

FOIA MARKER

This is not a textual record. This is used as an administrative marker by the Clinton Presidential Library Staff.

Folder Title:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-month Review [4]

Staff Office-Individual:

Kosovo Office-Schulte, Gregory

Original OA/ID Number:

1708

Row:	Section:	Shelf:	Position:	Stack:
39	1	7	1	V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. cable	re: Guidance for PCG SFOR Six-Month Review Paper. (2 pages)	11/25/1998	P1/b(1)
002a. note	PC(INV)N(98)68G. Policy Coordination Group The Six-Month Review of SFOR. [NATO] (1 page)	11/23/1998	P1/b(1)
002b. paper	Annex to PCG(INV)N(98)68. The Six-Month Review of the SFOR: December 1998. [NATO] (6 pages)	11/23/1998	P1/b(1)
002c. list	Appendix 1 to Annex to PCG(INV)N(98)68. [NATO] (1 page)	11/23/1998	P1/b(1)
002d. cable	re: Bosnia: NAC Tasks PCG for Pol-Mil Guidance; SACEUR Briefs on Administrative Adjustments. (3 pages)	11/20/1998	P1/b(1)
003. cable	re: Bosnia / SFOR: PCG Six-month Review Paper. [NATO] (8 pages)	11/23/1998	P1/b(1)
004. draft	Paper. Discussion Paper on SFOR Six-Month Review. (3 pages)	10/23/1998	P1/b(1)
005. paper	Deciding on a Methodology for SFOR Force Drivers after the 1st SMR. (2 pages)	11/00/1998	P1/b(1)
006. email	White House Situation Room to Donald Bandler, Robert Bell, Joseph Bouchard et al. [Transmitting cable] Subject: Bosnia: NAC Tasks PCG for Pol-Mil Guidance. (5 pages)	11/20/1998	P1/b(1)
007. email	White House Situation Room to Donald Bandler, Robert Bell, Joseph Bouchard et al. [Transmitting cable] Subject: Bosnia: SFOR Six-Month Review, Core Issues, MND, SCMM, Border Police, Ministerials [NATO] (7 pages)	11/20/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
 National Security Council
 Kosovo Office (Schulte, Gregory)
 OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
008a. draft	MCM-188-98. SFOR Six Month Review (DEC 98). [NATO] (4 pages)	11/18/1998	P1/b(1)
008b. note	IWSWM-538-98. Lieutenant General Kandborg to All Military Representatives and Military Representatives of the Three Invited Nations. SFOR Six Month Review (Dec 98). [NATO] (2 pages)	11/17/1998	P1/b(1)
009a. note	1400.20 CJPS/CJPLA/98. General Stockmann to Director, International Military Staff. Subject: SHAPE Six Month Review (SMR). [NATO] (2 pages)	11/17/1998	P1/b(1)
009b. report	1400.20 CJPS/CJPLA/98. Six Month Review [NATO] (10 pages)	11/16/1998	P1/b(1)
009c. chart	Annex A to 1400.20 CJPS/CJPLA/98. Six Month Review [NATO] (1 page)	11/16/1998	P1/b(1)
009d. report	Annex B to 1400.20 CJPS/CJPLA/98. Assessment of Security in Bosnia Herzegovina [NATO] (4 pages)	11/16/1998	P1/b(1)
009e. report	Annex C to 1400.20 CJPS/CJPLA/98. Assessment of Civil Implementation Progress [NATO] (10 pages)	11/16/1998	P1/b(1)
009f. chart	Annex D to 1400.20 CJPS/CJPLA/98. Current Deployed Manoeuvre and Combat Support/Service Support Battalions. [NATO] (1 page)	11/16/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. cable	re: Guidance for PCG SFOR Six-Month Review Paper. (2 pages)	11/25/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Schulte, Gregory L.

