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# Withdrawal/Redaction Sheet

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. form	Fax Cover Sheet. [partial] (1 page)	06/09/1999	P3/b(3)
001b. report	Status of Vj and MUP Forces in Kosovo. (4 pages)	06/07/1999	P1/b(1)
001c. report	Subject: [Manpower Estimate in Kosovo] (1 page)	03/23/1999	P1/b(1)
001d. report	Subject: [Manpower Estimate in Kosovo] (1 page)	03/22/1999	P1/b(1)
001e. report	Options for Distribution of Remaining Serbian Ministry of Internal Affairs (MUP) Personnel in Kosovo. (2 pages)	02/06/1999	P1/b(1)
001f. report	Serbian Civil Police Organization in Kosovo. (3 pages)	06/09/1999	P1/b(1)
001g. report	Notes on MUP Special Police Organization and Equipment. (4 pages)	06/07/1999	P1/b(1)
002. cable	re: Kosovo: Elaborating NATO's Conditions. (5 pages)	05/07/1999	P1/b(1)
003a. note	To Sandy & Jim from Greg Schulte. Subject: A British Elaboration of our Elaborated Conditions. (2 pages)	03/11/1999	P1/b(1)
003b. paper	Kosovo Roadmap. (15 pages)	03/11/1999	P1/b(1)

**COLLECTION:**

Clinton Presidential Records  
 National Security Council  
 Kosovo Office (Schulte, Gregory)  
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2008-0994-F

vz6319

**RESTRICTION CODES**

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

# DRAFT PENDING FINAL REVIEW

8<sup>th</sup> June 1999, 14.00 p.m.

## RESTRICTED

The Security Council,

- A. Recalling its resolutions 1160 (1998) of 31 March 1998, 1199 (1998) of 23 September 1998, 1203 (1998) of 24 October 1998 and 1239 (1999) of 14 May 1999,
- B. Regretting that there has not been full compliance with the requirements of these resolutions,
- C. Determined to resolve the grave humanitarian situation in Kosovo, and to provide for the safe and free return of all refugees and displaced persons to their homes,
- D. Condemning all acts of violence against the Kosovo population as well as all terrorist acts by any party,
- E. Recalling the statement made by the Secretary-General of the United Nations on 9 April, 1999, expressing concern at the humanitarian tragedy taking place in Kosovo,
- F. Reaffirming the right of all refugees and displaced persons to return to their homes in safety,
- G. Recalling the jurisdiction and the mandate of the International Criminal Tribunal for the Former Yugoslavia,
- H. Welcoming the general principles on a political solution to the Kosovo crisis adopted on 6 May 1999 (S/1999/516, annex 1 to this resolution) and welcoming also the acceptance by the FRY of the principles set forth in points 1 to 9 of the paper presented in Belgrade on 2 June 1999 by the Russian and EU Special Envoys (S/1999/649, annex 2 to this resolution), and the FRY's agreement to the other required elements specified in the footnote to that paper,
- I. Reaffirming the commitment of all Member States to the sovereignty and territorial integrity of the Federal Republic of Yugoslavia and the other states of the region, as set out in the Helsinki Final Act and document S/1999/649, annex 2,
- J. Reaffirming the call in previous resolutions for substantial autonomy and meaningful self-administration for Kosovo,
- K. Determining that the situation in the region continues to constitute a threat to international peace and security,

- L. Determined to ensure the safety and security of international personnel and the implementation by all concerned of their responsibilities under the present resolution, and acting for these purposes under Chapter VII of the Charter of the United Nations,
1. Decides that a political solution to the Kosovo crisis shall be based on the general principles of annex 1 and as further elaborated in the principles, and other required elements in annex 2;
  2. Welcomes the acceptance by the FRY of the principles and other required elements referred to in paragraph 1 above, and demands the full cooperation of the FRY in their rapid implementation;
  3. Demands in particular that the FRY put an immediate and verifiable end to violence and repression in Kosovo, and begin/complete verifiable phased withdrawals from Kosovo of all military, police and paramilitary forces according to a rapid timetable, with which the deployment of the international security presence in Kosovo will be synchronised;
  4. Confirms that after the withdrawal an agreed number of Yugoslav and Serb military and police personnel will be permitted to return to Kosovo to perform the functions in accordance with annex 2;
  5. Decides on the deployment in Kosovo under UN-auspices of civil and security presences, with appropriate equipment and personnel as required and welcomes the agreement of the FRY to such presences.
  6. Requests the Secretary-General to appoint in consultation with the Security Council a Special Representative to control the implementation of the civil presence and further requests the Secretary-General to instruct his Special Representative to coordinate closely with the international security presence to ensure that both presences operate towards the same goals and in a mutually supportive manner;
  7. Authorises Member States and relevant international organisations to establish the international security presence in Kosovo as set out in point 4 of annex 2 with all necessary means to fulfil its responsibilities under paragraph 9 below;
  8. Affirms the need for the rapid early deployment of effective international civil and security presences to Kosovo, and demands that the parties cooperate fully in their deployment;
  9. Decides that the responsibilities of the international security presence to be deployed and acting in Kosovo will include:
    - a) deterring renewed hostilities, maintaining and where necessary enforcing a ceasefire, ensuring the withdrawal and preventing the return into Kosovo of

- Federal and Republic military, police and paramilitary forces, except as provided in point 6 of annex 2;
- b) demilitarising of the Kosovo Liberation Army (KLA) and other armed Kosovo Albanian groups as required in paragraph 15;
  - c) establishing a secure environment in which refugees and displaced persons can return home in safety, the international civil presence can operate, a transitional administration can be established, and humanitarian aid can be delivered ;
  - d) ensuring public safety and order until the international civil presence can take responsibility for this task ;
  - e) supervising demining until the international civil presence can, as appropriate, take over responsibility for this task ;
  - f) supporting, as appropriate, and coordinating closely with the work of the international civil presence ;
  - g) border monitoring duties as required.
  - h) ensuring the protection and freedom of movement of itself, the international civil presence, and other international organisations;
10. Authorises the Secretary-General, with the assistance of relevant international organisations, to establish an international civil presence in Kosovo in order to provide an interim administration for Kosovo under which the people of Kosovo can enjoy substantial autonomy within the FRY; this interim administration will provide transitional administration while establishing and overseeing the development of provisional democratic self-governing institutions to ensure conditions for a peaceful and normal life for all inhabitants of Kosovo ;
11. Decides that the main responsibilities of the civil presence will include:
- a) promoting the establishment, pending a final settlement, of substantial autonomy and self-government in Kosovo, taking full account of annex 2 and of the Rambouillet accords;
  - b) performing basic civilian administrative functions where and as long as required;
  - c) organising and overseeing the development of provisional institutions for democratic and autonomous self-government pending a political settlement, including the holding of elections;

- d) transferring, as these institutions are established, its administrative responsibilities while overseeing and supporting the consolidation of Kosovo's local provisional institutions and other peace-building activities;
  - e) facilitating a political process designed to determine Kosovo's future status, taking into account the Rambouillet accords;
  - f) in a final stage, overseeing the transfer of authority from Kosovo's provisional institutions to institutions established under a political settlement;
  - g) supporting the reconstruction of key infrastructure and other economic reconstruction;
  - h) supporting, in coordination with international humanitarian organisations, humanitarian and disaster relief aid;
  - i) maintaining civil law and order, including establishing local police forces and meanwhile through the deployment of international police personnel to serve in Kosovo;
  - j) protecting and promoting human rights;
  - k) ensuring the safe and unimpeded return of all refugees and displaced persons to their homes in Kosovo.
12. Emphasises the need for coordinated humanitarian relief operations, and for the Federal Republic of Yugoslavia to allow unimpeded access to Kosovo by humanitarian aid organisations and to cooperate with such organisations so as to ensure the fast and effective delivery of international aid;
13. Encourages all Member States and international organisations to contribute to economic and social reconstruction as well as to the safe return of refugees and displaced persons, and emphasises in this context the importance of convening an international donors' conference particularly for the purposes set out in 11g above, at the earliest possible date;
14. Demands full cooperation by all concerned, including the international security presence, with the International Criminal Tribunal for the former Yugoslavia;
15. Demands that the KLA and other armed Kosovo Albanian groups end immediately all offensive actions and comply with the requirements for demilitarisation as laid down by the head of the international security presence, in consultation with the Special Representative of the Secretary-General;
16. Decides that the prohibitions imposed by paragraph 8 of resolution 1160 (1998) shall not apply to arms and related materiel for the use of international

civil and security presences;

17. Welcomes the work in hand in the European Union and other international organisations to develop a comprehensive approach to the economic development and stabilisation of the region affected by Kosovo crisis, including the implementation of a Stability Pact for South Eastern Europe with broad international participation in order to further the promotion of democracy, economic prosperity, stability and regional cooperation;
18. Demands that all States in the region cooperate fully in the implementation of all aspects of this resolution;
19. Decides that the civil and security presences are established for an initial period of 12 months to continue thereafter unless the Security Council decides otherwise;
20. Requests the Secretary-General to report to the Council at regular intervals on the implementation of this resolution, including reports from the leaderships of the civil and security presences, the first reports to be submitted within 30 days of the adoption of this resolution;
21. Decides to remain actively seized of the matter.

