

FOIA MARKER

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Folder Title:

Latvia

Staff Office-Individual:

Russia/Ukraine/Eurasian Affairs-Gati, Toby

Original OA/ID Number:

68

Row:	Section:	Shelf:	Position:	Stack:
47	5	10	1	V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. cable	Re: [Latvia's Election] (8 pages)	05/28/1993	P1/b(1) VZ 9/21/2023
002. cable	Re: [Demarche] (5 pages)	04/27/1993	P1/b(1) VZ 9/21/2023
003. cable	Re: [Latvian Foreign Policy] (3 pages)	05/18/1993	P1/b(1)
004a. memo	Beth Sanner to Anthony Lake, re: Your Meeting with Latvian Foreign Minister Andrejevs (3 pages)	04/07/1993	P1/b(1) VZ 9/21/2023
004b. report	U.S. Government Report (1 page)	03/02/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Russia/Ukraine/Eurasian Affairs (Gati, Toby)
OA/Box Number: 68

FOLDER TITLE:

Latvia

2011-1037-F

ke2204

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

NATIONAL SECURITY COUNCIL

28-May-1993 08:39 EDT

~~CONFIDENTIAL~~

MEMORANDUM FOR:

VAX_MAIL@OEOB
SANNER@A1@OEOB
GATI@A1@OEOB
BURNS@A1@OEOB

DECLASSIFIED
PER E.O. 13526
2016-0314-M-2(3,46)
6/20/2023 VL

FROM: White House Situation Room
(WHSR@A1@WHSR)

SUBJECT: LATVIA'S ELECTION: LATVIA ON THE THRESHOLD OF

<DIST>
SIT: BURNS GATI SANNER VAX

<PREC>
IMMEDIATE

<CLAS>
~~CONFIDENTIAL~~

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RUEHRA
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281148Z MAY 93
<ORIG>
AMEMBASSY RIGA
<TO>

RUEHC/SECSTATE WASHDC IMMEDIATE 2151
INFO RUEHVL/AMEMBASSY VILNIUS PRIORITY 1047
RUEHTL/AMEMBASSY TALLINN PRIORITY 1086
RUFHRSK/AMEMBASSY STOCKHOLM PRIORITY 0408
RUFHFR/AMEMBASSY PARIS PRIORITY 0197
RUFHOS/AMEMBASSY OSLO PRIORITY 0151
RUFHNA/USMISSION USNATO PRIORITY 0092
RUFHNU/AMCONSUL MUNICH PRIORITY 0182
RUEHMO/AMEMBASSY MOSCOW PRIORITY 0652
RUEHRSK/AMEMBASSY MINSK PRIORITY 0159
RUFHLD/AMEMBASSY LONDON PRIORITY 0160
RUEHKV/AMEMBASSY KIEV PRIORITY 0174
RUFHNSK/AMEMBASSY HELSINKI PRIORITY 0559
RUFHCP/AMEMBASSY COPENHAGEN PRIORITY 0190
RUFHOL/AMEMBASSY BONN PRIORITY 0450
RUFHMB/USMISSION USVIENNA PRIORITY 0187
RUEHWR/AMEMBASSY WARSAW PRIORITY 0208

<SUBJ>
LATVIA'S ELECTION: LATVIA ON THE THRESHOLD OF

<TEXT>
~~CONFIDENTIAL~~ SECTION 01 OF 05 RIGA 001285
NSC FOR WALKER, GATI, BURNS

DEPARTMENT FOR S/NIS, EUR/EEY, EUR/ISCA, EUR/EEA
TREASURY FOR OASIA/DBERG
USDOC FOR 4232/IEP/EUR/OEESA/EE/JBURGESS AND PGREEN
MUNICH FOR RFE
STOCKHOLM FOR POL, DAO, FAS AND FCS
USVIENNA FOR USDEL CSCE
E.O. 12356: DECL: OADR
TAGS: PGOV, PHUM, ECON, EFIN, EINV, LG
SUBJECT: LATVIA'S ELECTION: LATVIA ON THE THRESHOLD OF
... WHAT?

1. ~~CONFIDENTIAL~~ -- ENTIRE TEXT.
SUMMARY

2. ON JUNE 5-6, LATVIA WILL HOLD ITS FIRST FREE POST-SOVIET ELECTIONS. THESE ELECTIONS WILL MARK A TURNING POINT: FROM A TRANSITIONAL, SEMI-SOVIET ERA TO A TRULY POST-SOVIET ONE. FOR THE PAST YEAR, THE COUNTRY HAS GONE ON POLITICAL HOLD AWAITING THESE ELECTIONS. THUS, PERHAPS THE MOST IMPORTANT THING ABOUT THEM WILL BE THAT THEY STRIP AWAY THE MAJOR ARGUMENT FOR DELAYING ACTION ON CITIZENSHIP AND OTHER IMPORTANT QUESTIONS. IT ALSO MAY CHANGE PARLIAMENT'S BASIC DYNAMIC AS PARLIAMENT SHIFTS FROM A COLLECTION OF ANTI-GOVERNMENT INDEPENDENTS TO ORGANIZED, COMPETING BLOCS OF DEPUTIES.

3. POLITICIANS RECOGNIZE THE ELECTORATE WANTS ACTION, PARTICULARLY ON REVITALIZING THE ECONOMY; BUT THAT WILL REQUIRE PLENTY OF TOUGH LEGISLATIVE WORK. LATVIA'S PARLIAMENT COULD BEACH ITSELF ON THE SHOALS OF FACTIONAL FIGHTING. THE NEW GOVERNMENT WILL ALMOST CERTAINLY BE A COALITION, PERHAPS AN UNSTABLE ONE.

