

FOIA MARKER

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Folder Title:

Somalia Files, 1992-1993 [loose] [6]

Staff Office-Individual:

Transnational Threats-Clarke, Richard

Original OA/ID Number:

3827

Row:	Section:	Shelf:	Position:	Stack:
49	4	7	1	V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. minutes	Minutes of NSC Meeting on Somalia (6 pages)	12/03/1992	P1/b(1)
002. memo	Anthony Lake to the President, re: Somalia Status Report (1 page)	02/00/1993	P1/b(1)
003. note	Handwritten notes from meeting between President and Boutros-Ghali (8 pages)	02/00/1993	P1/b(1)
004a. memo	Susan Rice to Samuel Berger, re: [June 6 Incident] (1 page)	06/17/1993	P1/b(1)
004b. report	Re: [Somalia] (6 pages)	06/17/1993	P1/b(1)
005. note	Handwritten notes (3 pages)	06/00/1993	P1/b(1)
006. cable	Re: [Terrorism] (5 pages)	07/16/1993	P1/b(1)
007. note	Note to Richard Clarke (1 page)	07/12/1993	P1/b(1)
008. report	Re: [Iraq] (4 pages)	07/12/1993	P1/b(1)
009. note	Handwritten notes (3 pages)	10/16/1993	P1/b(1)
010. agenda	NSC Deputies Committee Meeting (1 page)	01/23/1993	P1/b(1)
011a. memo	Incomplete memo re: Somalia (3 pages)	01/00/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P1 National Security Classified Information [(a)(1) of the PRA]

b(1) National security classified information [(b)(1) of the FOIA]

P2 Relating to the appointment to Federal office [(a)(2) of the PRA]

b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

P3 Release would violate a Federal statute [(a)(3) of the PRA]

b(3) Release would violate a Federal statute [(b)(3) of the FOIA]

P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]

b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]

b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]

P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

RR. Document will be reviewed upon request.

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
011b. map	Status of 6Forces Ground/Air (1 page)	01/00/1993	P1/b(1)
012. paper	Deputies Committee: Somalia Review (5 pages)	01/20/1993	P1/b(1)
013a. agenda	NSC Deputies Committee Meeting (1 page)	01/25/1993	P1/b(1)
013b. paper	[Duplicate of 011] (5 pages)	01/20/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

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Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
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TO: CHRISTOPHER, W
ASPIN, L

FROM: PRESIDENT

DOC DATE: 30 SEP 93
SOURCE REF: PD 93-43

KEYWORDS: SOMALIA
UN

PD

PERSONS:

SUBJECT: PD 93-43 PRES WAIVER ON FURNISHING ASSISTANCE TO UN TO SUPPORT
REESTABLISHMENT OF POLICE FORCES IN SOMALIA

ACTION: PRES SGD PD 93-43

DUE DATE: 01 OCT 93 STATUS: C

STAFF OFFICER: DARRAGH

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

CLARKE
DARRAGH
FEINBERG
KRECZKO
NSC CHRON
OWENS-KIRKPATRICK
WOLIN

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSWEA

CLOSED BY: NSJDA

DOC 3 OF 3

UNCLASSIFIED
ACTION DATA SUMMARY REPORT

RECORD ID: 9307419

DOC ACTION OFFICER

001 LAKE
002 PRESIDENT
003

CAO ASSIGNED ACTION REQUIRED

Z 93093019 FWD TO PRES FOR SIG
Z 93100110 FOR SIGNATURE
X 93100110 PRES SGD PD 93-43

DISPATCH DATA SUMMARY REPORT

<u>DOC</u>	<u>DATE</u>	<u>DISPATCH FOR ACTION</u>	<u>DISPATCH FOR INFO</u>
003	930930	CHRISTOPHER, W	GROSSMAN, M
003	930930	ASPIN, L	WILLIAMS, A
003	930930		DUSAULT, P
003	930930		GEISLER, R

UNCLASSIFIED

REC'D 9/30 4:45pm
National Security Council
The White House

PROOFED BY: _____ LOG # 7419
URGENT NOT PROOFED: _____ SYSTEM PRS NSC INT
BYPASSED WW DESK: _____ DOCLOG _____ A/O _____

	SEQUENCE TO	HAS SEEN	DISPOSITION
DepExecSec	<u>1</u>	<u>will</u>	
ExecSec			
Staff Director			
D/APNSA	<u>2</u>		
APNSA			
Situation Room			<u>To Podesta</u>
West Wing Desk	<u>3</u>	<u>for 9/30</u>	<u>[initials]</u>
NSC Secretariat			<u>[initials]</u>
	<u>4</u>		<u>[initials]</u>

A = Action I = Information D = Dispatch R = Retain N = No Further Action

cc: VP McLarty Other _____

Sho [redacted] on by: [redacted] (Time)

COMMENTS:

CC: NS
PD needs to be signed
by President Today
9/30/93

DISPATCH INSTRUCTIONS:

Exec Sec has diskette

NATIONAL SECURITY COUNCIL
DISTRIBUTION RECEIPT

LOG 9307419
DATE 30 SEP 93

SUBJECT: PD 93-43 PRES WAIVER ON FURNISHING ASSISTANCE TO UN TO SUPPORT
DOCUMENT CLASSIFICATION: UNCLASSIFIED

EXTERNAL DISTRIBUTION:	DATE	TIME	SIGNATURE
MR. WARREN CHRISTOPHER DEPT OF STATE 7TH FLOOR 2201 C STREET, NW WASHINGTON, DC	_____	_____	_____ COPY: <u>ORIGINAL+1</u>
MR. MARC GROSSMAN DEPARTMENT OF STATE ROOM 7224, MAIN STATE 2201 C STREET, NW WASHINGTON, DC 20520	_____	_____	_____ COPY: <u>2</u>
MR. LES ASPIN DEPARTMENT OF DEFENSE VIA EXECUTIVE SECRETARY ROOM 3E880 PENTAGON WASHINGTON, DC	_____	_____	_____ COPY: <u>2</u>
MR. AARON WILLIAMS AGENCY FOR INTL DEVELOPMENT ROOM 5945, NEW STATE 2201 C STREET, NW WASHINGTON, DC 20523	_____	_____	_____ COPY: <u>2</u>
MR. PHILIP DUSAULT OFFICE OF MANAGEMENT & BUDGET INTL SECURITY AFFAIRS ROOM 8201 NEOB	_____	_____	_____ COPY: <u>2</u>
MR. RON GEISLER WH EXECUTIVE CLERK ROOM 5 OEOB	_____	_____	_____ COPY: <u>2</u>

