(Note: Senate Bill page numbers correspond to the Committee on Labor and Human Resources Report on bill S.2206.
House Bill page numbers correspond to the House Bill sent to the Floor 9/14, Amendment in the Nature of a Subsitutue S. 2206)

Head Start Reauthorization Side-by-Side (9/14/98)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
PURPOSE (Sec. 636 of Head Start Act)	States that the purpose of the subchapter is to extend authorization for funding **"In recognition of the role which Project Head Start has played in the effective delivery of comprehensive health, educational, nutritional, social, and other services to economically disadvantaged children and their families."** Also directs the Secretary to continue **"the administrative arrangement responsible for meeting the needs of migrant, non-English language background, and Indian children and shall assure that appropriate funding is provided to meet such needs."**	Sec. 103 of the bill amends the purpose to emphasize "school readiness." Deletes language relating to the need to make administrative arrangements to serve migrant, Indian and non-English speaking children. Would read: (p. 59) **"It is the purpose of this subchapter to promote school readiness by enhancing the social and cognitive development of low-income children through the provision to low-income children and their families of health, educational, nutritional, social, and other services that are determined to be necessary, based on family needs assessments."**	Similar language to Senate bill, with the exception of retaining existing language relating to administrative arrangements to serve migrant, Indian and non-English speaking children. (p. 2)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
DEFINITIONS (Sec. 637)	Contains definitions for key terms used in the statute. Among which are: "State" "Family Literacy Services" "full-working-day" -- note currently defined in statute as **"not less than 10 hours per day."**	Sec. 104 amends and adds several definitions: Adds definitions of "**Child with a disability**" and "**infants or toddler with a disability**" to be consistent with the Individuals with Disabilities Education Act. (P. 59) Amends definition of "**delegate agency**" to include "**for-profit organization or agency..**" (P. 60) Amends definition of "**family literacy services**" (to be consistent with other Federal legislation). (P. 60) Amends definition of "**full-working-day**" to allow for a shorter day, if State law or regulation defines full working day differently for preschool programs. (P. 60) Adds a definition **for 'reliable and replicable' used with respect to research.** Addresses size and nature of sample, characteristics of measures, need for peer review." (P. 61) Amends definition of "**migrant Head Start program**" to include services "**seasonal farmworkers**" defined as "**families who are engaged primarily in seasonal agricultural labor and who**	Deletes "**Micronesia, Marshall Islands, and Palau after October 1, 2001**" from the definition of "State." (P. 3) Same provisions as Senate language regarding children with disabilities, family literacy services, full-working-day, reliable & replicable research, and seasonal farmworkers. (Pp. 3-6)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
AUTHORIZATION OF APPROPRIATIONS (Sec. 639)	Authorizes appropriations for FY 1995-1998. Sets aside $35 million for transition activities and $3 million for longitudinal research.	Sec. 106 updates authorization period to FY 1999-FY 2003. (P. 62) Updates setaside for Transition Projects to **"for each of fiscal years 1999 -2003 to carry out activities under section 642A, not more than $35 million but not less than was made available for such activities for fiscal year 1998".** (p. 62) Replaces setaside for longitudinal studies with: (p. 62) **(1) "not more than $5,000,000 for each of fiscal years 1999 through 2003 to carry out impact studies under section 649(g); and** **(2) "not more than $ 12 million in FY '99 and such sums as may be necessary for FY 2000-2003 to carry out other research, demonstration, and evaluation activities, including longitudinal studies under section 649".**	Similar language to update authorization period; limits F.Y. 1999 authorization level to $4.66 billion. (P. 6) Same as Senate re Transition . Same as Senate provisions of $5 million for new impact studies, not more than $12 million in '99 & such sums for '00-'03 for other research, etc. (P. 7) New provision for funding "not **less than $5 million for each** for FYs **'99-2003"** for new family literacy demonstration initiative **"under section 648B."** (P. 7)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS -- 13 % set aside (Sec. 640(a)(2))	Establishes funding allocations and priorities, including the reservation of 13 percent of appropriations for: A) Indian and migrant children and handicapped children; B) payments to Guam, American Samoa, Micronesia, Marshall Islands, Palau, Northern Mariana Islands and Virgin Islands; C) Training and technical assistance; D) Discretionary activities, including activities relating to development and implementation of quality improvement plans.	. Amends references to services to migrant children to include services to children from "seasonal farmworkers". (p. 62) Includes Admin proposal to amend language at 640(2)(D) by deleting existing language on developing quality improvement plans and inserting language on "correcting deficiencies and conducting proceedings to terminate the designation of Head Start agencies." (P. 63) Includes Admin proposal to allow use of 13 % set aside for research, demonstration and evaluation activities (p. 63) Adds language to continue administrative arrangement for meeting needs of migrant and Indian children. Also requires the Secretary to "consult with appropriate entities" in determining need for migrant & seasonal programs and ensure adequate services to migrant children before increasing support for children of seasonal workers. (P. 63)	Deletes Micronesia, Marshall Islands and Palau as recipients of mandated payments after October 1, 2001." (P. 8) Similar provisions to Senate language on serving children of seasonal farmworkers, covering expenses for correcting deficiencies & termination proceedings; use of 13% set-aside for research and evaluation, and continuing administrative arrangements for meeting needs of migrant, seasonal and Indian children. (P. 9) House includes most of our proposal for set aside, but doesn't include the word "demonstration". House language on consultation on page 20 in another section