4. WHAT CAN WE REASONABLY EXPECT OF A NEW LATVIAN GOVERNMENT? WE SEE SIX BASIC BENCHMARKS: THREE POLITICAL, THREE ECONOMIC. ON THE POLITICAL SIDE, LATVIA MUST PASS A NATURALIZATION LAW. IF ONE IS NOT PASSED BY THE END OF 1993, IT WILL BE A WARNING SIGN THAT GRIDLOCK STILL PREVAILS ON KEY ISSUES. LATVIA MUST ALSO SET UP A PERMANENT RESIDENCY LAW WITH REGULATIONS TO ENSURE IT IS IMPLEMENTED FAIRLY. MORE BROADLY, THE GOVERNMENT MUST ASSURE ETHNIC RUSSIANS REASONABLE OPPORTUNITIES TO INTEGRATE INTO AND PARTICIPATE IN THE POLITICAL AND ECONOMIC LIFE OF THE COUNTRY. ONE EARLY STEP COULD BE DEFINING AND EXPLAINING TO THE WHOLE POPULATION THE EXTENSIVE HUMAN RIGHTS ALREADY GRANTED TO ALL WHO LIVE IN LATVIA.

5. ON THE ECONOMIC SIDE, THE GOVERNMENT AND PARLIAMENT MUST CONTINUE THE BANK OF LATVIA'S FUNDAMENTALLY SOUND MACROECONOMIC POLICIES, WHILE PASSING LEGISLATION THAT WILL FACILITATE RESTRUCTURING ON THE MICRO LEVEL. THUS, THE MOST CRITICAL BENCHMARK WOULD BE FOR THE NEW SAEIMA TO ESCHEW ANY THOUGHT OF TAMPERING WITH THE BANK OF LATVIA. A SECOND STANDARD WILL BE ITS WILLINGNESS TO SWALLOW FAIRLY BITTER MEDICINE TO KEEP THE GOVERNMENT'S BUDGETARY HOUSE IN ORDER. A THIRD ECONOMIC BENCHMARK WILL BE GETTING DOWN TO THE HARD,

NUTS-AND-BOLTS WORK OF CREATING AN INFRASTRUCTURE CONDUCTIVE TO PRIVATE SECTOR EXPANSION. THIS IS A BIG JOB, AND INCLUDES, E.G., GRANTING TRANSFERABLE LEGAL TITLE TO PROPERTY.

6. THERE IS A LIMIT TO WHAT WE CAN EXPECT OF ANY NEW GOVERNMENT. THE DEMONSTRATED ABILITY OF THOSE HERE WHO OPPOSE AN INDEPENDENT LATVIA TO USE ALARMIST, OFTEN TENDENTIOUS REPORTS TO SPARK CONCERN IN RUSSIA ABOUT EVENTS IN LATVIA LIMITS RIGA'S ABILITY TO BUILD STABLE, FRIENDLY RELATIONS WITH MOSCOW. SIMILARLY, REBUILDING THE MARKET TO THE EAST MUST AWAIT RUSSIA'S ECONOMIC REFORM. WE ALSO SEE LITTLE PROSPECT FOR A QUICK FIX IN LATVIA'S BATTLE WITH ORGANIZED CRIME AND CORRUPTION.

END SUMMARY.

GETTING DOWN TO WORK

~~C O N F I D E N T I A L~~ SECTION 02 OF 05 RIGA 001285

NSC FOR WALKER, GATI, BURNS

DEPARTMENT FOR S/NIS, EUR/EEY, EUR/ISCA, EUR/EEA

TREASURY FOR OASIA/DBERG

USDOC FOR 4232/IEP/EUR/OEESA/EE/JBURGESS AND PGREEN

MUNICH FOR RFE

STOCKHOLM FOR POL, DAO, FAS AND FCS

USVIENNA FOR USDEL CSCE

E.O. 12356: DECL: OADR

TAGS: PGOV, PHUM, ECON, EFIN, EINV, LG

SUBJECT: LATVIA'S ELECTION: LATVIA ON THE THRESHOLD OF ... WHAT?

7. ON JUNE 5-6, LATVIA WILL HOLD ITS FIRST POST-SOVIET ELECTIONS, ITS FIRST FREE ELECTIONS SINCE 1930. THE AVERAGE LATVIAN IS NOT CONSUMED BY ELECTION FEVER. MANY DO NOT SEE ELECTIONS AS PARTICULARLY AFFECTING THEIR LIVES; THE NUMBER OF "UNDECIDEDS" REMAINS LARGE. THE CAMPAIGN HAS SEEN SOME BITTER CHARGES, PARTICULARLY BY THE LNNK, AND MORE ARE EXPECTED AS WE HEAD INTO THE FINAL STRETCH. NEVERTHELESS, THE CAMPAIGN HAS BEEN REMARKABLY CIVIL. IT IS ALSO A MEASURE OF THE LATVIA'S PEACEFUL ETHNIC RELATIONS THAT MONTHS OF CAMPAIGNING ALSO HAVE NOT WITNESSED ANY ETHNIC INCIDENTS. THIS RATHER PLACID EXTERIOR MASKS THE FACT, THOUGH, THAT THESE ELECTIONS MARK A FUNDAMENTAL TURNING POINT: THE POLITICAL END OF A TRANSITIONAL, SEMI-SOVIET ERA AND THE START OF A POST-SOVIET ONE.

8. FOR THE PAST YEAR, LATVIA'S SHIP OF STATE HAS BEEN POLITICALLY ADRIFT. NATIONALISTS WON THE ARGUMENT THAT LATVIA'S CURRENT GOVERNMENT, ELECTED BEFORE INDEPENDENCE, LACKED THE AUTHORITY TO TACKLE MAJOR QUESTIONS. AS A RESULT, THE COUNTRY HAS INCREASINGLY GONE ON POLITICAL HOLD AWAITING THESE ELECTIONS AND A NEW GOVERNMENT ELECTED BY LATVIAN CITIZENS UNDER LATVIAN LAW. BY CONTRAST, THE NEED FOR ECONOMIC REFORM IS SO OBVIOUS THAT THE CURRENT GOVERNMENT DID MOVE FORWARD WITH IT, AND HAS DONE MUCH. THE CENTRAL TENDENCY OF MOST PARTIES IS TO CONTINUE REFORM; BUT A

LOT OF STRUCTURAL REFORM LEGISLATION WAS PUT OFF FOR THE NEW PARLIAMENT, THE "SAEIMA."