DATE, TIME, SIGN THE RECEIPT AND RETURN TO: NSC SECRETARIAT, ROOM 379 OEOB
PAGE 01 OF 01 PAGES

THE WHITE HOUSE

WASHINGTON

September 30, 1993

Presidential Determination
No. 93-43

MEMORANDUM FOR THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE

SUBJECT: Presidential Waiver on Furnishing Assistance to
the United Nations to Support the Reestablishment
of Police Forces in Somalia

Pursuant to the Authority vested in me by sections 552 (c)(2) and 614 (a)(1) of the Foreign Assistance Act of 1961, as amended, 22 U.S.C. 2348a (c)(2) and 2364 (a)(1) (the "Act"), I hereby determine that:

- (1) as a result of an unforeseen emergency, the provision of assistance under Chapter 6 of Part II of the Act in amounts in excess of funds otherwise available for such assistance is important to the national interests of the United States;
- (2) such unforeseen emergency requires the immediate provision of assistance under Chapter 6 of Part II of the Act; and
- (3) it is important to the security interests of the United States to provide commodities and services from the inventory and resources of the Department of Defense, of an aggregate value not to exceed \$25 million, and to furnish up to \$2 million in Economic Support Funds (ESF), to the United Nations for purposes of providing assistance towards the reestablishment of police, prisons, or other law enforcement forces of Somalia, without regard to section 518 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1993 (Public Law 102-391), and sections 620(q) and 660 of the Foreign Assistance Act of 1961, as amended (22 U.S.C. 2151 et seq.), or any other provision of law within the scope of section 614.

Therefore, I hereby direct the drawdown of commodities and services from the inventory and resources of the Department of Defense of an aggregate value not to exceed \$25 million, for the United Nations in support of peacekeeping operations related to the reestablishment of police forces in Somalia, and the furnishing of up to \$2 million in ESF to the United Nations for these purposes.

The Secretary of State is authorized and directed to report this determination to the Congress and to arrange for its publication in the Federal Register.

William D. Clinton

THE WHITE HOUSE
WASHINGTON

September 30, 1993 2:30 p7:11

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK *W.M.C. for*
FROM: ANTHONY LAKE *AL*
SUBJECT: Presidential Determination on Furnishing
Assistance to the United Nations to Support
the Reestablishment of Police Forces in Somalia

Purpose

To provide \$2 million in ESF and up to \$25 million in commodities and services to support UN efforts to reestablish a police force in Somalia.

Background

Yesterday you authorized State to notify Congress of your intention to exercise your authority under Sections 552 (c)(2) and 614 (a)(1) of the Foreign Assistance Act of 1961 (FAA), as amended in order to waive prohibitions on assistance to Somalia, and to authorize the drawdown of up to \$25 million in DOD commodities and services. This waiver would also allow provision of up to \$2 million in Economic Support Funds (ESF).

The statutorily required notification of your intention to waive prohibitions on assistance to Somalia was transmitted to Congress on September 29, 1993. During consultations, Congress raised no objections to this action.

RECOMMENDATION

That you sign the Presidential Determination at Tab A.

Attachment
Tab A Presidential Determination

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

By *KOE* NARA, Date *02/15/17*
2012-0659-F

CONFIDENTIAL

Declassify on: OADR

cc: Vice President
Chief of Staff

~~CONFIDENTIAL~~

7419

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

September 30, 1993

ACTION

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

MEMORANDUM FOR ANTHONY LAKE

THROUGH: RICHARD A. CLARKE *RA*

By KOE NARA, Date 02/25/17
2012-DG59-F

FROM: SEAN J. DARRAGH *JD*

SUBJECT: Presidential Determination on Furnishing
Assistance to the United Nations to Support
the Reestablishment of Police Forces in Somalia

Attached at Tab II is a request from State that the President sign a Presidential Determination authorizing the drawdown of up to \$25 million of commodities and services from the inventory and resources of the Department of Defense under sections 552 (c)(2) and 614 (a)(1) of the Foreign Assistance Act (FAA). This action is being taken in support of United Nations peacekeeping efforts to reestablish police forces in Somalia. It will also furnish up to \$2 million in ESF to the United Nations for these purposes.

Yesterday the President authorized State to undertake the required congressional notifications in connection with this drawdown and the transfer to the United Nations. During consultations, Congress raised no objections to this action.

The President has the authority each year to drawdown up to \$25 million in DOD commodities and services. Our authority for the FY 1993 drawdown expires today.

Concurrences by: Jennifer Ward, Alan Kreszko, Michael Andricos, Susan Rice *ESD*

RECOMMENDATION

That you forward the Presidential Determination to the President.

Attachments

Tab I Memorandum to the President
Tab A Presidential Determination
Tab II Memorandum from State

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Declassify on: OADR



DECLASSIFIED E.O. 13526
Department of State Guidelines,
September 11, 2006

United States Department of State

9322589

Washington, D.C. 20520

By KDE NARA, Date 02/15/17

2012-0639-F September 30, 1993

~~CONFIDENTIAL~~

DECL:OADR

MEMORANDUM FOR ANTHONY LAKE
THE WHITE HOUSE

SUBJECT: Presidential Determination on Furnishing Assistance to
the United Nations to Support the Reestablishment of
Police Forces in Somalia

On September 29, the President authorized the Department of State to notify Congress of his intention to invoke Sections 614(a)(1) and 552(c)(2) of the Foreign Assistance Act of 1961, as amended (FAA), in order to waive prohibitions on assistance to Somalia, and to authorize the drawdown of up to \$25 million in DOD commodities and services to support UN efforts to reestablish an effective Somali police force. This waiver would also allow provision of up to \$2 million in Economic Support Funds (ESF) for this purpose.

