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Folder Title:
AIDS in China [2]

Staff Office-Individual:
International Health Affairs-Bernard, Kenneth

Original OA/ID Number:
3646

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Withdrawal/Redaction Sheet

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. cable	Re: [PRC AIDS] (10 pages)	08/04/2000	P1/b(1) K8H 10/21/2024
002. list	ONDCP Direct Barry R. McCaffrey China/Southeast Asia Trip U.S. Delegation Members [partial] (1 page)	ca. 06/2000	P3/b(3), P6/b(6), b(7)(C)
003. cable	Re: Counterdrug: Visit by ONDCP Director McCaffrey to Beijing and Kunming, China [partial] (1 page)	06/21/2000	P3/b(3), P6/b(6), b(7)(C)
004. cable	Re: Counterdrug: Visit by ONDCP Director McCaffrey to Hong Kong [partial] (1 page)	06/22/2000	P6/b(6), b(7)(C)
005. cable	Re: Counterdrug: Visit by ONDCP Director McCaffrey to Bangkok, Thailand (12 pages)	06/26/2000	P1/b(1) K8H 10/21/2024

COLLECTION:

Clinton Presidential Records
National Security Council
International Health Affairs (Bernard, Kenneth)
OA/Box Number: 3646

FOLDER TITLE:

AIDS in China [2]

2007-1550-F
ke2038

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Keenan, Josefine (Chris) (HEALTH)

From: Bernard, Kenneth W. (HEALTH)
Sent: Thursday, August 17, 2000 6:35 PM
To: @HEALTH - International Health Affairs
Subject: FW: Draft response to SRB [UNCLASSIFIED]

-----Original Message-----

From: Lieberthal, Kenneth G. (ASIA)
Sent: Thursday, August 17, 2000 6:16 PM
To: @NSA - Natl Security Advisor
Cc: @ASIA - Asian Affairs; Bernard, Kenneth W. (HEALTH)
Subject: FW: Draft response to SRB [UNCLASSIFIED]

[Please pass to SRB. Note: this response has been cleared by Ken Bernard]

Sandy,

You asked our reaction to Ken Bernard's ideas about dealing with AIDS in China and about steps to follow up.

We believe that this is a very important issue and one in which US-China cooperation is especially important. Our scientific and public health communities already have established ties with their Chinese counterparts. Ken's memo suggests some particular initiatives that these communities, especially CDC and NIDA, can take, and we endorse those.

Specifically, we would endorse the last three of the four proposals put forward in Ken Bernard's memo. We have reservations only on the first proposal -- i.e., elevating the issue to the Vice Premier level or higher -- but this is largely for tactical reasons. Raising AIDS to a senior political/policy level runs the risk of subjecting cooperation on this front to the vicissitudes of U.S.-China relations. Moreover, high-level attention could be counterproductive. It might inhibit working-level Chinese contacts from expanding joint efforts since they would need to give greater consideration to the political correctness of new undertakings. To some extent, we have seen this happen in the rule of law program. The Chinese are likely to prove willing to expand cooperation considerably on a science/public health basis, but political initiatives on this topic will run a substantial risk of foundering on

political sensitivities in Beijing. Lastly, you should be aware that Leon would like the VP to write to Zhu Rongji about an exchange of experts to discuss programs for preventing the spread of HIV/AIDS. We will discuss this with Leon when he returns from LA.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF NATIONAL DRUG CONTROL POLICY
Washington, D.C. 20503

Y. Johnson
cc: Sandy Berger
✓

July 6, 2000

MEMORANDUM FOR THE PRESIDENT

SUBJECT: ONDCP Trip to China and Southeast Asia, June 16-25, 2000

1. EXECUTIVE SUMMARY. From June 16-25, 2000, I led a U.S. delegation to Beijing, Kunming, Hong Kong, Hanoi, and Bangkok. The delegation included senior representatives from State, DEA, DOD, NSC, and the National Institute on Drug Abuse. Our purposes included: (1) explain U.S. Drug Policy and share experiences in addressing prevention, treatment, and law enforcement issues; (2) assess the drug situation in China and the Southeast Asia (SEA) region and advance U.S. drug policy interests; and (3) establish a mechanism for continuing US-China/SEA dialogue on drug demand and supply reduction issues.

The trip marked a historic, first-ever visit by a U.S. drug policy Director to China and Vietnam, and fortified our twenty-year counternarcotics (CN) relationship with Thailand. Chinese authorities were very receptive, agreeable to support our CN objectives, and open to enhanced cooperation. We received indications that Vietnam may be ready to sign a comprehensive CN agreement.