9. THUS, PERHAPS THE MOST IMPORTANT THING ABOUT THIS ELECTION WILL BE THAT IT STRIPS AWAY THE MAJOR POLITICAL ARGUMENT FOR DELAYING ACTION ON CITIZENSHIP AND OTHER POLITICAL QUESTIONS. IT ALSO MAY CHANGE PARLIAMENT'S BASIC DYNAMIC. DEPUTIES HAVE LONG SEEN THAT THIS ELECTION WOULD REVOLVE AROUND NEW, LATVIAN PARTIES RATHER THAN THE COMMUNIST PARTY OR THE UMBRELLA POPULAR FRONT THAT SPONSORED THEM IN 1990. THUS, MOST DEPUTIES WERE ABLE TO BE INDEPENDENT "FLOATERS." PARTY DISCIPLINE WAS NON-EXISTENT; THE GOVERNMENT HAD NO RELIABLE MAJORITY FOR ANY BILL. COMPOUNDING THE PROBLEM WAS: (1) NO DEPUTY WANTED TO SIGN UP AS A GOVERNMENT SUPPORTER SINCE EVERYONE EXPECTED THAT ECONOMIC COLLAPSE AND THE CURRENT GOVERNMENT'S PRE-INDEPENDENCE LEGACY MEANT IT WAS SURE TO DISAPPEAR AFTER THESE ELECTIONS AND (2) BUILDING A MAJORITY COALITION WOULD HAVE MEANT ACTIVE COOPERATION WITH OUTGOING COMMUNIST MP'S, POLITICAL SUICIDE FOR ANYONE HOPING FOR A POLITICAL FUTURE AFTER THE ELECTIONS.

10. THE EXPENSE OF CAMPAIGNING AND LATVIA'S PARTY LIST ELECTION SYSTEM MEAN THE NEW SAEIMA WILL BE BUILT FROM POLITICIANS WHO OWE THEIR POLITICAL FUTURES TO THEIR PARTIES (AND NEW ELECTIONS ARE ONLY TWO YEARS AWAY). STRONG, EUROPEAN-STYLE PARTY DISCIPLINE IS EXPECTED TO RULE. THE BLOCS WILL ARGUE, BUT AT LEAST LATVIA'S NEW PARLIAMENT WILL HAVE DEFINED, DISCIPLINED BLOCS. IN OTHER WORDS, LATVIA WILL GET A MORE OR LESS NORMAL POLITICAL LANDSCAPE WITH ESTABLISHED PARTIES DUKEING IT OUT.

11. OF COURSE, BLOCS COULD FRAGMENT. LATVIA'S WAY -- THE FAVORITE TO LEAD A NEW COALITION GOVERNMENT -- IS ITSELF A BROAD COALITION THAT MAY SPLIT. BUT ITS MEMBERS WOULD SOON REGROUP INTO A NEW OR EXISTING POLITICAL BLOC. UNLIKE THE REMNANTS OF THE FORMER CONSERVATIVE "SATVERSME" BLOC IN THE CURRENT PARLIAMENT, THEY WOULD NOT BECOME FLOATING

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DEPARTMENT FOR S/NIS, EUR/EEY, EUR/ISCA, EUR/EEA

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USDOC FOR 4232/IEP/EUR/OEESA/EE/JBURGESS AND PGREEN

MUNICH FOR RFE

STOCKHOLM FOR POL, DAO, FAS AND FCS

USVIENNA FOR USDEL CSCE

E.O. 12356: DECL: OADR

TAGS: PGOV, PHUM, ECON, EFIN, EINV, LG

SUBJECT: LATVIA'S ELECTION: LATVIA ON THE THRESHOLD OF ... WHAT?

INDEPENDENTS.

WHAT'S ON THE VOTER'S MIND?

12. POLITICIANS RECOGNIZE THE ELECTORATE WANTS ACTION,

PARTICULARLY ON REVITALIZING THE ECONOMY. IN A MAY 4-10 POLL OF 1000 VOTERS, ABOUT 40 PERCENT OF THEM LISTED ECONOMIC AND SOCIAL PROTECTION ISSUES (SUCH AS UNEMPLOYMENT AND THE MINIMUM WAGE) AS THE COUNTRY'S TOP PRIORITY WITH ANOTHER 16 PERCENT NAMING THE DEVELOPMENT OF AGRICULTURE.

13. OTHER ISSUES FINISHED FURTHER DOWN ON VOTERS' LIST OF PRIORITIES FOR THE GOVERNMENT, SUCH AS RUSSIAN TROOP WITHDRAWAL (ABOUT 8 PERCENT), PASSING A CITIZENSHIP BILL (6 PERCENT) AND CRIME (4 PERCENT). THE POLITICALLY CONTROVERSIAL ISSUE HERE IS CITIZENSHIP AND THUS MAY BE THE TOUGHEST ONE FOR LATVIA TO ACT ON, DESPITE ITS CRITICAL IMPORTANCE.

14. IN ALL THIS, LATVIA'S PARLIAMENT COULD STILL BEACH ITSELF ON THE SHOALS OF FACTIONAL FIGHTING. NO PARTY IS EXPECTED TO TAKE A MAJORITY OF SEATS. THUS, THE NEW GOVERNMENT WILL ALMOST CERTAINLY BE A COALITION, PERHAPS AN UNSTABLE ONE. THREE PARTIES LIKELY TO HAVE A MAJOR ROLE IN THE NEW PARLIAMENT -- LATVIA'S WAY, THE LNNK, AND JURKANS'S "CONCORD FOR LATVIA" -- ARE PROBABLY INCAPABLE OF BUILDING A COALITION WITH EACH OTHER; EACH HAS SHARPLY DIFFERENT VIEWS ON WHERE TO HEAD THE COUNTRY (LET ALONE THE DIFFERING VIEWS WITHIN LATVIA'S WAY). THE NEW GOVERNMENT THUS MAY HANG ON SMALLER PARTIES.