## MILITARY TECHNICAL AGREEMENT (7/6/99)

### Article I

#### General Obligations

1. The Parties to this Agreement reaffirm the document presented by President Ahtisaari to President Milosevic and approved by the Serb Parliament and the Federal Government on June 3, 1999, to include deployment in Kosovo under UN auspices of effective international civil and security presences. The Parties further note that the UN Security Council is preparing to adopt a resolution regarding these presences.

*that would ...  
(from UNSCR)*

2. The State Governmental authorities of the Federal Republic of Yugoslavia and the Republic of Serbia understand and agree that the international security force ("KFOR") will deploy and operate without hindrance within Kosovo and with the authority to take all necessary action to establish and maintain a secure environment for all citizens of Kosovo and otherwise carry out its mission. They further agree to comply with all of the obligations of this Agreement and to facilitate the deployment and operation of this force.

*Look at UNSCR language*

3. For purposes of the Agreement, the following expressions shall have the meanings as described below:

a. "The Parties" are those signatories to the Agreement.

b. "Authorities" means the appropriate responsible individual, agency, or organisation of the Parties.

c. "FRY Forces" includes all of the FRY and Republic of Serbia personnel and organisations with a military capability. This includes regular army and naval forces, armed civilian groups, associated paramilitary groups, air forces, national guards, border police, army reserves, military police, intelligence services, federal and Serbian Ministry of Internal Affairs, local, special, riot and anti-terrorist police, and any other groups or individuals so designated by the international security force ("KFOR") commander.

d. The Air Safety Zone (ASZ) is defined as a 25-kilometre zone that extends beyond the Kosovo province border into the rest of FRY territory. It includes the airspace above that 25 kilometre zone.

e. The Ground Safety Zone (GSZ) is defined as a 5-kilometre zone that extends beyond the Kosovo province border into the rest of FRY territory. It includes the terrain within that 5-kilometre zone.

f. Entry Into Force Day (EIF Day) is defined as the day this Agreement is signed.

g. Provisions of this agreement are valid only for the territory of Kosovo and the Ground Safety Zone (GSZ) and the Air Safety Zone (ASZ).

*To be redrafted*

4. The purposes of these obligations are as follows:

a. To establish a durable cessation of hostilities, under no circumstances shall any Forces of the FRY and the Republic of Serbia enter into, reenter, or remain within the territory of Kosovo or the Ground Safety Zone (GSZ) and the Air Safety Zone (ASZ) described in paragraph 3, Article II without the prior express consent of the international security force ("KFOR") commander.

The above paragraph (Article I, paragraph 4, section a.) is without prejudice to the return of FRY and Serbia personnel which will be the subject of a separate agreement as contemplated in the document mentioned in paragraph 1. of this Article.

b. To provide for the support and authorization of the international security force ("KFOR") and in particular to authorize the international security force ("KFOR") to take such actions as are required, including the use of necessary force, to ensure compliance with this Agreement and protection of the international security force ("KFOR"), and to contribute to a secure environment for the international civil implementation presence, and other international organizations, agencies, and non-governmental organisations (details in Appendix B).

## Article II

### Cessation of Hostilities

1. The FRY Forces shall immediately, upon entry into force (EIF) of this Agreement, refrain from committing any hostile or provocative acts of any type against any person in Kosovo and will order armed forces to cease all such activities. They shall not encourage, organise or support hostile or provocative demonstrations.

2. Phased Withdrawal of FRY Forces (ground): The FRY agrees to a phased withdrawal of all FRY Forces from Kosovo to Serbia. FRY Forces will mark and clear minefields, booby traps and obstacles. As they withdraw, FRY Forces will clear all lines of communication by removing all mines, demolitions, booby traps, obstacles, and charges. They will also mark all sides of all minefields. International security force ("KFOR") forces' entry into Kosovo will be synchronized to the extent possible with the phased withdrawal of FRY Forces to minimize any security gap. Delays in the international security force's ("KFOR") deployment will not delay the withdrawal of FRY Forces. The phased withdrawal of FRY Forces from Kosovo will be in accordance with the sequence outlined below:

a. By EIF +1 day, FRY Forces located in Zone 3 will have vacated, via designated routes, that Zone to demonstrate compliance (depicted on the map at Appendix A to the Agreement). Once verified NATO air strikes will be suspended.

- b. By EIF +3 days, all FRY Forces in Kosovo will have vacated Zone 1 (depicted on the map at Appendix A to the Agreement). Establish liaison teams with the KFOR commander in Pristina.
- c. By EIF + 5 days, all FRY Forces in Kosovo will have vacated Zone 2 (depicted on map at Appendix A to this Agreement).
- d. By EIF + 7 days, all FRY Forces in Kosovo will have vacated Zone 3 (depicted on map at Appendix A to this Agreement).
- e. By EIF +7 days, all FRY Forces in Kosovo shall have completed their withdrawal from Kosovo (depicted on map at Appendix A to this Agreement) to Serbia, and not within the 5 km GSZ. At the end of the sequence (EIF+7), the senior FRY Forces commanders responsible for the withdrawing forces shall confirm in writing to the international security force ("KFOR") commander that the FRY Forces have complied and completed the phased withdrawal. The international security force ("KFOR") commander may approve specific requests for exceptions to the phased withdrawal.
- f. The authorities of the FRY and the Republic of Serbia will cooperate fully with international security force ("KFOR") in its verification of the withdrawal of forces from Kosovo and beyond the ASZ/GSZ.
- g. The NATO forces shall refrain from air attacks against units of the FRY armed forces preparing to withdraw IAW Appendix A.

To be redrafted



3. Phased Withdrawal of Yugoslav Air and Air Defense Forces (YAADF):

- a. At EIF + 1 day, no FRY aircraft, fixed wing and rotary, will fly in Kosovo airspace or over the ASZ without prior approval by the international security force ("KFOR") commander. All air defence systems, radar, surface-to-air missile and aircraft of the Parties will refrain from acquisition, target tracking or otherwise illuminating international security force ("KFOR") air platforms operating in the Kosovo airspace or over the ASZ.
- b. By EIF + 3 days, all aircraft, radars, surface-to-air missiles (including man-portable air defense systems (MANPADS) and anti-aircraft artillery in Kosovo will withdraw to other locations in Serbia outside the 25 kilometer ASZ.
- c. The international security force ("KFOR") commander will control and coordinate use of airspace over Kosovo and the ASZ commencing at EIF. Violation of any of the provisions above, including the international security force ("KFOR") commander's rules and procedures governing the airspace over Kosovo, as well as unauthorized flight or activation of FRY Integrated Air Defense (IADS) within the ASZ, are subject to military action by the KFOR, including the use of necessary force. The international security force ("KFOR") commander may delegate control of normal civilian air activities to appropriate FRY institutions to monitor operations, deconflict international security force ("KFOR") air traffic movements, and ensure smooth and safe operations of the air traffic system. It is

envisioned that control of civil air traffic will be returned to civilian authorities as soon as practicable.

### Article III

#### Notifications

1. This Agreement and written orders requiring compliance will be immediately communicated to all FRY Forces.
2. By EIF + 2 days, the State governmental authorities of the FRY and the Republic of Serbia shall furnish the following specific information regarding the status of all FRY Forces:
  - a. Detailed records, positions and descriptions of all mines, unexploded ordnance, explosive devices, demolitions, obstacles, booby traps, wire entanglement, physical or military hazards to the safe movement of any personnel in Kosovo laid by FRY forces;
  - b. Any further information of a military or security nature about FRY Forces in the territory of Kosovo and the GSZ and ASZ requested by the international security force ("KFOR") commander.