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS -- Quality improvement funds (Sec. 640(a)(3)(B) and (C))	Specifies purposes for which quality improvement funds may be used (e.g. ensuring that programs meet performance standards, ensuring adequate qualified staff, improving staff salaries, improving physical environment of Head Start programs, etc.) and specifies that not less than half of the amount reserved be used to improve the compensation and benefits of staff, unless doing so would raise those salaries above comparable salaries in the area.	Sec. 107 expands goals for uses of quality improvement funds: "**to encourage the staff to continually improve their skills and expertise by informing staff of the availability of State and Federal loan forgiveness programs for professional development.**" adds language giving preference for salary increases above colas for staff with more training; and adds language specifying the need for staff to have training in working with children with disabilities. (P. 63) Adds language allowing use of funds to make facilities accessible to children with disabilities and their parents. (P. 64) Adds Admin poposal to authorize use of quality improvement funds to ensuring that programs have "qualified staff that can promote language skills and literacy growth of children and that provide children with a variety of skills that have been identified through research that is reliable and replicable as predictive of later reading achievement. *highlights classroom teachers re compensation (MISTAKE p64 of Cmtee Report) Deletes language on authorizing use of quality improvement funds paying transportation costs. (P. 64)	Similar provision to Senate on: -enhancing staff skills by publicizing the availability of loan forgiveness programs. (P. 10) - staff training in working with children with disabilities. (P. 12) - utilizing quality funds to ensure that staff can promote language skills and literacy growth, etc., (Pp. 10-11) - preference SHALL be given to classroom teachers in funding to enhance staff compensation, with additional condition of those staff "**who obtain additional training or education..**" (P. 11) - deleting authorization to use quality improvement funds for transportation costs. (P. 13)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS --Quality improvement funds. (cont.)			New provision to place highest priority in utilizing quality improvement funds for **"training classroom teachers & other staff to meet the education performance standards in 641(a)(1)(B), through promoting children's language & literacy growth, through techniques identified through reliable, replicable research; promote the acquisition of the English language for non-English background children and families; foster readiness skills through activities described in section 648(a)(1]; & training to improve the qualifications of staff, and training, child counseling, & other services to address the problems of children from dysfunctional families, who experience chronic violence in their communities, & who experience substance abuse in their families.** (P. 12) New provision deletes using quality funds to construct or renovate facilities. (P. 13)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS - Funding formula (Sec. 640(a)(4)	Describes how the remaining amount of funds is to be allocated among states, (33.3 % on relative number of children 0-18 whose families receive benefits under TANF and 66.7% based on children 0-5 living in poverty) and including a "hold harmless" formula ensuring that each State receives an amount each to that received for fiscal year 1981.	Includes Admin proposal to update hold harmless formula, so that States will receive at least what they received in FY 1998. (P. 65)	Similar provisions to update hold harmless date to FY 1998. (P. 13) New provision to alter basis for allocating funds among States to solely "**the number of children less than 5 years of age who live with families whose income is below the poverty line**". (P. 13) New provision to base state allocations on "**the most recent data available on the number of children under the age of 5, from families below the poverty level that is consistent with that published for counties, by the Dept. of Commmerce, unless the Secretary and the Secretary of Commerce determine that use of the updated poverty data would be inappropriate or unreliable..**" (Pp. 13-14)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS -- Collaboration grants (Sec. 640(a)(5)	Authorizes the Secretary to reserve funds to award States "collaboration grants" to States to facilitate collaboration between Head Start programs and other activities designed to benefit low-income children and families. Specifies involvement of Governor's Offices and State Head Start Association in project planning and mandates 7 priority areas for collaborative initiatives).	Adds to the purpose of collaboration grants, "**encourage Head Start agencies to actively collaborate with entities involved in State and local planning processes in order to better meet the needs of low-income children and families,**" including efforts to plan for full-day/full year early care and education services. Also encourages State HS assocs and local HS agencies in unified planning. (P. 65) Adds reference to ACF Regional staff as party to collaboration activities. (P. 65) Replaces reference to "national service" among priority areas for collaboration with "community service" and creates new priority for colaboration with "**services for homeless children**". (P. 65)	Similar provisions regarding augmenting the purpose of collaboration grants to encourage involvement of of State Head Start Associations and local Head Start agencies in unified planning for early care and education services, including collaborative planning for the provision of full-day/full-year services. (P. 14) Similar provision to reference ACF Regional Offices as partners. (P. 14) Same as Senate provision re priorities for collaboration with "**community service activities**" and "**services for homeless children**". (Pp. 14-15) Adds a requirement that the collaboration grantee encourage local Head Start agencies to appoint a State level representative to speak on their behalf in planning and collaborative processes. (Pp. 15-16)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS [Collaboration grants, continued -- waivers]		Requires use of supplemental funding for collaboration grants "**to develop statewide, regional, or local unified plans for early childhood education and child care that include the participation of Head Start agencies; and ..to engage in other innovative collaborative initiatives, including plans for collaborative training and professional development initiatives fo rchild care, early childhood education and Head Start service manager, providers, and staff.**" (P. 66) New provision for the Secretary to "**review evidence of barriers to effective collaboration between Head Start and other child care and early childhood programs and resources; develop initiatives, including training & technical assistance and regulatory changes to eliminate barriers; and develop a mechanism to resolve barriers to the provision of unified services.**" (P. 66)	Same as Senate provisions (pp. 16-17)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS -- Collaboration grants (continued)		New provision regarding collaboration: "In the case of a collaborative activity funding under this subchapter and another provision of law providing for Federal child care or early childhood education, the use of equipment and nonconsumable supplies..shall not be restricted to children enrolled in the program carried out under that subchapter or provision, during a period in which the activity is predominantly funded under this subchapter or provision.." (P. 66)	Same as Senate provisions. (P. 17)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS (continued) -- Early Head Start funding (Sec. 640(a)(6)	Allotted for Early Head Start 3% of funds in FY 1995, 4% in FY 1996-FY 1997 and 5% in FY 1998.	Allots for Early Head Start 7.5% in FY 1999, 8% in FY 2000, 9% in FY 2001, 10% in FYs 2002-3. (Admin recommendation) (P. 66) New provision limits expansion of Early Head Start funding if appropriations are not sufficient to allow increasing Early Head Start without reducing the enrollment or quality in regular Head Start programs. (Pp. 66-67)	Allots for Early Head Start 7.5% for 1999, 8% for 2000, 8.5% for 2001, and not less than 8.5% and not more than 10% for 2002 and 2003, contingent on the Secretary submitting, by Jan.1, 2001, a report on the results of the Early Head Start impact study. (P. 18) Same as Senate provisions re Early Head Start increases depending on increased appropriations. (P. 19) New provision on migrant and seasonal programs requires the Secretary to **"ensure that there is an adequate level of services for eligible children of migrant farmworkers before increasing the allocation for children of seasonal farmworkers...the Secretary shall ensure that services provided by migrant or seasonal programs do not duplicate or overlap with other Head Start services in the same geographic area.** (Pp. 20-21)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS (continued) (Sec. 640(a)(7))	Excludes from definition of State Guam, American Samoa, the Virgin Islands, Northern Mariana Islands and Palau.		Restates prohibition of funding Micronesia, Marshall Islands & Palau after Sept. 30, 2001. (P. 21) New provision that funding to Micrronesia, Marshall Islands & Palau shall be awarded via competitive grants based on **"recommendations from the Pacific Region Educational Laboratory of the Dept. of Ed."** and that **"no more than 5% of such funds may be used to compensate the Pacific Region Educational Laboratory for administrative costs incurred in making recommendations."** (P. 21)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS (continued) -- COLA and Expansion Funds (Sec. 640(g))	Provides that in any fiscal year in which appropriations exceed the previous year's the Secretary shall provide a cost-of-living increase to maintain level of services, prior to awarding funds to increase the number of children served. Requires the Secretary to take into consideration the quality of an applicant's program in granting expansion funds. Requires the Secretary to consider extent to which applicant has undertaken community-wide strategic planning, needs assessment, etc. Requires Secretary to consider the numbers of eligible children in each community who are not participating in Head Start.	Requires Secretary to consider applicant's performance history in Federal programs other than Head Start. Adds as a consideration the applicant's involvement with organizations serving children with disabilities. Adds as a consideration "the extent to which the applicant proposes to foster partnerships with other service providers in a manner that will enhance the resource capacity of the applicant;" Migrant provision on p. 68 (similar to migrant provision in House bill on p.24)j	**"In awarding funds to serve an increased number of children, the Secretary shall give priority to applicants that provide full-day, full-year services through collaboration.. with other private, nonprofit agencies. Any additional funds may be used to make nonstructural and minor structural changes & acquire equipment necessary to expand the availability of Head Start programs and serve an increased number of children."** (Pp. 22-23) Same provisions as Senate to consider performance history of applicants under other Federal programs and in working with organizations serving children with disabilities; amends consideration of unserved children to acknowledge other non-Head Start services. (P. 23) Adds new provision to consider capacity of applicants to **"collaborate with other local providers of child care or preschool services to provide full-day/year services."**(p23)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
ALLOTMENT OF FUNDS (quality improvement funding-continued)	Provides for 25% allocation of funding increases, following COLA funding, to quality improvements, with 50% of these funds provided to improve compensation of staff.	No proposed change.	Amends Section 640 to establish new formula for allocating increased funding between quality improvements and program expansion. For FYs '99 & 2000, allocations are 65% quality, 25% expansion & 10% at the discretion of local grantees for quality or expansion; in FYs 2001-2, 45% quality, 45% expansion, 10% local option; 2003, 25% quality, 65% expansion, 10% local option. (P. 25)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
DESIGNATION OF HEAD START AGENCIES (Sec. 641)	Authorizes the Secretary to designate as a Head Start agency any local public or private nonprofit agency within a community that is able to carry out the purposes of law, and that the Secretary determines is capable of planning, conducting, administering and evaluating a Head Start program. Requires the Secretary to give priority in designation to agencies to those already receiving Head Start funds "unless the Secretary makes a finding that the agency involved fails to meet program, financial management, and other requirements established by the Secretary. " Specifies that only if there is no entity in the community entitled to priority because of serving as a previous Head Start grantee, the Secretary may designate a Head Start agency from among other qualified applicants in the community.	Sec. 108 allows for-profit agencies to be designated as Head Start grantees. (DODD amendment is not in Senate Cmtee Report) (p. 68) Adds language requiring the Secretary to consult with the Governor of the State in which the community is located prior to (a) designating a Head Start agency, (b) designating a new or successor agency, (c) granting priority to an existing grantee in refunding. (P. 68) Amends language on consideration of past performance to include "**meet(ing) program and financial management requirements, performance standards described in section 641A(a)(1), and other requirements..**" (P. 68) New provision: "**In selecting from among applicants for designation as a Head Start agency, the Secretary shall give priority to any agency that functioned as a Head Start delegate agency & met program and financial management requirements, performance standards in 641A(a)(1) and other requirements..**"(p. 69) New provision to consider evidence of capacity to serve children with disabilities & non-English-background children & families when assessing applicants. (P. 69)	Does not include eligibility of for-profits. Requires consultation with the Governor **if such State expends non-Federal funds to carry out Head Start**" when (1) designating Head Start agencies; (2) giving priority to existing grantees in continuing funding; and (3) determining priority status in designating a successor agency to a grantee. (P. 27) Same as Senate provisions re consideration of past performance evidence, & compliance with "results-based performance measures.."; in granting priority to qualified former delegate agencies; and in considering capacities to serve children with disabilities and non-English-background children and families. (P. 28) In addition, consider "**capacities to provide information on drug-exposed infants & FAS, and collaborate with child care**" in assessing applicants. (P. 29)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
DESIGNATION OF HEAD START AGENCIES (continued)		Senate includes similar House language on interim grantees - (p. 69)	New provision: **"If no agency in the community receives priority designation & there is no qualified applicant in the community, the Secretary shall, designate an agency to carry out the Head Start program in the community on an interim basis..."** (P. 30) New provision for designating areas for Indian Head Start programs deletes "designation of near-reservation areas by the Bureau of Indian Affairs"; adds **"designated by an appropriate tribal government"** (p. 27)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
QUALITY STANDARDS AND MONITORING (Sec. 641A)	Requires the Secretary to establish Performance Standards and Performance Measures with respect to Head Start services and to conduct monitoring program reviews. Establishes procedures for requiring poorly performing grantees to develop corrective action plans to address deficiencies and outlines when the Secretary should terminate the designation of Head Start grantees.	Sec. 109 requires setting minimum levels of overall accomplishment of standards. Expands education performance standards to emphasize school readiness, including "phonemic, print, and numeracy awareness;" understanding and using oral language; increased vocabulary, appreciation of books & progress toward acquisition of the English language, in the case of non-English background children.". (p. 70)	Similar provisions to Senate language. (Pp. 31-34)
		Amends language relating to revision of performance standards to ensure that any future revision does not reduce scope of standards in place in 1998. (P. 71) Adds "Outcome-Based" to the term "performance measures" and clarifies that measures should be used in program monitoring." (P. 71)	Similar porvisions to Senate; mandates the incorporation of the 5 new education outcome performance standards into the performance measures; establishes Jan. 1999 deadline to incorporate/implement new measures. (P. 34)
		Amends (p. 72) the language on termination of grantees: unless the agency--(i) corrects the deficiency immediately if it threatens health or safety or poses a threat to the integrity of Federal funds; or (ii) corrects within 90 days if deemed reasonable at the discretion of the Secretary or (3), at Secretary's discretion, complies with requirements of paragraph (2) concerning a quality improvement plan.	Similar provisions to Senate. (Pp. 36-37)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
POWERS AND FUNCTIONS OF HEAD START AGENCIES (Sec. 642)	Specifies the powers, functions and responsibilities of Head Start Agencies. Includes language on responsibilities with regard to transition from Head Start to kindergarten or elementary school.	Sec. 110 amends language to include for-profit organizations as Head Start agencies. (P. 73) Updates references to coordination with child care and other early childhood education programs. (P. 73) Amends language on the need for the grantee to take steps to maintain the development gains achieved in Head Start to include "developmental and educational" gains. (P. 73) Strikes language on Head Start transition and creates a new section 642A. (P. 74)	Does not include provision for for-profit organizations to become grantees. Adds new requirements for grantees to offer substance abuse counseling, including information on drug-exposed infants and FAS. (P. 38) Adds new mandate to inform single parents of child support services & establish referral arrangements with child support agencies. (P. 38) Similar provisions on transitions. (Pp. 39-40)
HEAD START TRANSITION (NEW Sec. 642A)	(New section. Similar language included as part of "Powers and Functions" in Sec. 642)	Sec. 111 re-writes transition requirements as a separate section. Requires Head Start agencies to coordinate with local education agencies to develop plans for transfer of Head Start records, establish communication between Head Start and school staff members, conduct meetings with parents and teachers, provide training, link parents with Title I parent involvement efforts and work to enhance developmental continuity between Head Start and elementary classes. (P. 74)	Similar to Senate provisions. (Pp. 40-41)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
SUBMISSION OF PLANS TO GOVERNORS (Sec. 643)	Provides that no contract agreement, grant, or other assistance shall be made for the purpose of carrying out a Head Start program within a State unless a plan setting forth the proposed contract, grant, etc. has been submitted to the Governor of the State and **has not been disapproved within 30 days.** Allows that, in the case of a Governor's disapproval, the Secretary may reconsider and award the grant or contract if the Secretary determines it to be fully consistent with the provisions and purposes of the Head Start Act.	Sec. 112 amends the law to allow **"45 days"** for review by the Governor. (P. 75) In the event that the governor disapproves, limits the Secretary's authority to award the grant or contract to those instances in which the award was disapproved "for reasons other than failure to meet State health, safety, and child care standards." (P. 75)	Same as Senate provisions re expansion to 45 days for Governor's review and similar provision to Senate limiting the Secretary's authority to override Governor's disapproval in cases of failure to meet health, safety & child care standards. (Pp. 41-42)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
PARTICIPATION IN HEAD START PROGRAMS (Sec. 645)	Specifies eligibility requirements for children to participate in Head Start programs. Prohibits charging fees for participation in Head Start.	Sec. 113 clarifies the continuing eligibility of children who have been enrolled in Head Start, but whose families no longer meet the low-income criteria, as well as the option of consideration of evidence of family income from either the preceding 12 months or the predecing calendar year when determining eligibility. (P. 75) A new provision amends 645(b) to allow grantees to collect copayments from families if they are providing full-day services in collaboration with other agencies that collect copyaments, with the stipulation that copyament rates be no higher than those charged to families with similar incomes and circumstances. (P. 76) A new provision amending 645(c) clarifies that Head Start programs may recruit and accept applications for enrollment throughout the year.(P. 76)	Includes Senate provisions to allow continued enrollment of children if family income increases, parental copayments in full-day programs that collaborate with other agencies, and year-round recruitment. (Pp. 42-3) New provision to allow programs to enroll up to 25% over-income children (up to 140% of poverty) & to charge fees to such families, based on community need & assurance of no reduction in services to children in poverty. (P. 43)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
PROGRAMS FOR FAMILIES WITH INFANTS AND TODDLERS (Sec. 645A)	Authorizes Early Head Start programs for families with infants and toddlers.	Sec. 114 Adds "Early Head Start" to the title of the Section. (P. 76) Adds language on coordination of services for infants and toddlers with disabilities. (P. 76) Deletes obsolete references to CCDP and PCC's and makes technical changes. (P. 77) New provision to allocate 5-10% of program funds to training & technical assistance for Early Head Start. (Pp. 78-9)	Same as Senate provisions regarding coordination with disabilities services and deletion of references to CCDP & PCCs and funding allocation for training & technical assistance. (Pp. 45-9)
TECHNICAL ASSISTANCE AND TRAINING (Sec. 648)	Authorizes the Secretary to provide technical assistance and training to Head Start programs. Specifies some topics or issues on which assistance is to be given.	Sec. 115 adds language to providing assistance on "expediting the sharing of information on innovative models for providing full-working-day, full calendar year services for children." (P. 79) Adds language on assisting Head Start agencies to ensure school readiness and meet the educational performance standards. (P. 80)	Same as Senate provisions to offer assistance on collaborative approaches to full-day/full-year services & ensuring school readiness & meeting education performance standards. (Pp. 49-50) New provisions to support collaborative initiatives to foster professional development systems for early childhood staff and enhance capabilities to implement family literacy services. (P.51)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
STAFF QUALIFICATIONS AND DEVELOPMENT (Sec. 648A)	Addresses the degree requirements for Head Start classroom teachers. Includes language specifying circumstances in which the Secretary may grant a 180-day waiver of the degree requirements.	Sec. 116 requires that staff demonstrate competency to perform functions including planning & implementing learning experiences..establish healthy learning environment, support social & emotional development & encourage the involvement of families. (P. 80) Alters the process for consideration of waivers to the requirement that each classroom have at least one teacher who has a child development associate (CDA) or other degree. Specifies that the Secretary may grant the 180-day waiver only for a Head Start agency that can demonstrate that the agency has unsuccessfully attempted to recruit an individual who has a CDA or other appropriate credential. (P. 81)	Does not include Senate provisions altering process of CDA waivers. New provision that classroom teachers have demonstrated set of competencies. (P. 52) New provision that **"not later than Sept. 30, 2003, at least 50% of all classrooms in a center-based program have 1 teacher with an associate, baccalaureate, or advanced degree in early childhood education or development."** (P. 53) New provision: **"Head Start shall develop or adopt, in consultation with representatives of Head Start agencies, experts in child development, and classroom teachers, an assessment or set of assessments to be used by Head Start grantees when hiring classroom teachers in a center-based program. The assessment shall measure whether the teacher has mastered the professional requirements outlined in 648A(a)(1).."**(p. 54)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
New Proposed Section 648b on Family Literacy Services			New provision to establish via competitive grants "not more than 100 Head Start agencies to initiate provision of family literacy services through collaborative partnerships with entities that provide adult education services, entities carrying out Even Start programs..or entities that provide other services deemed necessary for the provision of family literacy" and may provide training & technical assistance or mentoring to other Head Start progrmas. (Pp. 54-56)