From: WHSR
Sent: Friday, November 20, 1998 2:24 AM
To: Bandler, Donald K.; Bell, Robert G.; Bouchard, Joseph F.; Butler, Lawrence E.; Clarke, Richard A.; Davidson, Leslie K.; Dowling, John N. (Nick); Gordon, Philip H.; Hurley, C. Michael; McEldowney, Nancy E.; Sapiro, Miriam E.; Schulte, Gregory L.; Witkowsky, Anne A.
Subject: GUIDANCE FOR 11/20/98 NAC INITIAL DISCUSSION

CLASS: ~~CONFIDENTIAL~~
DTG: 200704Z NOV 98
MSGTO: RUEHNO/USMISSION USNATO IMMEDIATE 0000
ORIG: SECSTATE WASHDC
PREC: IMMEDIATE
SSN: 6254
TOR: 981120020241 M3566989

DECLASSIFIED E.O. 13526
Department of State Guidelines, November 6, 2015
By VR NARA, Date 5/7/2024

~~CONFIDENTIAL~~ STATE 216254

E.O. 12958: DECL: 11/19/08
TAGS: PREL, MARR, NATO, NAC, SR
SUBJECT: GUIDANCE FOR 11/20/98 NAC INITIAL DISCUSSION
OF SFOR SIX-MONTH REVIEW

REP: USNATO 3121

CLASSIFIED BY BARBRO OWENS KIRKPATRICK, DIRECTOR,
EUR/RPM, FOR REASONS 1.5 (B) AND (D).

1. (C) BELOW IS GUIDANCE FOR THE NOVEMBER 20, 1998, INITIAL NAC DISCUSSION OF THE SFOR SIX-MONTH REVIEW (SMR). WASHINGTON AGREES WITH SHAPE'S ASSESSMENT THAT NO MAJOR REDUCTIONS IN FORCE LEVELS CAN TAKE PLACE IMMEDIATELY. WHILE THERE HAS BEEN SIGNIFICANT IMPROVEMENT IN THE SITUATION ON THE GROUND IN BOSNIA AND HERZEGOVINA, RISK FACTORS AND GOALS FOR CIVILIAN IMPLEMENTATION REMAIN SUCH THAT A CONSIDERABLE SFOR PRESENCE IS STILL REQUIRED.

2. (C) WASHINGTON ALSO AGREES WITH SHAPE'S ASSESSMENT THAT OUR LONG-TERM GOALS IN BOSNIA AND HERZEGOVINA CAN

BE BETTER SERVED BY A DELIBERATE RESTRUCTURING OF SFOR BOTH TO IMPROVE ITS INTERNAL OPERATIONS AND TO RESPOND TO CHANGING SECURITY NEEDS AS DAYTON IMPLEMENTATION PROCEEDS. THE PUBLIC MESSAGE WE WISH TO CONVEY IS THAT THE FIRST SMR HAS STARTED A PROCESS OF SFOR RESTRUCTURING IN RESPONSE TO PROGRESS ON DAYTON IMPLEMENTATION, WHICH INITIALLY SHOULD INCLUDE ADMINISTRATIVE ADJUSTMENTS AND STREAMLINING, BUT IN THE FUTURE SHOULD INCLUDE MORE FUNDAMENTAL FORCE STRUCTURE CHANGES. SUCH CHANGES SHOULD NOT IMPACT SFOR'S ABILITY TO CARRY OUT ITS PRIMARY MISSION.

3. (C) SPECIFIC POINTS FOR THE INITIAL DISCUSSION OF THE SMR INCLUDE:

-- THE THREE AREAS OF CONCENTRATION IN THE ASSESSMENT PROCESS IDENTIFIED IN SG(98)1191 -- MILITARY STABILITY, PUBLIC SECURITY, AND THE RETURN OF REFUGEES -- ARE LEGITIMATE STARTING POINTS TO CONSIDER IN THE DEVELOPMENT OF PCG GUIDANCE TO NMAS TO STUDY FUTURE FORCE ADJUSTMENTS AS PART OF POSSIBLE SHIFTS IN SFOR'S CONCEPT OF OPERATIONS. AS PART OF THIS ANALYSIS, NMAS SHOULD ALSO CONSIDER THE POSSIBLE CONSEQUENCES OF THE

BRCKO DECISION, PERSONS INDICTED FOR WAR
CRIMES/SUPPORT TO ICTY, AND ILLEGAL INSTITUTIONS.
MISSION SHOULD ENSURE THAT THE DOOR IS LEFT OPEN FOR
FLEXIBILITY AS WE PROCEED THROUGH THE REVIEW PROCESS
IN THE MC AND THE PCG.