BENCHMARKS FOR SUCCESS

15. THUS, WHAT CAN WE REASONABLY EXPECT OF A NEW LATVIAN GOVERNMENT/PARLIAMENT? WHAT ARE THE BENCHMARKS FOR JUDGING WHETHER LATVIA HAS INDEED BEGUN A NEW, MORE MATURE POLITICAL ERA? WE SEE SIX BASIC ONES: THREE POLITICAL, THREE ECONOMIC.

16. ON THE POLITICAL SIDE, THE DEFINING CRITERION IS PASSING A NATURALIZATION LAW. WE SUSPECT RIGHT-WING POLITICIANS WANT TO DELAY A BILL AS LONG AS POSSIBLE; THEY HOPE UNCERTAINTY WOULD ENCOURAGE RUSSIANS TO LEAVE AND, AFTER ALL, ETHNICALLY LATVIAN VOTERS ARE MORE LIKELY TO SUPPORT RIGHT-WING PARTIES. BUT THE DELAY HAS BECOME SO OBVIOUS THAT EVEN NATIONALIST LNNK POLITICIANS HAVE AGREED PARLIAMENT MUST PASS A BILL EARLY ON (BY WHICH THEY MEAN THE FALL/EARLY WINTER). IF SOME TYPE OF NATURALIZATION LAW IS NOT PASSED BY THE END OF 1993, IT WILL BE A WARNING SIGN THAT POLITICIANS ARE STILL UNABLE TO FORGE A CONSENSUS ON KEY ISSUES.

17. A COMPARABLE GOALPOST WILL BE SETTING UP A PERMANENT RESIDENCY LAW WITH REGULATIONS TO ENSURE IT IS IMPLEMENTED FAIRLY. PART OF THE AVERAGE RUSSIAN'S NERVOUSNESS HERE IS THAT THEIR RESIDENCY IS STILL BASED ON GOVERNMENT SUFFERANCE RATHER THAN LAW. THAT NEEDS TO CHANGE.

18. MORE BROADLY, A CRITERION FOR THE NEW GOVERNMENT'S POLITICAL MATURITY WILL BE HOW MUCH IT MOVES TO ASSURE ETHNIC RUSSIANS THAT THEY WILL HAVE REASONABLE OPPORTUNITIES TO INTEGRATE INTO AND PARTICIPATE IN THE

POLITICAL AND ECONOMIC LIFE OF THE COUNTRY. THIS IS
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NSC FOR WALKER, GATI, BURNS

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SUBJECT: LATVIA'S ELECTION: LATVIA ON THE THRESHOLD OF
... WHAT?

LESS DEFINABLE THAN A CITIZENSHIP BILL, BUT NO LESS
REAL. ONE EARLY STEP THE COUNTRY COULD TAKE, FOR
EXAMPLE, WOULD BE DEFINING AND EXPLAINING TO THE WHOLE
POPULATION THE EXTENSIVE HUMAN RIGHTS ALREADY GRANTED
TO ALL WHO LIVE IN LATVIA.

19. ON THE ECONOMIC SIDE, THE GOVERNMENT AND THE
SAEIMA WILL HAVE TO KEEP INTACT LATVIA'S SOUND
MACROECONOMIC POLICIES, WHILE PASSING LEGISLATION TO
FACILITATE RESTRUCTURING ON THE MICRO LEVEL. THE
MONETARY POLICIES PURSUED BY THE BANK OF LATVIA APPEAR
TO BE TAKING HOLD, REDUCING LATVIA'S INFLATION TO
LEVELS (0.3 PERCENT IN APRIL) THAT NOT ONLY RUSSIA BUT
ALSO SOME EAST EUROPEAN COUNTRIES HAVE YET TO ACHIEVE.
LATVIA'S CURRENCY, THE LAT, IS THE SOUNDEST IN ANY OF
THE COUNTRIES THAT EMERGED FROM THE FORMER SOVIET UNION
IN THE SENSE THAT IT HAS ACTUALLY APPRECIATED (BY ABOUT
TWENTY-FIVE PERCENT) AGAINST WESTERN CURRENCIES OVER
THE PAST NINE MONTHS IN A FREE FOREIGN EXCHANGE MARKET.
THUS, THE MOST CRITICAL BENCHMARK ON THE ECONOMIC SIDE
WOULD BE FOR THE SAEIMA TO ESCHEW ANY THOUGHT OF
TAMPERING WITH THE BANK OF LATVIA AND ITS PRESIDENT,
EINARS REPSE.

20. A SECOND STANDARD FOR MEASURING THE SAEIMA'S
ECONOMIC PERFORMANCE WILL ITS WILLINGNESS TO SWALLOW
FAIRLY BITTER MEDICINE TO KEEP THE GOVERNMENT'S
BUDGETARY HOUSE IN ORDER. AT PRESENT, THE GOVERNMENT
APPEARS TO BE KEEPING THE STATE'S DEBT-TO-GNP RATIO AT
THE 1.5 PERCENT RECOMMENDED BY THE IMF. THE OUTGOING
GOVERNMENT HAS PROPOSED A SIGNIFICANT INCREASE IN
OUTLAYS FOR PENSIONS, WHILE THE SUPREME COUNCIL HAS
PASSED THE ISSUE OF FUNDING THE INCREASE BY RAISING
TAXES TO THE SAEIMA. SOCIAL EXPENDITURES ARE ALSO
EXPECTED TO RISE, INCREASING THE PRESSURE ON THE SAEIMA
TO STRAY FROM ITS FISCAL COURSE.

