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Folder Title:

[Ireland]-White House Conference on Ireland, 1994

Staff Office-Individual:

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Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. memo	Anthony Lake to POTUS re: Supporting Peace in Northern Ireland: Options for Greater U.S. Support (5 pages)	10/00/1994	P1/b(1) KGH 8/29/2023
002. memo	[Duplicate of 001] (5 pages)	10/00/1994	P1/b(1) KGH 8/29/2023

COLLECTION:

Clinton Presidential Records
National Security Council
Staff Director (Nancy Soderberg)
OA/Box Number: 1398

FOLDER TITLE:

[Ireland]-White House Conference on Ireland, 1994

2011-0355-F

rs1695

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

SENT BY: U.S. DEPT OF COMMERCE 11-23-94 4:17PM DAS FOR ELMPL 252 458 250077 1/18

FAX FOR DEE HAWKINS 456-9460

FROM FRANK VARGO, US DEPARTMENT OF COMMERCE

PER REQUEST OF ROB STEIN, ATTACHED ARE:

- 1. NOTIONAL SCHEDULE FOR SECRETARY BROWN IN N.IRELAND AND REPUBLIC OF IRELAND FOR DECEMBER 13-14;**
- 2. OPTIONAL NOTIONAL SCHEDULES FOR SECRETARY BROWN FOR DECEMBER 15-16, DEPENDING UPON WHETHER THE SECRETARY WILL BE IN BRUSSELS, MOSCOW, OR BOTH; AND**
- 3. COPY OF THE MEMORANDUM THAT EARLIER WENT TO STEVE SILVERMAN REQUESTING A USAF AIRCRAFT FOR THE TRIP.**

PLEASE CALL ME AT 482-5638 (FAX 482-4098) (internet: fvargo@usita.gov) FOR ANY ADDITIONAL INFORMATION.

THANK YOU.

NOTIONAL SCHEDULE -- IRELAND TRIP

Official Delegation:

Business	10
Congressional	10
Intergovernmental	2
Interagency	5
Press	3

Monday, December 12, 1994

Afternoon - White House "Send Off" for Official Delegation.
Early Evening Depart Andrews

Tuesday, December 13, 1994

AM

Arrive Derry, met by Ambassador Crowe and appropriate HMG officials.

Private Sector Roundtable, possibly at Seagate
Tour of Seagate Plant

theme: why a company would want to do business in NI
deliverable: S&T agreement; SABIT/NI Announcement

Speech at Guild Hall, Derry-- 150 yrs. old

theme: peace through trade and investment/commercial diplomacy

audience: mayor, elected officials, community faction, students

Visit and tour Tar Museum

deliverable: Tourism MOU?

Bi-Lat Meeting with John Hume, leader SDLP

NOON

Depart for Belfast

Arrive Belfast, Europa Hotel
Downtime

Late

Afternoon

Speech at Queens College

theme: Technology

Bi-Lateral Meeting with James Molyneaux, Leader UUP

Bi-Lateral Meeting with Prime Minister Major

6:45PM

Reception and Dinner hosted by PM Major

Speeches: Prime Minister Major

Jacques Delors, President EU

U.S. Secretary of Commerce (U.S. interests in
peace and reconciliation)

Wednesday, December 14, 1994

AM

Breakfast Roundtable with Business Delegation and PM Major
or

Breakfast with Community Groups

9:00-11:00 AM

Plenary Session of Investment Conference

Speech: U.S. Economic Policy towards Europe

11:00AM

Depart Belfast to

Visit Border County IFI Project?

and/or

2:00PM

Arrive Dublin

Meetings with Government Officials/Business Community

BI-Lat and Press Conference with new Prime Minister

Plant Tour

7:00-8:00PM

Reception and Dinner hosted by Prime Minister

RHB Remarks

Press

SENT BY: U.S. DEPT OF COMMERCE 11-25-94 4:18 PM DAS FOR EUROPE 202 100 255074 1711

OPTION 1

DECEMBER 15-16 (THURSDAY-FRIDAY) IN BELGIUM-LUXEMBOURG

December 15

- 8:00 am Secretary Brown holds breakfast meeting with American Chamber of Commerce European Union Committee; delivers major speech on U.S. commercial vision for Europe
- 9:30 am Secretary Brown meets with Bruce Millan, EU Commissioner for Regional Development and Northern Ireland, Bruce Millan, to discuss coordination of US and EU assistance and economic development for N. Ireland
- 10:30 am Secretary Brown meets with Belgian Prime Minister Dehaene and Selected belgian Ministers
- 12:30 pm Secretary participates in luncheon hosted by Amb. Eizenstat with EU Vice President Sir Leon Brittan
- 3:30 pm Secretary Brown meets with EU President-elect Santer to discuss the future of U.S.- European commercial relations
- 4:15 pm Secretary Brown meets with EU Vice Presidents Brittan and Bangemann to discuss U.S. telecommunications projects, joint work on the Global Information Initiative, U.S.-European cooperation in bilateral and multilateral competitiveness, and U.S. market access in Europe.
- 6:00 pm Dinner for Secretary Brown, Belgian officials, and U.S. business community hosted by Ambassador Blinken

December 16

- 7:00 am Secretary leaves Brussels for Ardennes forest
- 9:00 am Secretary Brown serves as U.S. representatives to the Battle of the Bulge memorial ceremony honoring U.S. forces from the 101st Airborne and other U.S. military units that fought in the battle.
- 2:00 pm Secretary Brown meets with U.S. business community and Luxembourg government officials in Luxembourg
- 7:00 pm Secretary attends dinner hosted by Ambassador Constantinou

OPTION 2

DECEMBER 15-16 (THURSDAY-FRIDAY) IN MOSCOW

December 15

- 8:00 am Secretary Brown participates in small group breakfast with Vice President Gore and Prime Minister Chernomyrdin, along with other U.S. and Russian committee chairmen.
- 9:30 am Gore-Chernomyrdin Commission opening plenary session; Secretary Brown, as U.S. Vice-Chairman, speaks after Vice President. Meeting continues till 100pm.
- 1:00 pm Secretary Brown attends official Commission luncheon
- 2:30 pm Secretary Brown participates in afternoon Working Session of the Gore-Chernomyrdin Commission; delivers report of the U.S.- Russia Business Development Committee
- 6:00 pm Vice President Gore and U.S. chairmen, including Secretary Brown, conduct roundtable discussion with local U.S. business community
- 8:00 pm Russian-hosted dinner

Friday, December 16

- 9:30 am Secretary Brown participates in Commission Working Session; delivers to the Commission the report of the U.S.-Russia Business Development Committee and progress made in Moscow.
- 11:30 am Secretary Brown participates in Signing Ceremony and Press Conference
- 12:30 pm Secretary Brown hosts luncheon for new Russian Deputy Prime Minister Davydov (Secretary's counterpart in Moscow)
- 2:00 pm Secretary Brown calls on one or two key Russian ministers who are important to large U.S. business deals
- 4:00 pm Secretary Brown joins Vice President Gore and other U.S. commission chairmen for drop-by at American embassy reception.
- 5:30 pm Vice President's and Commission airplanes depart Moscow for Washington

