



The Ministry of Rural Rehabilitation  
and Development (MRRD)



The United Nations Development  
Programme (UNDP)

**The National Area Based Development Programme (NABDP)  
Terms of References  
Community based Impact Assessment and Conflict mapping and analysis in  
Afghanistan**

## INTRODUCTION

Although improved from the immediate post-conflict phase, general insecurity still pervades Afghanistan due to various reasons such as the overwhelming possession of weapons by illegal armed groups the continued existence of warlords, enduring political conflict; casual social violence and a prevailing weak rule of law. Moreover, it has been acknowledged that the underlying causes of violence that brings insecurity in the country is derived from the continued cycle of poverty<sup>1</sup>. These circumstances undermine basic prerequisites for human security and therefore present fundamental obstacles to state-building and sustainable development, as well as present the most significant obstacles to further socio-economic development and eventual peace in Afghanistan. In response, the Government of Afghanistan has been implementing various programs and projects to increase security situation throughout the country. These programs have been managed by different line ministries based on their core mandates.

The Ministry of Rural Rehabilitation and Development (MRRD) is responsible for a portfolio of national development programmes; one of which is the National Area Based Development Programme (NABDP). The NABDP commenced as a joint initiative of the Ministry of Rural Rehabilitation and Development (MRRD) and United Nations Development Programme (UNDP) in 2002, with the goal of contributing to a sustainable reduction of poverty and an improvement of livelihoods in rural Afghanistan. The third phase of NABDP began in July 2009, and addresses the following main thematic areas: i) Local governance and DDA institutionalization; ii) Sustainable livelihoods through rural infrastructure services and iii) Stabilization through enhanced economic livelihood.

## BACKGROUND

Through the stabilization component, the NABDP implements numerous projects including the Disbandment of Illegal Armed Groups (DIAG), to overcome recurring insecurity threats. It is believed that through proactive peace building actions, the

<sup>1</sup> The Asia Foundation survey: *Key findings in Afghanistan: A Survey of the Afghan People, 2007*

chances of Afghanistan reverting to conflict can be reduced. The DIAG Programme aims to support a secure environment conducive to sustainable development by implementing measures to enhance local governance and creating opportunities for sustainable livelihoods through integrated community development initiatives. The NABDP – under its third thematic areas of stabilization - aims to support the reintegration of ex-Anti Government Elements further and contribute towards sustainable peace, social cohesion, development and creating employment and enhancing economic activities. These targets are achieved through investment on rural infrastructures.

## **OBJECTIVE**

Following the outcomes of London conference on 28 January 2010, efforts of increasing security situation should be supported by the government's ability to sustain its own security, exercise sovereignty over all its territory, offer its people representative government, bring about the conditions for economic prosperity, and play a constructive role in the region<sup>2</sup>. As part of the national development programme, the NABDP seeks to understand and help address the insecurity of the poor in rural areas. This includes understanding the underlying causes of insecurity, as well as mapping the different actors engaged in conflict to acquire enough comprehension on the situation and enable to design appropriate response to the needs in an effort to contribute in sustainable reintegration process in the country. The mapping and analysis will be conducted under the implementation of the NABDP project entitled "Support to reintegration of ex-Anti Government Elements (AGEs) into community" which has been recently been approved through funding support from the Government of Japan. The project mentioned will be implemented to align with the NABDP component on stabilization efforts, with specific aim to further contribute to reintegration of ex-AGE and achieve the objectives of: Further contribution towards sustainable peace, social cohesion and development through delivery of productive infrastructures projects.

## **STRATEGY**

Community participation in social activities is part of the formula to achieve social reconstruction in post-conflict country. Participation entails effective two-way communication, including information for ex-AGE and communities where they return to. It is therefore apparent that while the primary aim of this exercise is to reintegrate ex-IAGs, this cannot be achieved by targeting them exclusively. Indeed, it is recognized that solely targeting one sub-group of the larger war-affected group can undermine societal reconciliation, and a key challenge is finding the balance between meeting the needs of this special group while reaching out to other the larger war-affected population. Where the implementing partners are contracted to provide reintegration assistance, the beneficiaries must be mixed with community from the localities in which the activities are being implemented. This is done to minimize the possibility of creating perceptions that ex-IAGs are being accorded preferential treatment over other groups. Further, the DDA role will be expanded into conflict mediation.