### Article IV

#### Establishment of a Joint Implementation Commission (JIC)

A JIC shall be established with the deployment of the international security force ("KFOR") to Kosovo as directed by the international security force ("KFOR") commander.

### Article V

#### Final Authority to Interpret

The international security force ("KFOR") commander is the final authority regarding interpretation of this Agreement and his determinations are binding on all Parties and persons.

**Article VII**

**Entry Into Force**

This Agreement shall enter into force upon signature.

Appendices:

- A. Phased Withdrawal of FRY Forces from Kosovo.
- B. International security force ("KFOR") Operations

*Review!*

**FOR INTERNATIONAL SECURITY  
FORCE ("KFOR"):**

**FOR THE GOVERNMENT OF FRY:**

\_\_\_\_\_  
LGEN MIKE JACKSON  
COMMANDER, KFOR

\_\_\_\_\_  
COL GEN SVETOZAR MARJANOVIC  
GENERAL STAFF OF VJ

\_\_\_\_\_  
COL GEN OBRAD STEVANOVIC  
MUP

**Appendix B**

**INTERNATIONAL SECURITY FORCE ("KFOR") Operations**

1. Consistent with the general obligations of the Military Technical Agreement, the State Governmental authorities of the FRY and Republic of Serbia understand and agree that the international security force ("KFOR") will deploy and operate without hindrance within Kosovo and with the authority to take all necessary action to establish and maintain a secure environment for all citizens of Kosovo.
2. The international security force ("KFOR") commander shall have the authority, without interference or permission, to do all that he judges necessary and proper, including the use of military force, to protect the international security force ("KFOR"), the international civil implementation presence, and to carry out the responsibilities inherent in this Military Technical Agreement and the Peace Settlement which it supports.
3. The international security force ("KFOR") nor any of its personnel shall be liable for any damages to public or private property that they may cause in the course of duties related to the implementation of this Agreement.
4. International security force ("KFOR") shall have the right:
  - a. To monitor and ensure compliance with this Agreement and to respond promptly to any violations and restore compliance, using military force if required. This includes necessary actions to:
    - (1) Enforce withdrawals of FRY Forces;
    - (2) Enforce compliance following the return of selected FRY personnel to Kosovo;
    - (3) Provide assistance to other international entities involved in the implementation or otherwise authorized by the UNSC.
  - b. To establish liaison arrangements with local Kosovo authorities, and with FRY/Serbian civil and military authorities;
  - c. To observe, monitor, and inspect any and all facilities or activities in Kosovo that the international security force ("KFOR") commander believes has or may have military or police capability, or may be associated with the employment of military or police capabilities, or are otherwise relevant to compliance with this Agreement.
5. Notwithstanding any other provision of this Agreement, the Parties understand and agree that international security force ("KFOR") commander has the right and is authorized to compel the removal, withdrawal, or relocation of specific Forces and weapons, and to order the cessation of any activities whenever the international security force ("KFOR") commander determines a potential threat to either the international security force ("KFOR") or its mission, or to another Party. Forces failing to redeploy, withdraw, relocate, or to cease threatening or potentially threatening activities following

such a demand by the International security force ("KFOR") shall be subject to military action by the International security force ("KFOR"), including the use of necessary force, to ensure compliance.

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7<sup>th</sup> June 1999, 8.45 p.m.

RESTRICTED

The Security Council,

- A. Recalling its resolutions 1160 (1998) of 31 March 1998, 1199 (1998) of 23 September 1998, 1203 (1998) of 24 October 1998 and 1239 (1999) of 14 May 1999,
- B. Regretting that there has not been full compliance with the requirements of these resolutions,
- C. Determined to resolve the grave humanitarian situation in Kosovo, and to provide for the safe and free return of all refugees and displaced persons to their homes,
- D. Condemning all acts of violence against the Kosovo population as well as all terrorist acts by any party,
- E. Recalling the statement made by the Secretary General of the United Nations on 9 April, expressing concern at the humanitarian tragedy taking place in Kosovo,
- F. Reaffirming the right of all refugees and displaced persons to return to their homes in safety,
- G. Recalling the jurisdiction and the mandate of the International Criminal Tribunal for the Former Yugoslavia,
- H. Welcoming the general principles on a political solution to the Kosovo crisis adopted by the Foreign Ministers of Canada, France, Germany, Italy, Japan, the Russian Federation, the United Kingdom, and the United States on 6 May 1999 (S/1999/516) and welcoming also the acceptance by the FRY of the principles set forth in points 1 to 9 of the paper presented in Belgrade on 2 June 1999 by the Russian and EU Special Envoys (S/1999/649), and the FRY's agreement to the other required elements specified in the footnote to that paper,
- I. Reaffirming the commitment of all member states to the sovereignty and the territorial integrity of the Federal Republic of Yugoslavia and the other states of the region, as set out in the Helsinki Final Act and document S/1999/649,
- J. Reaffirming the call in previous resolutions for substantial autonomy and meaningful self-administration for Kosovo,
- K. Determining that the situation in the region continues to constitute a threat to international peace and security,
- L. [Acting under Chapter VII of the Charter of the United Nations]

*R-1/1st-1/ WS: Prepared to take document written w/ bracket removed.*

*Necessary* →

*— Russian bracket*

*\* L, <sup>"all"</sup> 3, 8 - first order  
Need to consult on my d/c*

1. Decides that a political solution to the Kosovo crisis be based on the general principles of the G 8 Foreign Ministers of May 6 as follows:
  - Immediate and verifiable end of violence and repression in Kosovo;
  - Withdrawal from Kosovo of military, police and paramilitary forces;
  - Deployment in Kosovo of effective international civil and security presences, endorsed and adopted by the United Nations, capable of guaranteeing the achievement of the common objectives;
  - Establishment of an interim administration for Kosovo to be decided by the Security Council of the United Nations to ensure conditions for a peaceful and normal life for all inhabitants in Kosovo;
  - The safe and free return of all refugees and displaced persons and unimpeded access to Kosovo by humanitarian aid organisations;
  - A political process towards the establishment of an interim political framework agreement providing for a substantial self-government for Kosovo, taking full account of the Rambouillet accords and the principles of sovereignty and territorial integrity of the Federal Republic of Yugoslavia and the other countries of the region, and the demilitarisation of the UCK;
  - Comprehensive approach to the economic development and stabilisation of the crisis region.

as further elaborated in the principles, and other required elements in document S/1999/649:

2. Welcomes the acceptance by the FRY of the principles and other required elements referred to in paragraph 1 above, and demands the full cooperation of the FRY in their rapid implementation.
3. [Demands in particular that the FRY put an immediate and verifiable end to violence and repression in Kosovo, and begin/complete verifiable withdrawals from Kosovo of all military, police and paramilitary forces according to a rapid timetable.]
4. Decides on the deployment in Kosovo under UN-auspices of civil and security presences, with appropriate equipment and personnel as required and welcomes the agreement of the FRY to such presences.
5. Requests the Secretary General to appoint in consultation with the Security Council a Special Representative to control the implementation of the civil

Russians like to fill off quickly.

and the MTA

Car in Preamble

JCS

Russian bracket by quote all of Abt/Ch

need to keep "all" either here, or

presence and further requests the Secretary General to instruct his Special Representative to coordinate with the international security presence to ensure that both presences operate towards the same goals and in a mutually supportive manner.

*acting through or in cooperation with the organization mentioned in para 4 of Document...*

6. Authorises member states and relevant international organisations to establish the international security presence in Kosovo referred to in paragraph 4 above with all powers necessary to guarantee the achievement of the objectives of the resolution.