SECTION	CURRENT LAW	SENATE BILL (S. 2206)	HOUSE BILL (H.R. 4241 -- AS REPORTED BY COMMITTEE)
RESEARCH (continued)	No provision	New provision for study of "experiences of small, medium, and large States with Head Start programs in order to permit comparisons of children participating in the programs with eligible children who did not participate.." , due Sept. 2002. (P. 81)	Same provisions as Senate bill. (P. 57)
QUALITY IMPROVEMENT STUDY	No provision.	New provision to conduct a study of use & effects of quality improvement funds since FY 1991, due by Sept. 2000, including types of activities funded, evidence of accomplishment of goals and effects on teacher training, compensation, recruitment and retention. (P. 84)	Same as Senate provision. (P. 67)
Section 650 - REPORTS			New provision for report at least every 5 years on "the condition, location and ownership of facilities used, or available to be used, by Indian Head Start agencies." (P. 68)

Head Start,550
Partisan battle endangers funding for Head Start

WASHINGTON (AP) A partisan congressional fight over Head Start is keeping legislation renewing the program from moving forward, with a GOP leader taking the unusual step of trying to rewrite a measure passed by his own committee.

The fight centers on union wages, school vouchers and establishment of paternity issues that are peripheral to the preschool program itself but politically significant for both Democrats and Republicans.

The situation has annoyed Rep. William Goodling, R-Pa., chairman of the House Education and Workforce Committee, which passed legislation extending the program for poor children on a party-line vote last week.

``I want quality Head Start. I don't need symbolic fights,'' Goodling said Tuesday.

He said he will work with GOP leaders to remove the three contentious provisions from the legislation so it can be brought quickly to the House floor.

Meanwhile, last week's rancorous committee meeting and the resulting controversy has caught Head Start advocates off guard.

``Never in the history of the program has there been a partisan vote,'' said Helen Blank, who has tracked the program since 1978 for the Children's Defense Fund. ``Usually people keep Head Start above the political fray. I don't know what's going on.''

As it stands, the legislation would:

Introduce vouchers into the program for the first time, giving some parents money to take their children to non-Head Start preschool programs. The GOP has forcefully pushed vouchers for school-age children as well, arguing that they give parents more choice. Democrats say vouchers take needed money away from classes that serve everyone.

Remove the long-standing requirement that union wages be paid for any Head Start construction projects. Republicans have long opposed this provision, saying it inflates costs, but it enjoys considerable Democratic and some GOP support.