SENT BY: U.S. DEPT OF COMMERCE 7/11-23-94 4:20PM DAS FOR EUROPE 202 100 250000 1/11

OPTION 3

DECEMBER 15 IN BRUSSELS, DECEMBER 16 IN MOSCOW

December 15

- 8:00 am Secretary Brown holds breakfast meeting with American Chamber of Commerce European Union Committee; delivers major speech on U.S. commercial vision for Europe
- 9:30 am Secretary Brown meets with Bruce Millan, EU Commissioner for Regional Development and Northern Ireland, Bruce Millan, to discuss coordination of US and EU assistance and economic development for N. Ireland
- 10:30 am Secretary Brown meets with Belgian Prime Minister Dehaene and Selected belgian Ministers
- 12:30 pm Secretary participates in luncheon hosted by Amb. Eizenstat with EU Vice President Sir Leon Brittan
- 3:30 pm Secretary Brown meets with EU President-elect Santer to discuss the future of U.S.- European commercial relations
- 4:15 pm Secretary Brown meets with EU Vice Presidents Brittan and Bangemann to discuss U.S. telecommunications projects, joint work on the Global Information Initiative, U.S.-European cooperation in bilateral and multilateral competitiveness, and U.S. market access in Europe.
- 5:15 pm Secretary Brown departs for airport
- 6:00 pm Secretary Brown leaves Brussels for Moscow
- 11:00 pm Secretary Brown arrives at Moscow airport
- 12:00 am Secretary Brown arrives at hotel in downtown Moscow

Friday, December 16

- 9:30 am Secretary Brown participates in Commission Working Session; delivers to the Commission the report of the U.S.-Russia Business Development Committee and progress made in Moscow.
- 11:30 am Secretary Brown participates in Signing Ceremony and Press Conference

MEMORANDUM FOR STEVE SILVERMAN

FROM: Rob Stein

SUBJECT: Memorandum for

Attached is a memo for Secretary Brown's trip to Europe from December 12-16, 1994. We request designation of Presidential Mission status and assignment of a C-137 aircraft for the visit to the United Kingdom and Ireland and Gulfstream aircraft for the Brussels, Belgium leg. The larger aircraft is needed for the Congressional and business delegation expected to accompany the Secretary to Ireland. They would return to the United States and not accompany the Secretary to Brussels. Please expedite this request.

Attachment

Friday, December 16, Cont'd.

- 12:30 pm Secretary Brown hosts luncheon for new Russian Deputy Prime Minister Davydov (Secretary's counterpart in Moscow)
- 2:00 pm Secretary Brown calls on one or two key Russian ministers who are important to large U.S. business deals
- 4:00 pm Secretary Brown joins Vice President Gore and other U.S. commission chairmen for drop-by at American embassy reception.
- 5:30 pm Vice President's and Commission airplanes depart Moscow for Washington

MEMORANDUM FOR

Assistant to the President for
Management and Administration

FROM: Rob Stein

SUBJECT: Request for Presidential Mission Designation

At the request of the President, Secretary of Commerce Ronald H. Brown plans to lead the U.S. Delegation to British Prime Minister Major's Investment Conference for Northern Ireland in Belfast and travel to Dublin for consultations with Irish Government and business leaders, December 12-14. The Secretary will also visit Belgium and Luxembourg to meet with European Union and Belgian Government officials and participate in ceremonies commemorating the 50th anniversary of the Battle of the Bulge.

The Secretary's visit to Ireland is part of several initiatives announced by the President on November 1 to support the peace process in Northern Ireland. As a first step, the Secretary will lead this delegation of Congressional officials, business leaders and interagency representatives to the Belfast Conference and Dublin. The Secretary and his delegation are expected to meet with Prime Minister Major and Irish Prime Minister Reynolds as well as other senior UK/Irish Government officials and business leaders.

During the Ireland visit, Secretary Brown will discuss several other Commerce Department and U.S. Government agency initiatives in the peace process. He will also prepare the groundwork for the White House Conference for Trade and Investment in Ireland, scheduled for Spring 1995. The President is planning on participating in this Conference, which will aim to show U.S. companies that sustained peace is dramatically improving business opportunities on the island of Ireland and, particularly, in Northern Ireland and the border countries. American businesses should be in on the ground floor of these new opportunities.

Following the Ireland visit, the Secretary will travel to Brussels and Luxembourg for meetings with EU President Delors and Vice Presidents Bangemann and Brittan to discuss among other issues, EU support for the economic development of Northern Ireland. Meetings have also been requested with Belgian Prime Minister Dehaene and Trade Minister Urbain. The Secretary will conclude his visit by participating in ceremonies marking the 50th anniversary of the Battle of the Bulge.

It is important that the visit to Ireland be a Presidential Mission since this designation will reinforce the significance the Administration attaches to this endeavor and recognize its historical importance. It will indicate to the Irish political and economic establishment -- on both sides -- that the United States is solidly behind the peace initiative. In addition, participating U.S. businesses will share in this early opportunity to establish important commercial contacts. A large Congressional delegation is also expected..

We, therefore, request that this delegation to Ireland be designated as a Presidential Mission with the assignment of a C-137 aircraft. Given the short timeframe between the Ireland and Belgium stops, we also request a Gulfstream aircraft for that portion of the visit. Upon completion of the Dublin schedule, the C-137 aircraft will return to Washington, D.C., with the Congressional and business delegations that will accompany the Secretary. The Secretary will return from Europe by commercial aircraft.

list.doc

PROPOSED PARTICIPANTS IN BROWN TRIP TO BELFAST/DUBLIN

DECEMBER 12-15, 1994

ADMINISTRATION

Secretary Brown and Commerce officials
Jack Quinn (OVP)
Marcia Hale
Kathleen Stephens
State Coordinator

CONGRESS

(Not in priority order, but general list agreed by NSC
Leg/WHLEG/Commerce)

Congressman Sherwood Boehlert (R/NY)
Congressman Louis Stokes (D/OH)
Obey
McKinney
Senator Edward Kennedy
Senator Jesse Helms
Senator Claiborne Pell
Senator Pete Domenici
Senator Mitch McConnell
Senator Chris Dodd
Senator Pat Leahy
Senator Bob Packwood
Congressman Ben Gilman
Congressman Ralph Regula
Moynihan Hamilton

INTERGOVERNMENTAL REPRESENTATIVE

(If invite only one, should be Rendell)

Mayor Edward Rendell (D) Philadelphia
Mayor Richard Daley
Mayor Dick Riordan
Mayor Rudy Guiliani
Mayor Thomas Menino
Mayor Frank Jordan
Mayor Kurt Schmoke
Mayor Joe Riley
(if a governor: Gov. Tommy Thompson, Wisconsin)

PUBLIC LIAISON

Names (if any) to be provided by OPL)

BUSINESS COMMUNITY

James Mann, SunGuard Systems
Michael Quinlan, McDonald's
William Farley, Fruit of the Loom
Donald Keough, Allen & Co.
Anthony O'Reilly, HJ Heinz
Charles Knight, Emerson Electric
Alan Shugart, Seagate Technology
John Stafford, American Home Products
Edward McCracken, Silicon Graphics

November 23, 1994

MEMORANDUM FOR NANCY SODERBERG

FROM: MARILYN DIGIACOBBE *MD*
SUBJECT: RON BROWN'S IRELAND TRIP

Following are recommendations of Irish-American community leaders for inclusion in Secretary Brown's upcoming trip. As we discussed earlier, the names concentrate heavily on the Northeast grassroots activist segment of the Irish-American community. I am pursuing input from other sources as you recommended. Unfortunately, it is taking longer than expected. It is important to invite one or two of the following individuals and reevaluate the list once additional input is received.