2. SPECIFIC TRIP OBSERVATIONS.

a. Chinese authorities agree to enhanced US-Sino CN cooperation. We asked and received agreement for progress on five primary objectives: (1) sharing strategic intelligence to attack multinational criminal enterprises; (2) cooperating in sharing samples of narcotics and precursor materials with DEA; (3) improving PRC cooperation with the FBI and allowing establishment of an office in Beijing; (4) improving cooperation to combat money laundering; and (5) enhancing efforts to curtail the diversion of precursor chemicals, particularly into Burma.

b. Methamphetamine problem more widespread than expected. MDMA/Ecstasy (Dutch produced) has arrived in East Asia. Chinese, Vietnamese, and Thai officials discussed the spreading epidemic of methamphetamine use in large cities and rural areas, especially among youth. Thailand is the hardest hit, with an estimated 600 million methamphetamine tablets flooding the country this year. Hong Kong, Vietnamese, and Thai authorities also mentioned that MDMA/Ecstasy (produced in The Netherlands) is increasingly appearing at youth gatherings, with the magnitude of the problem highlighted by several recent large seizures by Customs officials in these countries.

c. Drug consumption is increasing, producing follow-on HIV/AIDS epidemics in China and throughout SEA. A dramatic increase in heroin and methamphetamine addiction rates in China and Burma is contributing to an HIV/AIDS epidemic. China may have as many as 12 million addicts and is now faced with a massive influx of heroin from both Burma and Afghanistan.

China is also encountering greatly increased drug-related corruption and violence. Domestic production of methamphetamines has exploded and become an export product. An estimated 90 percent of the population in northern Burma is affected by HIV/AIDS. Drug treatment facilities in Kunming, China, were the largest we have seen in any country, handling some 3,000 addicts, mostly young people (17-35 years old) and increasingly a larger percentage of women.

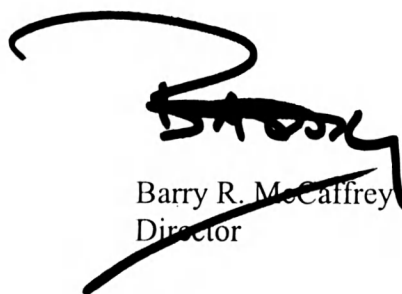
d. Vietnam may be ready to expand bilateral CN cooperation. We requested serious consideration of a pending US-Vietnam CN agreement and received encouragement from Vietnamese officials that action would be forthcoming. The Vietnamese are increasingly concerned about rampant drug addiction among young people and a growing corruption problem among officials.

e. We have a new opportunity to enhance US-Thailand CN cooperation and fortify an already excellent relationship with our strongest SEA ally. The Royal Thai Government has declared drug trafficking to be its principal national security threat and is moving aggressively to reduce the supply of drugs (methamphetamine and heroin) flooding across the Thai-Burmese border. In reassuring them of our continued commitment to cooperation, we proposed an Action Plan to include the expanded sharing of intelligence on Burmese trafficking in methamphetamine and heroin, increased law enforcement cooperation, additional CN training for law enforcement and military units, and demand reduction initiatives to address the methamphetamine epidemic.

3. CONCLUSION. Authorities in each country we visited understand that we share a common/global problem that requires shared responsibility. Trip expectations were exceeded especially in China and Vietnam where we found officials interested in expanded cooperation. In coming months, we expect to: (1) increase our long-standing CN cooperation with Thailand; (2) establish enhanced cooperation with China on specific counterdrug objectives and encourage their regional leadership; and (3) explore avenues for developing increased cooperation with Vietnam.

From a foreign policy perspective, this trip demonstrated that our international approach to drug control should consider the drug control needs of our partner nations and not focus exclusively on issues related to reducing the supply of drugs to the United States. Where appropriate, drug policy cooperation can transcend other foreign policy differences and contribute to stronger and mutually beneficial bilateral relations.

