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Folder Title:

NATO [North Atlantic Treaty Organization] Decisions / Planning

Staff Office-Individual:

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1708

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39	1	7	1	v

Withdrawal/Redaction Sheet

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. cable	re: TFSR01 - October 16 NAC Extends Suspension of ACTORD, Discusses New UNSCR, Verification Missions. [NATO] (13 pages)	10/17/1998	P1/b(1)
002. paper	Achieving Compliance with UNSCR 1199. (3 pages)	10/13/1998	P1/b(1)
003. notice	Notice C(INV)N(98)69. Decisions taken at the Meeting of the North Atlantic Council the the Three Invited Countries held at NATO Headquarters...[NATO] (2 pages)	10/13/1998	P1/b(1)

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National Security Council
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NATO [North Atlantic Treaty Organization] Decisions / Planning

2008-0994-F

vz6341

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**STATEMENT TO THE PRESS BY NATO SECRETARY GENERAL DR. JAVIER
SOLANA FOLLOWING THE MEETING OF THE NORTH ATLANTIC COUNCIL ON
27 OCTOBER 1998**

Two weeks ago, NATO issued an ACTORD for limited air operations and a phased air campaign against Yugoslavia. We took this decision in order to back up diplomatic efforts to achieve peace in Kosovo and open the way for a political solution to the crisis.

From the outset we have insisted on full and unconditional compliance by President Milosevic with United Nations Security Council Resolutions 1199 and 1203.

Since the ACTORD was issued, we have continued to put President Milosevic under pressure. General Naumann, SACEUR and I have been to Belgrade to make it clear to him in person that he has no option but to comply. I have also written to President Milosevic twice to stress the gravity of the situation.

It is this pressure and our credible threat to use force which have changed the situation in Kosovo for the better. NATO's unity and resolve have forced the Yugoslav Special Police and military units to exercise restraint and reduce their intimidating presence in Kosovo. We have been able to reduce the level of violence significantly and to achieve a cease-fire which has held, despite some sporadic incidents.

This improvement in the security situation in Kosovo has first and foremost allowed an immediate improvement in the humanitarian situation. International relief organisations have re-started their operations in Kosovo. They now have unrestricted access for their convoys. Thousands of displaced persons have returned to their villages. At the same time, the improvement in the security situation is creating the conditions for a meaningful political dialogue to begin between Belgrade and the Kosovar Albanians.

Over the past few days, NATO's aerial surveillance assets and the Kosovo Diplomatic Observer Mission have been verifying whether Mr. Milosevic's actions match the commitments he has made to us.

I am pleased to report that over the past 24 hours, over 4,000 members of the Special Police have been withdrawn from Kosovo. Police and military units that are normally based in Kosovo are now moving back in their barracks together with their heavy weapons. Check points have been dismantled. In addition, most police and

military units that are normally based elsewhere in Yugoslavia have left Kosovo. The security forces are returning to the level they were at before the present crisis began.

Despite these substantial steps, NATO's objective remains to achieve full compliance with UNSC Resolutions 1199 and 1203. As a result, we have decided this evening to maintain the ACTORD for limited air operations. Its execution will be subject to a decision and assessments by the North Atlantic Council. We will also maintain our ACTORD for the phased air campaign and will continue our activities under Phase Zero. We have requested our Military Authorities to remain prepared to carry out these air operations should they be necessary and to maintain forces at appropriate readiness levels for the operations under both ACTORDs.

The North Atlantic Council will keep the situation in Kosovo under constant review. If we see evidence of substantial non compliance in the future with UNSC Resolution 1199, then we will be ready to use force. We know that President Milosevic only moves when he is presented with the credible threat of force. The burden of proof of compliance clearly rests with him.

The Kosovar Albanians must equally comply with the UNSC Resolutions and cooperate with the international community. I call on the Kosovar Albanian armed groups to maintain the ceasefire that they have declared.

Our immediate focus will now be on ensuring the effectiveness of the verification regime.

Our NATO verification flights over Kosovo are beginning. We welcome the possible association of Russia and other partner countries in NATO's air verification regime.

NATO and the OSCE have been working closely together to co-ordinate their activities in carrying out the verification mission. The Alliance is also expediting planning for a NATO force for the extraction of the OSCE verifiers on the ground in Kosovo. We welcome UNSC Resolution 1203 which endorses the establishment of the two verification missions.