-- ACCORDINGLY, MISSION SHOULD PRESS FOR AMENDING
PROPOSED RECOMMENDATION 5(A) OF SG(98)1191 TO READ,
"THAT COUNCIL TASK THE PCG TO PREPARE COMPREHENSIVE
POL-NIL GUIDANCE FOR NMA'S TO DEVELOP PROPOSALS FOR
THE FUTURE OF SFOR, TAKING ACCOUNT OF THE PROGRESS
REPORTS BY BOTH THE NMAS AND THE HIGH REPRESENTATIVE."

-- MISSION SHOULD ALSO PRESS FOR DELETION OF THE
COUNCIL'S PROPOSED RECOMMENDATION 5(B). THIS
RECOMMENDATION HAS THE POTENTIAL TO INSTITUTIONALIZE A
CHANGE IN THE METHODOLOGY FOR DETERMINING THE PRIMARY
FORCE DRIVERS FOR SFOR, I.E., THE KEY MILITARY TASKS
ASSOCIATED WITH ANNEX LA OF THE GFAP. SUCH A DECISION
SHOULD BE MADE PART OF THE DISCUSSION IN THE PCG
REVIEW PROCESS.

--WASHINGTON AGREES WITH RECOMMENDATIONS 5(C) AND
5(D) .

-- WASHINGTON SUPPORTS STUDYING THE CONCEPT OF DRAWING
DOWN TWO NON-NATO MANEUVER BATTALIONS UPON PROVISION
OF THE SECOND MSU BATTALION. WHILE WE RECOGNIZE FULLY
THE RECRUITMENT AND OTHER TECHNICAL PROBLEMS
ASSOCIATED WITH THIS CONCEPT, IT REMAINS THE BEST
OPTION FOR ADDRESSING THE SECURITY GAP BETWEEN "HEAVY"
ARMED FORCES AND CIVILIAN POLICE THAT HAS EMERGED AS
DAYTON IMPLEMENTATION HAS PROGRESSED. MISSION SHOULD
PRESS FOR FOCUS ON THIS CONCEPT.

-- THE U.S. IS NOT/NOT OPPOSED IN PRINCIPLE TO
ADOPTING A MORE FLEXIBLE APPROACH TO MND BOUNDARIES.
THIS IS AN AREA, HOWEVER, THAT REQUIRES FURTHER
ASSESSMENT OF ITS CONSEQUENCES.

-- WASHINGTON IS ALSO PREPARED TO CONSIDER THE IDEA OF
THE SMR BEING USED TO LAUNCH A MORE IN-DEPTH REVIEW OF
SFOR PRIOR TO THE WASHINGTON SUMMIT. THIS REVIEW
COULD BE LAUNCHED BY THE NAC/O ON DECEMBER 17-18
TAKING INTO CONSIDERATION THE CONCLUSIONS FROM THE
FOREIGN MINISTERS MEETINGS ON DECEMBER 8-9, IN
ADDITION TO THE PIC MINISTERIAL ON DECEMBER 15-16.
THE GOAL OF THIS REVIEW WOULD BE TO ESTABLISH NEW WAYS
FOR SFOR TO ACCOMPLISH ITS BASIC MISSION AND PRINCIPAL
TASKS IN A CHANGING ENVIRONMENT, TAKING INTO ACCOUNT
PROGRESSIVE ACCOMPLISHMENT OF DAYTON GOALS.
ALBRIGHT

0

'98 NOV 23 10:17

WASHFAX RECEIPT
DEPARTMENT OF STATE

B

S/S # _____

8

NOV 23 10:17

MESSAGE NO. 00014085 CLASSIFICATION ~~CONFIDENTIAL~~ No. Pages 1+13

FROM

Officer name	Office Symbol	Extension	Room #
Peter Hinz	EUR/RPM/S	202/647-3405	6513

TO

Agency	Officer name	Extension	Room No.
NSC NSC	G. Schulte	456-9102	
	M. Hurley	456-9105	
JCS/J-5	R. Bonesteel, R.B. Peele, A. Macyko, G. Ballinger	614-9435	2D956
OSD/BTF	T. Whelan, J. Fraser, B. McConnell	697-1980	Site 12

MESSAGE DESCRIPTION

PCG Discussion Paper on SFOR Six-Month Review

FOR

CLEARANCE INFORMATION PER REQUEST COMMENT

REMARKS

For review prior to today's 1300 Bosnia meeting at NSC.