V/12



Barry R. McCaffrey
Director

Bernard, Kenneth W. (HEALTH)

From: WHSR
Sent: Friday, August 04, 2000 5:09 AM
To: Bernard, Kenneth W. (HEALTH); Cables; Christy, Gene B. (ASIA); Jarrett, Kenneth H. (ASIA); Lieberthal, Kenneth G. (ASIA); McAden, James G. (ASIA/INTERN); Osius, Theodore G. (VP); Pritchard, Charles (Jack) L. (ASIA); Smith, Holly M. (ASIA)
Subject: PRC AIDS: LEADERS RECEIVE ALARMING REPORT

ActionAddres: RUEHC/SECSTATE WASHDC 7492
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DateTime: 040508Z AUG 00
Distribution: SIT: Bernard NSC CHRISTY JARRETT LIEBERTHAL MCADEN OSIUS PRITCHARD SMITHH
PRT: OVP
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RUEHGZ/AMCONSUL GUANGZHOU 2466
RUEHBJ/ZEN/AMCONSUL CHENGDU
RUEHZN/ENVIRONMENT SCIENCE AND TECHNOLOGY COLLECTIVE
RUEHUR/AMEMBASSY ULAANBAATAR 1606
RUEHGO/AMEMBASSY RANGOON 3293
RUEHVN/AMEMBASSY VIENTIANE 2920
RUEHSB/AMEMBASSY HARARE 0040
RUEHPH/CDC ATLANTA GA
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KBH 10/2/2023

~~CONFIDENTIAL~~ SECTION 01 OF 07 BEIJING 007961

WHITE HOUSE FOR OSTP AND OVP
WHITE HOUSE FOR NSC/DR. BERNARD, AIDS POLICY OFFICE FOR
S. THURMAN
STATE PASS NIH/FOGARTY CENTER FOR ALAN HOLT AND
NIAIDS/JOHNSTON
STATE PASS DEA
HHS FOR SATCHER, HOHMAN, NOVOTNY, PHS AGENCIES
OES FOR EMERGING DISEASES/NANCY CARTER-FOSTER
BANGKOK FOR CDC

E.O. 12958: DECL: 08/06/2020
TAGS: KHIV, SOCI, TBIO, PGOV, CH

SUBJECT: PRC AIDS: LEADERS RECEIVE ALARMING REPORT

REF: (A) BEIJING 6040 (B) BEIJING 6037 (C) BEIJING 4915
(D) BEIJING 3043 (E) BEIJING 2263

CLASSIFIED BY DAVID COWHIG, ACTING EST COUNSELOR,
REASONS 1.5(B/D)

1. (C) SUMMARY: A CONFIDENTIAL EXPERT REPORT SENT TO VICE PREMIER LI LANQING THIS SPRING WARNED THAT THE "ACCELERATION OF HETEROSEXUAL HIV TRANSMISSION IS THE MOST IMPORTANT RISK FACTOR IN THE PRC HIV/AIDS EPIDEMIC." POINTING TO CHANGING SEXUAL BEHAVIORS; RAPIDLY RISING RATES OF SEXUALLY TRANSMITTED DISEASES; THE INEFFECTIVENESS OF POLICE ACTION IN SLOWING THE EXPLOSIVE GROWTH OF PROSTITUTION; AND THE PROLIFERATION OF QUACK STD CLINICS, THE EXPERTS PREDICT THAT CHINA WILL FOLLOW THE PATTERN OF OTHER COUNTRIES WHERE HETEROSEXUAL TRANSMISSION BECAME THE PRINCIPAL WAY IN WHICH HIV SPREADS. THE EXPERTS RECOMMENDED REGULAR MEDICAL EXAMS OF SEX WORKERS AS AN EMERGENCY MEASURE TO SLOW THE SPREAD OF HIV. VICE PREMIER LI LANQING WARNED LOCAL GOVERNMENT OFFICIALS THAT CONCEALING THE SERIOUSNESS OF THE HIV EPIDEMIC IN THEIR AREAS WAS A "CRIME AGAINST THE CHINESE NATION". THE EXPERT REPORT TO LI LANQING REFLECTS THE SCARCITY OF RELIABLE INFORMATION ABOUT HIV IN CHINA. TODAY THERE MAY WELL BE ONE MILLION PEOPLE WITH HIV IN CHINA AND HIV MAY BE INCREASING AT 40 PERCENT ANNUALLY. BUT NOBODY REALLY KNOWS. END SUMMARY.