21. A THIRD ECONOMIC BENCHMARK FOR JUDGING THE ECONOMIC
PERFORMANCE OF THE SAEIMA WILL BE THE DEGREE TO WHICH
IT GETS DOWN TO THE HARD, NUTS-AND-BOLTS WORK OF
CREATING AN INFRASTRUCTURE CONDUCIVE TO PRIVATE SECTOR
EXPANSION. THIS IS A BIG JOB, ENCOMPASSING REWRITING
THE COMMERCIAL CODE, BREAKING UP STATE MONOPOLIES,
SPEEDING UP THE PRIVATIZATION OF LARGE ENTERPRISES,

CREATING AND EMPOWERING WESTERN-STYLE ECONOMIC REGULATORY BODIES, AND MODERNIZING LATVIA'S TAX AND TARIFF STRUCTURE. WHILE STATE PROPERTY FROM PRIVATE FARMS TO COMMERCIAL BUILDINGS IS BEING RAPIDLY DENATIONALIZED AND CONTROL RETURNED TO FORMER OWNERS, THERE IS NO LAW GRANTING THEM TRANSFERABLE LEGAL TITLE OR ALLOWING THE STATE TO PASS TITLE ON PROPERTY FOR WHICH THERE IS NO CLAIMANT. ADOPTING SUCH A LAW WOULD NOT ONLY FACILITATE PRIVATE INVESTMENT, FOREIGN AS WELL AS DOMESTIC, BUT ALSO CREATE THE BASIS FOR A DOMESTIC CREDIT INDUSTRY BY ALLOWING THE POSSIBILITY OF COLLATERALIZING PROPERTY.
BEYOND RIGA'S REACH

22. THERE IS ALSO A LIMIT TO WHAT WE CAN EXPECT OF ANY NEW GOVERNMENT. LATVIA OCCASIONALLY MAKES ILL-CONSIDERED MOVES OR IS UNHELPFULLY SILENT ABOUT THE RIGHTS THAT RUSSIANS HAVE IN LATVIA. NEVERTHELESS, MOSCOW'S CONCERN ABOUT EVENTS IN LATVIA OFTEN SEEMS TO STEM FROM ALARMIST, OFTEN TENDENTIOUS, REPORTS FROM THOSE HERE WHO SEEK LATVIA'S REINTEGRATION INTO A REBUILT SOVIET UNION. THIS INTERNAL RUSSIAN DYNAMIC

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TAGS: PGOV, PHUM, ECON, EFIN, EINV, LG

SUBJECT: LATVIA'S ELECTION: LATVIA ON THE THRESHOLD OF ... WHAT?

LIMITS HOW MUCH ANY GOVERNMENT IN AN INDEPENDENT LATVIA CAN BUILD SOLID, FRIENDLY RELATIONS WITH MOSCOW.

23. SIMILARLY, THE COLLAPSE OF TRADE WITH RUSSIA IS LARGELY DUE TO RUSSIA'S INFLATION AND MONETARY PROBLEMS, RATHER THAN ANYTHING IN LATVIA'S CONTROL. LATVIA'S POLICIES CAN PROMOTE REDIRECTION OF TRADE AS PART OF A NEW ECONOMIC STRATEGY. REBUILDING THE RUSSIAN MARKET FOR AGRICULTURAL AND MANUFACTURED PRODUCTS, THOUGH, IS BEYOND ANY LATVIAN GOVERNMENT; IT MUST AWAIT RUSSIA'S ECONOMIC REFORM.

24. WE ALSO SEE LITTLE PROSPECT FOR A NEAR-TERM VICTORY OVER ORGANIZED CRIME AND CORRUPTION. LATVIA NEEDS UNFLINCHING, HONEST PROSECUTORS AND TRAINED, EFFECTIVE POLICE CAPABLE OF GOING AFTER MAFIA CHIEFTAINS BEFORE THEY BECOME MAJOR POWERS. IT WILL TAKE TIME AND RESOURCES TO DEVELOP SUCH PROSECUTORS AND TO REFORM THE SOVIET-RETREAD POLICE. IT WILL ALSO REQUIRE PARLIAMENTARY SUPPORT ACROSS THE POLITICAL SPECTRUM.

CONCLUSION

26. LATVIA IS NOW POISED TO HOLD ITS FIRST FREE
ELECTIONS IN OVER 60 YEARS. MANY PITFALLS LIE AHEAD;
BUT JUNE 5-6 WILL MARK A DEFINITE TURNING POINT IN
LATVIA'S DRIVE TO ABANDON ITS COMMUNIST PAST. THE
CRITERIA WE'VE NAMED ARE TOUGH, BUT UNAVOIDABLE, IF THE
COUNTRY IS TO REJOIN FULLY THE WESTERN COMMUNITY OF
DEMOCRATIC, FREE-MARKET STATES. WE'LL BE WATCHING
LATVIA'S PROGRESS. STAY TUNED.

SILINS

BT

#1285

NNNN

<SECT>

SECTION: 01 OF 05

<SSN>

1285

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930528083055 M0413224

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SECTION: 02 OF 05

<SSN>

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SECTION: 04 OF 05

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SECTION: 05 OF 05

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WASHFAX RECEIPT
DEPARTMENT OF STATE**B**

S/S #

C

'93 APR 31 P2:55

MESSAGE NO. **097859** CLASSIFICATION ~~CONFIDENTIAL~~ No. Pages **4**FROM: ROSS WILSON S/S 647-5302 7224
(Officer name) (Office symbol) (Extension) (Room number)MESSAGE DESCRIPTION CABLE TO MOSCOW RE CANCELLATION OF 4/26-28 TALKS
BETWEEN LATVIA AND RUSSIA: DEMARCHE ON RESCHEDULING
MEETINGS

<u>TO: (Agency)</u>	<u>DELIVER TO:</u>	<u>Extension</u>	<u>Room No.</u>
<u>NSCS</u>	<u>NANCY SODERBERG</u>	<u>456-6534</u>	<u>WH SITRM</u>
	<u>WILL ITON</u>		
	<u>KRISTIE KENNEY</u>		
	<u>EXECUTIVE SECRETARIAT</u>		
	<u>Gatti</u>		
	<u>Burns</u>		

FOR: CLEARANCE ☒ INFORMATION ☐ PER REQUEST ☐ COMMENT ☐REMARKS: PLEASE CLEAR BY: 5/3.UNCLASSIFIED UPON REMOVAL
OF CLASSIFIED ATTACHMENTSInitials: VL Date: 6/13/20232016-0314-1A-2S/S Officer: *RW*

ROSS WILSON



CROSSHATCH

RETURN TIME-STAMPED COVERSHEET TO S/S.