Ban children from the program if their mothers do not help to locate their fathers in order to collect child support.

The 1996 welfare bill requires this cooperation, but opponents say it's not fair to punish children whose mothers are not cooperating. And they argue that it would damage the crucial relationship between Head Start workers and parents.

Goodling had included the union wage repeal in his version of the bill, but the other two items were added in amendments introduced by Rep. Frank Riggs, R-Calif., chairman of the subcommittee that wrote the bill.

``I'm not a dictator,'' Goodling said, explaining why a bill emerged from his committee that he could not support. ``There were those out there who wanted to find a way to cause problems.''

Riggs objects to Goodling's effort to sidestep the committee action, saying those votes were meaningful. And he argued that there is enough time to handle the bill under normal procedures, where Republicans can control the legislation.

He suggested that congressional staff try to find a compromise during the upcoming, month-long recess, but added that Democrats should not expect to get all three items out of the bill.

``That's the tail wagging the dog,'' he said. ``We cannot allow them to define bipartisanship.''
APWR-08-05-98 0823EDT

Received by NewsEDGE/LAN: 8/5/98 8:27 AM

STEP BEHIND

By Sue Kirchhoff, CQ Staff Writer

Aug. 05, 1998 - House Education and the Workforce Committee Chairman Bill Goodling, R-Pa., said yesterday he plans to jettison the Head Start reauthorization bill (HR4241) marked up by his panel July 29 and instead try to bring a stripped-down version to the floor under suspension of the rules later this week.

The committee adopted amendments by Rep. Frank Riggs, R-Calif., that would bar children from the program unless their mothers cooperated in establishing paternity and would create a limited program of vouchers that could be used to purchase alternative child care. Committee Democrats voted against the bill, angry about the changes and a third provision that would eliminate the use of the Davis-Bacon prevailing wage law on Head Start construction projects.

Goodling said in an interview that the unusual step of bringing a substitute bill to the floor was necessary to avoid a drawn-out fight over the preschool program, which has had broad bipartisan support since its creation in 1965.

"What I want is to find a way to make sure that my whole emphasis, which is on quality (in the Head Start program), is not lost in this whole debate," Goodling said. He said that he wanted to get a bill passed on the suspension calendar before the coming August recess. The Senate passed its version of the bill (S2206) by voice vote on July 27.

Goodling had introduced a substitute in committee that did not have the paternity or voucher requirements. He said he could take that substitute to the floor or simply bring up another measure (HR4271) marked up by the committee to reauthorize the Community Services Block Grant and low-income heating assistance program. The Senate combined those two programs and Head Start in one bill, meaning the two chambers could be able to conference on Head Start even if that program did not pass the House.

Riggs, however, said he did not favor Goodling's strategy. "I have not signed off on any such plan and find it hard to believe that we would arbitrarily and unilaterally override the will of the committee, particularly on provisions ... supported by almost all Republicans."

-- **(ATTACHED)** 3/17/98 from **Mary Ann Campbell**, writing about Head Start programs. She thinks a national management licensing program should be considered.

✓ To Nicole for info

____ File; NRN

+ cc back to me

MONEY MAGIC INC

2923 Imperial Valley Drive
Little Rock, AR 72212-3105

- Fax Cover Sheet -

Date:	3/17/98
Pages:	3
To:	First Lady Hillary Rodham Clinton The White House
Fax Phone:	202-395-4198
From:	Mary Ann Campbell, CFP Money Magic, Inc.
Phone:	501-227-6644
Fax:	501-227-9513
E-Mail:	mac@moneymagic.com
Subject:	Head Start Programs

Because such programs are so important, and Administrators may not have appropriate training, I think a national management licensing program should be considered. With customized programmatic budgeting and measurable evaluation techniques, services could be improved and increased.
This is food for thought...fyi.

Agency offers to run Head Start

Benton nonprofit wants debt-ridden COPE's Pulaski County programs

BY JOE STUMPE
ARKANSAS DEMOCRAT-GAZETTE

A Benton agency has agreed to take over Head Start and all other programs in Pulaski County operated by the troubled Community Organization for Poverty Elimination.

COPE board members will consider the proposal, which was put together by the state Department of Human Services, tonight during a special meeting.

Willie Hinton, chairman of the COPE board, said Tuesday that he's still upset with the response of state officials to COPE's financial crisis. But Hinton said the COPE board might not have much choice.

"I think it's tacky in the worst sense," Hinton said. "I think they could have done more if they wanted to. And yet, we don't want the kids to suffer either."

Human Services Department spokesman Joe Quinn, was unsure what would happen if the COPE board refused to go along.

"That's a good question. If they said no, it would certainly be an indication to us that they weren't willing to work with us," Quinn said. "If they were insolvent, we would have to take action, and I'm sure we have mechanisms to do that."

Head Start, COPE's biggest program, serves almost 1,000 children at 18 sites around the county. Other COPE programs include emer-

See COPE, Page 5B

COPE

• Continued from Page 1B

gency food distribution, utility payment assistance, home weatherization grants and child- and adult-care food programs.

On Monday, the board of the Community Action Development Corp. in Benton voted to take over those services if asked to do so. Both COPE and Community Action are nonprofits.

"We're not in the market for doing this," Community Action Executive Director Charles Cunningham said.

"We're simply responding to a request made by DHS."

Human Services Department officials started talking to Cunningham about the possibility last week, after department Director Lee Frazier decided the state could not bail out COPE financially. He instead ordered an audit of the agency.

"We are working to protect taxpayer dollars, yet at the same time we do not want to leave people without vital services," Frazier said Tuesday.

COPE has been in financial straits since another audit last year revealed that it had spent about $300,000 in federal Head Start funds for other purposes, which put future funding of that program in jeopardy. The organization also faces hundreds of thousands of dollars in potential liability from its handling of a summer food program under investigation by the federal government.

In recent weeks COPE's board has fired its executive director and 22 other employees to save money, leaving just a half-dozen staff members at its North Little Rock headquarters.

The Head Start staff, headquartered in Little Rock, has not been cut.

Hinton, who along with most of the COPE board is black, said he might meet with black state legislators "to see if this thing is unfair." But he also said the end of COPE could come as early as tonight.

"At this rate, it sounds like shut down, close up and bankruptcy," he said. "It doesn't sound like a good option to me."

Among COPE's outstanding debts, he said, are a $90,000 loan from First Commercial Bank and about $15,000 owed to the state in delinquent payroll taxes. Quinn refused to comment on reports that the 10-day audit ordered by Frazier had uncovered instances of fraud.

Community Action would not assume any of COPE's liabilities under the proposed takeover, Human Services Department officials said.

The Benton agency, which has a $7.5 million annual budget and about 250 employees, has stepped in to help Pulaski County before. In 1985, when the Economic Opportunity Agency filed for bankruptcy, Community Action ran programs like utility payment assistance, commodities distribution and neighborhood service centers until COPE began operations in 1987.

The COPE board meeting is scheduled for 6 p.m. at the agency's headquarters at 1900 N. Pine St.

MONEY MAGIC INC.
Mary Ann Campbell, CFP
2923 Imperial Valley Drive
Little Rock, AR 72212-3105
Fax: 501-227-9513 Phone: 501-227-6644

Monday, March 16, 1998

Lee Frazier
Department of Human Services
P. O. Box 1437, Slot 329
Little Rock, AR 72203

Dear Lee:

It is with great interest and concern that I have been reading about the problems with COPE. I believe in the programs and would like to see them continue.

I have suggestions that could improve the quality and amount of services, make the programs cost efficient, and even be designed to turn the Arkansas COPE program into a money maker.

Reporting for Channel 7 on Saturday Daybreak, I recently covered Michael Gerber's the E-myth Revisited...thus my ideas.

1. Develop measurable systems for services and the costs of those services. Perhaps hire a Gerber consultant to set up the systems.
2. Train and replicate those programs; evaluate and report out regularly.
3. After experiencing success, advertise to other states and sell or license the Arkansas systems for additional income.

I care about services and use of our tax dollars.

Sincerely,

Mary Ann

Mary Ann Campbell, CFP

MACmb
501-682-1001

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Fam-child care pol- head start

Nicole-
Any new news on this
Elena

Nicole R. Rabner

07/20/98 11:58:22 AM

Record Type: Record

To: Bruce N. Reed/OPD/EOP, Elena Kagan/OPD/EOP

cc: Jennifer L. Klein/OPD/EOP, Neera Tanden/WHO/EOP
Subject: FYI on Head Start Reauthorization

Last Thursday, Cong. Riggs introduced a problematic, partisan Head Start reauthorization bill scheduled for mark-up in full committee this Wednesday. (The Senate already marked up its reauthorization bill, which, after negotiation, is both bipartisan and consistent with the President's budget and policy.) HHS is drafting a letter from Shalala to the House Ed and Workforce Committee outlining our significant concerns with the bill as introduced, which include:

(1) Bill is inconsistent with the President's budget request (underfunded);
(2) Bill restricts Head Start expansion, denying Head Start services to tens of thousands of children and curtailing expansion of Early Head Start (it significantly increases the quality set-aside for expansion dollars (from 25% in current law to 75% in FY 1999), and mandates full-day, full-year services for all kids currently in Head Start before any expansion to new kids);
(3) Bill opens up Head Start to vouchers (by enabling the Secretary to provide certificates to parents for comparable services);
(4) Bill increases Governor authority; and
(4) Bill includes partisan provisions such as repeal of the Davis-Bacon requirement, and attacks on bilingual education.