2. (C) SINCE SPRING 2000 PRC VICE PREMIER LI LANQING HAS TAKEN THE LEAD ROLE ON THE STATE COUNCIL ON HIV/AIDS. ESTOFF OBTAINED A COPY OF PART OF A CONFIDENTIAL REPORT THAT VICE PREMIER LI ASKED CHINESE HIV EXPERTS TO GIVE HIM ON THE HIV/AIDS EPIDEMIC IN CHINA. MANY CHINESE SCIENTISTS WORKING ON HIV/AIDS ARE FRUSTRATED AND ANGRY WITH WHAT THEY SEE AS GOVERNMENT INACTION AND SECRECY ABOUT CHINA'S AIDS CRISIS. THE LEADERSHIP DYNAMICS (OR LACK THEREOF) OF AIDS IN CHINA WILL BE ADDRESSED IN ANOTHER REPORT ON CHINA'S HIV CRISIS. THIS REPORT PRESENTS A FULL TRANSLATION OF THE SECTION OF A RECENT REPORT TO THE PRC STATE COUNCIL ON THE HETEROSEXUAL TRANSMISSION OF HIV/AIDS.

WHAT'S NEW IN THE EXPERT REPORT TO THE STATE COUNCIL

3. (C) THE SECTION OF THE REPORT ON THE HETEROSEXUAL TRANSMISSION OF HIV (THE ONLY PART OBTAINED BY EMBASSY BEIJING) QUOTES A 1998 PRC MINISTRY OF HEALTH ESTIMATE THAT 34 PERCENT OF NEW AIDS CASES HAD BEEN TRANSMITTED HETEROSEXUALLY. ALTHOUGH THE HEAD OF THE YUNNAN EPIDEMIOLOGICAL STATION SAID THAT HETEROSEXUAL TRANSMISSION IS NOW THE PRINCIPAL HIV TRANSMISSION MODE IN YUNNAN, MANY PRC EXPERTS ESTIMATE THAT THE ACTUAL RATE OF HETEROSEXUAL TRANSMISSION IS LOWER. ONE PRC HIV EXPERT TOLD ESTOFF THAT SOME OF THESE CASES COULD INVOLVE MANY PEOPLE WHO GOT HIV FROM GIVING OR RECEIVING BLOOD (SINCE TRANSMISSION OF HIV AMONG BLOOD DONORS OR TO BLOOD RECIPIENTS IS THE MOST SPECTACULARLY UNDERREPORTED CATEGORY OF HIV TRANSMISSION IN CHINA). (REFTELS D AND E) THE PROLIFERATION OF QUACK STD CLINICS THROUGHOUT CHINA GETS PROMINENT ATTENTION IN THE REPORT.(REFTEL C).

EDUCATION, BETTER CLINICS, PHYSICALS FOR PROSTITUTES

4. (X) THE REPORT RECOMMENDS AN HIV PREVENTION STRATEGY INCLUDING:

-- EDUCATION TO PROMOTE HEALTHY BEHAVIORS AND LIFESTYLES.

-- ENSURING THAT STD CLINICS MEET BASIC STANDARDS.

~~CONFIDENTIAL~~ SECTION 02 OF 07 BEIJING 007961

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E.O. 12958: DECL: 08/06/2020

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-- FIGHTING PROSTITUTION HAS NOT STOPPED ITS STEADY INCREASE. THEREFORE REGULAR PHYSICAL EXAMINATIONS AND PROFESSIONAL TRAINING SHOULD BE GIVEN TO PEOPLE IN THE ENTERTAINMENT INDUSTRY IN ORDER TO PREVENT THE SPREAD OF DISEASE. THE KEY PARAGRAPH:

"THE PREVENTION AND CONTROL OF AIDS IS IMPORTANT FOR THE LIVELIHOOD OF THE CHINESE PEOPLE AND FOR THE HEALTH OF CHINA'S CHILDREN AND GRANDCHILDREN. FROM A PUBLIC HEALTH STANDPOINT, PEOPLE WHO WORK IN THE ENTERTAINMENT INDUSTRY SHOULD BE REQUIRED TO HAVE REGULAR PHYSICAL EXAMINATIONS AND PROFESSIONAL TRAINING. THIS WILL HELP PUBLIC HEALTH WORKERS MONITOR THIS GROUP OF PEOPLE.

LI LANQING HESITATES OVER RECOMMENDATION OF PHYSICAL EXAMINATIONS FOR PROSTITUTES

5. (X) WHEN VICE PREMIER LI LANQING READ THIS REPORT, HE PAID THE MOST ATTENTION TO THE RECOMMENDATION FOR REGULAR PHYSICAL EXAMINATIONS OF ENTERTAINMENT WORKERS. HE ASKED, "IS THIS REALLY NECESSARY?" AND WAS ASSURED THAT IT WAS.