1. Mr. Patrick Doherty
Director, Investment Responsibility
Comptroller, City of New York
Coordinator, Irish Peace Bonds Initiative
1 Centre Street
Room 517
New York, NY 10007
(o) 212-669-7396
(f) 212-587-1906
2. Dr. Robert Linnon
National President
Irish American Unity Conference (a leading Human Rights
organization)
National Press Building, 529 14th Street, NW
Suite 837
Washington, DC 20045
(o) 202-452-0681
(f) 202-466-9042
3. Hon. Bruce Morrison
Former Congressman, Connecticut
Chairman
Americans for a New Irish Agenda
2 Whitey Avenue
Suite 700
New Haven, CT 06510
(o) 203-498-0086
(f) 203-782-9181

4. Mr. Joseph Jamison
Director
Irish American Labor Coalition
American Labor Committee for Human Rights in Northern Ireland
200 Park Avenue South
Room 1109
New York, NY 10003
(o) 212-777-6040
(f) 212-777-8422
5. Brian O'Dwyer, Esquire
Defense Attorney
52 Duane Street
New York, NY 10007
(o) 212-571-7100
(f) 212-571-7124

cc: Alexis Herman
Steve Hilton
Kathy Stephens
Jay Footlik

Michael Job Doe
NATIONAL SECURITY COUNCIL

Jim Teste

647-1037

FAX.

Next Mtg: 8th 11:00 am

11/21

MEETING ON IRELAND TRADE AND INVESTMENT CONFERENCE

I. Status Report on Items from November 1 Press Release

A. Commerce Programs

- Strengthened collaboration with Manufacturing Extension Partnerships and other technological innovation programs
- Establishment of Business Information Center for Trade and Investment - need to get adequate phone lines/equipment - have Tdy person to pull Belfast end together
- Business intern training program - for CUS, IFI to provide funds

B. USIA Programs

- Expansion of programs in Northern Ireland inc: Atlantic Bridges in Dec - arts based project in Appalachia, USIA support support Brown's trip
- increased person-person exchanges place to coordinate Dublin & Belfast (part. of Fulbright)
- seminars and speakers on conflict resolution
- Opening of grant competitions in areas such as conflict resolution

C. National Endowment for Democracy Programs

- Strengthening and expansion of programs in Northern Ireland (need to reach out more to Unionists) training program in Dec? Kathy will check

D. AID Programs

- Working w/IFI to increase impact of business enterprise program on small and micro-enterprises money can't come directly from AID - can come to IFI to coordinate?

E. TDA Programs (where I'd say US exports)

- Technical delegation to Northern Ireland to identify infrastructure and industrial projects Kathy to get our guidance Dine

F. OPIC - going ahead on Equity Fund (study to be completed early spring)

II. Secretary Brown's Trip 12th - 15th Dec

A. What to say/announce

B. Aircraft Issue

- separate aircraft for CODEL?

C. Schedule of Events

- bilats with Major, Hume and Molyneaux?

D. Participants List @ 40

- Administration - State will get back to Kathy S. - probably no coordinator 2-3 AM - maybe just State coordinator
- Business Leaders - Commerce coming up with list @ 10 - try by end of day - maybe 15
- Public Liaison 3-5 by Marilyn Digicello
- Intergovernmental - list of 8 maps - not GWS (will think of 1 other governor)
- Congressional - original list of 20, need to prioritize - Andros to work w/ Congress from State Commerce
- Press

III. Trade and Investment Conference

A. Legal/Funding Issues

- Host Committee - when return from trip - same rules as CEL conf.
- Participants Fee ~~State will get back to Kathy S.~~ - ask Donors
- Small Business Exemption
- Role of IFI in funding

B. Allocation of Responsibilities

- Small Working Group
- Contract finalized with BCIU?
- Appointment of State Coordinator

Kathy S.
to collect
names by 3:00

12th pm - send off - WH reception (VP/Prms drop by) - maybe 1 hr.

13th am - arrive Belfast

- Londonderry 1st am - thermo/Catholics

- back in

Molyneux, PM, business

13th - PM Dinner

14th - am bkfst w/ business. com

- conference (Brown speaks)

- leave for Dublin @ noon

- mtg w/ Am & Irish bus. comm.

- Acting P.M.'s dinner (recept. at residence)

15th - depart

may go to Govt/Chernomyrdin mtgs

- maybe to Brussels 1st -

committee officials on N. Ireland

mtg w/ Delors or Santer

- maybe Battle of Bulge ceremonies in Belgium/Luxembourg
↳ only if doesn't go to Moscow

Darby, M. Brooke

From: Tarantino, Frederick A.
To: Darby, M. Brooke
Cc: /R, Record at A1
Subject: Policy Planning Meeting; [UNCLASSIFIED]
Date: Friday, November 18, 1994 1:28PM
Priority: High

Jane Wales will be unable to attend tomorrow's policy planning meeting. She asked that I attend for her. Is the meeting still scheduled for 2-4 PM tomorrow?

Darby, M. Brooke

From: Stephens, Kathleen D.
To: Danvers, William C.; Darby, M. Brooke; Hawkins, Ardenia R.
Cc: /R, Record at A1; Vershbow, Alexander R.
Subject: N. Ireland [CONFIDENTIAL]
Date: Thursday, November 17, 1994 4:57PM

Brooke/Dee, please pass to Nancy:

Peter Westmacott from the British Embassy called to pass on answers to some of the questions about the Ron Brown trip you posed to Rod Lyne:

- It's OK with the Brits for Brown to bring a group of the size he's planning (40-50);
- The Brits would PREFER more businesspeople and less congresspeople (you had floated 20 or so Congresspeople and 10-15 businesspeople), but understand if that's not possible.
- The British have been in touch with Commerce about inviting businesspeople, HMG plans to invite 50-60 U.S. business leaders directly; they are coordinating lists with commerce.
- Yes, PM Major will meet with the Congressional delegation, as a group.
- Yes, Sec. Brown will have a meeting/photo with PM Major; Brown is being asked to give one of the major speeches of the conference at the dinner.
- The British conference is planned for attendance of around 400 total, including British, EU, European, American businessmen primarily, but also some from Asia and elsewhere.

Westmacott added that these and other details were/are being worked out with Commerce, particularly during Chuck Meissner's just-completed advance trip to Belfast.

DECLASSIFIED

E.O. 13526

White House Guidelines, September 11, 2006

By *pr* NARA, Date *1/6/16*

2011-0355-F

DRAFT

SUPPORTING THE NORTHERN IRELAND PEACE PROCESS:

Special Advisor to the President and the Secretary of State for Economic Initiatives in Ireland

The Special Advisor shall advise the President and Secretary of State on economic initiatives to support the peace process in Northern Ireland. He shall be appointed by the Secretary of State for a period of up to 130 days. The duties of this position shall be:

- o To oversee the organization of the White House Conference on Trade and Investment. The Special Advisor will work with the Department of State, the Department of Commerce, the International Fund for Ireland (IFI), the Irish and British governments, private business leaders and U.S. companies, and other relevant individuals and organizations.