*JCS*

*all necessary means*

7. Affirms the need for the rapid early deployment of effective international civil and security presences to Kosovo, and demands that the parties cooperate fully in their deployment;

8. [Decides on the establishment of the international security presence as set out in document S/1999/649, including substantial NATO participation, under unified command and control, and authorises the presence to take all necessary measures to fulfil its responsibilities under paragraph 9 below in order to establish a safe environment for all people in Kosovo, and to facilitate the safe return to their homes of all displaced persons and refugees;]

*Russian bracket*

9. Decides that the responsibilities of the international security presence to be deployed and acting in Kosovo will include:

a) deterring renewed hostilities, maintaining and where necessary enforcing a ceasefire, ensuring the withdrawal and preventing the return into Kosovo of Federal and Republic military, police and paramilitary forces, except as provided in point 6 of document S/1999/649;

b) demilitarising of the Kosovo Liberation Army (KLA) and other armed Kosovo Albanian groups as required in paragraph 15;

c) establishing a secure environment in which refugees and displaced persons can return home in safety, the international civil presence can operate, a transitional administration can be established, and humanitarian aid can be delivered;

d) ensuring public safety and order until the international civil presence can take responsibility for this task;

e) supervising demining until the international civil presence can, as appropriate, take over responsibility for this task;

f) supporting, as appropriate, the work of the international civil presence;

g) border monitoring duties as required.

*h. self protection of EOM?*

*JS: Don't be only costly to re-open.*

*WS: If we get 8, don't change 6.  
R-1 for JCS as per NATO in sec 6  
Insist*

*Includ - have solution circulate MTA with NATO intention to deploy KFOR.*

*JCS para demand respect for security and freedom of movement of presences*

10. Authorises the Secretary General with the assistance of relevant international organisations, to establish an international civil presence in Kosovo in order to provide an interim administration for Kosovo under which the people of Kosovo can enjoy substantial autonomy within the FRY; this interim administration will provide transitional administration while establishing and overseeing the development of provisional democratic self-governing institutions to ensure conditions for a peaceful and normal life for all inhabitants of Kosovo ;
11. Decides that the main responsibilities of the civil presence will include:
  - a) promoting the establishment, pending a final settlement, of substantial autonomy and self-government in Kosovo, taking full account of document S/1999/649 and of the Rambouillet accords;
  - b) performing basic civilian administrative functions where and as long as required;
  - c) organising and overseeing the development of provisional institutions for democratic and autonomous self-government pending a political settlement, including the holding of elections;
  - d) transferring, as these institutions are established, its administrative responsibilities while overseeing and supporting the consolidation of Kosovo's local provisional institutions and other peace-building activities;
  - e) facilitating a political process designed to determine Kosovo's future status, taking into account the Rambouillet accords;
  - f) in a final stage, overseeing the transfer of authority from Kosovo's provisional institutions to institutions established under a political settlement;
  - g) supporting the reconstruction of key infrastructure and other economic reconstruction;
  - h) supporting, in coordination with international humanitarian organisations, humanitarian and disaster relief aid;
  - i) maintaining civil law and order, including establishing local police forces and meanwhile through the deployment of international police personnel to serve in Kosovo;
  - j) protecting and promoting human rights;
12. Emphasises the need for coordinated humanitarian relief operations, and for the Federal Republic of Yugoslavia to allow unimpeded access to Kosovo by

5

humanitarian aid organisations and to cooperate with such organisations so as to ensure the fast and effective delivery of international aid;

13. Encourages all member states and international organisations to contribute to economic and social reconstruction as well as to the safe return of refugees and displaced persons, and emphasises in this context the importance of convening the international donors' conference particularly for the purposes set out in 11g above, at the earliest possible date.
14. Demands full cooperation by all concerned, including the international security presence, with the International Criminal Tribunal for the former Yugoslavia, [including compliance with its orders and requests].
15. Demands that the KLA and other armed Kosovo Albanian groups end immediately all offensive actions and comply with the requirements for demilitarisation as laid down by the head of the international security presence, in consultation with the SRSG;
16. Decides that the prohibitions imposed by paragraph 8 of resolution 1160 (1998) shall not apply to arms and related materiel for the use of international civil and security presences;
17. Welcomes the work in hand in the European Union and other international organisations to develop a comprehensive approach to the economic development and stabilisation of the region affected by Kosovo crisis, including the implementation of a Stability Pact for South Eastern Europe with broad international participation in order to further the promotion of democracy, economic prosperity, stability and regional cooperation.
18. Demands that all states in the region cooperate fully in the implementation of all aspects of this resolution;
19. Calls for a review of all aspects of this resolution every twelve months, and requests the Secretary General to report to the Council at regular intervals on implementation of this resolution, including reports from the leadership of the civil and security presences, the first report to be submitted within 30 days of the adoption of this resolution.
20. Decides to remain actively seized of the matter.

— Russian  
bracket

nice to  
have;  
not  
essential

JS: Would put new byz in table. Work bracket para.  
If less the 'yes' in Russian, will not be re-  
document.

Pass to Mr. Schulte ASAP.  
(202) 456-9150

Casey Jr, George W.,BG,J5

Subject: RE: unscr

**CLASSIFICATION:UNCLASSIFIED**

here's my input:

para 2--...paragraph 1 above and the Military Technical Agreement and demands full cooperation of the Fry in their rapid implementation.

para 6--Authorizes member states acting through or in cooperation with the organization mentioned in paragraph 4. of document S/1999 and relevant international organizations....

add after para 9--Demand that all parties respect the security and freedom of movement of the international civil and security presences and recognizes the right of the security presence to take all necessary measures to defend itself from attack or threat of attack.

Petersberg, 7 June 1999

First Step:

Finalisation of draft UN Security Council resolution <sup>to be worked</sup> today on the Petersberg.

Second Step:

Draft text goes to New York and to Macedonia (Military Technical Agreement).

Third Step:

The text of the Military Technical Agreement will be brought in line with the draft text of the Security Council resolution as worked out today on the Petersberg; MTA will be made ready for signature.

Fourth Step:

Discussion in New York of the draft text of the Security Council resolution; finalisation of the text.

Fifth Step:

Simultaneously signing of the MTA, start of verified withdrawal, suspension of NATO air operations, and adoption of the UNSCR.

Sixth Step:

Formal end of NATO air operations after completed withdrawal.

6. Deploy KFOR

FRENCH PROPOSAL

JP: Belgrade w/ UNSCR ~~MTA~~ before MTA.

- ① UNSCR
- ② MTA
- ③ w/d

JS: Mike says that we need more than token w/d before suspension.

"In rapid order"

violates NATO conditions

## MILITARY TECHNICAL AGREEMENT (7/6/99)

### Article I

#### General Obligations

1. The Parties to this Agreement reaffirm the document presented by President Ahtisaari to President Milosevic and approved by the Serb Parliament and the Federal Government on June 3, 1999, to include deployment in Kosovo under UN auspices of effective international civil and security presences. The Parties further note that the UN Security Council is preparing to adopt a resolution regarding these presences.

2. The State Governmental authorities of the Federal Republic of Yugoslavia and the Republic of Serbia understand and agree that the international security force ("KFOR") will deploy and operate without hindrance within Kosovo and with the authority to take all necessary action to establish and maintain a secure environment for all citizens of Kosovo and otherwise carry out its mission. They further agree to comply with all of the obligations of this Agreement and to facilitate the deployment and operation of this force.

3. For purposes of the Agreement, the following expressions shall have the meanings as described below:

a. "The Parties" are those signatories to the Agreement.

b. "Authorities" means the appropriate responsible individual, agency, or organisation of the Parties.

c. "FRY Forces" includes all of the FRY and Republic of Serbia personnel and organisations with a military capability. This includes regular army and naval forces, armed civilian groups, associated paramilitary groups, air forces, national guards, border police, army reserves, military police, intelligence services, federal and Serbian Ministry of Internal Affairs, local, special, riot and anti-terrorist police, and any other groups or individuals so designated by the international security force ("KFOR") commander.

d. The Air Safety Zone (ASZ) is defined as a 25-kilometre zone that extends beyond the Kosovo province border into the rest of FRY territory. It includes the airspace above that 25 kilometre zone.

e. The Ground Safety Zone (GSZ) is defined as a 5-kilometre zone that extends beyond the Kosovo province border into the rest of FRY territory. It includes the terrain within that 5-kilometre zone.

f. Entry Into Force Day (EIF Day) is defined as the day this Agreement is signed.

OSD to Red-H  
g. Provisions of this agreement are valid only for the territory of Kosovo and the Ground Safety Zone (GSZ) and the Air Safety Zone (ASZ).  
limit only FRY Force

4. The purposes of these obligations are as follows:

a. To establish a durable cessation of hostilities, under no circumstances shall any Forces of the FRY and the Republic of Serbia enter into, reenter, or remain within the territory of Kosovo or the Ground Safety Zone (GSZ) and the Air Safety Zone (ASZ) described in paragraph 3, Article II without the prior express consent of the international security force ("KFOR") commander.