[COMMENT: THE ASSOCIATION OF HIV WITH INTRAVENOUS DRUG USE AND NOW INCREASINGLY WITH THE RAPID INCREASE IN PROSTITUTION AND STDs MAY FORCE CHINA TO GIVE THESE PROBLEMS MUCH MORE PUBLIC ATTENTION. REQUIRING THAT PROSTITUTES GET REGULAR PHYSICAL EXAMINATIONS MIGHT IMPLY THAT DIFFICULT DECISIONS INCLUDING THE LEGALIZATION OF PROSTITUTION WOULD HAVE TO BE MADE. END COMMENT]

LI LANQING: LOCAL OFFICIALS WHO HIDE HIV ARE CRIMINALS

6. (X) VICE PREMIER LI LANQING SAID THIS SPRING, "LOCAL GOVERNMENTS THAT HIDE THE TRUE SITUATION ARE COMMITTING

A CRIME AGAINST THE CHINESE NATION. THOSE WHO THINK THAT WE WHO LIVE WITHIN THE RED WALLS (THE ZHONGNANHAI LEADERSHIP COMPOUND) ARE OUT OF TOUCH ARE MISTAKEN. WE GET OUT AND TALK TO MANY PEOPLE."

THE REPORT IN ITS UNCERTAINTIES REFLECTS LARGE UNKNOWNNS

7. (S) THE REPORT IS ALSO REMARKABLE FOR WHAT IT DOESN'T SAY AND FOR INCONSISTENCIES IN THE DATA PRESENTED. FOR EXAMPLE, THE REPORT QUOTES A MINISTRY OF PUBLIC SECURITY ESTIMATE OF 3 - 4 MILLION PROSTITUTES IN CHINA AND THEN MEDIA REPORTS ESTIMATING THE NUMBER OF PROSTITUTES AS TWO MILLION IN GUANGXI AND THREE MILLION IN GUANGDONG PROVINCE. THESE MEDIA REPORTS MAY WELL BE HIGH BUT WHY NEED A GOVERNMENT EXPERT REPORT QUOTE THEM UNLESS THE AVAILABLE DATA IS VERY SPARSE INDEED? THE OVERALL IMPRESSION THE EXPERT REPORT LEAVES IS THAT WHAT SHOULD BE THE BEST INFORMATION (PRESUMABLY A VICE-PREMIER WOULD GET THE BEST INFORMATION) IN CHINA IS VERY POOR.

8. (U) ONE REASON WHY THE INFORMATION IS SPARSE IS THE GREAT RELUCTANCE OF LOCAL GOVERNMENTS TO REPORT ON THEIR OWN AIDS SITUATION. PEOPLE TRYING TO DO HIV OR STD EDUCATION ARE OFTEN HARASSED IN HENAN, WHICH WITH ITS 100 MILLION PEOPLE IS CHINA'S MOST POPULOUS PROVINCE. ESTOFF KNOWS OF TWO HIV RESEARCHERS KICKED OUT OF HENAN PROVINCE AND ANOTHER KICKED OUT OF ANHUI PROVINCE BY LOCAL GOVERNMENTS. SOME EPIDEMIOLOGISTS CAN DO SOME WORK WITHOUT TELLING LOCAL GOVERNMENTS WHAT THEY ARE DOING. STILL, THE ATTITUDE OF LOCAL GOVERNMENT MAKES IT VERY HARD TO DO LONG TERM COHORT STUDIES OF HIV. COASTAL PROVINCES SUCH AS FUJIAN WITH A RELATIVELY WELL EDUCATED LEADERSHIP SEEM TO BE MORE OPEN THAN EVEN THE FIRST TIER OF INLAND PROVINCES SUCH AS HENAN AND ANHUI. ANOTHER REASON FOR SPARSE INFORMATION IS THAT CHINESE
~~CONFIDENTIAL~~ SECTION 03 OF 07 BEIJING 007961

WHITE HOUSE FOR OSTP AND OVP
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STATISTICAL COLLECTION AND ANALYSIS ARE WEAK BECAUSE OF POLITICAL INTERFERENCE.