Bruce, HHS may request that in the coming days you call Dems (such as Cong. Roemer) to express our strong concerns, if you are willing.

6-26-1995 11:10PM FROM

P. 1

DATE: 7/31/98

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES
200 INDEPENDENCE AVE., SW
WASHINGTON, D.C. 20201

PHONE: (202) 690-6311 **FAX: (202) 690-8425**

OFFICE OF THE ASSISTANT SECRETARY FOR LEGISLATION
HUMAN SERVICES LEGISLATION
ROOM 413 H HUMPHREY BUILDING

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		[ ]	ALIX HOWARD

TOTAL PAGES
INCLUDING COVER: 15

REMARKS

Wednesday, July 29

Full-Committee Mark Up of Head Start Reauthorization legislation, H.R. 4241

Attending
at various times throughout the day, the following Members were in attendance:

Majority:
Goodling, Petri, Roukema, Fawell, Ballenger, Barrett, Hoekstra, McKeon, Castle, Johnson, Talent, Greenwood, Knollenberg, Riggs, Graham, Souder, McIntosh, Norwood, Paul, Schaeffer, Peterson, Upton, Deal, Hilleary

Minority:
Clay, Miller, Kildee, Martinez, Owens, Payne, Mink, Andrews, Roemer, Scott, Woolsey, Romero-Barcelo, Fattah, McCarthy, Tierney, Kind, Sanchez, Ford, Kucinich

Amendments
There were 9 Amendments offered at the Mark Up. The Amendments are attached, in order of how they were offered.

Amendment 1, Offered by Payne, Owens, Kucinich - to remove the language removing Davis-Bacon from the legislation - the Amendment failed, 16-21, straight party line vote

Amendment 2, Offered by Graham, requires results-based performance measures for children, the Amendment passed, 29-10, several Democrats voted for the Amendment, including Kucinich, Ford, Sanchez, Kind, Tierney, Roemer, Scott, and McCarthy

Amendment 3, Offered by Roemer, requires that Head Start agencies adopt an assessment to be used when hiring or evaluating teachers, the Amendment passed by a voice vote

Amendment 4, Offered by Martinez (for Hinojosa), requires that the Secretary provide technical assistance to programs that are struggling but are still in compliance, after debate the Amendment was withdrawn and Martinez reserved the right to enter it on the House floor

Amendment 5, Offered by Roemer, requires that not less than 15 % of amt appropriated shall be used for compensation for teachers at a level not less than the avg. Level of comp provided to all teachers - the Amendment failed, 15-25, straight party line vote

Amendment 6, Offered by Tierney, with a Second Amendment by Goodling, increased the amount for Early Head Start to 7% in 1999, 7.5% in 2000, 8% in 2001, no less than 8.5 and no more than 10 for 2002-2003 - the Amendment passed by a voice vote

Amendment 7, Offered by Riggs, institutes the use of certificates to eligible parents to use at the provider of their choice if no agency in the community receives priority designation - the Amendment passed, 22-17, party line vote except: Goodling passed, Castle voted no

Amendment 8, Offered by Riggs, requires that mothers identify the father of the child, or that she is cooperating with the State CSE agency or the child is not eligible to participate in HS - Amendment passed, 20 - 19, party line vote except: Goodling passed, Petri and Paul voted no

Amendment 9, Offered by Riggs, provides that no funds for quality improvement shall be used for construction or renovation, Amendment passed, 24-16, straight party line vote

<u>Final</u>
Goodling's final substitute bill, with the above Amendments (1,3,6,7,8,9) was voted on and passed, 23-18, straight party line vote (except Paul who voted no).

1

Amendment Offered by Mr. Payne

Mr. Owens and Mr. Kucinich

To the Amendment in the Nature of a Substitute

To H.R. 4241

Page 41, strike lines 4 through 7 (and make such technical and conforming changes as may be appropriate).

F:\JH\HEADSTRT\GRAHAM.003

2

Amendment Offered by Mr. Graham

To the Amendment in the Nature of a Substitute

To H.R. 4241

Page 33, after line 17, insert the following (and make such technical and conforming changes as may be appropriate):

"(4) REQUIRED RESULTS-BASED PERFORMANCE MEASURES.—Such results-based performance measures shall ensure that such children—

"(A) know that letters of the alphabet are a special category of visual graphics that can be individually named;

"(B) recognize a word as a unit of print;

"(C) identify at least 10 letters of the alphabet; and

"(D) associate sounds with written words.

F:\JH\HEADSTRT\ROEMER.001

(3) **Amendment Offered by Mr. Roemer**

To the Amendment in the Nature of a Substitute

To H.R. 4241

Page 53, line 6, strike the close quotation marks and "; and".

Page 53, after line 6, insert the following:

"(3) Head Start agencies shall ~~develop or~~ adopt, in consultation with experts in child development and with classroom teachers, an assessment to be used when hiring or evaluating any classroom teacher in a center-based Head Start program. Such assessment shall measure whether such teacher has mastered the functions described in paragraph (1)(A)~~, as well as any other applicable professional standards establish by the Secretary", and~~ —, and

4

Amendment Offered by Mr. Martinez

To the Amendment in the Nature of a Substitute

To H.R. 4241

Page 50, line 10, strike "inserting" and all that follows through the close quotation marks, and insert "inserting a semicolon".

Page 50, line 13, strike "and" at the end.

Page 51, line 5, strike the period at the end and insert "; and".

Page 51, after line 5, insert the following:

(H) by inserting after paragraph (10), as so redesignated, the following:

"(11) provide additional support for Head Start agencies that meet the standards described in section 641A(a) but that have, as documented by the Secretary under reviews conducted pursuant to section 641A(c), significant programmatic, quality, and fiscal issues to address; and

"(12) provide direct technical assistance and training to Policy Councils and Policy Committees, as defined in section 1304.50 of title 45 of the Code of Federal Regulations, whose membership has reached an impasse that threatens services to children and families.".

5

Amendment Offered by Mr. Roemer

To the Amendment in the Nature of a Substitute

To H.R. 4241

Page 6, line 9, strike "$4,660,000,000" and insert "$5,300,000,000".

Page 7, line 9, strike the close quotation marks and the period at the end, and insert "and".

Page 7, after line 9, insert the following:

(3) by adding at the end the following:

"(c) In any fiscal year for which the amount appropriated to carry out this subchapter equals or exceeds $5,300,000,000, not less than 15 percent of the total amount appropriated for such fiscal year shall be used by the Secretary to provide funds to Head Start agencies for the purpose of providing compensation, at a level not less than average national level of compensation provided to all classroom teachers, to Head Start classroom teachers who satisfy the requirements described in section 648A(a).".

6

Amendment Offered by Mr. Tierney

To the Amendment in the Nature of a Substitute

To H.R. 4241

Page 17, line 18, strike "subparagraphs (B) and" and insert "subparagraph".

Page 17, line 21, strike "7" and insert "8".

Page 17, line 22, strike "7" and insert "~~8~~ 8.5".

Page 17, line 23, strike "7" and insert "~~10~~ 9".

Page 17, line 24, strike "not more than".

Page 18, line 1, strike "not more than".

Page 18, ~~line 5, strike "If the Secretary does not" and insert "The Secretary shall"~~. Strike lines 5 through 17.

~~Page 18, line 12, strike "2001" and insert "2003".~~

~~Page 18, beginning on line 14, strike ", then" and all that follows through "year" on line 17.~~

7

Amendment Offered by Mr. Riggs

To the Amendment in the Nature of a Substitute

To H.R. 4241

Page 29, strike lines 19 through 24, and insert the following:

"(e) If no agency in the community receives priority designation and if there is no qualified applicant in the community, then the Secretary shall, after consultation with families that will be eligible to receive Head Start services in the community, either—

"(1) designate an agency to carry out the Head Start program in the community on an interim basis until a qualified applicant from the community is so designated; or

"(2) until a Head Start agency is designated, issue a certificate to eligible parents for parents to use at the child care provider of their choice, provided that the child care provider can provide health, educational, nutritional, and social services to eligible children and their families either through direct services or through referral to local entities.".

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8

Amendment Offered by Mr. Riggs

To the Amendment in the Nature of a Substitute

To H.R. 4241

Page 44, after line 6, insert the following (and make such technical and conforming changes as may be appropriate):

"(e) IDENTIFICATION OF PATERNITY.—(1) Notwithstanding any other provision of this section and except as provided in paragraphs (2) and (3), the child of a custodial mother who applies to a Head Start agency to admit such child to a Head Start program and who does not—

"(A) identify the known father of such child in the application; or

"(B) verify, not later than 90 days after submitting such application, to such agency that such custodial mother is cooperating with the State agency that administers the program established under part D of title IV of the Social Security Act (42 U.S.C. 651 et seq.) in establishing the identity of the father of such child;

shall not be eligible to participate in such program.

"(2) Paragraph (1)(B) shall not apply if such State agency certifies that there is good cause for the failure of such custodial mother to cooperate in establishing the identity of the father of such child.

"(3) Paragraph (1) shall not apply with respect to children who are enrolled in Head Start programs before the effective date of this subsection.".