The above paragraph (Article I, paragraph 4, section a.) is without prejudice to the return of FRY and Serbia personnel which will be the subject of a separate agreement as contemplated in the document mentioned in paragraph 1. of this Article.

b. To provide for the support and authorization of the international security force ("KFOR") and in particular to authorize the international security force ("KFOR") to take such actions as are required, including the use of necessary force, to ensure compliance with this Agreement and protection of the international security force ("KFOR"), and to contribute to a secure environment for the international civil implementation presence, and other international organizations, agencies, and non-governmental organisations (details in Appendix B).

## Article II

### Cessation of Hostilities

1. The FRY Forces shall immediately, upon entry into force (EIF) of this Agreement, refrain from committing any hostile or provocative acts of any type against any person in Kosovo and will order armed forces to cease all such activities. They shall not encourage, organise or support hostile or provocative demonstrations.

2. Phased Withdrawal of FRY Forces (ground): The FRY agrees to a phased withdrawal of all FRY Forces from Kosovo to Serbia. FRY Forces will mark and clear minefields, booby traps and obstacles. As they withdraw, FRY Forces will clear all lines of communication by removing all mines, demolitions, booby traps, obstacles, and charges. They will also mark all sides of all minefields. International security force ("KFOR") forces' entry into Kosovo will be synchronized to the extent possible with the phased withdrawal of FRY Forces to minimize any security gap. Delays in the international security force's ("KFOR") deployment will not delay the withdrawal of FRY Forces. The phased withdrawal of FRY Forces from Kosovo will be in accordance with the sequence outlined below:

a. By EIF +1 day, FRY Forces located in Zone 3 will have vacated, via designated routes, that Zone to demonstrate compliance (depicted on the map at Appendix A to the Agreement). Once verified NATO air strikes will be suspended.

- b. By EIF +3 days, all FRY Forces in Kosovo will have vacated Zone 1 (depicted on the map at Appendix A to the Agreement). Establish liaison teams with the KFOR commander in Pristina.
- c. By EIF + 5 days, all FRY Forces in Kosovo will have vacated Zone 2 (depicted on map at Appendix A to this Agreement).
- d. By EIF + 7 days, all FRY Forces in Kosovo will have vacated Zone 3 (depicted on map at Appendix A to this Agreement).
- e. By EIF +7 days, all FRY Forces in Kosovo shall have completed their withdrawal from Kosovo (depicted on map at Appendix A to this Agreement) to Serbia, and not within the 5 km GSZ. At the end of the sequence (EIF+7), the senior FRY Forces commanders responsible for the withdrawing forces shall confirm in writing to the international security force ("KFOR") commander that the FRY Forces have complied and completed the phased withdrawal. The international security force ("KFOR") commander may approve specific requests for exceptions to the phased withdrawal.
- f. The authorities of the FRY and the Republic of Serbia will cooperate fully with international security force ("KFOR") in its verification of the withdrawal of forces from Kosovo and beyond the ASZ/GSZ.

OSD to  
red. A

g. The NATO forces shall refrain from air attacks against units of the FRY armed forces preparing to withdraw IAW Appendix A.

- 3. Phased Withdrawal of Yugoslav Air and Air Defense Forces (YAADF):
  - a. At EIF + 1 day, no FRY aircraft, fixed wing and rotary, will fly in Kosovo airspace or over the ASZ without prior approval by the international security force ("KFOR") commander. All air defence systems, radar, surface-to-air missile and aircraft of the Parties will refrain from acquisition, target tracking or otherwise illuminating international security force ("KFOR") air platforms operating in the Kosovo airspace or over the ASZ.
  - b. By EIF + 3 days, all aircraft, radars, surface-to-air missiles (including man-portable air defense systems (MANPADS) and anti-aircraft artillery in Kosovo will withdraw to other locations in Serbia outside the 25 kilometer ASZ.
  - c. The international security force ("KFOR") commander will control and coordinate use of airspace over Kosovo and the ASZ commencing at EIF. Violation of any of the provisions above, including the international security force ("KFOR") commander's rules and procedures governing the airspace over Kosovo, as well as unauthorized flight or activation of FRY Integrated Air Defense (IADS) within the ASZ, are subject to military action by the KFOR, including the use of necessary force. The international security force ("KFOR") commander may delegate control of normal civilian air activities to appropriate FRY institutions to monitor operations, deconflict international security force ("KFOR") air traffic movements, and ensure smooth and safe operations of the air traffic system. It is

envisioned that control of civil air traffic will be returned to civilian authorities as soon as practicable.

### Article III

#### Notifications

1. This Agreement and written orders requiring compliance will be immediately communicated to all FRY Forces.
2. By EIF + 2 days, the State governmental authorities of the FRY and the Republic of Serbia shall furnish the following specific information regarding the status of all FRY Forces:
  - a. Detailed records, positions and descriptions of all mines, unexploded ordnance, explosive devices, demolitions, obstacles, booby traps, wire entanglement, physical or military hazards to the safe movement of any personnel in Kosovo laid by FRY forces;
  - b. Any further information of a military or security nature about FRY Forces in the territory of Kosovo and the GSZ and ASZ requested by the International security force ("KFOR") commander.

### Article IV

#### Establishment of a Joint Implementation Commission (JIC)

A JIC shall be established with the deployment of the international security force ("KFOR") to Kosovo as directed by the international security force ("KFOR") commander.

### Article V

#### Final Authority to Interpret

The international security force ("KFOR") commander is the final authority regarding interpretation of this Agreement and his determinations are binding on all Parties and persons.

**Article VII**

**Entry Into Force**

This Agreement shall enter into force upon signature.

Appendices:

- A. Phased Withdrawal of FRY Forces from Kosovo.
- B. International security force ("KFOR") Operations

**FOR INTERNATIONAL SECURITY  
FORCE ("KFOR"):**

**FOR THE GOVERNMENT OF FRY:**

\_\_\_\_\_  
LGEN MIKE JACKSON  
COMMANDER, KFOR

\_\_\_\_\_  
COL GEN SVETOZAR MARJANOVIC  
GENERAL STAFF OF VJ

\_\_\_\_\_  
COL GEN OBRAD STEVANOVIC  
MUP

## Appendix B

### **INTERNATIONAL SECURITY FORCE ("KFOR") Operations**

1. Consistent with the general obligations of the Military Technical Agreement, the State Governmental authorities of the FRY and Republic of Serbia understand and agree that the international security force ("KFOR") will deploy and operate without hindrance within Kosovo and with the authority to take all necessary action to establish and maintain a secure environment for all citizens of Kosovo.
2. The international security force ("KFOR") commander shall have the authority, without interference or permission, to do all that he judges necessary and proper, including the use of military force, to protect the international security force ("KFOR"), the international civil implementation presence, and to carry out the responsibilities inherent in this Military Technical Agreement and the Peace Settlement which it supports.
3. The international security force ("KFOR") nor any of its personnel shall be liable for any damages to public or private property that they may cause in the course of duties related to the implementation of this Agreement.
4. International security force ("KFOR") shall have the right:
  - a. To monitor and ensure compliance with this Agreement and to respond promptly to any violations and restore compliance, using military force if required. This includes necessary actions to:
    - (1) Enforce withdrawals of FRY Forces;
    - (2) Enforce compliance following the return of selected FRY personnel to Kosovo;
    - (3) Provide assistance to other international entities involved in the implementation or otherwise authorized by the UNSC.
  - b. To establish liaison arrangements with local Kosovo authorities, and with FRY/Serbian civil and military authorities;
  - c. To observe, monitor, and inspect any and all facilities or activities in Kosovo that the international security force ("KFOR") commander believes has or may have military or police capability, or may be associated with the employment of military or police capabilities, or are otherwise relevant to compliance with this Agreement.
5. Notwithstanding any other provision of this Agreement, the Parties understand and agree that international security force ("KFOR") commander has the right and is authorized to compel the removal, withdrawal, or relocation of specific Forces and weapons, and to order the cessation of any activities whenever the international security force ("KFOR") commander determines a potential threat to either the international security force ("KFOR") or its mission, or to another Party. Forces failing to redeploy, withdraw, relocate, or to cease threatening or potentially threatening activities following

such a demand by the International security force ("KFOR") shall be subject to military action by the International security force ("KFOR"), including the use of necessary force, to ensure compliance.