The necessary notifications of the President's intention to invoke these authorities were transmitted to Congress on September 29, 1993. In our consultations with Congress, we encountered varying degrees of skepticism about the likely effectiveness of our efforts to assist the Somali police. However, no outright opposition was expressed.

The Department of State recommends that the President exercise his authorities under Sections 552(c)(2) and 614(a)(1) of the FAA and sign the attached Presidential Determination.

Marc Grossman
Marc Grossman
Executive Secretary

Attachments:

- Tab 1: Presidential Determination
- Tab 2: September 24, Grossman-Lake Memorandum
- Tab 3: Notifications by Assistant Secretary Wendy Sherman
and Memorandum of Justification to Congress

~~CONFIDENTIAL~~

Presidential Determination
No. _____

MEMORANDUM FOR THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE

SUBJECT: Presidential Determination on Furnishing Assistance to
the United Nations to Support the Reestablishment of
Police Forces in Somalia

Pursuant to the authority vested in me by sections 552(c)(2)
and 614(a)(1) of the Foreign Assistance Act of 1961, as
amended, 22 U.S.C. 2348a(c)(2) and 2364(a)(1) (the "Act"), I
hereby determine that:

- (1) as a result of an unforeseen emergency, the provision of assistance under Chapter 6 of Part II of the Act in amounts in excess of funds otherwise available for such assistance is important to the national interests of the United States;
- (2) such unforeseen emergency requires the immediate provision of assistance under Chapter 6 of Part II of the Act; and
- (3) it is important to the security interests of the United States to provide commodities and services from the inventory and resources of the Department of Defense, of an aggregate value not to exceed \$25 million, and to furnish up to \$2 million in Economic Support Funds (ESF), to the United Nations for purposes of providing assistance towards the reestablishment of police, prisons, or other law enforcement forces of Somalia, without regard to section 518 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1993 (Public Law 102-391), and sections 620(q) and 660 of the Foreign Assistance Act of 1961, as amended (22 U.S.C. 2151 et seq.), or any other provision of law within the scope of section 614.

Therefore, I hereby direct the drawdown of commodities and services from the inventory and resources of the Department of Defense of an aggregate value not to exceed \$25 million, for the United Nations in support of peacekeeping operations related to the reestablishment of police forces in Somalia, and the furnishing of up to \$2 million in ESF to the United Nations for these purposes.

The Secretary of State is authorized and directed to report this determination to the Congress and to arrange for its publication in the Federal Register.



DECLASSIFIED E.O. 13526
Department of State Guidelines,
September 11, 2006

United States Department of State

By VDE NARA, Date 02/15/17
002-0659-F

Washington, D.C. 20520

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MEMORANDUM FOR ANTHONY LAKE
THE WHITE HOUSE

SUBJECT: Foreign Assistance Act Drawdown and Presidential
Waiver of Statutory Restrictions on Assistance to
Somalia in Order to Support United Nations Efforts to
Reestablish a Somali Police Force

This memorandum requests that the President authorize the Department of State to: (i) take the necessary steps to draw down up to \$25 million in DOD commodities and services to support the United Nations Operation in Somalia (UNOSOM II) in the reestablishment of an effective Somali police force, and (ii) to consult with, and provide the attached written policy justification to, relevant committees of the Congress concerning the proposed waiver of legal restrictions on providing assistance to Somalia in order to enable the drawdown and the provision of up to \$2 million in Economic Support Funds (ESF) to the UN to pay the salaries of Somali police.

Under the UN Security Council's mandate, UNOSOM II has taken on the difficult and complex tasks of promoting political reconciliation and economic development to ensure that the situation does not revert to the humanitarian crisis of a year ago. It has become increasingly clear that progress on both the political and humanitarian fronts depends on a stable security environment. As a consequence, it is crucial that credible police forces in the major Somali population centers be established before the withdrawal of the U.S. Quick Reaction Force.

In order to support the reestablishment of an effective Somali police force, we propose to draw down DOD commodities and services, and to use \$2 million in previously allocated ESF. The drawdown requires a Presidential Determination under FAA Section 552, and the use of ESF requires use of the President's authority under FAA Section 614 to waive otherwise applicable prohibitions.

Drawdown of DOD Commodities and Services

The UN Secretary General's August 17 report on Somalia calls for \$45 million to fund initial costs of reconstituting a "justice system," comprising police, judicial, and prison components. This plan calls for a 16-month police training program to create a 10,000-person Somali police force by the end of 1994, combining the current force with additional personnel to be recruited. The report proposes the

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rehabilitation of up to three police training academies, and substantial improvements to prison and judicial facilities. Material requirements to meet these objectives, based on the UNOSOM II assessment contained in the Secretary General's report, include:

- 4-wheel-drive vehicles;
- passenger trucks;
- radio base stations;
- handheld radios;
- vehicle maintenance packages;
- uniforms;
- pistols;
- rifles.

Drawdown of certain DOD commodities and services to contribute to this effort may be implemented under the special peacekeeping drawdown authority in Section 552(c)(2) of the FAA. Although this authority is limited to \$25 million in any fiscal year, none of this amount has yet been used in FY 93. The President must determine (1) "that, as a result of an unforeseen emergency, the provision of assistance under [the PKO] Chapter in amounts in excess of funds otherwise available for such assistance is important to the national security interests of the United States," and (2) "that such unforeseen emergency requires the immediate provision of assistance [under the PKO chapter]."

We believe that the urgent need to support the UN's objective of reestablishing an effective Somali police force, which is pivotal to the success of the humanitarian operations and our ability to withdraw our armed forces as soon as possible, meets these statutory standards. This unforeseen emergency allowed us no opportunity to program funds for these purposes, and at this point in the fiscal year there are no funds in the PKO account to meet these requirements.

There are a number of areas where commodities and services could be provided to fulfill a significant portion of the requirements identified in the Secretary General's report. For example, according to a preliminary DOD review, provision of up to \$25 million in vehicles, mobile communications equipment and base stations, ammunition, and troop equipment would contribute some of the most important items needed in this effort. We also plan to use the authorization of this drawdown as leverage to induce other donor countries to complete the entire package, including providing associated services and training, or seek UN contract-funded equipment training and maintenance.