9 Amendment offered by Rep. Riggs

page 12 , strike lines 15 through 17, and insert the following (and make such technical and conforming changes as may be appropriate):

(vi) by amending clause (v) to read as follows:

(v) No funds provided for quality improvement activities shall be used for construction or renovation, including nonstructural or minor structural changes.

6

Substitute Amendment Offered by Mr. Goodling

To the Amendment of

To the Amendment in the Nature of a Substitute

Page 17, line 22, strike "7" and insert "7.5".

Page 17, line 23, strike "7" and insert "8".

THE
Reducing violence
BOSTON
Fighting substance abuse
COALITION
Assisting the criminal justice system

Boston Coalition
Phone: 617-451-1441, Fax#: 617-451-2003
105 Chauncy Street, Boston, MA 02111

Fax Cover Page

To: Gene Sperling	From: Cecilia Calvo
Company:	Company: Boston Coalition
Fax Number: 1-202-456-2878	Fax Number: 617-451-2003

Message:

THE BOSTON COALITION BULLETIN

July 1998
Cecilia Calvo, Executive Director

105 Chauncy Street
Boston, MA 02111
617-451-1441
fax 617-451-2003

The Boston Coalition unites corporate, governmental, community, religious, educational and philanthropic segments of the city to reduce violence, fight substance abuse and assist the criminal justice system.

CHAIRMAN'S REPORT

John P. Driscoll, Jr.

I am delighted to release this first edition of the Boston Coalition Bulletin. Through this bulletin, the Coalition seeks to communicate with you as our partners on a regular basis. I hope you will find these bulletins useful to your organization.

As you may know, the Coalition has new leadership I am pleased to announce the arrival of Cecilia Calvo as the Coalition's new Executive Director. Cecilia comes to us from Washington, DC where she served for four years in the Clinton administration and most recently with Eli Segal at the Welfare to Work Partnership. On board since the Spring, Cecilia looks forward to meeting you and to learning more about your work. In the meantime, please feel free to call and introduce yourself to Cecilia.

Over the next few months, the Coalition will be undergoing a strategic planning process. We look forward to receiving your feedback on the Coalition's role and its ability to support efforts within our community to reduce violence and substance abuse.

— ***JOHN P. DRISCOLL, JR.***

UPDATE FROM THE TASK FORCES

At the request of the **Children, Youth and Families Task Force**, co-chaired by Prof. Sandy Matava of Suffolk University and DYS Commissioner Bob Gittens, The Boston Bar Association is poised to release a three year study on truancy in the Boston Public Schools. Additionally, in January the task force hosted the 2nd Annual Child Care and Youth Workers Conference that focused on developing a certificate program for all youthworkers in Boston.

The Criminal Justice and Law Enforcement Task Force, co-chaired by Police Commissioner Paul Evans and Former Commissioner of Probation Don Cochran, has focused with the school system on a strategy to increase attendance in Boston Public Schools. As a result, the Coalition is convening key decision-makers within the schools, law enforcement, courts and community to develop a citywide truancy strategy.

The Religious Community Task Force has developed a successful pilot literacy program at the John Marshall Elementary School in Dorchester. The Boston Interfaith Volunteers program, directed by Doug Mitchell and Wesley Williams, plans to place 50 literacy volunteers at the Marshall School in the Fall. If you are interested in volunteering, please call the Coalition at 451-1441.

Since its kick-off event in November, the **Higher Education Task Force on Underage and Problem Drinking** has received input from scores of students, faculty and administrators of Boston area colleges and universities. Chaired by Northeastern President Richard Freeland and funded by the Center for Substance Abuse Prevention (CSAP), the effort currently involves over two dozen colleges who are preparing to announce a shared set of agreements and standards this fall. Also in the works, in partnership with the Mayor's "18+ Commission," is a major media campaign aimed at college freshman.

The **Drug-Free Workplace Task Force**, chaired by Ralph C. Martin II, has developed programs which include seminars, materials and technical assistance for employers interested in learning how to stop employees from abusing drugs in the workplace. These programs have been created in partnership with Boston Alcohol and Substance Abuse Programs. For more information please call 1-888-566-3673.

DRUG COURT NEWS

The leader of President Clinton's anti-drug efforts, General Barry McCaffrey, visited the Boston Coalition Drug Court on Friday, May 8th. The General met with several of the program's graduates and praised them for their remarkable determination to turn their lives around. In May, the National Association of Drug Court Professionals singled out the Boston Coalition Drug Court as one of its nationally recognized mentor courts. As such, the Drug Court will serve as a resource to other communities planning for a similar effort.

REGIONAL COMMUNITY POLICING INSTITUTE FOR NEW ENGLAND

The Boston Coalition has been asked to serve as a community partner with the Regional Community Policing Institute for New England (RCPI/NE), an initiative of the Dept. of Justice's COPS office. COPS' goal is to provide training and technical assistance and to implement community policing. The designated specialty of RCPI/NE is ethics, integrity and moral decision-making. For more information about RCPI, please call Captain Mary Evans at 617-343-4660.

HELP US SPREAD THE WORD

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We need your help getting our message out. If know of someone who should be receiving this bulletin, or if you have any items you'd like us to consider for the next edition, please inform us through fax (617-451-2003) or phone (617-451-1441).

Total Pages: ___

LRM ID: MJG309

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
Washington, D.C. 20503-0001

Friday, July 31, 1998

LEGISLATIVE REFERRAL MEMORANDUM

TO:	Legislative Liaison Officer - See Distribution below
FROM:	Ronald E. Jones (for) Assistant Director for Legislative Reference
OMB CONTACT:	M. Jill Gibbons PHONE: (202)395-7593 FAX: (202)395-3109
SUBJECT:	**HHS Report on HR2124 Requiring family impact assessments for Federal regulations**
DEADLINE:	**2:00 Monday, August 3, 1998**

In accordance with OMB Circular A-19, OMB requests the views of your agency on the above subject before advising on its relationship to the program of the President. **Please advise us if this item will affect direct spending or receipts for purposes of the "Pay-As-You-Go" provisions of Title XIII of the Omnibus Budget Reconciliation Act of 1990.**

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LRM ID: MJG309 SUBJECT: HHS Report on HR2124 Requiring family impact assessments for Federal regulations

RESPONSE TO LEGISLATIVE REFERRAL MEMORANDUM

If your response to this request for views is short (e.g., concur/no comment), we prefer that you respond by e-mail or by faxing us this response sheet. If the response is short and you prefer to call, please call the branch-wide line shown below (NOT the analyst's line) to leave a message with a legislative assistant.

You may also respond by:
(1) calling the analyst/attorney's direct line (you will be connected to voice mail if the analyst does not answer); or
(2) sending us a memo or letter
Please include the LRM number shown above, and the subject shown below.

TO: M. Jill Gibbons Phone: 395-7593 Fax: 395-3109
Office of Management and Budget
Branch-Wide Line (to reach legislative assistant): 395-3454

FROM: ______________________ (Date)
______________________ (Name)
______________________ (Agency)
______________________ (Telephone)

The following is the response of our agency to your request for views on the above-captioned subject:

_____ Concur

_____ No Objection

_____ No Comment

_____ See proposed edits on pages _____

_____ Other: ______________________

_____ FAX RETURN of _____ pages, attached to this response sheet

Draft

The Honorable Stephen Horn
Chairman, Subcommittee on Government Management,
Information, and Technology
Committee on Government Reform and Oversight
U.S. House of Representatives
Washington, DC 20515

Dear Mr. Chairman:

We take this opportunity to inform you of the views of the Department of Health and Human Services (HHS) on H.R. 2124, a bill "To require Federal agencies to assess the impact of policies and regulations on families, and for other purposes."

In summary, the Department shares the concern for family well-being that prompts this bill, but believes that the means by which this bill attempts to ensure the consistency of government actions with this objective are impracticable. Moreover, the effort to perform the proposed assessments would require the diversion of significant resources from other activities.

The bill would require Federal agencies, before implementing policies and regulations that may affect family well-being, to assess their effect using several criteria. Those criteria include whether the action: (1) strengthens or erodes stability of the family and, particularly, the marital commitment, or the authority and rights of parents in the education, nurture, and supervision of their children; (2) helps the family perform its functions, or substitutes governmental activity for the function; (3) increases or decreases disposable family income or results in benefits that justify the financial impact on the family; or (4) establishes an implicit or explicit policy concerning the status of the family and the relationship between the behavior and personal responsibility of youth and the norms of society. H.R. 2124 is very similar to Executive Order 12606, which President Clinton rescinded on April 21, 1997. The Executive Order had proved unworkable, for the reasons that we detail below.

This Administration's commitment to support for family well-being has been demonstrated by a legislative program that has advanced and secured the enactment of major new laws designed to support and strengthen families. These include the Children's Health Insurance Program, the Family Leave Act, the Health Insurance Portability and Accountability Act, the Adoption and Safe Families Act, and a major overhaul of the child support enforcement program, to name just a few programs administered by HHS. We continue to press for enactment of additional family-supportive laws, such as the President's Child Care Initiative.

The Administration also has shown a firm commitment to families in developing regulations. Examples include the just-published Child Care and Development Fund regulations implementing the child care provisions of the welfare reform legislation; and the final rule to encourage voluntary establishment of paternity that is scheduled to be published shortly. These examples further demonstrate the Administration's concern for the American family.