# Withdrawal/Redaction Marker

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. form	Fax Cover Sheet. [partial] (1 page)	06/09/1999	P3/b(3)

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Kosovo Office (Schulte, Gregory)  
OA/Box Number: 1709

### FOLDER TITLE:

G-8 / Allied Diplomacy [2]

2008-0994-F  
vz6319

### RESTRICTION CODES

#### Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

#### Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
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- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]



# Withdrawal/Redaction Marker

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001b. report	Status of Vj and MUP Forces in Kosovo. (4 pages)	06/07/1999	P1/b(1)

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Kosovo Office (Schulte, Gregory)  
OA/Box Number: 1709

### FOLDER TITLE:

G-8 / Allied Diplomacy [2]

2008-0994-F  
vz6319

### RESTRICTION CODES

#### Presidential Records Act - [44 U.S.C. 2204(a)]

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# Withdrawal/Redaction Marker

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001c. report	Subject: [Manpower Estimate in Kosovo] (1 page)	03/23/1999	P1/b(1)

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**COLLECTION:**

Clinton Presidential Records  
National Security Council  
Kosovo Office (Schulte, Gregory)  
OA/Box Number: 1709

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**FOLDER TITLE:**

G-8 / Allied Diplomacy [2]

2008-0994-F  
vz6319

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**RESTRICTION CODES****Presidential Records Act - [44 U.S.C. 2204(a)]**

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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# Withdrawal/Redaction Marker

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001d. report	Subject: [Manpower Estimate in Kosovo] (1 page)	03/22/1999	P1/b(1)

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**COLLECTION:**

Clinton Presidential Records  
National Security Council  
Kosovo Office (Schulte, Gregory)  
OA/Box Number: 1709

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**FOLDER TITLE:**

G-8 / Allied Diplomacy [2]

2008-0994-F  
vz6319

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**RESTRICTION CODES****Presidential Records Act - [44 U.S.C. 2204(a)]**

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## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001e. report	Options for Distribution of Remaining Serbian Ministry of Internal Affairs (MUP) Personnel in Kosovo. (2 pages)	02/06/1999	P1/b(1)

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Kosovo Office (Schulte, Gregory)  
OA/Box Number: 1709

### FOLDER TITLE:

G-8 / Allied Diplomacy [2]

2008-0994-F  
vz6319

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# Withdrawal/Redaction Marker

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001f. report	Serbian Civil Police Organization in Kosovo. (3 pages)	06/09/1999	P1/b(1)

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Kosovo Office (Schulte, Gregory)  
OA/Box Number: 1709

### FOLDER TITLE:

G-8 / Allied Diplomacy [2]

2008-0994-F  
vz6319

### RESTRICTION CODES

#### Presidential Records Act - [44 U.S.C. 2204(a)]

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# Withdrawal/Redaction Marker

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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001g. report	Notes on MUP Special Police Organization and Equipment. (4 pages)	06/07/1999	P1/b(1)
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### COLLECTION:

Clinton Presidential Records  
National Security Council  
Kosovo Office (Schulte, Gregory)  
OA/Box Number: 1709

### FOLDER TITLE:

G-8 / Allied Diplomacy [2]

2008-0994-F  
vz6319

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# Withdrawal/Redaction Marker

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002. cable	re: Kosovo: Elaborating NATO's Conditions. (5 pages)	05/07/1999	P1/b(1)

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**COLLECTION:**

Clinton Presidential Records  
National Security Council  
Kosovo Office (Schulte, Gregory)  
OA/Box Number: 1709

---

**FOLDER TITLE:**

G-8 / Allied Diplomacy [2]

2008-0994-F  
vz6319

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**RESTRICTION CODES****Presidential Records Act - [44 U.S.C. 2204(a)]**

- P1 National Security Classified Information [(a)(1) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

**Freedom of Information Act - [5 U.S.C. 552(b)]**

- b(1) National security classified information [(b)(1) of the FOIA]
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United States Department of State

Washington, D.C. 20520



OFFICE OF THE SPECIAL ADVISOR  
OF THE PRESIDENT AND SECRETARY OF STATE  
FOR KOSOVO AND DAYTON IMPLEMENTATION

2201 C STREET, N.W., ROOM 6219  
WASHINGTON, D.C. 20520

FACSIMILE TRANSMISSION COVER SHEET

Date: 5/20/99 Time: 0914 Pages: 9 (Incl. Cover)

URGENT

TRANSMITTED TO:

Name: JCS/J5 - COL JACK DONOVAN, USA 697-0180

Organization: OSD/BTF - COL GREG KAUFMANN, USA 697-2734

Telephone: NSC - GREG SCHULTZ - 456-9150

Fax: Please provide comments to George Frowick (647-0757) by 1330. Pickering will take with him today.

TRANSMITTED FROM:

Name: Amb. James Pardew

Telephone: (202) 647-2797

Fax: (202) 647-0939

5/19/99

FROM: Bill Wafer

S/S  
S/S-O  
SWOTO: O P CENTER FOR DISTRIBUTION  
TO S, P, EUR (BRASSMAN, RUSSIN),  
FO (WELCH, IMBRIE), S/SA (BARDEN)SUBJECT: G8 - NEGOTIATED SECURITY  
COUNCIL DRAFT RES ON  
KOSOVO

NEGOTIATIONS/DISCUSSIONS WILL RESUME  
FRIDAY A.M. HERE IN BONN WITH  
G8 POLDERS. RUSSIANS WERE TOUGH,  
EMPHASIZING THAT AN SCR WOULD  
NOT MOVE FORWARD UNTIL THERE  
WAS MORE SUBSTANTIVE AGREEMENT  
AND THE BOMBING STOPPED. THAT'S  
THE REASON FOR INCLUSION OF DEAL -  
BREAKER OPTION IS AT PARA 14. THE  
RUSSIANS AREN'T TRYING TO BRING IT  
TO THE COUNCIL, JUST STOP THE  
PROCESS.

PAGE 1 OF 8

19.05.1999, 24.00 Uhr

The Security Council,

- A. Recalling its resolutions 1160 (1998) of 31 March 1998, 1199 (1998) of 23 September 1998 and 1203 (1998) of 24 October 1998,
- B. Regretting that there has not been full compliance with the requirements of these resolutions,
- C. Determined to resolve the grave humanitarian situation in Kosovo, and to provide for the safe and free return of all refugees and displaced persons to their homes,
- D. Condemning all acts of violence against the Kosovo [Albanian] population as well as all terrorist acts by any party,
- E. Recalling the statement made by the Secretary General of the United Nations on 9 April, expressing concern at the humanitarian tragedy taking place in Kosovo,
- F. Reaffirming the right of all refugees and displaced persons to return to their homes in safety,
- G. Recalling the jurisdiction and the mandate of the International Criminal Tribunal for the Former Yugoslavia,
- H. Welcoming the general principles on a political solution to the Kosovo crisis adopted by the Foreign Ministers of Canada, France, Germany, Italy, Japan, the Russian Federation, the United Kingdom, and the United States on 6 May 1999 (S/1999/516),

- I. [Reaffirming the commitment of all Member States to the state sovereignty and territorial integrity of the Federal Republic of Yugoslavia,] — okay
- J. [Determining that the situation in and around Kosovo, Federal Republic of Yugoslavia, continues to constitute a threat to international peace and security in the region \*<sup>1</sup>] — nice to have
- K. [Acting under Chapter VII of the Charter of the United Nations,]\* — essential to have
1. Decides that a political solution to the Kosovo crisis be based on the general principles of the G 8 Foreign Ministers of May 6 as follows,
- (a) an immediate and verifiable end of violence and repression in Kosovo;
  - (b) the withdrawal from Kosovo of military, police and paramilitary forces;
  - (c) the deployment in Kosovo of effective international civil and security presences, endorsed and adopted by the United Nations, capable of guaranteeing the achievement of the common objectives of this resolution;
  - (d) the establishment of an interim administration for Kosovo to be decided by the Security Council of the United Nations to ensure conditions for a peaceful and normal life for all inhabitants in Kosovo;
  - (e) the safe and free return of all refugees and displaced persons and unimpeded access to Kosovo by humanitarian aid organisations;
  - (f) a political process towards the establishment of an interim political framework agreement providing for a substantial self-government for Kosovo taking full account of the Rambouillet accords and the principles

of sovereignty and territorial integrity of the Federal Republic of Yugoslavia and the other countries of the region, and the demilitarisation of the KLA;

(g) a comprehensive approach to the economic development and stabilisation of the crisis region.