DOD and the Joint Chiefs of Staff (JCS) concur in this drawdown proposal. JCS is concerned, however, that the program

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is not executable until the full extent of training, logistics, and maintenance costs are defined. Success of the police training program is contingent on training and logistics support, not simply a drawdown of equipment and uniforms. Prior to the commitment of the drawdown of U.S. military equipment, the UN must be advised of these concerns and either contract out the required maintenance and training, or obtain other donor country commitments to accomplish the training and maintenance. Failure to do so may subject the United States to UN pressure to accomplish these tasks, leading to additional U.S. logistical support commitments at a time when the current goal is to withdraw U.S. logistics force structure from Somalia.

Prior to the date the President intends to exercise this authority, we must provide a written notification and justification to the Speaker of the House and the Senate Committee on Foreign Relations. The President could sign the necessary Determination and authorize the drawdown on the following day. If the President approves, we would provide a Memorandum of Justification (Tab 1) with letters to Congress (Tab 2). Once this has been accomplished, we will so inform the NSC and provide the text of the required Determination for the President to sign to authorize DOD to proceed.

\$2 Million in ESF

In an effort to bolster immediately the Secretary General's program to reconstitute the Somali justice system, the Deputies Committee (DC) agreed on August 16 to recommend a \$6 million grant from AID to UNOSOM II to underwrite initial costs of the judicial component. The proposed drawdown responds to some of the requirements of the police component, however, the issue of Somali police salaries remains unaddressed. We are therefore proposing an additional \$2 million of ESF to pay police salaries. We would also use this contribution to leverage other donor support.

To use ESF as a contribution to the UN to pay police salaries in Somalia, it is necessary to waive two legal restrictions. Somalia is ineligible for assistance under the statutory provisions which forbid assistance to countries that are in default for six months (Section 620(q) of the FAA), or one year (Section 518 of the Foreign Operations Appropriations Act, 1993) on debt owed the USG. In addition, Section 660 of the FAA prohibits use of foreign assistance funds for training, advice, or financial support for police or law enforcement entities of any foreign government.

Section 614(a)(1) of the FAA provides the means for overcoming these restrictions. This provision authorizes the President to furnish assistance under the FAA (e.g., ESF to

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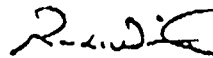
promote economic or political stability) "without regard to any" provisions of the FAA, or any law authorizing or appropriating funds under the FAA.

Before exercising Section 614(a)(1) authority, the President must consult with, and provide a written policy justification to, the Appropriations Committees, the Senate Foreign Relations Committee, and the House Foreign Affairs Committee. The President must then determine, and notify in writing the Speaker and the Chairman of the Senate Foreign Relations Committee, that furnishing of assistance under this authority "is important to the security interests of the United States." For the reasons set forth in the Memorandum of Justification attached at Tab 1, we believe that the contemplated proposal satisfies the criteria for invoking these authorities.

Upon receiving the President's approval in principle for the waiver under Section 614, we will proceed with the consultations and provide the Memorandum of Justification with letters to Congress (Tab 2). Assuming Congressional reaction does not indicate a contrary course, we will submit a separate recommendation to the NSC and provide the text of the required Determination for the President to sign to authorize the Section 614 waiver and the drawdown under Section 552.

Accordingly, we recommend that the President authorize consultations with, and the furnishing of a justification to, Congress. If these consultations do not suggest a different course of action, we will recommend that the President sign a Determination exercising his authorities as described above.

Thank you for your assistance in this matter.



Marc Grossman
Executive Secretary

Attachments:

- Tab 1 - Memorandum of Justification
- Tab 2 - Draft Letter of Notification

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United States Department of State

Washington, D.C. 20520

Letter to be transmitted to:

Speaker of the House
Chairman, Senate Foreign Relations
Chairman, House Foreign Affairs
Chairman, Senate Appropriations
Chairman, House Appropriations

Dear _____:

I wish to inform you that the President proposes to exercise his authority under Section 552(c)(2) of the Foreign Assistance Act of 1961, as amended (the "Act"), in order to draw down up to \$25 million in Department of Defense commodities and services to support the United Nations operation in Somalia (UNOSOM II) in the reestablishment of Somali police forces. He also proposes to exercise his authority under Section 614(a)(1) of the Act to enable this drawdown and to authorize that \$2 million in Economic Support Funds (ESF) be made available to UNOSOM II for use in payment of salaries of Somali police forces.

This assistance is required on an urgent basis to support the UN's objective of reestablishing effective Somali police forces, which is pivotal to the success of the humanitarian operations and contributes to our ability to withdraw U.S. armed forces as soon as possible. The drawdown will allow the U.S. to supply a significant portion of the requirements identified in the Secretary General's report of August 17, 1993. The contribution towards police salaries will assist the UN in meeting immediate needs and will encourage additional support from other member states.

As indicated in the course of informal consultations with interested committee staff, and as described in detail in the attached memorandum of justification, we believe that the drawdown and use of ESF funds for these purposes will make an important contribution to the crucial efforts of the United

Nations to reestablish effective Somali police forces. This, in turn, will serve important U.S. interests by contributing towards improved security and facilitating the fulfillment of UNOSOM II's mission.

Sincerely,

Wendy R. Sherman
Assistant Secretary
Legislative Affairs

Enclosure:

1. Memorandum of Justification



United States Department of State

Washington, D.C. 20520

Memorandum of Justification for a
Presidential Determination to Draw Down
DoD Commodities and Services, and to
Set Aside Legal Restrictions on
Providing Foreign Assistance to Somalia

The United Nations Operation in Somalia (UNOSOM II) now has taken on the difficult and complex tasks of promoting political reconciliation and economic development to ensure that the situation does not revert to the humanitarian crisis of a year ago. It has become increasingly clear that progress on both the political and humanitarian fronts depends on a stable security environment. Reestablishment of an effective police force is key to establishing and maintaining a secure environment in Somalia. It will be difficult, if not impossible, to maintain progress on political reconciliation and economic development in the absence of a secure environment. Without such progress, withdrawal of UN peacemaking forces, including those provided by the United States and the U.S. Quick Reaction Force (QRF), would have a devastating impact on the significant gains that have been made over the past year in this humanitarian effort.