U.S. DEPARTMENT OF STATE
OUTGOING TELEGRAM

INITIAL HERE

APPROV *JB* DRAFT *JB*
CLEAR 1 *JB* 2 *JB*
3 *JB* 4 _____
5 _____ 6 *JB*
7 _____ 8 _____

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PER E.O. 13526

2016-0314-M-2 (3,48)

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EUR/ISCA:JBFORT:JXF
04/27/93 647-6735 SESOVRR 2350
S/NIS:STALBOTT

EUR/ISCA:LNAPPER
EUR/EE:WANDRUSZSZYN
S/S-0

S/NIS:RKAUZLARICH
S/S:
EUR:RJOHNSON
NSC:

Labov

IMMEDIATE MOSCOW

IMMEDIATE RIGA, TALLINN IMMEDIATE, VILNIUS IMMEDIATE, USNATO
IMMEDIATE, USVIENNA IMMEDIATE, AMCONSUL ST. PETERSBURG PRIORITY, KIEV
PRIORITY, MINSK PRIORITY

USVIENNA FOR USDEL CSCE

E.O. 12356: DECL: OADR

TAGS: PREL, MARR, PHUM, LH, LG, EN, RS

SUBJECT: CANCELLATION OF 4/26-28 TALKS BETWEEN LATVIA AND
RUSSIA: DEMARCHE ON RESCHEDULING MEETINGS

REF: (A)FORT-MANDEL TELCON, 4/27/93 (B)MOSCOW 12492

1. ~~CONFIDENTIAL~~ - ENTIRE TEXT; THIS IS AN ACTION MESSAGE.
SEE PARA 5.

BACKGROUND

2. ON APRIL 23 RUSSIAN AMBASSADOR LUKIN CALLED ON
AMBASSADOR-AT-LARGE TALBOTT TO SEEK U.S. INTERVENTION IN
DISSUADING THE LATVIAN GOVERNMENT FROM PURSUING DRAFT
PARLIAMENTARY LEGISLATION CHANGING THE RESIDENT STATUS OF
RUSSIANS CONNECTED TO THE RUSSIAN FORCES STILL IN LATVIA
{SEPTEL}. ALTHOUGH AMBASSADOR LUKIN CRITICIZED THE TIMING
- ON THE EVE OF THE REFERENDUM - AS WELL AS THE CONTENT OF
THE PROPOSED LEGISLATION, HE DID NOT INDICATE THAT THE NEXT
ROUND OF BILATERAL TALKS BETWEEN RUSSIA AND LATVIA,
SCHEDULED FOR 4/26-28, WOULD OR SHOULD BE CANCELLED. IN

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RESPONSE TO AMBASSADOR TALBOTT'S REQUEST FOR MORE DETAILS ON THE LATVIAN DRAFT LAW, LUKIN ACKNOWLEDGED THAT THE UPCOMING TALKS WOULD OFFER THE CHANCE FOR DISCUSSION AND CLARIFICATION BETWEEN THE PARTIES AS TO LATVIA'S INTENTIONS.

3. AMBASSADOR TALBOTT INDICATED THAT WE ALSO WOULD DISCUSS FURTHER WITH LATVIAN AUTHORITIES THE STATUS AND SPECIFICS OF THE DRAFT LEGISLATION, MAKING CLEAR OUR UNDERSTANDING OF RUSSIAN CONCERNS AND OUR BELIEF THAT THE TWO COUNTRIES MUST TOGETHER ADDRESS AND RESOLVE THE QUESTION OF EQUITABLE MINORITY TREATMENT. AT THE SAME TIME, AMBASSADOR TALBOTT REITERATED THAT U.S. COMMITMENT TO FULL, PROMPT WITHDRAWAL OF RUSSIAN FORCES IS NOT CONDITIONED UPON OTHER CONSIDERATIONS, HOWEVER LEGITIMATE ON THEIR OWN MERITS. GIVEN THE THE LATVIAN PARLIAMENT'S CONSIDERATION OF LEGISLATION ON 4/28, EUR PDAS JOHNSON CALLED THE LATVIAN AMBASSADOR TO WASHINGTON ON 4/27 TO CONVEY U.S. VIEWS THAT THE PROPOSED LATVIAN LEGISLATION WOULD BE COUNTERPRODUCTIVE TO ACHIEVING TROOP WITHDRAWAL AGREEMENTS WITH RUSSIA. EMBASSY RIGA REPORTED VIA 4/28 TELCON THAT A VERSION OF THE RESOLUTION DID PASS, BUT THAT IT IS UNCLEAR WHETHER OR NOT IT IS LEGALLY BINDING. RIGA WILL REPORT MORE DETAILS OF THE RESOLUTION AS SOON AS AVAILABLE. DEPARTMENT WILL THEN ASK THAT EMBASSY RIGA AGAIN CONVEY OUR CONCERN TO THE LATVIAN GOVERNMENT THAT SUCH MEASURES ARE NOT CONDUCIVE TO GOOD RELATIONS WITH RUSSIA.