2. [Demands that the Federal Republic of Yugoslavia put an immediate and verifiable end to violence and repression in Kosovo and withdraw [all] Federal and Republic military, police and paramilitary forces from Kosovo to other locations [in Serbia] according to a rapid and specified timetable, and cooperate in verification of this process;]

essential  
(But could add language allay small # to return as agreed by intl force.)

3. (a) [Decides to establish under the authority of the U.N an international peace [keeping] operation in Kosovo consisting of civil and security presences\*\*<sup>2</sup> with appropriate equipment and personnel as required and welcomes the agreement of the FRY to such an operation.]

no

or

(b) [Authorises Member States and relevant international organisations to establish the international civil and security presences\*\* in Kosovo referred to in paragraph 1 (c), with all powers necessary to guarantee the achievement of the objectives of this resolution.]

yes

cc (w/pam.?)

(b) [Requests the establishment of an international security force under unified command and control and authorizes the force to take all necessary measures to fulfill its responsibilities under paragraph 5 below in order to establish a safe environment for all people in Kosovo, and to facilitate the safe return to their homes of all displaced persons and refugees;]

Russia

One delegation is giving further consideration to J, K and op. 11.

Several delegations believe that before adoption the terms civil and security presence should be defined to cover a civil mission and a military force.

U.S., UK, FR, CA

4

4. Affirms the need for the rapid early deployment of effective international civil and security presences\*\* to Kosovo, and demands that the parties cooperate fully in their deployment;
5. Decides that the responsibilities of the international security presence\*\* will include:
  - (a) establishing a security presence\*\* to deter renewed hostilities, maintain and where necessary enforce a cease-fire and the demilitarisation of Kosovo, ensuring the withdrawal [and preventing the unauthorised return] of Federal and Republic military, police and paramilitary forces; — nice to have
  - (b) [supervising the] demilitarisation of the KLA and other armed Kosovo Albanian groups as required in paragraph 12.3; o.k.
  - (c) establishing a secure environment in which refugees and displaced persons can return home in safety, the international civil presence\*\* can operate and a transitional administration can be established, and in which humanitarian aid can be delivered;
  - (d) establishing public safety and order until the international civil presence\*\* can take over responsibility for this task;
  - (e) supervising demining until the international civil mission can, as appropriate, take over responsibility for this task;
  - (f) supporting as appropriate, the work of the international civil presence\*\*;
  - (g) border monitoring duties as required.
6. Decides that the main responsibilities of the civil presence will include:

5

- (a) promoting, pending a final settlement, substantial autonomy and self-administration in Kosovo, [taking full account of the Rambouillet accords;]
- (b) performing basic civilian administrative functions as long as required;
- (c) organising provisional institutions for democratic and autonomous self-government pending a political settlement, including the holding of elections;
- (d) transferring, as these institutions are established, its administrative responsibilities while overseeing and supporting the consolidation of Kosovo's local provisional institutions and other peace-building activities;
- (e) facilitating political negotiations designed to determine Kosovo's future status;
- (f) in a final stage, overseeing the transfer of authority from Kosovo's provisional institutions to institutions established under a political settlement;
- (g) supporting the reconstruction of key infrastructure and other economic reconstruction;
- (h) supporting, in coordination with international humanitarian organisations, humanitarian and disaster relief aid;
- (i) maintaining civil law and order, including through the deployment of [international] police personnel to serve in Kosovo while local police forces are established;
- (j) protecting and promoting human rights;

o.k. to drop

necessary

7. [Authorizes the Secretary General/OSCE/EU with the assistance of relevant international organizations, to establish an international civil mission in Kosovo in order to provide transitional administration while establishing and overseeing the development of interim self-governing institutions based upon the structures foreseen in the Rambouillet Accords.]
8. Emphasises the need for coordinated humanitarian relief operations, and requires that in addition to the obligations laid down by this resolution the Federal Republic of Yugoslavia allow unimpeded access to Kosovo by humanitarian aid organisations and cooperate with such organisations so as to ensure the fast and effective delivery of international aid;
9. Requests the Member States and international organisations referred to in the paragraph X to report to the Council at regular intervals on the implementation, the first report to be submitted within 30 days of the adoption of this resolution.
10. Encourages all Member States and international organisations to contribute, once peace is achieved in Kosovo, to the economic and social reconstruction as well as the safe return of the refugees and displaced persons, and emphasises in this connection the importance of convening the international donors' conference for Kosovo at an earliest possible date.
11. [Calls upon all parties to facilitate prompt and complete investigation, under international supervision and participation, of all atrocities committed against civilians, and demands full cooperation by all parties with the International Criminal Tribunal for the former Yugoslavia, including compliance with its orders, providing access to sites and people and requests for information and investigations;] \*

- need  
some  
authority  
for civil  
mission

- necessary

12. [Demands that the KLA and other armed Kosovo Albanian groups end immediately all offensive actions and, [In parallel with the withdrawal of all Federal and Republic military, police and paramilitary forces,] comply with the requirements of the demilitarization;]

— ?

13. Decides that the prohibitions imposed by paragraph 8 of resolution 1160 (1998) shall not apply to arms and related materiel for the use of the International Civil Mission and the International Security Force.

*provision*

14. [Notes that the Member States of the North Atlantic Treaty Organization will suspend their current airstrikes once the Federal Republic of Yugoslavia has notified its acceptance of the principles set out in paragraph 1 above and has demonstrated this by verifiably implementing the demand in paragraph 2;]

— ok

or

[Decides that with the adoption of the present resolution the NATO military operation against the Federal Republic of Yugoslavia should be considered terminated;]

— no, UNSC cannot "decide" on this

15. Recognises the need for cooperation by other States and international organisations with the States of South Eastern Europe in order to develop stability and prosperity, and welcomes the work in hand in the European Union and other international organisations to develop a comprehensive approach to the economic development and stabilisation of the region affected by the Kosovo crises;

16. [p.m.: duration of the mission]

17. Decides to remain actively seized of the matter.

# FAX

## U.S. DEPARTMENT OF STATE TASK FORCE ON MILITARY STABILIZATION IN THE BALKANS

Date 30-APR 94

Number of pages including cover sheet 2

To: Greg Schulte

From: James W. Pardew

EUROPEAN AND  
CANADIAN  
AFFAIRS/TMS

Phone \_\_\_\_\_

Fax Phone \_\_\_\_\_

CC: \_\_\_\_\_

Phone 202-647-2797

Fax Phone 202-736-4853

**REMARKS:**

- Urgent
- For your review
- Reply ASAP
- Please comment

*Dobbin's Mark of of German paper  
to be discussed in Bonn on Monday  
w/ Quaint pol & RS.*

**Non-Paper**

The following principles must be adopted and implemented to end the fighting in Kosovo and to resolve the Kosovo crisis:

- a prompt and verifiable cessation to all military action and repression in Kosovo;
- the demilitarization of Kosovo including the withdrawal from Kosovo of all military and police forces as well as paramilitary forces;
- the deployment of an international military force authorized by the United Nations under Chapter VII of the UN Charter to ensure the safety of all inhabitants of Kosovo, to guarantee the demilitarization of Kosovo including of UCK and to maintain the territorial integrity of the Federal Republic of Yugoslavia;
- the establishment of an international interim-administration for Kosovo authorized by the United Nations to ensure conditions for a peaceful and normal life for all inhabitants of Kosovo.
- the unconditional and safe return of all refugees and displaced persons and unimpeded access to Kosovo by humanitarian aid organizations;
- the beginning of a political process towards the establishment of an interim political framework agreement based on the Rambouillet accords and the principles of the territorial integrity of the Federal Republic of Yugoslavia and substantial self-government for Kosovo.

UNCLASSIFIED



UNITED STATES DEPARTMENT OF STATE  
Office of the Special Advisor  
to the President and Secretary of State  
for Kosovo and Dayton Implementation

Department of State \* Room 6219 \* Washington, DC 20520

## Fax Cover Sheet

DATE: 5/13/99

TIME:

TO: Greg Schulte - WSC  
Tony Banberry - OSD  
Leslie Davidson - OVP

FAX:

FROM:

Laurel Miller

PHONE: [1] (202) 647-~~0924~~ 3777

FAX: [1] (202) 647-0939

RE:

Number of pages including cover sheet: 7

Message:

Per discussions w/ each of you, attached is draft UNSCR document discussed at today's DC. Please provide comments tonight to Peter Hinz (tel 647-3405, fax 647-0985).