HOW MANY PEOPLE HAVE HIV IN CHINA? NO MORE OFFICIAL ESTIMATES. MAYBE 1 MILLION, 40 PERCENT ANNUAL INCREASE

9. (U) POLITICAL SENSITIVITIES MAY BE WHY THE HIV ESTIMATE SEEN IN THE CHINESE PRESS SINCE 1998 HAS STAYED AT "OVER 500,000". NEW HIGHER ESTIMATES OF CURRENT NUMBERS OF PEOPLE INFECTED WITH HIV OR THE RATE AT WHICH HIV IS SPREADING ARE NOT RELEASED IN THE MEDIA. ONE

MIGHT MAKE AN EDUCATED GUESS ABOUT THE NUMBER OF PEOPLE WITH HIV IN CHINA. JUDGING FROM THE OFFICIAL ESTIMATES OF HIV CASES, WHICH DOUBLED EVERY TWO YEARS DURING THE 1990S, [SEE THE 1998 EMBASSY REPORT "CHINA RESPONDS TO AIDS" ON THE EMBASSY WEBSITE FOR THIS DATA] AND THE GOAL ANNOUNCED AT DURBAN BY A CHINESE OFFICIAL (ACCORDING TO A PRC PRESS REPORT) OF KEEPING THE NUMBER OF PRC HIV CASES BELOW 15 MILLION BY 2010.

[NOTE: IF THIS PRESS REPORT IS CORRECT, THE 15 MILLION GOAL IS A PESSIMISTIC ADJUSTMENT OF THE PREVIOUS GOAL ANNOUNCED IN 1998 OF CONTROLLING HIV TO UNDER 10 MILLION BY 2010. END NOTE]

THESE NUMBERS WOULD FIT AN EXPONENTIAL CURVE AND GIVE AN ESTIMATE OF ABOUT ONE MILLION HIV CASES FOR MID 2000 WITH A RATE OF INCREASE OF JUST UNDER 40 PERCENT. SOME CHINESE EPIDEMIOLOGISTS BELIEVE THAT IF THE NUMBER OF PEOPLE IN THE COUNTRYSIDE WHO GOT HIV FROM BLOOD DONATIONS WERE INCLUDED IN THE ESTIMATE, THE NUMBER WOULD BE CONSIDERABLY HIGHER. BUT NOBODY REALLY KNOWS. AND IF THEY DID, IT WOULD BE A SECRET.

SOCIOLOGIST'S STUDY "THREE RED LIGHT DISTRICTS IN CHINA"

10. (U) AN EXCELLENT COMPLEMENT TO THIS REPORT IS THE EXTENSIVE ENGLISH LANGUAGE SUMMARY OF RENMIN UNIVERSITY PROFESSOR PAN SUIMING'S BOOK ON PROSTITUTION IN CHINA. "THREE RED LIGHT DISTRICTS IN CHINA" WHICH IS ON THE UNAIDS BEIJING WEB SITE AT
[HTTP://WWW.UNCHINA.ORG.CN/UNAIDS/ENEWS5.HTML](http://www.unchina.org.cn/unaids/enews5.html)

11. (U) PREVIOUS EMBASSY BEIJING CHINA HIV REPORTS ARE ON THE EMBASSY BEIJING WEB PAGE AT
[HTTP://WWW.USEMBASSY-CHINA.ORG.CN/ENGLISH/SANDT/INDEX.HTML](http://www.usembassy-china.org.cn/english/sandt/index.html)

REPORT TO VICE PREMIER LI LANQING AND THE PRC STATE COUNCIL: FULL TRANSLATION SECTION ON HETEROSEXUAL TRANSMISSION AND THE CHINESE HIV/AIDS EPIDEMIC

ENTIRE TEXT CLASSIFIED: HOWEVER, THIS INFORMATION MAY BE USED IN UNCLASSIFIED DOCUMENTS IF PARAPHRASED AND NO REFERENCE IS MADE TO AN OFFICIAL CHINESE GOVERNMENT DOCUMENT.

THE ACCELERATION OF HETEROSEXUAL HIV TRANSMISSION IS THE MOST IMPORTANT RISK FACTOR IN THE AIDS EPIDEMIC

1. HETEROSEXUAL TRANSMISSION IS BECOMING THE MOST IMPORTANT HIV TRANSMISSION MODE

DURING THE EARLY 1980S, AIDS BEGAN TO SPREAD AROUND THE WORLD THROUGH HOMOSEXUAL TRANSMISSION. IN THE MID-1980S, TRANSMISSION OF THE HIV VIRUS THROUGH INTRAVENOUS DRUG USE AND HETEROSEXUAL SEX APPEARED. AS AIDS HAS DEVELOPED AND CONTINUED TO SPREAD, THE PROPORTION OF HIV TRANSMISSION ATTRIBUTABLE TO HETEROSEXUAL TRANSMISSION HAS RISEN RAPIDLY. IN RECENT YEARS, SEVERAL COUNTRIES WHICH MADE THE TRANSITION FROM HIV BEING PRIMARILY FOUND