Emphasis should be placed on partnership with the private sector.

The Conference shall promote investment in order to foster economic development in Northern Ireland and in the bordering counties of the Republic of Ireland.

- o To establish a dialogue with the European Union, its member states and other appropriate countries to encourage continued cooperation in the economic development of Northern Ireland and the border counties.

This will be accomplished, in part, through overseas travel as appropriate.

- o To consult with the IFI and the Congress, and others as appropriate, to help strengthen and target its programs to provide maximum support to the peace process.
- o To coordinate the efforts of all U.S. government agencies that are promoting economic development in Northern Ireland and the border counties, placing priority emphasis on attracting private sector investment.

G. Vercas in job



United States Department of State

Washington, D.C. 20520

FAX COVER SHEET

Date: 31 October

To: Brooke Darby

Of: NSC

Pages (including this cover): 2 FAX #: 456-9460

From: Elisabeth Brackling

Office of Northern European Affairs
Room 4613
Department of State
Washington, D.C. 20520

Sender's FAX #: (202) 647-3463
Sender's Tel #: (202) 647-6071

Subject: Draft Job description

Brooke - as discussed, here is the draft, unclear, unofficial etc job description. We work getting it through the formal channels as quickly as possible.

EB

UNCLASSIFIED**DRAFT****Supporting the Northern Ireland Peace Process:**

Special Adviser to the President and Secretary of State
to Coordinate Economic Initiatives for Northern Ireland

The Special Adviser shall be appointed for a seven-month period by the President and advise him and the Secretary of State on economic initiatives to support the peace process in Northern Ireland. The duties of this position shall be:

- o To oversee the organization of the White House Conference on Trade and Investment. The Special Coordinator will work with the Department of State, the Department of Commerce, the International Fund for Ireland (IFI), the Irish and British governments, private businessmen and U.S. companies, and other relevant individuals and organizations.

Emphasis should be placed on partnership with the private sector.

The Conference shall promote investment in order to foster economic development in Northern Ireland and in the bordering counties of the Republic of Ireland.

- o To establish a dialogue with the European Union, its member states, and other appropriate countries to facilitate their involvement in the economic development of Northern Ireland.

This will be accomplished, in part, through overseas travel as appropriate.

- o To consult with the IFI and the Congress, and others as appropriate, to help strengthen and target its programs to provide maximum support to the peace process.
- o To coordinate the efforts of all USG agencies that are promoting economic development in Northern Ireland, placing priority emphasis on attracting private sector investment.

Following the Philadelphia conference, it is expected that implementation of these initiatives could be conducted by the appropriate U.S. government agencies, using normal coordinated procedures.

DRAFT**UNCLASSIFIED**

THE WHITE HOUSE
WASHINGTON

October 30, 1994

Mr. President,

We have prepared the attached announcement for your event on Monday with Senator Wofford in Philadelphia.

As of 6pm, Sunday, however, Wofford was still considering whether he preferred for you to announce it later in the week so he has two days of positive stories: your visit Monday and the announcement of a Northern Ireland trade and investment conference in Philadelphia. We will let you know his preference in the morning but are ready to go if he prefers tomorrow.

Nauey S.

THE WHITE HOUSE
WASHINGTONACTION

MEMORANDUM FOR THE PRESIDENT

FROM:

ANTHONY LAKE 

SUBJECT:

Supporting Peace in Northern Ireland:
Options for Greater U.S. Support**DECLASSIFIED**
PER E.O. 13526
2011-0355-F (3.86)
KRM 4/11/2023Purpose

To decide upon a package of measures to support the peace process in Northern Ireland by encouraging greater job growth and investment there.

Background

Since the IRA cease-fire announcement August 31, we have reviewed options for increases in U.S. assistance to Northern Ireland to take advantage of the opportunity for peace that now exists. We have consulted with the Congress, the Irish and British governments, and leaders of Northern Irish political parties to get their views on what kind of assistance would be most helpful.

Northern Ireland is already beginning to enjoy a peace dividend. The EU has increased its annual pledge to the International Fund for Ireland (IFI) from about \$20 million to over \$24 million annually and may do substantially more to assist Northern Ireland financially. Australia has also made a modest (\$1 million yearly for five years) commitment to IFI for the first time. The longer the peace holds, the more businesses will look at investing in Northern Ireland and the border counties of the Republic.

In that context, our options focus on promoting increased trade and investment with Ireland, particularly the north, and on supporting the IFI. The IFI remains the best way to channel the bulk of U.S. assistance to Ireland. It is trusted by both communities in Northern Ireland (including growing trust and participation from the Unionist community, which was initially skeptical), by the Irish and British governments, and by Congress. Its mandate is to do precisely what we have identified as the priority development tasks in Northern Ireland. You should be aware, however, that despite its increasingly strong reputation, IFI continues to come under occasional criticism in the media for "flaky" programs. The TV tabloid program Inside Edition is scheduled to air such a story November 3, which will

~~CONFIDENTIAL~~

Declassify on: OADR

cc: Vice President
Chief of Staff

reportedly criticize questionable past IFI projects including a butterfly farm and a golf course. These are old stories and the Fund has taken steps to avoid such projects and made progress in improving its programs and image.

Options

OPIC Equity Fund: At the request of Congress, OPIC is investigating whether an OPIC-sponsored equity fund could mobilize U.S. private capital. Congress (Rep. Gilman and others) has asked for a feasibility study to determine if an equity fund not to exceed \$60 million is appropriate for both Northern Ireland and the Republic.

OPIC and OMB are opposed to an OPIC Equity Fund. OPIC says there is no shortage of capital in Ireland, that more attractive investment and loan terms are available from the British and Irish investment boards, and that there is therefore no incentive for U.S. investors to subscribe to an OPIC-administered equity fund which charges fees for doing business. Because of this, OPIC believes that it would be unable to obtain capital for a \$60 million fund. OPIC is also concerned, given other requirements, about having sufficient personnel to manage such a fund once it was announced. Supporters of the equity fund idea on the Hill and in the Irish-American business community counter that interest in a Fund does exist but that OPIC would need to be pro-active to exploit it. In addition, OPIC currently has a loan guarantee program which has not been used so they oppose expanding it further.

Recommendation: That we not take any position on the OPIC proposal for an equity fund until the study is completed. In the likely event of a negative study, that we then look at ways, including through our investment conference (see below), to work with the Irish and British investment boards to encourage increased U.S. business activity.

Approve _____

Disapprove _____

International Fund for Ireland: Given the lack of viability of the OPIC equity fund proposal, U.S. support for the IFI becomes even more important as a concrete demonstration of our readiness to support those who take risks for peace in Ireland, as we support those who take similar risks in the Middle East and elsewhere.

The Administration included in its budget proposals for FY 94 and FY 95 \$19.6 million per year for IFI. This was a break with previous years, when Congress, not the Administration, was the

driving force behind getting and keeping IFI funding. We suggest building on this by reaffirming our present commitment for FY 95 and seeking Congressional concurrence to a \$10 million increase spread over FY96 and FY97 (approximately \$5 million in additional funding for each year), thereby roughly matching the EU increase and keeping the level of U.S. and EU funding for the IFI on the same level.