The UN Secretary General's August 17 report on Somalia calls for \$45 million to fund the initial costs of reconstituting a "justice system", comprising police, judicial, and prison components. Implementation requirements include a 16-month police training program to create a 10,000-person Somali police force by the end of 1994, combining the current force with additional police personnel to be recruited. The report proposes the rehabilitation of up to three police training academies and the improvement and renovation of the prison and judicial facilities. Material requirements to meet these objectives, based on the UNOSOM II assessment contained in the Secretary General's report, include:

- 258 4-wheel drive vehicles for the police;
- 100 20-passenger trucks for the police;
- 41 administrative or 4-wheel vehicles for the courts;
 - 16 for the prisons; 25 for UNOSOM staff;
- vehicle maintenance packages (parts, tools, fuel);
- 70 radio base stations (for communication with foot and vehicular patrols);
- 600 handheld radios (for foot and vehicular patrols);
- 10,000 police uniforms plus individual equipment for 70 police stations;
 - 70 electric generators;
 - 70 water supply tanks;
 - 70 police station basic kits;
 - administrative supplies;

- 5,000 pistols for police, 160 for prison personnel;
- 5,000 rifles for police, 160 for prison personnel;
- training ammunition;
- materials and fixtures for one academy restoration;
- supplies, equipment, furnishings for the court system
- 1,000 prison custodial uniforms;
- 1,000 inmates uniforms;
- administrative supplies for 4 prison facilities;
- administrative supplies, equipment, furnishings for the supporting UNOSOM staff elements.

There are clearly areas where a drawdown of DOD commodities, as well as the provision of supporting training and services, could constitute a significant portion of the requirements identified in the Secretary General's report. For example, according to preliminary DOD review, the provision of up to \$25 million in vehicles, communications equipment, ammunition, and troop equipment would contribute some of the most important items needed in this effort. Authorization of this drawdown would provide leverage for the U.S. and UN to induce other donor countries to complete the entire package, including providing associated services and training, or seek UN-funded equipment training and maintenance.

For these purposes, the Administration proposes that the President exercise the special peacekeeping drawdown authority contained in Section 552(c)(2) of the Foreign Assistance Act, as amended. This provision allows the President to direct the drawdown of commodities and services from the stocks of any agency of the U.S. government if he determines that (1) "as a result of an unforeseen emergency, the provision of assistance under the [the PKO] Chapter in amounts in excess of funds otherwise available for such assistance is important to the national interests of the United States," and (2) that "such unforeseen emergency requires the immediate provision of assistance under [the PKO Chapter]." We believe that the urgent need to reestablish functioning Somali police forces meets the statutory standards, and there are insufficient funds in the PKO account to meet this and other needs worldwide.

In an effort to bolster immediately the Secretary General's program to reconstitute the Somali justice system, the Deputies Committee (DC) agreed on August 16 to recommend a \$6 million grant from AID to UNOSOM II to underwrite initial costs. The issue of Somali police salaries, however, remains unaddressed. We are therefore proposing an additional \$2 million of ESF to pay police salaries. We would also use this contribution to leverage other donor support.

The sources of this \$2 million are:

\$1.688 from AID Africa region 517 recoveries "excess to FY 1993 rescission requirements";

\$0.312 million from AID Africa region 517 recoveries "elsewhere in the Agency excess to the FY93 rescission requirements".

No project or country program funds were deobligated to make these funds available for Somalia. These funds were unobligated at the time they were identified for Somalia.

To use ESF as a contribution to the UN to pay police salaries in Somalia, it is necessary to waive two legal restrictions. Somalia is ineligible for assistance under the statutory provisions which forbid assistance to countries that are in default for six months (Section 620(q) of the FAA), or one year (Section 518 of the Foreign Operations Appropriations Act, 1993), on debt owed the USG. In addition, Section 660 of the FAA prohibits use of foreign assistance funds for training, advice, or financial support for police or law enforcement entities of any foreign government.

In order to make such assistance available, it is necessary to waive the legal restrictions applicable to Somalia or generally to the funds. The Administration proposes to use the Presidential waiver authority in Section 614 to do so, as well as to enable the Section 552(c)(2) drawdown, notwithstanding FAA Section 660 restrictions.

Despite the continuing conflict with the militia of General Aideed in south Mogadishu, UNOSOM II's work elsewhere in the country is moving forward. Outside the capital, political violence is rare, banditry has declined and, despite continued pockets of deprivation, the food emergency has ended. The maintenance of security has been essential to this progress and to the U.S. security interest in seeing that the UN's crucial peace enforcement effort under Chapter VII of the UN charter succeeds. UNOSOM II is a landmark operation. In a world rife with humanitarian crises caused by armed conflict, it is indeed important to U.S. national interests to support multinational efforts that help us by achieving a more equitable sharing of the responsibility for crisis management and relief.

For these reasons, the use of the emergency authority provided by Section 522(c)(2) to provide DOD commodities and services to the UN to support reestablishment of Somali police forces is necessary and important to the national interest. In addition, the use of the President's waiver authority under Section 614 to enable the drawdown and to assist the UN with funds for police salaries is important to the security interests of the United States.

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NATIONAL SECURITY COUNCIL
WASHINGTON, D. C. 20506

20016

January 5, 1993

ACTION

MEMORANDUM FOR WILLIAM F. SITTMANN

FROM: RICHARD A. CLARKE *RA*

SUBJECT: Minutes of NSC Meeting on Somalia

Attached are the Minutes of the NSC Meeting on Somalia, Thursday, December 3, 1992 at 1:00 p.m.

RECOMMENDATION

That you approve and file the attached Minutes for the record.

Approve _____ Disapprove _____

Attachment
Tab I Minutes

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

By KOE NARA, Date 02/15/17

2012-0689-F

~~SECRET~~

Declassify on: OADR

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. minutes	Minutes of NSC Meeting on Somalia (6 pages)	12/03/1992	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
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b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
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~~SECRET~~

NATIONAL SECURITY COUNCIL
WASHINGTON, D C 20506

0596

February 15, 1993

ACTION

MEMORANDUM FOR ANTHONY LAKE

FROM: RICHARD A. CLARKE

SUBJECT: The President's Questions on Somalia

Attached is a memorandum to the President, answering his questions about where we stand and what our plan is for the period ahead.