S/S Officer: _____

UNCLASSIFIED UPON REMOVAL
OF CLASSIFIED ATTACHMENTS
Initials: VR Date: 5/7/2024
2008-0554-F-3

Hinz, Peter S

From: Hinz, Peter S
Sent: Monday, November 23, 1998 9:41 AM
To: 'George Ballinger'; 'Andy Macyko'; 'Jim Fraser'; 'Jack Donovan'; 'RB Peele'; 'Ron Bonesteel'; 'Theresa Whelan'; Lekson, Michael; Bair, Andrew S.; Johnson, Lisa A.; Laidlaw, Philip G
Cc: Moon, Patrick S; Ryan, Timothy G; Bell, John W; Jones, John M.
Subject: FW: PCG98(68) SFOR SIX MONTH REVIEW

Importance: High

CLASSIFICATION: CONFIDENTIAL

Below, in text of e-mail and as MSWord attachment (at very end of message), is the PCG discussion document on the Six-Month Review (SMR) on which we will have to provide guidance to USNATO by COB on Tuesday, November 24. I am also circulating this by Washfax to be made available to participants in the NSC meeting on this subject today at 1:00.

Pete

*Peter Hinz
 EUR/RPM
 202/647-3405*

---Original Message---

From: Krug, William A.
Sent: Monday, November 23, 1998 1:31 PM
To: Hinz, Peter S; Ryan, Timothy G; Moon, Patrick S; Bruner, Ralph M
Subject: fwd: PCG98(68) SFOR SIX MONTH REVIEW

Comments By: William A. Krug@POL@USNATO_MISC
 Originally To: William A. Krug@POL@USNATO_MISC
 Originally From: Paul A. Tate@DOD@USNATO_MISC
 Original Date: 11/23/98 2:28 PM
 Comments:

DECLASSIFIED E.O. 13526
 Department of State Guidelines, November 6, 2015

By VZ NARA, Date 5/7/2024
2008-0994-f-3

Peter,

Here is the PCG paper.

Bill:

The following note has been sent to OSD-BTF with the PCG Doc attached. If you want to send it to Tim Ryan please do. Thanks - Paul

Guys:

As you know the NAC on Friday decided to task the PCG to prepare a comprehensive pol-mil guidance document for the NMAs to develop proposals for the future of SFOR in the next six months. The desire is to submit the PCG paper to the Dec 2 NAC for consideration and approval. The PCG is scheduled to convene at 1500 Wednesday, November 25 for its first session. This will allow the PCG to take into account the information that the CMC briefs in the morning NAC. He should provide updates to the SACEUR assessment based on discussions from the November 24 MC/CS.

As you review the attached PCG paper you will note that most of the considerations are based on the brief that General Clark presented to the Council last Friday. Para 11, on "other Factors", is identical to his briefing. You will also note in para 12 under Pol-Mil Guidance that no immediate reduction of force levels are considered; there is nothing new in the entire paragraph, and it seems that some type of military presence will probably be in B-H for a long time.

Para 13 and Para 15 (Conclusions) present the areas that SACEUR briefed Friday (Reported SEPTTEL) that could/would allow for administrative adjustments which would actually reduce the size of SFOR (NOTE this admin adjustment does not include any of the Infantry type units).

The aim/time schedule of this paper is to submit an NMA report to Foreign Ministers for notation, to the Defense Ministers on 17 December for endorsement and to take into account the conclusions and recommendations of the December 15-16 PIC in Madrid.

If you have any comments please provide NLT Wednesday morning, November 25.

Thanks - Paul

ORIGINAL: ENGLISH
 23rd November 1998

NOTICE
 PC(INV)N(98)68G

POLICY COORDINATION GROUP

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002a. note	PC(INV)N(98)68G. Policy Coordination Group The Six-Month Review of SFOR. [NATO] (1 page)	11/23/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F
vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002b. paper	Annex to PCG(INV)N(98)68. The Six-Month Review of the SFOR: December 1998. [NATO] (6 pages)	11/23/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002c. list	Appendix 1 to Annex to PCG(INV)N(98)68. [NATO] (1 page)	11/23/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F
vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002d. cable	re: Bosnia: NAC Tasks PCG for Pol-Mil Guidance; SACEUR Briefs on Administrative Adjustments. (3 pages)	11/20/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