Greg - Peter will send version incorporating all comments to you before faxing to Brussels.

Thanks.

UNCLASSIFIED

## KOSOVO: DRAFT SECURITY COUNCIL RESOLUTION

The Security Council,

- A. Recalling its resolutions 1160 (1998) of 31 March 1998, 1199 (1998) of 23 September 1998 and 1203 (1998) of 24 October 1998,
- B. Noting that the Federal Republic of Yugoslavia has failed to comply with the above resolutions,
- C. Deeply concerned about the grave humanitarian situation caused by the systematic expulsion of the Kosovo Albanian population,
- D. Condemning all acts of violence against the Kosovo Albanian population and other ethnic groups in Kosovo, Federal Republic of Yugoslavia, as well as all terrorist acts by any party,
- E. Recalling the statement made by the Secretary General of the United Nations on 9 April, expressing concern at the humanitarian tragedy taking place in Kosovo,
- F. Reaffirming the right of all refugees and displaced persons to return to their homes in safety,
- G. Welcoming the general principles on a political solution to the Kosovo crisis adopted by the Foreign Ministers of Canada, France, Germany, Italy, Japan, the Russian Federation, the United Kingdom, and the United States on 6 May 1999 (S/1999/516),
- H. Determining that the situation in and around Kosovo, Federal Republic of Yugoslavia, continues to constitute a threat to international peace and security in the region,
- I. Acting under Chapter VII of the Charter of the United

Nations,

1. Affirms that a political solution to the Kosovo crisis should be based on:

(a) an immediate and verifiable end of violence and repression in Kosovo;

(b) the withdrawal from Kosovo of military, police and paramilitary forces;

(c) the deployment in Kosovo of effective international civil and security presences, endorsed and adopted by the Council, capable of guaranteeing the achievement of the objectives of this resolution;

(d) the establishment of an interim administration for Kosovo to be decided by the Council to ensure conditions for a peaceful and normal life for all inhabitants in Kosovo;

(e) the safe return of all refugees and displaced persons and unimpeded access to Kosovo by humanitarian aid organisations;

(f) a political process towards the establishment of an interim political framework agreement providing for a substantial self-government for Kosovo, taking full account of the Rambouillet accords and the principles of sovereignty and territorial integrity of the Federal Republic of Yugoslavia and the other countries of the region, and the demilitarisation of the KLA;

(g) a comprehensive approach to the economic development and stabilisation of the crisis region.

2. Demands that the Federal Republic of Yugoslavia put an immediate and verifiable end to violence and repression in

Kosovo;

3. Demands that the Federal Republic of Yugoslavia withdraw all Federal and Republic military, police and paramilitary forces from Kosovo, and cooperate in verification of this process;

Insert  
A

4. Notes the intention of the Member States of the North Atlantic Treaty Organisation to suspend their current airstrikes once the Federal Republic of Yugoslavia has notified its acceptance of the principles set out in paragraph 1 above and has demonstrated this by verifiably implementing the demand in paragraph 2 above and by beginning to implement the demands in paragraph 3 above;

5. Affirms the need for the rapid early deployment of effective international civil and security presences to Kosovo, and demands that the Federal Republic of Yugoslavia cooperate fully in their deployment;

Insert  
B

6. Decides that the responsibilities of the international security presence will include:

(a) establishing a military presence to deter renewed hostilities, maintain and where necessary enforce a cease-fire and the demilitarisation of Kosovo, including ensuring the withdrawal and preventing the unauthorised return of Federal and Republic military, police and paramilitary forces;

(b) establishing a secure environment in which refugees and displaced persons can return home in safety, the international civil presence can operate and a transitional administration can be established, and in which humanitarian aid can be delivered;

(c) establishing public safety and order until the international civil presence can take responsibility for this task;

(d) supervising demining;

(a) supporting, as appropriate, the work of the international civil presence.

Insert →  
C

7. ~~Notes the absence of effective local administration in Kosovo, and Decides~~ that the main responsibilities of the civil presence will include:

(a) performing basic civilian administrative functions;  
#(b) ~~and~~ organising provisional institutions for democratic *and autonomous* self-government pending a political settlement, *including through the conduct of elections;*

*as*  
(b) ~~once~~ these institutions are established, the civil presence will *transfer* ~~its~~ *responsibilities* ~~administrative role~~ while overseeing and supporting the consolidation of Kosovo's local provisional institutions and other peace-building activities;

# Overseeing a political process designed to determine Kosovo's final status;

(c) in a final stage, overseeing the transfer of authority from Kosovo's provisional institutions to institutions established under a political settlement; ~~This will include the conduct of elections;~~

(d) supporting the reconstruction of key infrastructure and other economic reconstruction;

(e) supporting, in coordination with international humanitarian organisations, humanitarian and disaster relief aid;

(f) maintaining civil law and order, including international police personnel to serve in Kosovo while local police forces are established;

(g) protecting and promoting human rights;

8. ~~Invites Member States, acting through or in cooperation with relevant international organisations, to make arrangements~~

~~for the earliest possible deployment of the civilian and security presences to Kosovo;~~

9. Emphasises the need for coordinated humanitarian relief operations, and demandes that in addition to the obligations laid down by this resolution the Federal Republic of Yugoslavia allow unimpeded access to Kosovo by humanitarian aid organisations and cooperate with such organisations so as to ensure the fast and effective delivery of international aid;

10. Calls for prompt and complete investigation, including international supervision and participation, of all atrocities committed against civilians, and for full cooperation with the International Criminal Tribunal for the former Yugoslavia, including compliance with its orders, requests for information in investigations;

11. Calls upon the Federal Republic of Yugoslavia and the Kosovo Albanian leadership to agree, under international auspices and at a time to be agreed by the international civil presence, an interim political framework agreement as set out in paragraph 1 above;

12. Demandes that armed Kosovo Albanian groups end immediately all offensive actions against military and civilian targets in Kosovo, and comply with the requirement for demilitarisation under the supervision of the military component;

13. Recognises the need for cooperation by other States and international organisations with the States of South Eastern Europe in order to develop stability and prosperity, and welcomes the work in hand in the European Union and other international organisations to develop a comprehensive approach to the economic development and stabilisation of the region affected by the Kosovo crisis;

14. Decides to remain actively seized of the matter.

*upon the withdrawal of  
all Federal and Republic  
forces in  
accordance  
with para-  
graph 3.*

Insert A

Demands that the Federal Republic of Yugoslavia cooperate in the safe return to their homes of all refugees and displaced persons.

Insert B

Authorizes the establishment of an international security presence under unified command and control to take all necessary measures to establish a safe environment for all people in Kosovo, and to facilitate the safe return to their homes of all displaced persons.

Insert C

## Option 1:

Authorizes the Secretary General, with the assistance of relevant international organizations, to establish an international civil presence in Kosovo in order to provide provisional administration while establishing and overseeing the development of interim self-governing institutions based upon the structures foreseen in the Rambouillet Accords.

## Option 2:

Invites the Organization for Security and Cooperation in Europe, with the assistance of other relevant international organizations, to establish an international civil presence in Kosovo in order to provide provisional administration while establishing and overseeing the development of interim self-governing institutions based upon the structures foreseen in the Rambouillet Accords.

# Withdrawal/Redaction Marker

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003a. note	To Sandy & Jim from Greg Schulte. Subject: A British Elaboration of our Elaborated Conditions. (2 pages)	03/11/1999	P1/b(1)

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Kosovo Office (Schulte, Gregory)  
OA/Box Number: 1709

### FOLDER TITLE:

G-8 / Allied Diplomacy [2]

2008-0994-F  
vz6319

### RESTRICTION CODES

#### Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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# Withdrawal/Redaction Marker

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003b. paper	Kosovo Roadmap. (15 pages)	03/11/1999	P1/b(1)

---

**COLLECTION:**

Clinton Presidential Records  
National Security Council  
Kosovo Office (Schulte, Gregory)  
OA/Box Number: 1709

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**FOLDER TITLE:**

G-8 / Allied Diplomacy [2]

2008-0994-F  
vz6319

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