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<sup>2</sup> <http://afghanistan.hmg.gov.uk/en/conference/outcomes/>

To achieve the objective of the project, the NABDP seek to continue the approach of community participation and empowerment through the existing organization such as Shura, Community development Councils (CDC) and District Development Assembly (DDA). The main functions of the NABDP activities will continue to be capacity building of DDAs through expanded training and enhanced technical to ensure a degree of sustainability. Strong capacity of DDA will also enable DDAs to play a catalytic development facilitation role at the district level, and links to stabilization and governance programmes. The DDA is envisaged playing a core role in establishing linkages vertically and horizontally to governance and stabilization programmes, thereby offering a multiplier effect for donor funding to take active lead in bottom up approach of development process within their areas.

### **TARGETED AREAS**

The specific locations targeted under the funding are Ghor, Nangarhar, Laghman, Kunar, Kabul district and Paktia, however suggestion on area which may better present the situation on the region, will be acceptable.

### **EXPECTED RESULT**

The consultant should conduct specific Impact Assessment / conflict analysis and submit a report consisting of but not limited to:

1. The implementation of the overall process and the effectiveness of the support provided.
2. Implementation of the development benefits and governance components
3. Impact of the project activities on security, stability and development in the relevant areas.
4. Implementation of the project on ex combatants and their access to productive livelihood and income generating activities
5. Identification of synergies between Japan funded projects in 2010, DIAG projects and Japan border funded projects in the relevant provinces
6. Assessment of the design of the program and the overall delivery, impact and effectiveness of the projects and lessons learnt.
7. Identification of related stakeholders involved within the region diversification
8. Analysis beyond obvious conflict symptoms to the issues and root causes
9. Examination on the escalation or de-escalation of the conflict
10. Examination of stakeholders' options and their implications
11. Analysis of possibilities for peace and attempts at negotiation and reintegration and recommendation on activities that fits into reintegration efforts and context.
12. Any other recommendations as suitable to support the overall projects.

### **INVITATION FOR SUBMISSIONE- OF - PROPOSALS**

Based on provided information above, the Ministry of Rural Rehabilitation and Development (MRRD) through one of its national programs – the National Area Based

Development (NABDP) invites interested organizations, Institutes or groups / to submit a - PROPOSAL for bidding services in impact assessment and conflict mapping analysis.

- Along with - PROPOSAL, Interested Organizations/Institutes must provide information that they are qualified to perform the services through reports of past and current activities and other documents describing:
  - Experience in providing the same or similar services (completed or ongoing - SIMILIAR projects with brief information on date, duration, location and donor)
  - Copy of organization registration with Ministry of Economy (if applicable)
  - Recent audit report, Organogram, / organizational structure and staffing with brief information (if applicable)
  - (LIST OF PROJECTS IN THE SELECTED PROVINCES WHICH HAVE BEEN EITHER CONTRACTED AND COMPLETED OR ONGOING ARE ANNEXED FOR YOUR INFORMATION)
- PROPOSAL may only be submitted in English, and be delivered to the email address below, not later than 17 November 2010.
- Interested ORGANIZATIONS/ INSTITUES may obtain further information up to 06 November 2010 BY addressing the contact person THROUGH EMAIL
- The lists of Japan 2010, DIAG and Border projects can be obtained on request from the contact person.
- The period for performing the assessment is six to eight weeks after the date of awarding contract and a draft report is required 10 days before the submission of final report.

**CONTACT PERSON:**

Safiullah khaliqyar, WatSIP Sr. Procurement Officer

Address: Procurement Department of MRRD  
First Floor of Minister Block

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**SELECTION CRITERIA**

The criteria listed below will serve as the basis upon which proposals submitted will be evaluated.

A committee of not less than 3 people will be convened to form the evaluation committee. Members of the evaluation committee could include NABDP and MRRD Procurement Department employees.

Applicants should note that these criteria: 1) serve as the standard against which all applications will be evaluated, and 2) serve to identify significant matters that Applicants should address in their applications.

<b>Criteria</b>	<b>Point</b>
<b>Experience</b>	
Experience in impact assessment and conflict mapping	<b>25</b>
Key staff for performing assessment and preparation of report.	<b>20</b>
Proposal established a clear linkage between activities and grant results and objectives	<b>25</b>
Realistic and reasonable time lines	<b>10</b>
Appropriate allocation of resources or reasonable cost	<b>20</b>
<b>TOTAL</b>	<b>100 points</b>