WASHFAX RECEIPT
DEPARTMENT OF STATE

S/S # **B**

24 NOV '98 9:44
(Large handwritten mark)

00014128

MESSAGE NO. _____ CLASSIFICATION CONFIDENTIAL No. Pages 3
FROM: MIKE LEKSON S/SR 70924 6219
(Officer name) (Office symbol) (Extension) (Room number)

MESSAGE DESCRIPTION NOTE

TO: (Agency)	DELIVER TO:	Extension	Room No.
<u>NSC</u>	<u>GREG SCHULTE</u>	<u>456-9102</u>	_____
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____

FOR: CLEARANCE INFORMATION PER REQUEST COMMENT

REMARKS: _____

S/S Officer: _____

UNCLASSIFIED UPON REMOVAL
OF CLASSIFIED ATTACHMENTS
Initials: VL Date: 5/7/2024
2008-1954-F-3



United States Department of State

Special Representative of the President
and the Secretary of State for Implementation
of the Dayton Peace Accord

Washington, D.C. 20520

FACSIMILE TRANSMISSION COVER SHEET

TRANSMITTED TO:

Name: GREG SCHULTE Date: 11/24/98

Organization: NSC

Telephone: 456-9102 FAX: _____

Description/Comments:

GREG - BEWARE OF ASKING FOR COMMENTS -
YOU MIGHT ACTUALLY GET SOME. THEY'RE
MEANT TO BE CONSTRUCTIVE. CHEERS.

Me

Total Pages 2

TRANSMITTED FROM:

Name: MIKE LEKSON

Telephone: 647-0924 FAX: 647-0939

CONFIDENTIALDECLASSIFIED E.O. 13526
Department of State Guidelines, November 6, 2015By VR NARA, Date 5/7/2024
2008-0694-F-3

Greg:

I appreciate the opportunity to review your paper on the SFOR Six-Month Review. You asked for comments. As a discussion paper, it is certainly thought provoking, and raises important questions. But I do not see how it could be used as a decision paper for a DC. In any case, I do not believe any of the issues it addresses are of such a time-sensitivity that a DC-level meeting is currently warranted.

The proposal to conduct an in-depth review to map out reduction and restructuring of SFOR is completely undercut by raising the possibility of a full withdrawal in 2000. When SFOR was extended beyond its initial eighteen month mandate, allies agreed that the end of mission would be determined by achievement of a desired end state, not an arbitrary end date. A review that makes complete withdrawal by 2000 an objective would represent a significant, abrupt change of policy for NATO and the USG and is not consistent with our goals in Bosnia.

A specific point in your background paragraph needs to be checked for precision. It is my understanding that, when NATO agreed to conduct periodic reviews of SFOR at six-month intervals, it was "to consider the possible scope for reductions," not with the express aim of achieving reductions.

Another point: the proposal to use Article V negotiations to achieve reductions in the size of entity armed forces is not an idea worth consideration by deputies -- or anyone. This cannot be salvaged. It should be dropped.

As I said in the meeting, we all need to get a better handle on Congressional attitudes, and to get a constructive dialogue under way with the Hill. But we should not use worst-case Congressional scenarios as our premise for looking at SFOR's future role and dimensions. The key goal is getting the Dayton mission accomplished. Civilian implementation is the only lasting way to accomplish the mission in Bosnia. To achieve progressive reductions and restructuring of SFOR, we need to focus above all on making civilian implementation a success. This is the approach we are taking with the Contact Group and the PIC: energizing the civilian side, especially in the first half of next year. And -- as noted in the JCS paper -- we cannot simultaneously intensify the civilian effort and reduce SFOR, without increasing the risk.

Mike L.

CONFIDENTIAL

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003. cable	re: Bosnia / SFOR: PCG Six-month Review Paper. [NATO] (8 pages)	11/23/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004. draft	Paper. Discussion Paper on SFOR Six-Month Review. (3 pages)	10/23/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
005. paper	Deciding on a Methodology for SFOR Force Drivers after the 1st SMR. (2 pages)	11/00/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F
vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

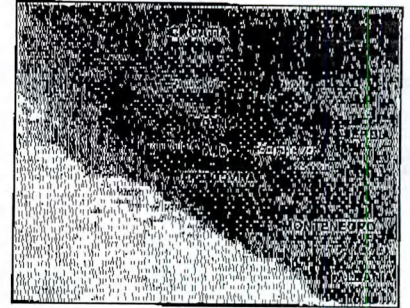
RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]