Pros: Increasing funding for IFI for two crucial years in the peace process would provide concrete evidence of the seriousness of our engagement on this issue. Without even a modest increase for IFI, our package risks being branded by the Irish groups on the Hill and elsewhere as hollow. IFI has identified numerous important new programs which it wants to fund, including "seed money" for the building of a University of Ulster branch campus which would geographically (and psychologically) straddle the sectarian divide and provide much-needed jobs and job training in a cross-community setting. OMB and State agree to this proposed level and timing of increase.

Cons: Although IFI enjoys increasingly strong credibility on all sides in Ireland, its management and some of its projects remain vulnerable to criticism. Announcing an increase on the eve of the Inside Edition story, however bogus the "expose" is, does carry some risk, although we could hedge this by emphasizing our intent to work with IFI to further strengthen its programs and its management. Congress will be wary of another promise from the Administration on foreign aid but in our initial conversations, we believe this modest increase will be manageable. Anthony Lake has calls into Leahy and Obey. Generally, the appropriators are likely to oppose; others (Dodd, Foley, Kennedy) will strongly support.

Recommendation: That you announce your intent to seek Congressional agreement to an increase of U.S. funding for IFI of \$10 million over FY96 and 97 (for a total of roughly \$25 million per year).

Approve _____

Disapprove _____

Investment Mission and Conference: This initiative promises to enjoy widespread support and attention, particularly if it is held in Philadelphia (which Senator Wofford in particular welcomes, and which also makes sense overall), and most especially if you participate by giving an opening or keynote speech. The State Department will appoint a coordinator for the conference (thereby addressing in a modified form sentiment from Joe Kennedy and others on the Hill for an "Economic Coordinator" for Ireland). The Coordinator will work with IFI (which is interested in underwriting the conference), the British and Irish

investment boards, and interested Irish-American and other private sector groups and individuals. We should consider inviting some or all of Northern Ireland's party leaders to the conference (Hume and Molyneaux for a start).

Prime Minister Major is holding an Investment Conference in Belfast in December; we propose to send Secretary Brown there and to Dublin. We may also want him to take a delegation of U.S. business leaders with him.

Recommendations:

That you agree to participate in a White House Conference for Trade and Investment in Ireland, probably by giving the opening speech, in Philadelphia in April 1995.

Approve _____

Disapprove _____

That you announce Commerce Secretary Brown's participation in the British Investment Conference in Belfast in December 1994 and Secretary Brown's additional stop in Dublin to explore the all-island dimensions of U.S. trade and investment in Ireland, in preparation for our spring conference.

Approve _____

Disapprove _____

Provision of U.S. Technical and Other Expertise: We have identified numerous other ways in which U.S. government agencies might begin or expand their contacts with Northern Ireland to focus on areas of greatest importance to solidifying the peace and promoting reconciliation. These could be done within existing budgets, with strong direction from you on the priority you attach to these programs.

- The Department of Commerce has begun enhancing cooperation in the science and technology field by establishing collaboration among "Technology Innovation Centers" already set up in the U.S. and Northern Ireland. We will also discuss with them the possibility of establishing business exchange programs similar to those we have with the NIS.
- USIA will expand its programs to encourage Northern Irish participation in numerous new programs, including a new conflict resolution exchange and training project, which would give a university or organization in the U.S. funding (\$60,000-\$150,000) to fund a project in conflict resolution in Northern Ireland.
- The National Democratic Institute (NDI) is presently conducting a political party training program funded by the

National Endowment for Democracy (NED) (\$200,000 budgeted); we can encourage NED to expand it and to explore other ways to take advantage of the changed circumstances.

- HUD and other U.S. agencies could provide to Northern Ireland leaders information and training they have developed on community banking, urban development, and other areas in which they have expertise. AID is looking into providing technical assistance to IFI for development of a micro-enterprise program.
- The Trade and Development Agency will lead a mission to the region to explore business opportunities.

Summary Recommendation

That you approve the text of the announcement at Tab A. This announcement includes Secretary Brown's trip to Belfast and Dublin, your participation in a White House Conference for Trade and Investment in Ireland in April in Philadelphia, and a proposed increase in U.S. funding for IFI of \$10 million over FY96 and 97.

Approve _____ Disapprove _____

Attachment

Tab A Proposed October 31 Announcement

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

SUPPORTING PEACE IN NORTHERN IRELAND

The United States attaches great importance to the search for peace and reconciliation in Northern Ireland, both in the context of our world-wide commitment to end terrorism and our desire to promote democratic solutions to conflicts. Our close bonds of history, culture and tradition with Ireland and the United Kingdom provide us with a unique role in helping to achieve those goals.

We have encouraged and supported the courageous efforts of Irish Prime Minister Albert Reynolds and British Prime Minister John Major to establish a new framework for peace and justice in Northern Ireland. For the first time in a generation, both Republican and Loyalist paramilitaries have declared cease-fires. Each day that passes without terrorism strengthens the hope that the bomb and the bullet are gone for good from the politics of Ireland.

The President has pledged to do all he can to support the building of peace in Ireland. The United States wants to do its part to ensure that peace brings to Ireland new opportunities for job growth and economic prosperity, which in turn will help ensure that this newfound peace is a stable and lasting one.

The promise of peace will allow Americans to build on the strong business, trade, political and cultural links we already enjoy with Ireland, north and south. The United States is the most important source of internationally mobile investment in Northern Ireland and in the Republic. Forty U.S. companies are operating in Northern Ireland alone. In addition, the Administration strongly supports the International Fund for Ireland, which funds a broad range of economic and social development projects.

This present opportunity for lasting peace in Ireland is the chance of a generation; it must be seized and supported. The President therefore has directed his Administration to undertake the following initiatives in the coming months to increase our support for the political and economic revitalization of Northern Ireland:

White House Conference for Trade and Investment

The President will host a White House Conference for Trade and Investment in Ireland. The Conference is planned for April 1995 in Philadelphia. He has instructed the Department of State to name a Coordinator to work with Secretary Brown and his staff, the International Fund for Ireland, the Irish and British governments and private sector and political groups to organize and support the conference. The President looks forward to participating in this Conference, which will aim to show U.S. companies that sustained peace is dramatically improving business opportunities on the island of Ireland and, particularly, Northern Ireland and the border counties. American businesses should be in on the ground floor of these new opportunities; this will be good for us and good for Irish peace and reconciliation.

Commerce Secretary Brown to attend Belfast Investment Conference

Commerce Secretary Ron Brown will travel to Belfast in December 1994 to lead the U.S. delegation to Prime Minister Major's Investment Conference for Northern Ireland, where the President has instructed him to identify concrete new opportunities for increased business links between Northern Ireland and the U.S. Secretary Brown will also travel to Dublin for consultations. In both cities, he will prepare the groundwork for the White House Conference for Trade and Investment in Ireland. The President has also asked Secretary Brown to present the new initiatives he identifies at the White House Conference in April.