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AMONG HOMOSEXUALS TO BEING PRIMARILY FOUND AMONG
INTRAVENOUS DRUG USERS ARE NOW FINDING THAT THE
PROPORTION OF PEOPLE WHO GOT HIV THROUGH HETEROSEXUAL
TRANSMISSION IS RISING RAPIDLY. TODAY WORLDWIDE THE
PROPORTION OF HIV PASSED ON THROUGH HETEROSEXUAL
TRANSMISSION HAS ALREADY REACHED 75 - 80 PERCENT. IN THE
YEAR 2000, THE PROPORTION OF HIV TRANSMITTED THROUGH
HETEROSEXUAL CONTACT IS EXPECTED TO REACH 90 PERCENT.
BECAUSE OF THE LARGE SIZE OF THE HETEROSEXUAL POPULATION
AND THE HIGH RISK OF CONTAGION, HETEROSEXUAL
TRANSMISSION HAS ALREADY BECOME THE MAJOR RISK
FACTOR FOR THE ACCELERATION OF THE AIDS EPIDEMIC.

FOR CHINA, FROM 1984 WHEN IT WAS DISCOVERED THAT FOUR
PEOPLE HAD GOTTEN AIDS FROM IMPORTED "FACTOR 8" TO THE
END OF THE 1980S, AIDS WAS AN IMPORTED DISEASE. SINCE
1989, WHEN IT WAS DISCOVERED THAT HIV HAD SPREAD AMONG
MANY INJECTING DRUG/1998 EPIDEMIOLOGICAL SE
4V@=!i4s7~-'@V8A(b){LUAL TRANSMISSION OF HIV
MAY SOON BECOME THE MOST IMPORTANT HIV TRANSMISSION MODE
IN CHINA.

2. CONTRIBUTING FACTORS TO THE HETEROSEXUAL TRANSMISSION OF HIV IN CHINA:

2.1 SINCE THE BEGINNING OF THE 1980S, SEXUALLY
TRANSMITTED DISEASES (STD), ONCE NEARLY ELIMINATED IN
CHINA, HAVE RE-EMERGED. THE PROPORTION OF CHINESE
INFECTED WITH STDs HAS CLIMBED STEADILY. THE 632,512 NEW
CASES REPORTED IN 1998 IS AN INCREASE OF 37.06 PERCENT
ON 1997 (EXTRAMARITAL OR PREMARITAL SEX WAS INVOLVED IN
72 PERCENT OF THESE CASES). THE 1998 FIGURE IS 107 TIMES
THE 1985 FIGURE. THE 570,965 CASES REPORTED DURING THE
FIRST NINE MONTHS OF 1999 REPRESENT A 31 PERCENT
INCREASE OVER THE SAME PERIOD IN 1998. EXPERTS ESTIMATE
THAT THE TRUE NUMBER OF PEOPLE WITH STDs IN CHINA IS
THREE TO TEN TIMES HIGHER. WHO ESTIMATES THAT THERE ARE
1.365 MILLION PEOPLE INFECTED WITH NEW CASES SYPHILIS
WITH CUMULATIVE INFECTIONS AT 18.02 MILLION. IT IS
ESTIMATED THAT WITHIN THREE TO FIVE YEARS, STDs WILL BE
THE MOST COMMON OF ALL CHINESE CONTAGIOUS DISEASES.

STDs AND AIDS ARE CLOSELY LINKED. STDs PROMOTE THE
TRANSMISSION OF HIV. AN STD INFECTION INCREASES THE RISK
OF HIV INFECTION BY A FACTOR OF BETWEEN 1.5 AND 18.2.
THE RATES OF STDs THAT CREATE SORES ON THE GENITALS,
ESPECIALLY SYPHILIS, ARE MULTIPLYING IN MANY AREAS. THIS
WILL GREATLY PROMOTE THE SPREAD OF HIV.