The fundamental weakness of H.R. 2124 is that it requires agencies to attempt to assess the effectiveness of public programs with respect to certain standards or terms (including "functions of the family" and "norms of society") as to whose meaning there is no public consensus. For example, section 3(3) requires agencies, before implementing a policy or regulation, to assess whether the action "helps the family perform its functions, or substitutes governmental activity for the function." Similarly, section 3(7)(B) would require an agency to assess whether an action establishes an "implicit or explicit policy concerning the relationship between the behavior and personal responsibility of youth and the norms of society." These and similar requirements would force agencies into the inappropriate role of making value judgments on normative terms that are the subject of often highly contentious public debate.

As another example, section 3(2) of the bill requires agencies to determine whether a policy or regulation would strengthen or erode rights of parents. The disparate laws of the fifty states define most of the "rights of parents", making a national assessment of parental rights almost impossible.

The vagueness and breadth of other key terms in the bill present additional difficulties. For example, the word "policy" might be interpreted to mean virtually any action an agency might take, including routine enforcement actions or actions to protect the health and safety of citizens. For example, would FDA actions to remove a hazardous drug from the market fall under the definition of "policy", delaying action until the required analysis were undertaken? If so, the delay might result in compromising public health and harming the family, the opposite of what the bill was intended to do.

Even if there could be some resolution on the meaning of the terms described above, the bill also requires agencies to attempt measurement of government impact on intangibles, such as quality of life, for which there are no generally accepted assessment methodologies. In the case of Department programs that focus on families, some of the assessments that H.R. 2124 would require might be accomplished in the course of evaluating a program's effectiveness in accomplishing its intended purpose. For example, increasing family stability is a goal of the Promoting Safe and Stable Families program, and increasing the effectiveness of parents in the education and nurture of their children is a goal of the Head Start program. However, we cannot conceive how all of the criteria specified in H.R. 2124 could meaningfully be applied even to those programs focused on families and communities (e.g., the impact of Head Start on disposable family income or of the Community Services Block Grant on the marital commitment). And the relevance to family well-being becomes even more tenuous with respect to other HHS programs, such as food and drug regulation or medical research, whose legitimate public purposes are essentially family-neutral. Any requirement that such programs attempt to collect and assess data on such matters as their impact on "family function" would likely be both expensive and pointless, imposing significant new burdens that would waste resources that could be better spent.

Finally, we are concerned that H.R. 2124 would lead to a large increase in administrative and judicial litigation over the Department's policies and regulations, based on claims as to the insufficiency of the required family impact assessments.

In summary, the vagueness of the bill's requirements, and their inappropriateness as a general measure of the legitimacy or effectiveness of government policies and rules, would make the bill impossible to administer, and would be expected to substantially increase the costs and reduce the effectiveness of this Department's programs. We therefore oppose enactment of H.R. 2124.

We are advised by the Office of Management and Budget that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely,

Donna E. Shalala

Total Pages: ___

LRM ID: MJG309

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
Washington, D.C. 20503-0001

Friday, July 31, 1998

LEGISLATIVE REFERRAL MEMORANDUM

TO: Legislative Liaison Officer - See Distribution below

FROM: Ronald E. Jones (for) Assistant Director for Legislative Reference

OMB CONTACT: M. Jill Gibbons
PHONE: (202)395-7593 FAX: (202)395-3109

SUBJECT: **HHS Report on HR2124 Requiring family impact assessments for Federal regulations**

DEADLINE: **2:00 Monday, August 3, 1998**

In accordance with OMB Circular A-19, OMB requests the views of your agency on the above subject before advising on its relationship to the program of the President. **Please advise us if this item will affect direct spending or receipts for purposes of the "Pay-As-You-Go" provisions of Title XIII of the Omnibus Budget Reconciliation Act of 1990.**

COMMENTS:

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disabled infants, toddlers and preschoolers who would greatly benefit from the program's comprehensive services. Currently, Head Start serves approximately 40 percent of eligible preschoolers and a much smaller proportion of eligible infants and toddlers. Despite the overwhelming need for Head Start, the valuable preparation it provides preschoolers and the benefits of early intervention for infants and toddlers, provisions of the substitute would greatly limit the growth in Early Head Start and prevent almost 40,000 additional disadvantaged children from enrolling in Head Start in the next two years alone. We strongly support efforts to maintain and improve the quality of Head Start services and are very proud of the program and the quality provisions in the existing law. We urge you to maintain these existing effective provisions and to drop the provisions in the bill that would disrupt this critical balance between expansion of services to additional children and quality activities forged by the bipartisan Advisory Committee on Head Start Quality and Expansion.

We are also deeply concerned about provisions in the bill that would add unnecessary political controversy and administrative burden to Head Start. The success of Head Start over the years has resulted in part from the courageous effort of Congressional leaders of both parties to keep the program above the political fray. In this spirit, we urge you to drop provisions from H.R. 4241 which would repeal the application of Davis-Bacon prevailing wage rates that provide essential protections for workers. ~~Similarly,~~ we urge you to eliminate any provisions that require Head Start agencies to duplicate eligibility verification under the Temporary Assistance to Needy Families (TANF) program or to deny Head Start services to some children of TANF recipients.

Also, ?

We hope to work closely with you and your colleagues in the weeks ahead to finalize Head Start reauthorization legislation that will enjoy broad bipartisan support and ensure the continued success of this vital program for disadvantaged children and families.

The Office of Management and Budget has advised that there is no objection to the transmission of this letter from the standpoint of the Administration's program.

Sincerely,

Donna E. Shalala

The Honorable William F. Goodling
Chairman, Committee on Education and the Workforce
United States House of Representatives
Washington, D.C. 20510

Dear Mr. Chairman:

We take this opportunity to inform you of the views of the Department of Health and Human Services on H.R. 4271, the "Community Services Authorization Act of 1998".

We strongly support reauthorization of the Community Services Block Grant (CSBG) program, and we support many of the amendments made by the bill. We commend your efforts to strengthen accountability in the CSBG program by improving the performance measurement system. We also appreciate your commitment to a fundamental aspect of the CSBG program: the tripartite governing board. The tripartite board has been an important way for low-income individuals to participate in planning services and activities to improve the conditions in which they live. However, we have some concerns about the bill, including concerns as to the potential impact on the essential role of the existing community services network and the role of low-income individuals in planning and administering CSBG programs.

While we fully support aggressive efforts to improve child support enforcement and establish paternity, we believe the requirements under Titles IV-A and IV-D of the Social Security Act are sufficient to ensure the establishment of paternity for custodial parents receiving financial assistance under Title IV-A. We believe the duplication of this verification effort would constitute a waste of resources and an unnecessary burden on eligible entities.

We also have concerns with the amendments concerning the designation and redesignation of eligible entities in unserved areas and the composition of the tripartite boards. These amendments raise concerns about ensuring the essential and historic role of the existing community services network and preserving the role of low-income persons in the planning and administration of the programs supported by CSBG funds.

The substitute bill includes provisions to reauthorize the Low-Income Home Energy Assistance Program (LIHEAP) for only two years. We oppose a two year reauthorization. Instead, we support a four year reauthorization of this vital program which provides grants to states to assist low-income households in meeting the costs of home heating and cooling.

We look forward to working with your staff on these and other issues.

The Office of Management and Budget has advised that there is no objection to the transmission of this letter from the standpoint of the Administration's program.

Sincerely,

Donna E. Shalala

The Honorable William F. Goodling
Chairman, Committee on Education and the Workforce
United States House of Representatives
Washington, D.C. 20515

Dear Mr. Chairman:

I am writing to express the views of the Administration on H.R. 4241, the "Head Start Amendments of 1998", based upon the draft substitute that we understand will be considered by the Education and the Workforce Committee this week.

As you know, there has been a long and honored tradition of bipartisan cooperation regarding Head Start and its comprehensive services for disadvantaged children and their families. For years, Congressional leaders and Administration officials of both parties have worked hand in hand to ensure that Head Start continues its successful efforts to prepare low- income and disabled children for school and to help their families gain self-sufficiency. You will recall that in 1994, your staff played a vital role on the Advisory Committee on Head Start Quality and Expansion, and you sponsored the ensuing bipartisan legislation that won swift and overwhelming Congressional approval.

We believe your 1994 legislation created a blueprint for quality and expansion of Head Start and established a solid foundation for moving the program into the 21st century. We therefore strongly urge your Committee to approve bipartisan legislation that maintains this solid foundation and continues toward our goal of serving 1 million children by 2002 -- including double the number of infants and toddlers in Early Head Start.

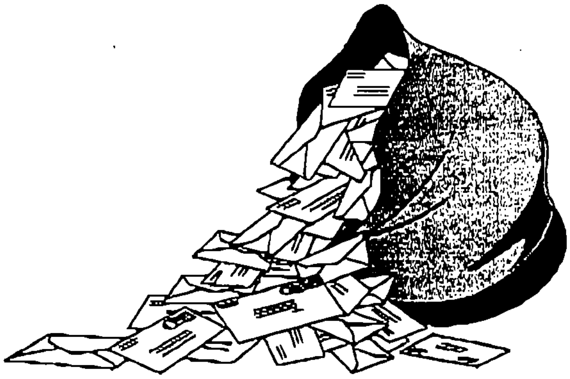
We applaud many of the provisions in the draft substitute to H.R. 4241 that would continue to strengthen the Head Start program, including the five year reauthorization, the priority on full-day/ full-year services, new literacy demonstrations, a greater emphasis on school readiness and improved collaboration and research efforts. We also appreciate the elimination of several of the original provisions of H.R. 4241, including certificates and waivers, that we believe would have undermined accountability for the program and jeopardized further bipartisan cooperation.