Increased funding for the IFI

The President is committed to continued strong U.S. support for the International Fund for Ireland. In addition to our planned obligation of almost \$20 million to the Fund in Fiscal Year 1995, we will seek Congressional concurrence to increase IFI funding by an additional \$10 million over FY96 and FY97. The IFI has steadily strengthened and adjusted its programs and management over the years. We expect such progress to continue. This additional funding will make available some \$50 million in U.S. funds to support the IFI in undertaking the vital new initiatives that are needed to consolidate the gains of peace in Ireland and to build cross-community economic and political cooperation. We will work with it to strengthen its programs even further and particularly to address such entrenched problems as the high rates of long-term unemployment in Northern Ireland and the border counties.

Department of Commerce programs

The President has directed the Department of Commerce to enhance our cooperation with Northern Ireland in science and technology, especially through strengthened collaboration of our Technology Innovation Centers. The Commerce Department will also establish

a business information center for trade and investment in Northern Ireland and review other ways to promote business opportunities.

USIA programs

The President has instructed the United States Information Agency to expand its programs in Northern Ireland in view of the changing political climate, increasing exchanges of persons as well as planning speakers and seminars on such topics as conflict resolution. In addition, USIA will open its grant competitions in such areas as conflict resolution to allow American non-profit organizations to submit proposals for projects in Northern Ireland to support the momentum for peace and reconciliation.

National Endowment for Democracy

The President will encourage the National Endowment for Democracy, which is presently funding a political party training program in Northern Ireland, to seek additional opportunities to strengthen and expand its programs there.

U.S. Agency for International Development

The President has asked USAID to provide technical assistance to the IFI to encourage the setting-up of micro-enterprise lending program. The President will also be instructing U.S. government agencies with relevant expertise and experience in such areas as community banking and urban redevelopment to explore ways of developing more active partnerships with their counterparts in Northern Ireland.

Trade and Development Agency

The President has directed the TDA to lead a mission to the region to explore business opportunities.

A continuing commitment

We will continue to look for opportunities to support the efforts of the British and Irish governments and of democratic leaders in Northern Ireland to build on and for peace. We encourage the millions of Americans who want to contribute to peace in Ireland to do the same. [The President has asked Ambassador Crowe in London to place a high priority on monitoring the progress of our initiatives and, in consultation with Ambassador Smith in Dublin, to report back to him and to Secretary Christopher.]

#

DRAFT STANDARD LETTER ON NORTHERN IRELAND

Dear Congressperson X:

Thank you for your recent letter regarding the peace process in Northern Ireland. I am grateful for your continued support for our efforts to assist the parties involved in advancing the cause of peace and reconciliation in that region.

As you know, we have taken several steps towards this end over the last few weeks. In view of Gerry Adams' role in bringing about the IRA's historic August 31 ceasefire announcement, we granted him a waiver of his ineligibility for a U.S. visa to permit him to visit the United States and to explain his views on the peace process in Northern Ireland. Additionally, the Vice President personally telephoned Mr. Adams during his visit to inform him that we would lift our longstanding ban on contacts between U.S. officials and members of the Sinn Fein party so that a dialogue could begin. That dialogue commenced on October 4 when Mr. Adams attended a meeting at the State Department hosted by Ambassador John Kornblum, the Senior Deputy Assistant Secretary of State for European and Canadian Affairs and attended by Leon Fuerth, Assistant to the Vice President for National Security Affairs, Nancy Soderberg, Staff Director of the National Security Council and other State Department and NSC officials. We expect that this dialogue, the beginning of a process of engagement with Sinn Fein that will increase as events progress toward peace in Northern Ireland, will continue, primarily through our Embassy in Dublin and our Consulate in Belfast.

I agree that our efforts advance the search for a just and lasting peace also must focus on how to promote trade, investment and economic prosperity in Northern Ireland. We currently are reviewing various proposals to support the peace process and to stimulate investment and job growth there. OPIC, for example, is now conducting a feasibility study to determine if an equity fund, not to exceed \$60 million, is appropriate for both Northern Ireland and the Republic of Ireland. I welcome the chance to work with you and your colleagues in this important endeavor.

g:\execsec\ireltr

International Fund for Ireland

- * The International Fund for Ireland (the Fund) was established in 1986 to demonstrate U.S. support for the Anglo-Irish Agreement.
- * It is a tangible expression of the U.S. policy favoring peace and reconciliation through economic progress in Northern Ireland.
- * Since 1986, Congress has apportioned approximately \$228 million to the Fund.
- * Two U.S. government priorities in its contribution to the Fund are job creation and leveraging investments. For example:
 - Since 1986, the Fund has created about 29,000 new jobs
 - In addition, construction activities have resulted in 25,000 person-years of temporary employment.
 - Of the \$352 million Fund resources committed to approved projects, another \$264 million of private and government resources have been invested. Every dollar the Fund has committed has resulted in an additional \$1.70.
- * In an effort to focus on the more disadvantaged areas of Northern Ireland, the Fund directs 70-80% of the resources available in its six program sectors to disadvantaged areas in Northern Ireland.
- * Although the U.S. is the largest donor to the Fund, other donors to the Fund include Canada (\$1 million), New Zealand (\$.5 million), and the European Community (\$108 million).
- * The Fund's program sectors concentrate on community regeneration projects (e.g. rehabilitation of derelict facilities), employment generation, training and the encouragement of community-based private enterprises in Northern Ireland, and in the six border counties of the Republic of Ireland.
- * The Fund's program sectors consist of the following: Business Enterprise, Tourism, Urban Development, Agriculture and Rural Development, Science and Technology, Wider Horizons Program and the Disadvantaged Areas Initiative.

The Fund is highly regarded by moderates from both the Catholics and Protestant communities, but has not been well accepted by those who oppose the Anglo-Irish Agreement. In recent years, however, even some Protestant opponents of the Agreement have come to see the Fund as a source of monies that could benefit their communities.

Success stories:

- Community Relations/Regeneration - Dairy Farm Regeneration Scheme on West Belfast's Stewartstown Road provides:

- large supermarket
- multipurpose civic center
- library
- retail stores
- service outlets
- job search and placement service

- Cross-Border Cooperation - Ballinamore and Ballyconnell canal Restoration Project. This activity linked the two main waterways in Ireland, the Erne and the Shannon, to develop and support important trade and business development for tourism. The program involved the interaction between the U.K. and Irish governments, the EC, three County Councils, landowners, local communities, consultants and contractors. The project presently employs 300 people. there has been a substantial boost to the local economy.

- Disadvantaged Areas Initiative - Coalisland: Local inhabitants of Coalisland formed the Coalisland District Development Association to improve the economic and social situation of the town.