UNCLASSIFIED

FAX
COVER
SHEET

November 23, 1998

TO: GREG SHULTE _____

ORGANIZATION: NSC/Special Advisor to the President _____

PHONE: 202-456-9151

FAX: 202-456-9150 _____

FROM: Alan Van Egmond *AV* _____

PHONE: (703) 695-6539/6516

OUSD(P)/Bosnia Task Force

UNCLASS FAX: (703) 697-2734

2400 Defense Pentagon, Room 4B652

CLASSIFIED FAX: (703) 697-2735

Washington, DC 20301-2400

NUMBER OF PAGES INCLUDING THIS COVER SHEET: 8 _____ URGENT PRIORITY ROUTINE

REMARKS:

As we discussed, attached is a think-piece OHR Mil Advisor Gen. Currie shared with Peter, myself and Mike Durkee in Brussels last week. He believes (and I agree) it is imperative for us to focus more on getting the EAFs to work better together, perhaps initially by collective engagement on specific tasks where there is a common interest. Perhaps, we can build on the EAF humanitarian demining success story and extend

UNCLASSIFIED

cooperation into other areas. The PIC Ministerial document specifically refers to civil disaster response and peacekeeping.

It is vital the COMSFOR/OHR/UN Strategic Planning Group get up and running. Gen. Currie is the logical person to head it up. Westendorp still needs some encouragement.

Also, attached is the set of possible elements of a follow-on tasking I faxed to Mike Hurley earlier this month, which Peter Feithe, Mike Durkee and I have been working from.

I need to brief you on the MSU. Standing up a second battalion sounds great in principle, but the devil is very much in the details.

A handwritten signature in black ink, consisting of a stylized, cursive letter 'A' followed by a horizontal line extending to the right.

MOVING TO A PEACETIME POSTURE IN BOSNIA

Possible Elements of a Follow-On Tasking

To Examine:

1. Merits of Eliminating ZOS and converting IEBL to an administrative boundary.
2. Whether optimal force structure warrants continuing use of heavy armor.
3. Whether deployment of SFOR assets should be rationalized with more reliance on intel, rapid reaction and mobility.
4. Whether extensive use of CIMICs is warranted.
5. Merits of retaining current MND demarkations.
6. Potential creation of a NATO "Over the Horizon" capability for contingent scenarios in Bosnia and elsewhere in the region.
7. SFOR's role in relation to proposal for forming a national Bosnia border police.
8. Engaging Entity Armed Forces (EAF) more to support civil implementation (e.g. successful experience with humanitarian demining) – SACEUR proposal to stand up Border Police with EAF until civilian force can be trained and deployed

THE ARMED FORCES OF BOSNIA AND HERZEGOVINA - A WAY FORWARD

WHY

- At present, each of the constituent peoples of BiH has its own armed forces. These are currently configured and deployed to provide for the security and to propagate the strategic interests of the respective ethnic groups, one against the other. In each case the military enemy is clear: it is within, and will remain so for as long as they are thus configured, for that is their *raison d'être*. Indeed, it is a self-propagating condition, which by its very existence is symbolic of division and thus contributes to it. The instruments for a future conflict therefore remain firmly in place, and the possibility (even probability) of their use remains should one or more of the parties decide that their vital interests are threatened, or seek to realise their strategic objectives by force of arms. This inherent instability is compounded by the post-war distribution of the population within BiH, a distribution that presents each of the ethnic groups with a number of strategic challenges and opportunities. And it is further exacerbated by the existence of pan-Croat and pan-Serb nationalism; and, in a different but also potentially destabilising way, by the influence and interests of Islam.

- For as long as a powerful international military presence remains in the country, it is extremely unlikely that any such conflict will occur; but once that presence is removed the fundamental obstacle to the use of military force will have disappeared. The current interpretation of the GFAP, which enables this situation not only to obtain but even to deteriorate, thus contains within it the seeds of a future conflict. It is therefore a matter that needs to be addressed with some urgency if the IC is to leave BiH having achieved its mission. **The creation of a more stable military configuration must therefore be recognised as central to NATO's withdrawal strategy.** The armed forces should be contributing to the cohesion and long term stability of BiH: at present they are undermining it.