RECOMMENDATION

That you sign the memo at Tab I to the President.

Attachment
Tab I Memo to the President

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

By LOE NARA, Date 02/15/17
2012-0659-F

~~SECRET~~

Declassify on: OADR

~~SECRET~~

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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002. memo	Anthony Lake to the President, re: Somalia Status Report (1 page)	02/00/1993	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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003. note	Handwritten notes from meeting between President and Boutros-Ghali (8 pages)	02/00/1993	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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004a. memo	Susan Rice to Samuel Berger, re: [June 6 Incident] (1 page)	06/17/1993	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004b. report	Re: [Somalia] (6 pages)	06/17/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
kc4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P1 National Security Classified Information [(a)(1) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
005. note	Handwritten notes (3 pages)	06/00/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
kc4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
006. cable	Re: [Terrorism] (5 pages)	07/16/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
007. note	Note to Richard Clarke (1 page)	07/12/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
008. report	Re: [Iraq] (4 pages)	07/12/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F

ke4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009. note	Handwritten notes (3 pages)	10/16/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

RESTRICTION CODES

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~~SECRET~~
NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20505

10070

January 20, 1993

ACTION

MEMORANDUM FOR SANDY BERGER

FROM: RICHARD A. CLARKE

SUBJECT: Deputies Committee Meeting on Somalia

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

By KDE NARA, Date 02/15/17
2012-0659-F

Attached at Tab A is the agenda for the meeting on Somalia, Saturday, January 23, 1993 at 10:00 a.m. in the White House Situation Room.

Tony Lake has reviewed the discussion paper (Tab B), which he asked me to prepare for a January 23 Deputies Committee on Somalia. If you approve, it would be circulated with the meeting notice (Tab I) and Agenda (Tab A).

Decision Track: What I discussed with Tony and is reflected in the discussion paper is a two-step plan for decisions on Somalia. Near-term decisions would be made at the DC meeting, to the extent that there was a consensus. (The vehicle for recording such decisions would be the Summary and Conclusions of the DC, which would be sent to Principals). Mid/long-term issues would be reviewed in a PRD, which the DC would launch.

PRD: We should circulate the PRD tasker after the DC meeting, so that we can incorporate the discussion from that meeting, but I recommend that we not coordinate the text of the PRD tasker with the agencies.

Core Group: Beneath the level of the DC, Somalia policy has been coordinated by the Somalia Core Group chaired by NSC. To preserve some continuity (especially at a time when Assistant Secretaries are not in place), I urge you to continue the Core Group.

RECOMMENDATION

That you authorize Neil O'Leary to forward the transmittal memo at Tab I to agency counterparts.

Approve _____ Disapprove _____

Attachments

Tab I Memorandum to the Agencies
Tab A Agenda
Tab B Discussion Paper

~~SECRET~~
Declassify on: OADR

~~SECRET~~

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
010. agenda	NSC Deputies Committee Meeting (1 page)	01/23/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
011a. memo	Incomplete memo re: Somalia (3 pages)	01/00/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
kc4212

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
011b. map	Status of 6Forces Ground/Air (1 page)	01/00/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

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RR. Document will be reviewed upon request.

Major International Force Contributions in Somalia

<u>Nation</u>	<u>UNITAF</u>	<u>UNOSOM II (Estimates)</u>
Italy	2,500	3,900
France	2,600	Unknown
Egypt	245	750
Canada	1300	Unknown
Belgium	580	580
Pakistan	565 (500-UNOSOM)	4,000
India	7	4,000
Morocco	1,300	Unknown
Jordan	900	900
Australia	860	900
Nigeria	270	550
Botswana	330	330
Zimbabwe	150	150
Saudi Arabia	650	650
Turkey	300	500
Germany	50	1500 (logistics)
Indonesia		900
Kuwait	150	
Sweden	150	
Tunisia	130	
UK	90	
New Zealand	60	

Total UNITAF: 12,000
(plus 24,000 U.S.)

Total UNOSOM: 18,000
(plus several thousand US)

Considering: Argentina (750), Greece (350)

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UN SECURITY COUNCIL COLLECTIVE IMMEDIATE
INFO USLO MOGADISHU 0347-0348 IMMEDIATE
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TFSO01: DRAFT TEXT OF NEW UNSC SOMALIA
RESOLUTION

<TEXT>

~~CONFIDENTIAL~~ STATE 007788

C O R R E C T E D C O P Y (ADDED TEXT)

E.O. 12356: DECL:OADR

TAGS: PREL, MOPS, EAID, UNSC, SO

SUBJECT: TFSO01: DRAFT TEXT OF NEW UNSC SOMALIA
RESOLUTION

~~CONFIDENTIAL~~ - ENTIRE TEXT.

DRAFT TEXT OF FOLLOW-ON SOMALIA RESOLUTION PROVIDED
BELOW SHOULD BE VIEWED AND DISCUSSED IN CONJUNCTION WITH
TALKING POINTS PROVIDED SEPTEL.

3. ACTION REQUEST: USUN SHOULD CIRCULATE THIS DRAFT
TEXT, PARALLEL TO INSTRUCTIONS SEPTEL, INITIALLY TO
PERM-5 MEMBERS AND JAPAN. FOLLOWING THESE INITIAL
CONSULTATIONS, PERMREP MAY CONSULT MORE BROADLY IN THE
COUNCIL ONCE A CONSENSUS APPEARS LIKELY BETWEEN THE U.S.
AND THE PERM-5 PLUS JAPAN. EMBASSIES IN PERM-5
COUNTRIES, TOKYO, AND ALL UNITAF COUNTRIES ON THE
COUNCIL SHOULD INFORM HOST GOVERNMENTS AT APPROPRIATELY
HIGH LEVELS OF THE CONSULTATIONS NOW UNDERWAY IN NEW
YORK.