- Urban Development - 30 private sector-led regeneration activities have been developed to date.

drafted ENI/ECA 10/30/94

IRELAND

PROGRAM DESCRIPTION

Priority Sectors

- Bi-communal Cooperation for Economic Development
- Social Reconciliation

U.S. Assistance (\$ Thous.)	1992	1993	1994
Development Assistance	0	0	0
Economic Support Fund	19,700	19,700	19,600
Special Assistance Initiatives	0	0	0
TOTAL	19,700	19,700	19,600

Note: Appropriations appear by fiscal year

CURRENT STATUS

The Economic Support Funds (ESF), granted to Ireland by a Congressional earmark, go exclusively to the International Fund for Ireland (IFI), a multilateral, non-partisan fund created in 1986 to promote and support grass roots efforts to reconcile the different communities in Northern Ireland and the bordering counties in the Republic of Ireland. The IFI views itself as a temporary facility to catalyze and support economic, political and social initiatives aimed at permanent reconciliation among the two communities. It disburses funds in accordance with the economic and social policies and priorities of both Irish and U.K. governments, and ensures impartiality to regions, communities and religions with regard to its board membership, administrative employment, and disbursements. Funding supports employment generation and investment promotion, with special emphasis on projects promoting communal reconciliation. U.S. funding began in 1986 to "support and promote economic and social reconstruction and development" in Ireland and Northern Ireland. The U.S. has been the largest contributor to the IFI, granting approximately \$230 million from 1986 through September 1994. The next contribution of \$19,600 is planned for FY 1995.

HIGHLIGHTS OF RESULTS

The IFI's principal efforts are directed at reducing the economic hardships of unemployment and community infrastructural decay in order to reduce the economic differences that exacerbate social disruption along religious lines. Working through sectoral program teams, the IFI has approved over 3,000 projects and disbursed \$265 million to these projects. The remainder of the total

multi-donor contributions through end of FY94 has also been committed to projects. The IFI has projects in tourism, urban development, agriculture, technology, and community development.

Innovative community relations projects have received \$4.2 million of the \$5.7 million committed for this purpose. Under a special initiative for disadvantaged areas affected by civil unrest and urban decay, IFI has disbursed \$37 million of the \$84 million committed for activities. Other urban development activities, principally commercial regeneration of town centers, have received \$32 million of the \$55 million committed for projects.

IFI has disbursed all of the \$34 million committed for vocational training of youth, and \$47 million has also been disbursed against commitments of \$63 million for small business development.

The Community Regeneration and Improvement Special Program was begun in 1990 to focus on disadvantaged rural areas and towns in Northern Ireland. It is estimated that nearly 29,000 direct and indirect jobs will be created with IFI investment. Of the 20,322 direct jobs created, almost 14,000 are in the areas of highest unemployment. Of the 8,440 indirect jobs created over 5,000 are in the most disadvantaged areas. In addition, it is calculated that the projects supported by IFI will generate over 25,000 construction jobs.

USAID/ENI/ECA
October 1994

FACT SHEET: MICRO-ENTERPRISE FUND

Microenterprise programs ^{direct} ~~provide~~ lending to very small local businesses, usually with 10 or less employees.

Where generation of capital ~~and~~ ^{and} employment is difficult in poorer areas, these programs offer opportunities to leverage considerable local bank funding for new businesses. Microenterprises in many countries ~~offer~~ provide the best opportunity for new employment.

Darby, M. Brooke

From: Danvers, William C.
To: @EUROPE - European Affairs
Cc: /R, Record at A1; @LEGISLAT-Legislative Affairs; @NSA - Nat'l Security Advisor; @UP - APNSA Special Assistants
Subject: Ireland [UNCLASSIFIED]
Date: Friday, October 28, 1994 7:31PM

Kathy:

Per your discussion with Nancy, I have compiled a read out from Hill contacts thus far on the proposed Irish package.

We were asked to take some soundings on the Hill on the package. We called those offices that have expressed interest in Irish affairs. This included Foley, Hamilton, Gilman, Manton, Moakley, McCloskey, Joe Kennedy, Rich Neal, Ben Gilman, Peter King, Ted Kennedy, Kerry, Dodd, Moynihan, Biden and Pell.

Of these offices, all supported the idea of continuing to help Ireland. McCloskey, Joe Kennedy, Ted Kennedy, Kerry, Moynihan, Biden and Pell all supported an increase in funding for IFI, calling this an historic opportunity. Some of the other offices, like Foley for example, did not have time to focus on the details, so they too may be supportive of an increase. Dodd said that while he would like an increase, he thought staying with \$20 million was realistic.

Of the appropriators, Leahy's staff expressed concern over where we were getting the money. McConnell's staffer said she didn't like the IFI in the first place, so, therefore, didn't care what we did. I am still waiting for a read out from Obey and Livingston. State promised to have it no later than tomorrow.

On the other issue of whether or not to announce it without an increase to IFI, Pat Griffin said that he thought it would be fine to announce it with \$20 million for the IFI if that is where we come out.

My read from all of this is that if we stay with the original package, I think we will be OK. That is not to say that some friends of Ireland on the Hill won't be upset, but if we can't afford the hits to other programs, then they will have to live with it.

Hope this helps.

THE WHITE HOUSE
WASHINGTONACTION

MEMORANDUM FOR THE PRESIDENT

FROM: ANTHONY LAKE

SUBJECT: Supporting Peace in Northern Ireland:
Options for Greater U.S. SupportDECLASSIFIED
PER E.O. 13526
2011-0355-F (3.87)
KBM 4/11/2023Purpose

To decide upon a package of measures to announce October 31 in Philadelphia to support the peace process in Northern Ireland by encouraging greater job growth and investment there.

Background

Since the IRA cease-fire announcement August 31, we have reviewed options for increases in U.S. assistance to Northern Ireland to take advantage of the opportunity for peace that now exists. We have consulted with the Congress, the Irish and British governments, and leaders of Northern Irish political parties to get their views on what kind of assistance would be most helpful.

Northern Ireland is already beginning to enjoy a peace dividend. The EU has increased its annual pledge to the International Fund for Ireland (IFI) from about \$20 million to over \$24 million annually. It will likely do substantially more to assist Northern Ireland financially. Australia has also made a modest (\$1 million yearly for five years) commitment to IFI for the first time. The longer the peace holds, the more businesses will look at investing in Northern Ireland and the border counties of the Republic.

In that context, our options focus on promoting increased trade and investment with Ireland, particularly the north, and on supporting IFI. The IFI remains the best way to channel the bulk of U.S. assistance to Ireland. It is trusted by both communities in Northern Ireland (including growing trust and participation from the Unionist community, which was initially skeptical), by the Irish and British governments, and by Congress. Its mandate is to do precisely what we have identified as the priority development tasks in Northern Ireland. You should be aware, however, that despite its increasingly strong reputation, IFI continues to come under occasional criticism in the media for "flaky" programs. The TV tabloid program Inside Edition is

scheduled to air such a story November 3, which will reportedly criticize questionable past IFI projects including a butterfly farm and a golf course.

Options

Opic Equity Fund: At the request of Congress, OPIC is investigating whether an OPIC-sponsored equity fund could mobilize U.S. private capital. Congress (Rep. Gilman and others) has asked for a feasibility study to determine if an equity fund not to exceed \$60 million is appropriate for both Northern Ireland and the Republic.

OPIC and OMB are opposed to an OPIC Equity Fund. OPIC says there is no shortage of capital in Ireland, that more attractive investment and loan terms are available from the British and Irish investment boards, and that there is therefore no need for U.S. investors to subscribe to an OPIC-administered equity fund which charges fees for doing business. OPIC believes that it would be unable to obtain capital for a \$60 million fund. OPIC is also concerned, given other requirements, about having sufficient personnel to manage such a fund once it was announced. Supporters of the equity fund idea on the Hill and in the Irish-American business community counter that interest in a Fund does exist but that OPIC would need to be pro-active to exploit it.