CANCELLATION OF BILATERAL TALKS

4. MEDIA REPORTS AND WORD FROM RIGA INDICATED THAT THE GOR NEGOTIATORS HAVE CANCELLED THE 4/26-28 ROUND OF TALKS, WITH RUSSIAN DELEGATION HEAD ZOTOV QUOTED BY "TASS" AS SAYING THAT IT WOULD BE "POINTLESS" TO MEET, SINCE THE ACTIVITIES OF THE LATVIAN PARLIAMENT DOOM THE TALKS TO FAILURE. THE REPORT CONCLUDES THAT TERMS FOR A NEW MEETING WILL BE SETTLED AFTER STUDYING THE RESULTS OF POSSIBLE CONSEQUENCES THE RESOLUTION MIGHT ENTAIL. REFTELCON AND REFTEL ALSO RELAYED A SIMILAR REACTION FROM MFA OFFICIAL FOKIN WHO ANTICIPATED MASSIVE HUMAN RIGHTS VIOLATIONS WITH DEPORTATION OF THOUSANDS OF RUSSIANS FROM LATVIA.

RECOMMENDATION THAT GOR RECONSIDER

5. DEPARTMENT BELIEVES IT ESSENTIAL THAT, IN PARALLEL WITH THE DEMARCHE TO THE LATVIANS, EMBASSY REGISTER WITH GOR OFFICIALS, AS SOON AS POSSIBLE AND AT APPROPRIATELY SENIOR

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LEVELS, OUR CONVICTION THAT TALKS ON RUSSIAN FORCE WITHDRAWALS AND RELATED BILATERAL AGREEMENTS MUST NOT FALL VICTIM TO PARTISAN POLITICS, WHETHER IN LATVIA OR RUSSIA. NOTWITHSTANDING THE YELTSIN SUSPENSION DECREE OF LAST FALL, WITHDRAWALS AND TALKS HAVE CONTINUED; THEIR BREAKDOWN, DUE TO LINKAGE WITH PARALLEL ISSUES, COULD ONLY BE TO RUSSIA'S DETRIMENT, ESPECIALLY AS THE DATE FOR CERTIFICATION TO CONGRESS OF PROGRESS ON WITHDRAWALS NEARS. IN MAKING THIS DEMARCHE, EMBASSY MAY DRAW UPON THE FOLLOWING POINTS, AS WELL AS THE BACKGROUND ABOVE:

-- IN AN APRIL 23 MEETING WITH AMBASSADOR TALBOTT, AMBASSADOR LUKIN EXPRESSED RUSSIA'S CONCERN OVER THE DRAFT LATVIAN RESIDENCY LAW AND SOUGHT U.S. HELP IN CONVINCING THE LATVIAN GOVERNMENT NOT TO IMPLEMENT SUCH LEGISLATION;

-- AS A RESULT OF THAT REQUEST AND BECAUSE WE SHARE YOUR BELIEF IN EQUITABLE TREATMENT FOR ETHNIC MINORITY COMMUNITIES, WHEREVER THEY MAY LIVE, WE HAVE APPROACHED THE LATVIAN GOVERNMENT TO CLARIFY THE STATUS AND INTENT OF THE LEGISLATION;

-- IN RAISING THIS MATTER WITH LATVIA, WE ALSO REITERATED OUR PREVIOUSLY-EXPRESSED CONCERNS THAT YOUR TWO COUNTRIES MUST COOPERATE IN ENSURING FAIR TREATMENT FOR ALL THE RUSSIAN COMMUNITY PRESENT IN LATVIA. WE EXPRESSED THE VIEW THAT THE LEGISLATION WOULD NOT APPEAR TO RESPOND TO THAT SPIRIT OF COOPERATION AND COULD HAMPER FURTHER CONSTRUCTIVE DIALOGUE WITH RUSSIA;

-- THE U.S. HAS CONSISTENTLY ESPOUSED THE APPLICATION OF CSCE PRINCIPLES AND THE SEARCH FOR PRACTICAL SOLUTIONS TO POLITICAL AND SOCIAL ISSUES ARISING FROM BALTIC INDEPENDENCE. WE URGE BOTH RUSSIA AND THE BALTIC GOVERNMENTS TO WORK FROM THAT BASIS, IN YOUR INDIVIDUAL INTERESTS AND TOWARD GREATER REGIONAL STABILITY;

-- IN KEEPING WITH THOSE CONCEPTS, YET SEPARATE FROM THE LONG-TERM SOCIAL ISSUES, WE AGAIN URGE RUSSIA TO HONOR ITS POLITICAL COMMITMENT TO COMPLETE ARRANGEMENTS FOR WITHDRAWAL OF ALL FORCES FROM THE BALTICS AS RAPIDLY AS POSSIBLE;

THIS HAS AN IMMEDIATE, CONCRETE IMPACT IN THAT A CONSIDERABLE PORTION OF OUR CURRENT ASSISTANCE ALLOCATION IS LEGALLY BOUND TO TROOP WITHDRAWAL;

-- WE WOULD URGE THAT RUSSIA UNDERTAKE, AS SOON AS

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POSSIBLE, TO RESCHEDULE YOUR BILATERAL TALKS WITH LATVIA; WE HAVE MADE A SIMILAR APPEAL TO THE LATVIANS, STRESSING THAT THESE MEETINGS MUST OCCUR IN AN AMBIENCE OF MUTUAL CONFIDENCE AND RESPECT;

-- WHILE WE DO NOT BELIEVE THAT THE QUESTION OF TROOP WITHDRAWAL SHOULD BE CONDITIONED ON OTHER ISSUES, SUCH AS THE TREATMENT OF ETHNIC RUSSIANS IN THE BALTICS, WE WILL CONTINUE, AS WE HAVE PREVIOUSLY DONE, TO TAKE TO THE LATVIANS - OR OTHERS - ANY GENUINE CONCERNS WHICH RUSSIA MAY HAVE ON TREATMENT OF RUSSIANS ABROAD;

WE WILL SUPPORT YOUR RAISING SUCH CONCERNS IN A RESPONSIBLE MANNER IN INTERNATIONAL FORA AS WELL; IN THAT CONTEXT, WE WOULD ENCOURAGE YOU NOT TO RESORT TO INACCURATE AND INFLAMMATORY CHARACTERIZATIONS OF THE POLICIES OF THE BALTIC STATES, SUCH AS "ETHNIC CLEANSING;" THAT WILL ONLY UNDERMINE YOUR CREDIBILITY;

-- WE ALL ARE FAMILIAR WITH THE COMPLEXITIES OF PARLIAMENTARY POLITICS; AT THIS JUNCTURE, WE HAVE ASKED THE LATVIAN GOVERNMENT TO CONSIDER CAREFULLY THE IMPLICATIONS OF THE LEGISLATION ON RESIDENCY. HOWEVER, WE ALSO WOULD ASK YOU TO RETURN TO THE BARGAINING TABLE WHERE CONSTRUCTIVE EFFORTS AND PROGRESS MAY WELL ALLEVIATE SOME OF THE INTERNAL POLITICAL PRESSURES IN LATVIA.