4. BEGIN DRAFT TEXT:

--DRAFT RESOLUTION ON EXPANSION OF UNOSOM
THE SECURITY COUNCIL,

REAFFIRMING ITS RESOLUTIONS 794 (1992) OF 3 DECEMBER 1992
775 (1992) OF 28 AUGUST 1992, 767 (1992) OF 27 JULY 1992,
751 (1992) OF 24 APRIL 1992, 746 (1992) OF 17 MARCH 1992,
AND 733 (1992) OF 23 JANUARY 1992,

COMMENDING THE EFFORTS OF MEMBER STATES ACTING PURSUANT TO
RESOLUTION 794 (1992) TO ESTABLISH A SECURE ENVIRONMENT
FOR HUMANITARIAN RELIEF OPERATIONS IN SOMALIA,
ACKNOWLEDGING THE NEED FOR A PROMPT TRANSITION FROM THE
UNIFIED TASK FORCE TO UNOSOM,

EXPRESSING WITH DEEP REGRET AND CONCERN THE CONTINUING REPORTS
OF WIDESPREAD VIOLATIONS OF INTERNATIONAL HUMANITARIAN LAW
AND THE GENERAL ABSENCE OF THE RULE OF LAW IN SOMALIA,

DECLASSIFIED E.O. 13526
Department of State Guidelines,
September 11, 2006

By KDE NARA, Date 02/15/17
2012-0659-F

DEEPLY CONCERNED THAT THE SITUATION IN SOMALIA CONTINUES
CONSTITUTE A THREAT TO INTERNATIONAL PEACE AND SECURITY,
RECOGNIZING THAT THE PEOPLE OF SOMALIA BEAR ULTIMATE
RESPONSIBILITY FOR NATIONAL RECONCILIATION AND
RECONSTRUCTION OF THEIR OWN COUNTRY,
CONSIDERING THE RESTORATION OF LAW AND ORDER IN SOMALIA
WOULD CONTRIBUTE TO HUMANITARIAN RELIEF OPERATIONS,
RECONCILIATION AND POLITICAL SETTLEMENT, AND THE
REHABILITATION OF SOMALIA'S POLITICAL INSTITUTIONS AND
ECONOMY,
STRESSING THE DESIRE TO ASSIST THE PEOPLE OF SOMALIA TO
PARTICIPATE IN FREE AND FAIR ELECTIONS WHEN CONDITIONS
PERMIT,
ENCOURAGING THE SECRETARY GENERAL AND HIS SPECIAL
REPRESENTATIVE TO CONTINUE AND INTENSIFY THEIR WORK AT THE
NATIONAL AND REGIONAL LEVELS TO PROMOTE THE PROCESS OF
POLITICAL SETTLEMENT AND NATIONAL RECONCILIATION AND TO
ASSIST THE PEOPLE OF SOMALIA IN REHABILITATING THEIR
POLITICAL INSTITUTIONS AND ECONOMY,
WELCOMING THE PROGRESS MADE AT THE UN-SPONSORED
PREPARATORY CONFERENCE ON SOMALI POLITICAL RECONCILIATION
HELD IN ADDIS ABABA JANUARY 4-5, 1993.
NOTING THE REPORT OF STATES CONCERNED OF 17 DECEMBER 1992
(S/24976) AND OF THE SECRETARY GENERAL OF 19 DECEMBER 1992
(S/24992) ON THE IMPLEMENTATION OF RESOLUTION 794 AND THE
ATTAINMENT OF THE OBJECTIVE OF ESTABLISHMENT OF A SECURE
ENVIRONMENT SO AS TO ENABLE THE COUNCIL TO MAKE THE NECESSARY
PROVISION FOR A PROMPT TRANSITION FROM THE UNIFIED TASK FORCE
UNOSOM,

1. WELCOMES THE REPORT OF THE SECRETARY GENERAL (S/24992);
 2. URGES THE PARTIES CONCERNED TO WORK TOWARD THE DISBANDING
OF ALL PARAMILITARY AND IRREGULAR FORCES IN SOMALIA;
 3. DECIDES TO EXPAND THE SIZE OF UNOSOM AND ITS MANDATE TO
ENSURE THE MAINTENANCE OF A SECURE ENVIRONMENT FOR HUMANITARIAN
RELIEF OPERATIONS TAKING ALL APPROPRIATE ACTIONS AGAINST
ELEMENTS THREATENING THAT SECURE ENVIRONMENT, AND TO PROMOTE
RECONCILIATION AND A POLITICAL SETTLEMENT IN SOMALIA;
 4. CALLS UPON THE SECRETARY GENERAL AND, THROUGH HIM, THE
UNOSOM COMMANDER, TO TAKE ALL ACTIONS NECESSARY TO IMPLEMENT
THIS MANDATE;
 5. CALLS UPON THE SECRETARY GENERAL TO DIRECT THE COMMANDER
UNOSOM, UPON A DETERMINATION BY THE COMMANDER OF UNITAF
SUBMITTED BY THE MEMBER STATE CONCERNED THAT A SECURE
ENVIRONMENT FOR HUMANITARIAN RELIEF OPERATIONS HAS BEEN
ESTABLISHED IN A PART OF SOMALIA, TO ASSUME RESPONSIBILITY FOR
THE MAINTENANCE OF SECURED SECTORS AS PART OF A PHASED
TRANSITION FROM UNITAF TO UNOSOM;
 6. REQUESTS THE SECRETARY GENERAL TO CONTINUE HIS EFFORTS TO
ASSIST THE SOMALI PEOPLE TO ACHIEVE A POLITICAL RECONCILIATION;
 7. CALLS UPON THE SECRETARY GENERAL, THROUGH HIS SPECIAL
REPRESENTATIVE FOR SOMALIA AND WITH ASSISTANCE, AS APPROPRIATE
UNOSOM AND ALL APPROPRIATE UN OFFICES AND SPECIALIZED
AGENCIES;
- A) TO PROVIDE FOR THE ESTABLISHMENT OF INDIGENOUS POLICE FOR

