needs. We continue to produce new, affordable housing units annually along with the acquisition and rehabilitation of units to create safe, sustainable, and affordable rental units.

AP-60 Public Housing – 91.220(h)

Introduction

The City of Virginia Beach does not have public housing.

Actions planned during the next year to address the needs to public housing

N/A

Actions to encourage public housing residents to become more involved in management and participate in homeownership

N/A

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

Discussion

N/A

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Virginia Beach City Council adopted a Strategic Plan to End Homelessness in October 2013. The activities in this Annual plan are consistent with the Strategic Plan. Our funding supports both housing and homeless service activities, which are both needed to help make homelessness rare, brief, and non-recurring. We work in coordination with the BEACH Community Partnership, described previously, to obtain and direct funding to critical needs in alignment with HUD priorities for homelessness. In addition, City Council has provided critical city funds to fill gaps or meet strategic objectives, especially by funding our call center and coordinated assessment function and an outreach team. We also coordinated a community application for State-allocated funds for homelessness, which is expanding the community's capability to address homelessness; and as noted above we work with regional partners where it is beneficial to do so in addressing homelessness, including the development of efficiency apartments.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

We operate the Housing resource Center as well as we have multiple service agencies that provide specific outreach to homeless persons, especially unsheltered persons, and assess their individual needs. 1) We operate a dedicated street outreach team that goes to all known areas and shelter providers to engage and refer homeless persons. 2) We have a centralized call center that receives all calls from people experiencing a housing crisis. The center does a preliminary assessment, works to divert people to alternative resources, and then refers for a detailed assessment all those who are literally homeless with no alternatives. The coordinated assessment team performs a detailed assessment using a standard assessment tool and process, and then makes "warm hand off" referrals for housing assistance based on the assessment. We operate a day support services center with the goal of engaging people who utilize services and connect them to various shelter housing through the coordinated assessment process. We have multiple agencies that provide shelter and transitional housing for homeless persons.

Addressing the emergency shelter and transitional housing needs of homeless persons

We have multiple agencies that provide shelter and transitional housing for homeless persons.

The DHNP operated Housing Resource Center, Samaritan House, Seton Youth Shelters, LGBT LC, and Virginia Beach Community Development Corporation all have year-round emergency shelter facilities for domestic violence victims, youth, single homeless and family homeless participants. We operate

a winter emergency shelter program in conjunction with local area churches and our HRC that provides emergency nighttime shelter. This occurs every day from the middle of November through the end of March.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Our coordinated assessment process uses a vulnerability assessment tool to prioritize and make the most appropriate referrals for shelter and/or housing placement based on the vulnerabilities of the household. Those most vulnerable are referred to available housing or shelter opportunities and placed in a coordinated weekly meeting with housing providers. Through this process we have significantly decreased the time it takes to utilize available housing and shelter resources and thereby decreased the time from a person's assessment to an appropriate referral. Based on the individual's assessment, those in need of support services are referred to housing with support services such as permanent supportive housing; or rapid re-housing with wrap-around services. These services assist people in maintaining housing stability and avoiding repeat homelessness.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Our Housing Response System has adopted a diversion strategy that seeks to prevent homelessness for people seeking shelter by assisting them in identifying other alternative housing accommodations by connecting them to services and/or financial assistance to help them return to permanent housing. In addition, providers have applied for additional prevention funds through the Virginia VHSP grant to increase resources available for prevention activities. With the current addition of the Housing resource

Center, we are able to offer multiple wrap around services to individuals and families in need.

Discussion

N/A

AP-70 HOPWA Goals– 91.220 (I)(3)

One year goals for the number of households to be provided housing through the use of HOPWA for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	50
Tenant-based rental assistance	90
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	60
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	10
Total	210

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

One general barrier to affordable housing is a negative perception that affordable housing brings negative impacts to nearby neighborhoods. This opposition can be expressed locally – that is, by those affected by a specific development. Recently one affordable housing development has encountered some opposition, but was still approved by policymakers through effective information, public relations and lobbying efforts. These are normally conducted by the developer and if they are pro-active and reach the right people can be successful. They engage the local civic groups and businesses.

Another significant barrier to affordable housing in this region is the Davis Bacon wage requirements, which are causing developers to actively avoid the use of Federal funding. Currently these requirements can add as much as \$1 million to the cost of construction.

A third barrier is lack of flexible financing to achieve mixed-income development. Creative approaches to a mixed-income development will require financing that can be used to do what is needed, and this requires flexible, non-Federal funding. We continue to try to establish a local housing trust fund for this purpose.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Our department works with each developer on their project to guide them through the regulatory process of HUD and the local jurisdiction. We are working within the city government to identify and address opportunities and barriers on a case by case and policy by policy basis. Not all of the items listed above are only barriers to affordable housing. Some are critical policies that help guide the future growth of the city in ways that are positive and achieve multiple outcomes.

Discussion:

N/A

AP-85 Other Actions – 91.220(k)

Introduction:

Since we direct our funding to meeting the most critical underserved needs, as obstacles arise we address them.

Actions planned to address obstacles to meeting underserved needs

We have provided an appropriate amount of funding to continue our efforts to increase and maintain access to and the quality and supply of affordable housing. To that end, our efforts are outlined in other sections of this plan.

Actions planned to foster and maintain affordable housing

We have provided an appropriate amount of funding to continue our efforts to increase and maintain access to and the quality and supply of affordable housing. To that end, our efforts are outlined in other sections of this plan.