- **In the long term, the only way to remove this inherent instability, and so ensure that the constituent peoples of BiH have a secure future within the context of a sovereign state, is to create professional, apolitical armed forces with a coherent, corporate and outward looking posture in support of the State's foreign policy.** Moreover, given the stated wish of the IC

that BiH should continue to exist as a single and sovereign state within the community of European nations, it is axiomatic that it should have a singular foreign policy, and thus by extrapolation a singular defence policy. Indeed, such a policy (a 'common defence policy') is a sine qua non of statehood.

A COMMON DEFENCE POLICY

- At the outset, it is important to be clear that a common defence policy need not preclude, for as long as is necessary, the continued existence of distinct components of defence which reflect the unique nature of BiH as a state comprising two entities and three peoples, each of which retains a deep sense of ethnic insecurity. Rather, the creation of a common defence policy should be seen as the mechanism by which ethnic insecurity can be overcome by creating alternative arrangements which progressively bind the armed forces of BiH together and alter their focus, while integrating them into the wider security arrangements of the community of European nations. What is required is therefore a balanced programme of change that at the same time enables BiH to progress towards the long-term goal of full integration in European defence structures, while simultaneously preserving the confidence of its peoples. The latter, however, is not the same as preserving their capacity to pursue strategic objectives that are inimical with the concept of a sovereign state, and in conflict with the GFAP.

- It is important also to recognise that a common defence policy will, of necessity, have to evolve over time. Clearly it must involve from the outset a distinct 'state dimension of defence', but this can be progressively developed as confidence grows. The following paragraphs are therefore a menu of State defence functions, not all of which need to be established simultaneously, although the more that can be achieved in the next two years the greater the confidence the IC can have in reducing force levels thereafter.

- In order to develop, articulate and then deliver a defence policy that is in support of the foreign policy of BiH, it is necessary first to have a permanent defence staff at the state level. Such a staff is also necessary to co-ordinate the activities of the Entity armed forces, and to discharge the responsibilities of BiH under the GFAP in respect of CSBM, arms control, and verification. No such permanent staff currently exists, and therefore needs to be created. This could probably best be achieved by

enhancing the very limited structure that currently supports the SCMM, which would thereby progressively evolve into what would be, in effect, a State Ministry of Defence. Clearly a budget would also be required.

- Following from this, it will be necessary to establish a common military doctrine if the armed forces of the state are to act in harmony in defence of the nation, and in pursuit of foreign policy objectives. It is also necessary if the armed forces of BiH are to become integrated into the wider security arrangements of Europe and NATO, and play their part along with others in multinational peacekeeping operations. A common, NATO compatible doctrine would best be developed and delivered by establishing a common training structure, which would at the same time contribute to increasing contact and confidence between members of the different ethnic groups. A joint centre for doctrine, joint staff colleges, and joint NCO training schools would be the minimum initial requirement, but in due course joint training should extend to all levels including recruits.

- In addition, and in order to alter the focus of the armed forces of BiH from that of inward looking, high readiness forces configured to fight each other in high intensity operations, there would be much merit in establishing in BiH, at the State level, a centre for peacekeeping. This could not only prepare units from BiH to take part in specific peacekeeping operations, but could also act as a regional peacekeeping school. This would not only assist with the integration of BiH into the wider community of nations, but would help instil in the armed forces a different, and more appropriate, military ethos.

- All the above steps could be done without, to any significant degree, undermining the integrity of the Entity armed forces, for it would not necessitate integration of personnel in the bulk of the field army. It would however, greatly increase co-operation and enhance understanding, thereby building confidence which could be further exploited. Further steps could then include:

- The creation of a fully integrated General and Air Staff, which would progressively reach down to brigade level.
- The creation of integrated air and air defence forces.
- The creation of State rapid reaction forces, initially with discrete components but an integrated staff, but ultimately with units reflecting the population mix of the area in which they recruit.

- A State gendarmerie, with a specific role in military aid to the civil authority, for example in the event of a natural disaster.
- A State presidential guard, for ceremonial purposes.

- In this way the progressive creation of a State dimension of defence would lead over time to the establishment of professional, apolitical and fully integrated armed forces, albeit with units that continued to reflect the ethnic mix of their canton or region. Economies of scale would simultaneously enable substantial reductions to be made to defence budgets, which are currently unsustainable.