Recommendation: That we not take any position on the OPIC proposal until the study is completed. In the likely event of a negative study, that we then look at ways, including through our investment conference (see below) to work with the Irish and British investment boards to encourage increased U.S. business activity.

Approve _____

Disapprove _____

International Fund for Ireland: Given the lack of viability of the OPIC equity fund proposal, U.S. support for the IFI becomes even more important as a concrete demonstration of our readiness to support those who take risks for peace in Ireland, as we support those who take similar risks in the Middle East and elsewhere.

The Administration included in its budget proposals for FY 94 and FY 95 \$19.6 million per year for IFI. This was a break with previous years, when Congress, not the Administration, was the driving force behind getting and keeping IFI funding. We suggest building on this in one of three ways:

- A) Commit now to maintaining the present level of funding over the next two years. This would be announced in terms of our existing commitment to obligate \$19.6 million to IFI in FY 95, and to seek Congressional concurrence for a total of another \$40 million over the following two fiscal years.
- B) Affirm our present commitment for FY 95 and seek Congressional concurrence to a one-time 50 percent increase for FY 96 (\$10 million in funding for a FY 96 total of \$30 million) in response to the historic opportunity presented by the cease-fire.
- C) Affirm our present commitment for FY 95 and seek Congressional concurrence to a 25 percent increase for FY 96 and FY97 (\$5 million in additional funding over present levels for each year), thereby roughly matching the EU increase and keeping the level of U.S. and EU funding for the IFI on the same level.

Finding \$10 million for IFI in FY 95 would require looking at ESF or the remainder of the voluntary peacekeeping account in order to find funds with a pay-out rate of 100 percent. Given this difficulty, there is no support in the Administration and no active support on the Hill for seeking additional funding for FY 95. Finding \$10 million in FY 96 appears easier only because there is as yet no finally agreed-upon budget. An additional \$10 million can be levied on the FY 96 budget against at this time unknown alternatives, but a loss of flexibility will occur. The broad shape of the budget is set and the standard Congressional earmarks are known (e.g. Egypt and Israel). Discretionary ESF will be at least as tight as FY 95. The UN CIPA for UN peacekeeping dues is still fighting an arrears problem. Voluntary peacekeeping is oversubscribed with requests and is the traditional source of contingency funds.

OMB opposes any increase in IFI funding levels for any year. State is divided. NSC recommends Option B, a one-time, \$10 million increase for FY 96. There is sentiment on the Hill among those most interested in Ireland that we should increase our IFI support in order to signal the seriousness of our commitment to supporting peace in Ireland.

Pros: Increasing funding for IFI for one crucial year in the peace process would provide concrete evidence of the seriousness of our engagement on this issue. Without even a modest increase for IFI, our package risks being branded by the Irish groups on the Hill and elsewhere as hollow. IFI has identified numerous important new programs which it wants to fund, including "seed money" for the building of a University of Ulster branch campus which would geographically (and psychologically) straddle the

sectarian divide and provide much-needed jobs and job training in a cross-community setting.

Cons: OMB and State budget people oppose increasing IFI funding. Although IFI enjoys increasingly strong credibility on all sides in Ireland, some of its projects remains vulnerable to criticism. Announcing an increase on the eve of the Inside Edition story, however bogus the "expose" is, does carry some risk.

Recommendation: Option B

Approve _____

Disapprove _____

Investment Mission and Conference: This initiative promises to enjoy widespread support and attention, particularly if it is held in Philadelphia (which Senator Wofford in particular welcomes, and which also makes sense overall), and most especially if you participate by giving an opening or keynote speech. The State Department will appoint a coordinator for the conference (thereby addressing in a modified form sentiment from Joe Kennedy and others on the Hill for an "Economic Coordinator" for Ireland). The Coordinator will work with IFI (which is interested in underwriting the conference), the British and Irish investment boards, and interested Irish-American and other private sector groups and individuals. We should consider inviting some or all of Northern Ireland's party leaders to the conference (Hume and Molyneaux for a start).

Prime Minister Major is holding an Investment Conference in Belfast in December; we propose to send Secretary Brown there and to Dublin.

Recommendations:

That you agree to participate in April 1995 in a White House Conference for Trade and Investment in Ireland. That the Conference be held in Philadelphia.

Approve _____

Disapprove _____

That you announce October 31 Commerce Secretary Brown's participation in the British Investment Conference in Belfast in December 1994, and Secretary Brown's additional stop in Dublin to explore the all-island dimensions of U.S. trade and investment in Ireland, in preparation for our spring conference.

Approve _____

Disapprove _____

Provision of U.S. Technical and Other Expertise: We have identified numerous other ways in which U.S. government agencies

might begin or expand their contacts with Northern Ireland to focus on areas of greatest importance to solidifying the peace and promoting reconciliation. These could be done within existing budgets, with strong direction from you on the priority you attach to these programs.

- The Department of Commerce has begun enhancing cooperation in the science and technology field by establishing collaboration among "Technology Innovation Centers" already set up in the U.S. and Northern Ireland.
- USIA will expand its programs to encourage Northern Irish participation in numerous new programs, including a new conflict resolution exchange and training project, which would give a university or organization in the U.S. funding (\$60,000-\$150,000) to fund a project in conflict resolution in Northern Ireland.
- The National Democratic Institute (NDI) is presently conducting a political party training program funded by the National Endowment for Democracy (NED) (\$200,000 budgeted); we can encourage NED to expand it and to explore other ways to take advantage of the changed circumstances.
- HUD and other U.S. agencies could provide to Northern Ireland leaders information and training they have developed on community banking, urban development, and other areas in which they have expertise.

Summary Recommendation

That you approve the text of the announcement at Tab A, to be released October 31 during your stop in Philadelphia. This announcement includes Secretary Brown's trip to Belfast and Dublin, your participation in a White House Conference for Trade and Investment in Ireland, and a one-time, one-year 50 percent increase in U.S. funding for IFI.

Approve _____ Disapprove _____

Attachment

Tab A Proposed October 31 Announcement

Draft

[for 130 days]

Supporting the Northern Ireland Peace Process:

Special Adviser to the President and the Secretary of State for Economic Initiatives in Ireland

The Special Adviser shall be appointed for a ^{7. temporary} seven-month period by the President and advise him and the Secretary of State on economic initiatives to support the peace process in Northern Ireland. The duties of this position shall be:

- o To oversee the organization of the White House Conference on Trade and Investment. The Special Adviser will work with the Department of State, the Department of Commerce, the International Fund for Ireland (IFI), the Irish and British governments, private business leaders and U.S. companies, and other relevant individuals and organization.

Emphasis should be placed on partnership with the private sector.

The Conference shall promote investment in order to foster economic development in Northern Ireland and in the bordering counties of the Republic of Ireland.

- o To establish a dialogue with the European Union, its member states, and other appropriate countries to encourage continued cooperation in the economic development of Northern Ireland and the border countries.

This will be accomplished, in part, through overseas travel as appropriate.

- o To consult with the IFI and the Congress, and others as appropriate, to help strengthen and target its programs to provide maximum support to the peace process.
- o To coordinate the efforts of all U.S. government agencies that are promoting economic development in Northern Ireland and the border counties, placing priority emphasis on attracting private sector investment.