Despite the progress we have made, this crisis is far from over. A lot of work remains to be done. It is high time that the two parties in the conflict understand that the international community will not tolerate a continuation of the status quo. There has been too much human suffering. Clearly, a political solution must be found. I urge both sides to take advantage of the opportunity that now exists to move the political process forward and to secure this unique opportunity to work for a better future for Kosovo, and also for Yugoslavia as a whole.

NATO Information is available on Internet: <http://www.nato.int>

Further information can be requested by e-mail: "NATODOC@HQ.NATO.INT"

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**STATEMENT TO THE PRESS BY THE SECRETARY GENERAL FOLLOWING
DECISION ON THE ACTORD
13 OCTOBER 1998**

A few hours ago we were briefed by Ambassador Holbrooke on his efforts to resolve the crisis in Kosovo. Ambassador Holbrooke reported that there has been progress. He stressed that this progress was largely due to the pressure of the Alliance in the last few days and that we have to maintain this pressure in order to ensure that the process continues.

In response, just a few moments ago, the North Atlantic Council decided to issue activation orders - ACTORDs - for both limited air strikes and a phased air campaign in Yugoslavia, execution of which will begin in approximately 96 hours.

We took this decision after a thorough review of the situation in Kosovo. The Federal Republic of Yugoslavia has still not complied fully with UNSCR 1199 and time is running out.

Even at this final hour, I still believe diplomacy can succeed and the use of military force can be avoided.

The responsibility is on President Milosevic's shoulders. He knows what he has to do.

To: GREG SCHULTZ
from: JOHN LOUGH
C/O NATO PRESS SERVICE

13/10/98

/ 202 456 9150

Schulte, Gregory L.

From: Hurley, C. Michael
Sent: Friday, October 16, 1998 7:29 AM
To: Schulte, Gregory L.
Subject: GUIDANCE FOR OCTOBER 16 NAC [UNCLASSIFIED]

CLASS: ~~CONFIDENTIAL~~
DTG: 160344Z OCT 98
MSGTO: RUEHNO/USMISSION USNATO IMMEDIATE 0000
ORIG: SECSTATE WASHDC
PREC: IMMEDIATE
SSN: 1972
TOR: 981015235027 M3511401

DECLASSIFIED E.O. 13526
Department of State Guidelines, November 6, 2015

By VZ NARA, Date 4/30/2024
2008-0494-F.3

-----Original Message-----

From: WHSR
Sent: Friday, October 16, 1998 12:13 AM
To: Allen, Charles A.; Bandler, Donald K.; Bell, Robert G.; Braden, Susan R.; Brown, Keirn C.; Butler, Lawrence E.; Clarke, Richard A.; Davidson, Leslie K.; Dowling, John N. (Nick); Flanagan, Stephen J.; Gordon, Philip H.; Guarnieri, Valerie N.; Hawley, Leonard R.; Hurley, C. Michael; McEldowney, Nancy E.; Schulte, Gregory L.; Sigler, Ralph H.
Subject: GUIDANCE FOR OCTOBER 16 NAC

~~CONFIDENTIAL~~ STATE 191972

E.O. 12958: OECL: 10/15/08
TAGS: PREL, MARR, NATO, NAC, SR
SUBJECT: GUIDANCE FOR OCTOBER 16 NAC

REP: A) STATE 190098, DTG, 140622Z OCT 98
B) USNATO 2720, DTG, 151516Z OCT 98

CLASSIFIED BY B. KIRKPATRICK, EUR/RPM, FOR REASONS 1.5
(B) AND (D).

1. (C) WE UNDERSTAND THAT THE NATO SECRETARY GENERAL, CMC AND SACEUR HAVE SUCCEEDED IN COMMITTING MILOSEVIC TO NEAR-TERM REDUCTIONS IN VJ AND MUP UNITS IN KOSOVO. ON THIS BASIS, AND IN VIEW OF INITIAL FRY STEPS TO FACILITATE HUMANITARIAN RELIEF AND IMPLEMENT THE NATO AND OSCE VERIFICATION REGIMES, MISSION SHOULD SEEK CONSENSUS AT THE OCTOBER 16 NAG ON EXTENDING THE PAUSE FOR EXECUTION OF THE ACTORD FOR THE LIMITED AIR OPTION UNTIL OCTOBER 28. IN DISCUSSIONS WITH ALLIES ON THIS ISSUE, MISSION MAY DRAW UPON THE FOLLOWING:

-- WE WELCOME THE SUCCESS OF THE SECRETARY GENERAL, CMC AND SACEUR IN COMMITTING MILOSEVIC TO NEAR-TERM REDUCTIONS IN VJ AND MUP FORCES IN KOSOVO.