TO ASSIST IN THE RESTORATION OF PEACE, STABILITY AND LAW AND
ORDER IN SOMALIA;
TO PROVIDE FOR THE MAINTENANCE AND REPATRIATION OF REFUGEES
AND DISPLACED PERSONS WITHIN SOMALIA;
C) TO ASSIST THE PEOPLE OF SOMALIA IN THE REESTABLISHMENT
OF BASIC PUBLIC SERVICES AND THE REHABILITATION OF THEIR
ECONOMY;
D) TO ASSIST THE PEOPLE OF SOMALIA IN THE ESTABLISHMENT OF
DEMOCRATIC INSTITUTIONS; AND
E) TO RECEIVE, COLLECT AND PRESERVE INFORMATION RELATING
TO SERIOUS VIOLATIONS OF INTERNATIONAL HUMANITARIAN LAW IN
SOMALIA;
8. REQUESTS THE SECRETARY GENERAL TO SUBMIT A REPORT TO
THE COUNCIL WITHIN 15 DAYS CONTAINING HIS RECOMMENDATIONS
FOR THE EXPANSION OF UNOSOM AND FURTHER REPORTS AS SOON AS
POSSIBLE THEREAFTER FOR IMPLEMENTING THE PROVISIONS OF
THIS RESOLUTION;
9. REQUESTS UNITED NATIONS AGENCIES, MEMBER STATES,
INTERGOVERNMENTAL AND NON-GOVERNMENTAL ORGANIZATIONS TO
EXTEND, IN COORDINATION WITH THE SECRETARY GENERAL,
FINANCIAL, MATERIAL AND TECHNICAL SUPPORT TO THE PEOPLE OF
SOMALIA;
10. DECIDES TO REMAIN ACTIVELY SEIZED OF THE MATTER.

KANTER

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SECTION: 01 OF 01

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Planning Assumptions for US Military Presence in Somalia

JANUARY 25	US informs UN SYG of desire to proceed soonest with new resolution and UNITAF/UNOSOM handoff, offers US troops for UNOSOM.
FEBRUARY 8	UNSC passes new resolution on UNOSOM.
FEBRUARY	New UNOSOM commander appointed, arrives Mogadishu.
MARCH	UNITAF hands off first sectors to UNOSOM. US forces continue drawdown, UNOSOM builds up.
APRIL	UN sponsored National Reconciliation Talks resume. UNOSOM assumes command of final sectors.
MAY	US forces drawdown to about 6000, under UNOSOM.
SUMMER	Contract services begin to replace some US units assigned to UNOSOM.
FALL	US withdraws land-based Quick Reaction Force and shifts function to Marine Amphibious Ready Group (MARG).
DECEMBER	On first anniversary of US deployment, US forces in country total 3000 person contingent in UNOSOM.
DECEMBER 1994	Following successful creation of a Government of National Unity, UNOSOM withdraws.

DECLASSIFIED E.O. 13526
Department of State Guidelines,
September 11, 2006

By KDE NARA, Date 02/15/17

2012-0659-F

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Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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012. paper	Deputies Committee: Somalia Review (5 pages)	01/20/1993	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

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RR. Document will be reviewed upon request.

~~SECRET~~

SECRET
NATIONAL SECURITY COUNCIL
WASHINGTON D.C. 20506

20006

January 21, 1993

ACTION

MEMORANDUM FOR SANDY BERGER

FROM: RICHARD A. CLARKE
SUBJECT: Deputies Committee Meeting on Somalia

Attached at Tab A is the agenda for the meeting on Somalia, Monday, January 25, 1993, at 4:30 p.m., in the White House Situation Room.

Tony Lake has reviewed the discussion paper (Tab B), which he asked me to prepare for a January 25 Deputies Committee on Somalia. If you approve, it would be circulated with the meeting notice (Tab I) and Agenda (Tab A).

Decision Track: What I discussed with Tony and is reflected in the discussion paper is a two-step plan for decisions on Somalia. Near-term decisions would be made at the DC meeting, to the extent that there was a consensus. (The vehicle for recording such decisions would be the Summary and Conclusions of the DC, which would be sent to Principals). Mid/long-term issues would be reviewed in a PRD, which the DC would launch.

PRD: We should circulate the PRD tasker after the DC meeting, so that we can incorporate the discussion from that meeting, but I recommend that we not coordinate the text of the PRD tasker with the agencies.

Core Group: Beneath the level of the DC, Somalia policy has been coordinated by the Somalia Core Group chaired by NSC. To preserve some continuity (especially at a time when Assistant Secretaries are not in place), I urge you to continue the Core Group.

RECOMMENDATION

That you authorize Sean Darragh to forward the transmittal memo at Tab I to agency counterparts.

Approve _____ Disapprove _____

Attachments

Tab I Memorandum to the Agencies
Tab A Agenda
Tab B Discussion Paper

DECLASSIFIED E.O. 13526

White House Guidelines,
September 11, 2006

By KDE NARA, Date 02/15/17

2012-0659-F

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NATIONAL SECURITY COUNCIL
WASHINGTON D C 20506

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

By KDE NARA, Date 2/15/17
2012-0659-F

MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice President
for National Security Affairs
Office of the Vice President

MR. W. ROBERT PEARSON
Executive Secretary
Department of State

COL MICHAEL B. SHERFIELD
Executive Secretary
Department of Defense

MR. ROBERT E. HOWARD
Associate Director for National
Security and International
Affairs
Office of Management and Budget

MR. JAMES R. OLIVER
Executive Secretary
Central Intelligence Agency

CAPTAIN H. L. SHEFFIELD
Secretary
Joint Chiefs of Staff

MS. JOAN WOLFE
Executive Secretary
Agency for International
Development

MS. MARY ELLEN CONNELL
Executive Secretary
U.S. Information Agency

SUBJECT: Deputies Committee Meeting on Somalia ~~(S)~~

Attached is the agenda for the Deputies Committee meeting on
Somalia, scheduled for Monday, January 25, 1993, at 4:30 p.m., in
the White House Situation Room. Attendance is limited to
principal plus one. ~~(S)~~

Sean Darragh
Deputy Executive Secretary

Attachment
Tab A Agenda

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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013a. agenda	NSC Deputies Committee Meeting (1 page)	01/25/1993	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
Transnational Threats (Clarke, Richard)
OA/Box Number: 3827

FOLDER TITLE:

Somalia Files, 1992 - 1993 [loose] [6]

2012-0659-F
ke4212

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013b. paper	[Duplicate of 011] (5 pages)	01/20/1993	P1/b(1)
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National Security Council
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