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Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003. cable	Re: [Latvian Foreign Policy] (3 pages)	05/18/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Russia/Ukraine/Eurasian Affairs (Gati, Toby)
OA/Box Number: 68

FOLDER TITLE:

Latvia

2011-1037-F
ke2204

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
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- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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NSC/RMO PROFILE

RECORD ID: 9302247
RECEIVED: 07 APR 93 18

TO: LAKE

FROM: SANNER
GATI

KEYWORDS: LATVIA

DECLASSIFIED
E.O. 13526
White House Guidelines, September 11, 2006
By YDE NARA, Date 09/30/2013
2011-1037-F

DOC DATE: 07 APR 93
SOURCE REF:

PERSONS:

SUBJECT: MTG W/ LATVIAN FORN MIN 8 APR

ACTION: NOTED BY LAKE

DUE DATE: 10 APR 93 STATUS: C

STAFF OFFICER: SANNER

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

GATI

NSC CHRON

SANNER

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSTAS

CLOSED BY: NSTAS

DOC 1 OF 1

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2247

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

Natl Sec Advisor
has seen

April 7, 1993

INFORMATION

MEMORANDUM FOR ANTHONY LAKE

THROUGH: TOBY GATI *TG*

FROM: BETH SANNER *BS*

SUBJECT: Your Meeting with Latvian Foreign Minister
Andrejevs

Latvian Foreign Minister Andrejevs is primarily interested in the results of the Vancouver summit and specifically whether the President raised the issue of the withdrawal of Russian troops from the Baltics. More generally, Andrejev is seeking assurances that U.S. support for Latvia is as strong as ever, and that U.S. support for Russia will not come at Latvia's expense.

Russian Troop Withdrawals and Human Rights

A number of Baltic leaders have expressed concern and, in the case of Estonian Prime Minister Meri, criticism, over the fact that the President did not answer a question during the Vancouver press conference regarding Russian troop withdrawals from the Baltics. The question, posed in two-parts, was about the submarine incident and troop withdrawals; the President did not answer the second part. Andrejev will be seeking assurances that we raised the issue privately and that we will continue to press the Russians for a full and expeditious withdrawal of all troops.

You can tell him, of course, that we did raise the troop withdrawal issue with the Russians at Vancouver and at the Christopher-Kozyrev meeting in Geneva in late February. On both occasions we have told them that we support a complete withdrawal of Russian troops as soon as possible.

The Link to Human Rights

During the press conference President Yeltsin singled out Latvia and Estonia for human rights abuses toward ethnic Russians and linked human rights performance to the schedule of troop withdrawals. Defense Minister Grachev stated publicly twice last week that Russia would suspend troop withdrawals. We believe these statements were for Russia's domestic consumption. There is no sign that withdrawals have stopped.

DECLASSIFIED

PER E.O. 13526

2016-0314-m-2 (3.49)

6/20/2023 *VR*

~~SECRET~~

Declassify on: OADR

Despite previous similar statements and Yeltsin's own decree in October suspending withdrawals, troop withdrawals have continued apace. Current troop levels are estimated at about 20,000, down from 50,000 at the beginning of 1992. Nonetheless, troop withdrawals from Latvia have been much more complicated than from Estonia or Lithuania, because of the large number of Slavs in Latvia (nearly 50 percent of the population), the presence of 50,000 retired Soviet officers who have chosen to retire in Latvia, and the headquarters of the Northwest Group of Forces in Riga--which is to be removed this month.

Kozyrev presented a non-paper outlining human rights abuses in the Baltic states to Secretary Christopher in Geneva in February. The primary concerns centered on Latvia's language law and proposed citizenship law. The State Department has looked at each one of the points raised in Kozyrev's paper and determined that the laws in question are within the norms of international standards. UN and CSCE missions, as well as our own embassies, have found no pattern of human rights violations in Latvia or Estonia. Nonetheless, after five decades of forced Russian presence, there are serious political problems of assimilation on both sides.

Andrejev, an ethnic Russian, will be anxious to explain Latvia's approach to the sizeable Russian population in Latvia (about one-third of the population) and to determine if the U.S. buys onto Russia's claims of human rights abuses.

We consider this a political problem and you should encourage the Latvians to address it on an urgent basis (and not put it off until after the elections in June).

- You should encourage a reexamination of the current plan for a 16-year residency requirement for citizenship, which seems excessive.
- You may also want to stress the importance of the Latvian government maintaining its dialogue with the ethnic Russian community in Latvia, as well as Russian government officials.

Economic Reform and U.S. Assistance

Latvia has made progress in its economic reform program, under some difficult conditions. Nonetheless, more needs to be done, particularly in establishing the legal basis for implementing reform and privatizing state-run operations. You may want to ask Andrejev about plans for reform and encourage his government to work closely with the IMF and World Bank on reforms.

President Bush announced plans to open a Baltic Enterprise Fund, which would provide loans, equity investments and technical assistance to small and medium-sized private sector firms. AID's new team is reviewing the concept of enterprise funds, so we have

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not received approval to move forward with either the Baltic or Romanian enterprise funds. If Andrejev asks, you can say that we hope to move forward on this project soon.

Concurrence by: Nick Burns

Attachment

Tab I Biography

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004b. report	U.S. Government Report (1 page)	03/02/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Russia/Ukraine/Eurasian Affairs (Gati, Toby)
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