-- WE HAVE ALSO SEEN SOME FRY COMPLIANCE WITH INTERNATIONAL DEMANDS IN THE AREAS OF ISSUING VISAS AND FACILITATING HUMANITARIAN ASSISTANCE AND IMPLEMENTING THE NATO AND OSCE VERIFICATION MISSIONS.

-- NEVERTHELESS, WE REMAIN CONCERNED AT THE SIGNIFICANT SECURITY PRESENCE THAT WILL REMAIN IN KOSOVO EVEN AFTER THE NEAR-TERM WITHDRAWALS AGREED BY MILOSEVIC. THESE NOT ONLY VIOLATE UNSCR 1199 BUT DETER THE RETURN OF DISPLACED PERSONS.

-- NATO NEEDS TO KEEP THE PRESSURE ON MILOSEVIC TO BRING HIM INTO COMPLIANCE WITH UNSCR 1199.

-- WE WILL USE THIS PERIOD TO MEASURE MILOSEVIC'S COMPLIANCE WITH THE PROVISIONS OF UNSCR 1199 INCLUDING, IN PARTICULAR, COMPLETE COMPLIANCE ON THE REQUIRED WITHDRAWALS OF MILITARY AND MUP FORCES.

-- ONE POINT OF REFERENCE FOR NATO'S ASSESSMENT OF MILOSEVIC'S COMPLIANCE WITH UNSCR 1199 SHOULD BE THE REQUIREMENTS CONTAINED IN PARAGRAPH 3 OF REP (A). WE MAY ALSO WISH TO INTRODUCE BY OCTOBER 19 MORE SPECIFIC BENCHMARKS CONCERNING THE PHASED WITHDRAWAL OF FRY SECURITY FORCES FROM KOSOVO. (FURTHER GUIDANCE WILL BE SENT TO MISSION ON THIS POINT.)

-- A SECOND POINT OF REFERENCE SHOULD BE FURTHER STEPS TO FACILITATE THE RETURN OF DISPLACED PERSONS.

-- WE WILL WANT TO SEE SUBSTANTIAL COMPLIANCE WITH UNSCR 1199 BEFORE SUSPENDING OR OTHERWISE CHANGING THE STATUS OF THE ACTORD.

2. (C) MISSION SHOULD ALSO REITERATE THE IMPORTANCE OF MOVING FORWARD ON PLANNING FOR THE NATO COMPONENTS OF THE KOSOVO VERIFICATION REGIME.

-- MISSION SHOULD ENSURE THAT ALL ELEMENTS ARE IN PLACE FOR FULL IMPLEMENTATION OF THE KOSOVO AIR VERIFICATION REGIME. AN EARLY ASSESSMENT IS NEEDED ON THE FEASIBILITY OF INCORPORATING RUSSIAN AND OTHER PARTNER FORCES.

-- MISSION SHOULD PRESS TO EXPEDITE PLANNING FOR A NATO REACTION FORCE. MISSION SHOULD SEEK A NAG TASKING ON OCTOBER 16 TO THE NMAS TO DEVELOP A CONCEPT OF OPERATIONS FOR AN "OVER THE HORIZON" REACTION FORCE CAPABLE OF CONDUCTING AN "IN EXTREMIS" EXTRACTION OF KOSOVO VERIFICATION PERSONNEL AND OTHER SPECIALLY DESIGNATED PERSONNEL. MISSION SHOULD NOTE THAT, AS OSCE PLANNING MATURES, THERE WILL BE NEED FOR NATO/OSCE COLLABORATION ON SPECIFIC DETAILS. HOWEVER, NATO PLANNING SHOULD PROCEED IN THE MEANTIME.

-- IN RESPONSE TO ISSUE RAISED IN PARAGRAPH 1 OF REP (B), WE DO NOT PRECLUDE THE PARTICIPATION OF U.S. TROOPS IN A REACTION FORCE. HOWEVER, SUCH U.S. FORCES WOULD NOT BE STATIONED IN THE FYROM, AND WE WOULD EXPECT OUR ALLIES TO PROVIDE THE BULK OF THE FORCE. PICKERING

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CONF
3 PAGES

TO: MIKE HURLEY

FM: USNATO
KAREN DECKER

NAC DECISION
SHEET

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