We take strong exception, however, to other provisions of the substitute bill that would severely limit the expansion of Head Start to additional low-income and

OFFICE OF MANAGEMENT AND BUDGET

Legislative Reference Division
Labor-Welfare-Personnel Branch

Telecopier Transmittal Sheet



URGENT

FROM: Melinda Haskins **395-3923**

DATE: 7/28/98 **TIME:** 7:10 pm.

Pages sent (including transmittal sheet): 3

COMMENTS:
Mary Burdette's redraft of the Shalala House Head Start letter.
Is Davis Bacon sentence ok?

TO: Broderick Johnson
Emil Parker
Nicole Rabner

PLEASE CALL THE PERSON(S) NAMED ABOVE FOR IMMEDIATE PICK-UP.

The Honorable William F. Goodling
Chairman, Committee on Education and the Workforce
United States House of Representatives
Washington, D.C. 20515

Dear Mr. Chairman:

I am writing to express the views of the Administration on H.R. 4241, the "Head Start Amendments of 1998", based upon the draft substitute that we understand will be considered by the Education and the Workforce Committee this week.

We are pleased with many of the provisions in the draft substitute, including the five year reauthorization, the priority on full-day/full-year services, new literacy demonstrations, a greater emphasis on school readiness and improved collaboration and research efforts. We also appreciate the elimination of several of the original provisions of H.R. 4241, such as duplicating paternity establishment already required by the Temporary Assistance for Needy Families (TANF) program, certificates and waivers that would have undermined accountability for the program and jeopardized further bipartisan cooperation. We would, however, strongly oppose the bill as currently drafted unless further important changes are made.

As you know, there has been a long and honored tradition of bipartisan cooperation regarding Head Start and its comprehensive services for disadvantaged children and their families. For years, Congressional leaders and Administration officials of both parties have worked hand in hand to ensure that Head Start continues its successful efforts to prepare low- income and disabled children for school and to help their families gain self-sufficiency. You will recall that in 1994, your staff played a vital role on the Advisory Committee on Head Start Quality and Expansion, and you sponsored the ensuing bipartisan legislation that won swift and overwhelming Congressional approval.

We believe your 1994 legislation created a blueprint for quality and expansion of Head Start and established a solid foundation for moving the program into the 21st century. We therefore strongly urge your Committee to approve bipartisan legislation that maintains this solid foundation and continues toward our goal of serving 1 million children by 2002 -- including double the number of infants and toddlers in Early Head Start.

We strongly oppose the provisions of the substitute bill that would freeze the growth in Early Head Start over the next three years and severely limit the expansion of Head Start to additional low-income and disabled infants, toddlers and preschoolers who would greatly benefit from the program's comprehensive services. Currently, Head Start serves approximately 40 percent of eligible preschoolers and a much smaller proportion of eligible infants and toddlers. Despite the overwhelming need for Head Start, the valuable preparation it provides preschoolers and the benefits of early intervention for infants and toddlers, provisions of the substitute would greatly limit the growth in Early Head Start and prevent up to 40,000 additional disadvantaged children from enrolling in Head Start in the next two years alone. We strongly support efforts to maintain and improve the quality of Head Start services and are very proud of the program and the quality provisions in the existing law. We urge you to maintain these existing effective provisions and to drop the provisions in the bill that would disrupt this critical balance between expansion of services to additional children and quality activities forged by the bipartisan Advisory Committee on Head Start Quality and Expansion.

We also strongly oppose provisions in the substitute bill that would repeal the application of Davis-Bacon prevailing wage rates that provide essential protections for workers. This provision adds unnecessarily political controversy to a program that has long enjoyed widespread support.

We cannot support legislation that includes these and other provisions that detract from bipartisan efforts to move Head Start into the 21st century. We urge you to approve bipartisan legislation that will reauthorize Head Start and continue to strengthen this vital program for disadvantaged children and families before the 105th Congress adjourns.

The Office of Management and Budget has advised that there is no objection to the transmission of this letter from the standpoint of the Administration's program.

Sincerely,

Donna E. Shalala

(2) We are pleased with many of the provisions in the draft substitute

The Honorable William F. Goodling
Chairman, Committee on Education and the Workforce
United States House of Representatives
Washington, D.C. 20515

Dear Mr. Chairman:

#(1) I am writing to express the views of the Administration on H.R. 4241, the "Head Start Amendments of 1998", based upon the draft substitute that we understand will be considered by the Education and the Workforce Committee this week.

As you know, there has been a long and honored tradition of bipartisan cooperation regarding Head Start and its comprehensive services for disadvantaged children and their families. For years, Congressional leaders and Administration officials of both parties have worked hand in hand to ensure that Head Start continues its successful efforts to prepare low- income and disabled children for school and to help their families gain self-sufficiency. You will recall that in 1994, your staff played a vital role on the Advisory Committee on Head Start Quality and Expansion, and you sponsored the ensuing bipartisan legislation that won swift and overwhelming Congressional approval.

We believe your 1994 legislation created a blueprint for quality and expansion of Head Start and established a solid foundation for moving the program into the 21st century. We therefore strongly urge your Committee to approve bipartisan legislation that maintains this solid foundation and continues toward our goal of serving 1 million children by 2002 – including double the number of infants and toddlers in Early Head Start.

~~We applaud many of the provisions in the draft substitute to H.R. 4241 that would continue to strengthen the Head Start program,~~ including the five year reauthorization, the priority on full-day/ full-year services, new literacy demonstrations, a greater emphasis on school readiness and improved collaboration and research efforts. (3) We also appreciate the elimination of several of the original provisions of H.R. 4241, including certificates and waivers, that ~~we believe~~ would have undermined accountability for the program and jeopardized further bipartisan cooperation.

We strongly oppose the duplicating paternity establishment already required under TANF (spec act).

~~We take strong exception, however, to other~~ provisions of the substitute bill that would severely limit the expansion of Head Start to additional low-income and disabled infants, toddlers and preschoolers who would greatly benefit from the program's comprehensive services. Currently, Head Start serves approximately 40 percent of eligible preschoolers and a much smaller

freeze the growth in Early Head Start over the next 3 years and

(4) We would ~~therefore~~ strongly oppose the bill as currently drafted unless certain provisions are deleted.

The Honorable William F. Goodling - Page 2

proportion of eligible infants and toddlers. Despite the overwhelming need for Head Start, the valuable preparation it provides preschoolers and the benefits of early intervention for infants and toddlers, provisions of the substitute would greatly limit the growth in Early Head Start and prevent almost 40,000 additional disadvantaged children from enrolling in Head Start in the next two years alone. We strongly support efforts to maintain and improve the quality of Head Start services and are very proud of the program and the quality provisions in the existing law. We urge you to maintain these existing effective provisions and to drop the provisions in the bill that would disrupt this critical balance between expansion of services to additional children and quality activities forged by the bipartisan Advisory Committee on Head Start Quality and Expansion.

up to

~~We are also deeply concerned about provisions in the bill that would add unnecessary political controversy and administrative burden to Head Start. The success of Head Start over the years has resulted in part from the courageous effort of Congressional leaders of both parties to keep the program above the political fray. In this spirit, we urge you to drop provisions from H.R. 4241 which would repeal the application of Davis-Bacon prevailing wage rates that provide essential protections for workers. Similarly, we urge you to eliminate any provisions that require Head Start agencies to duplicate eligibility verification under the Temporary Assistance to Needy Families (TANF) program or to deny Head Start services to some children of TANF recipients.~~

~~We hope to work closely with you and your colleagues in the weeks ahead to finalize Head Start reauthorization legislation that will enjoy broad bipartisan support and ensure the continued success of this vital program for disadvantaged children and families.~~

The Office of Management and Budget has advised that there is no objection to the transmission of this letter from the standpoint of the Administration's program.

(2) We strongly ~~oppose~~ legislation that includes these and other provisions that detract from bipartisan efforts to move Head Start into the 21st century. (3) We urge you to maintain the bipartisan spirit and approve bipartisan legislation to reauthorize this vital program before the 105th Congress adjourns.

Sincerely,

Donna E. Shalala

(1) We also strongly oppose drop the provision in the bill that would repeal the application of Davis-Bacon prevailing wage rates that provide essential protections for workers. This provision unnecessarily adds political controversy ~~and should be deleted~~ should be dropped

7/27/98

Head Start

Barbara | Brodrick – dem staff – quality issue.
Gail Weiss, Alec Wak: Dem

1 substitute
a number worked out.

raise – 4.66 auth.
dropping voucher
waiver (allowing over-income prog / for-scale)
no recompete
fix full-year, fullday – Sen-priority, not a req.

remaining: EHS (7.58, 9, 10)
Quality – 65 ~~7~~, 25, 10 | Dems like it.
(annl., exp., discr.)
99, 65
2000 65 | R love
2001 45
2002 45 1/2 AA degree by 2003.
20003 25
Davis-Bacon
Paternity (Riggs – all of TANF)
substitute – chairman's sub.

Senate – U.C. – floor today.

Clinton Presidential Records
Digital Records Marker

United States General Accounting Office

GAO

Report to Congressional Requesters

June 1998

HEAD START

Challenges in Monitoring Program Quality and Demonstrating Results

GAO/HEHS-98-186