Actions planned to reduce lead-based paint hazards

The Department of Housing and Neighborhood Preservation, Code Enforcement Division has established specific policies to address lead-based paint hazards. This division is responsible for construction inspections for housing that is funded through the entitlement programs, the Housing Choice Voucher program, and any other housing assistance program. In the fall of 2015, we updated our policies and procedures in the HCV program in regard to lead-based paint. These policies include:

Acknowledgement by all owners/applicants that they have received the information named “Renovation Rights”.

- For all houses that were built prior to and including 1978, the house will have a lead-based paint inspection and/or risk assessment.
- Safe work practices will be followed on all inspections, assessments and remediation work involving the possibility of or knowledge of lead-based paint in a housing unit.
- If no lead-based paint hazards are found, no further action will be taken in accordance with these policies.
- The Homeowner/Applicant will acknowledge in writing the receipt of the lead-based paint inspection and/or risk assessment report.
- Work write-ups will include any items necessary to mitigate lead-based paint hazard as determined by the risk assessment.

Since 2010 the DHNP has been verifying the certifications of any contractor that will perform

inspections, risk assessments and remediation work involving a house suspected of having lead

- base paint through the Department of Professional and Occupational Regulation (DPOR) in the Commonwealth of Virginia.
- All testing are conducted at EPA certified testing facilities.
- The clearance testing and associated letter are required for the release of payment to the contractor doing the remediation work.

The lead-based paint reduction form is completed with a copy provided to the Homeowner/Applicant.

Actions planned to reduce the number of poverty-level families

The Department participates in a cross-department team of health and social service providers as part of ongoing planning activities in the city. This team includes the departments of Human Services, the Health Department, and the Police Department. Ongoing discussions to identify issues and opportunities and coordinate services are conducted as part of the work of this team - The Family and Youth Opportunities team.

Actions planned to develop institutional structure

The department coordinates the BEACH Community Partnership, which serves as the Continuum of Care organization for Virginia Beach, and in essence the meeting place for providers and advocates interested in ending homelessness and expanding affordable housing opportunities. Through the partnership, which includes a general membership, a governing board, and a Performance Monitoring committee, opportunities to address needs and methods to overcome challenges are addressed and developed. DHNP also participates in the South Hampton Roads Regional Task Force to End Homelessness, where multiple organizations from around the region meet and develop strategies to address homelessness. DHNP also participates in the Virginia Housing Alliance, which works toward the dual goals of ending homelessness and expanding affordable housing opportunities. Working at all of these levels as well as within the city government structure itself, we are continually identifying ways to develop and enhance partnerships and to overcome barriers.

Actions planned to enhance coordination between public and private housing and social service agencies

The department coordinates the BEACH Community Partnership, which serves as the Continuum of Care organization for Virginia Beach, and in essence the meeting place for providers and advocates interested in ending homelessness and expanding affordable housing opportunities. Through the partnership, which includes a general membership, a governing board, and a Performance Monitoring committee, opportunities to address needs and methods to overcome challenges are addressed and developed. DHNP also participates in the South Hampton Roads Regional Task Force to End Homelessness, where

multiple organizations from around the region meet and develop strategies to address homelessness. DHNP also participates in the Virginia Housing Alliance, which works toward the dual goals of ending

homelessness and expanding affordable housing opportunities. Working at all of these levels as well as within the city government structure itself, we are continually identifying ways to develop and enhance partnerships and to overcome barriers.

Discussion:

None

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	75,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	75,000

Other CDBG Requirements

1. The amount of urgent need activities	10
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	70.00%

HOME Investment Partnership Program (HOME)

Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is

as follows:

None

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The HUD approved Recapture Resale plan of May 2015 is still in effect.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The HUD approved Recapture Resale plan of May 2015 is still in effect.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

N/A

5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)).

As captured in our approved HUD HOME ARP Plan - FY 21

6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).

As captured in our approved HUD HOME ARP Plan - FY 21

7. If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).

As captured in our approved HUD HOME ARP Plan - FY 21

**Emergency Solutions Grant (ESG)
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

INCLUDED AS AN ATTACHMENT

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Virginia Beach CoC , now called the Housing Response System, began operating a coordinated assessment system in August of 2014. Our Coordinated Assessment system improves access to available housing/services by eliminating the requirement for callers to navigate a complicated maze of uncoordinated programs in order to receive assistance. Our Coordinated Assessment process

involves to 2 phases. Phase I is the initial connection to the system for those seeking services and is the primary access point. Callers seeking resolution to their housing crisis will call our Regional Housing Crisis Hotline. The Hotline utilizes a consistent and well-coordinated approach for screening applicants for eligibility for services. Callers in search of housing assistance will receive prevention assessment (for those at risk) and diversion for those literally homeless. If unable to divert literally homeless household are referred to our Coordinated Assessment Team for further assessment utilizing the SPDAT tool to determine which intervention will be effective and most appropriate. The Coordinated Assessment team manages the daily vacancies of ES/THP/RRH/PSH/PH housing resources and is able to readily refer callers to an available housing intervention based on their level of acuity and the priorities for housing placement. Based on the results of this, the most vulnerable households are referred for available housing or shelter and all providers have agreed to accept those referrals.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

Proposed ESG allocations are made based on prior history of performance by receiving agencies as well as community need. These proposed allocations are then communicated to and discussed with the Continuum of Care governing board members who are not recipients or potential recipients of ESG funding for their review and revision or confirmation.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The BEACH CoC has two formerly homeless persons on the Governing Board of the

BEACH Community Partnership to meet this requirement.

5. Describe performance standards for evaluating ESG.

Based on the performance contracts for each agency, we list expected outputs (number of expected total participating visits) and specific outcomes. We track performance via HMIS and quarterly activity reports.

None