HOW

- There is little doubt that any attempt to create a State dimension to defence will not be met by universal enthusiasm. It will be perceived, correctly, as challenging the narrow nationalistic interests of the principal political parties. Extensive political will on the part of the IC will therefore be required, underpinned by a regime of effective rewards and penalties. An analysis of these needs to be made, but some options are laid out below.

- Membership of the Council of Europe should be conditional on agreement to the development of a specified State dimension of defence.
- Partnership for Peace
- Membership of NATO
- Train and develop assistance, including the setting up of a centre for doctrine, a staff college, and a NCO training school
- For the Croats, greater recognition of their identity than is currently provided for in the context of the Federation
- Civil command authority to be placed firmly in the joint Presidency as a body, not in the hands of each member of the Presidency individually for his own ethnic group.
- The establishment of an international peacekeeping centre in BiH.
- Both armies should be compelled to move from a wartime Corps based structure to a peacetime, defensive military district structure, with the WASP programme shaped accordingly.
- Impose a central weapons procurement and development organisation (and also storage?)
- Common terms and conditions of service?

- A common policy on conscription and alternative service.

FIRST STEPS

- A decision has first to be made that this is, in general terms, the policy that the IC wishes to pursue. This should be done in the context of the Madrid PIC.
- A full assessment then needs to be made of the options, with recommendations on sequencing and timing. This should include an assessment of costs. It may be appropriate, if NATO supports this initiative, to take up SACEUR's recent offer of staff support to the OHR to work this issue under our direction.
- NATO should commit itself to replacing the T&E programme currently being conducted within the Federation, by a Train and Develop programme applicable to all the armed forces in BiH. A priority for this programme would be the establishment of joint doctrine and training centres and courses.
- Sponsors should be sought to set up, and initially run, a regional peacekeeping centre.
- Full support should be given to the OSCE programme of CSBM, arms control and verification, all of which are entirely compatible with the policy outlined in this paper. It bears consideration how the mutually supporting work of the OHR, SFOR and OSCE in this field could best be co-ordinated.
- The SCMM be strengthened forthwith, and provided with a permanent location. Ideally it should be located with, and have oversight of, the State verification centre and MLMs.

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
006. email	White House Situation Room to Donald Bandler, Robert Bell, Joseph Bouchard et al. [Transmitting cable] Subject: Bosnia: NAC Tasks PCG for Pol-Mil Guidance. (5 pages)	11/20/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
007. email	White House Situation Room to Donald Bandler, Robert Bell, Joseph Bouchard et al. [Transmitting cable] Subject: Bosnia: SFOR Six-Month Review, Core Issues, MND, SCMM, Border Police, Ministerials [NATO] (7 pages)	11/20/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
008a. draft	MCM-188-98. SFOR Six Month Review (DEC 98). [NATO] (4 pages)	11/18/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
008b. note	IWSWM-538-98. Lieutenant General Kandborg to All Military Representatives and Military Representatives of the Three Invited Nations. SFOR Six Month Review (Dec 98). [NATO] (2 pages)	11/17/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F
vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009a. note	1400.20 CJPS/CJPLA/98. General Stockmann to Director, International Military Staff. Subject: SHAPE Six Month Review (SMR). [NATO] (2 pages)	11/17/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F
vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009b. report	1400.20 CJPS/CJPLA/98. Six Month Review [NATO] (10 pages)	11/16/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F
vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009c. chart	Annex A to 1400.20 CJPS/CJPLA/98. Six Month Review [NATO] (1 page)	11/16/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009d. report	Annex B to 1400.20 CJPS/CJPLA/98. Assessment of Security in Bosnia Herzegovina [NATO] (4 pages)	11/16/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F
vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009e. report	Annex C to 1400.20 CJPS/CJPLA/98. Assessment of Civil Implementation Progress [NATO] (10 pages)	11/16/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F

vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009f. chart	Annex D to 1400.20 CJPS/CJPLA/98. Current Deployed Manoeuvre and Combat Support/Service Support Battalions. [NATO] (1 page)	11/16/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Kosovo Office (Schulte, Gregory)
OA/Box Number: 1708

FOLDER TITLE:

SFOR [Stabilization Force in Bosnia and Herzegovina] Six-Month Review [4]

2008-0994-F
vz6359

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]