2.2 THE ATTITUDES TOWARDS SEX AND SEXUAL BEHAVIOR OF YOUNG PEOPLE ARE CHANGING

THE LIFESTYLES AND ATTITUDES TOWARDS MARRIAGE OF MANY CHINESE, ESPECIALLY CHINESE YOUNG PEOPLE, HAVE BEEN CHANGING SINCE THE BEGINNING OF OPENING AND REFORM TWENTY YEARS AGO WITH THE IMPORT WESTERN IDEAS ABOUT THE SEXUAL REVOLUTION, SEXUAL LIBERATION, AND SEXUAL FREEDOM. THERE IS NOW A GREAT DEAL OF PREMARITAL SEX AND MANY EXTRAMARITAL AFFAIRS. IT IS NOT UNUSUAL THAT PEOPLE HAVE MULTIPLE SEX PARTNERS. ACCORDING TO A SURVEY OF SHANGHAI UNIVERSITY STUDENTS, 15 PERCENT OF THE MEN AND 10 PERCENT OF THE WOMEN HAVE HAD PREMARITAL SEXUAL INTERCOURSE. ACCORDING TO ANOTHER SURVEY, 70 PERCENT OF

~~CONFIDENTIAL~~ SECTION 05 OF 07 BEIJING 007961

WHITE HOUSE FOR OSTP AND OVP
WHITE HOUSE FOR NSC/DR. BERNARD, AIDS POLICY OFFICE FOR
S. THURMAN
STATE PASS NIH/FOGARTY CENTER FOR ALAN HOLT AND
NIAIDS/JOHNSTON
STATE PASS DEA
HHS FOR SATCHER, HOHMAN, NOVOTNY, PHS AGENCIES
OES FOR EMERGING DISEASES/NANCY CARTER-FOSTER
BANGKOK FOR CDC

E.O. 12958: DECL: 08/06/2020
TAGS: KHIV, SOCI, TBIO, PGOV, CH
SUBJECT: PRC AIDS: LEADERS RECEIVE ALARMING REPORT

CHINESE UNIVERSITY STUDENTS ACCEPT THE IDEA OF
PREMARITAL SEX. A 1994 SURVEY BY RENMIN UNIVERSITY
CONDUCTED IN GUANGZHOU, HAIKOU, AND GUILIN SHOWED THAT
16 PERCENT OF THE PEOPLE REPLYING TO THE SURVEY HAD HAD
EXTRAMARITAL SEX.

DISORDERLY SEXUAL BEHAVIOR AND THE LACK OF SAFE SEX
PRACTICES AMONG THESE PEOPLE HAVE CREATED FAVORABLE
CONDITIONS FOR THE TRANSMISSION OF HIV.

2.3 REPEATED PROSTITUTION BANS HAVE BEEN INEFFECTIVE

THE GREAT MARKET ECONOMY BOOM THAT ARRIVED IN THE
1980S BROUGHT WITH IT A RE-EMERGENCE OF PROSTITUTION IN
SOME COASTAL CHINESE CITIES. THIS TREND HAS BEEN
SPREADING STEADILY INTO THE CHINESE INTERIOR. ACCORDING
TO THE DEPARTMENTS CONCERNED, 420,000 PROSTITUTES WERE
ARRESTED IN 1996. THE MINISTRY OF PUBLIC SECURITY
ESTIMATES THAT THERE ARE ABOUT THREE TO FOUR MILLION
PROSTITUTES, OR ABOUT TEN TIMES THE NUMBER REPORTED, IN
CHINA. TODAY MANY DIFFERENT KINDS OF ENTERTAINMENT
ESTABLISHMENTS SUCH AS SONG HALLS, DANCE HALLS, PLEASURE
ESTABLISHMENTS [YULE CHENG -- PLEASURE CITIES], SAUNA
BATHS, MASSAGE PARLORS, FOOT-WASHING ESTABLISHMENTS, AND
HAIR SALONS ARE GROWING RAPIDLY THROUGHOUT CHINA.

WE [NOTE: THE AUTHORS OF THIS REPORT TO THE STATE
COUNCIL. END NOTE] DID A SURVEY IN A CERTAIN CITY IN
NORTHERN CHINA [EMBASSY COMMENT: A CHINESE RESEARCHER
TOLD ESTOFF THAT THE CITY DISCUSSED IS TAIYUAN, THE
CAPITAL OF SHANXI PROVINCE. ACCORDING TO A SPRING 2000
SHENZHEN NEWSPAPER REPORT, MANY BEIJING BUSINESSPEOPLE
AND OFFICIALS MADE WEEKEND TRIPS TO TAIYUAN TO VISIT
THESE ESTABLISHMENTS. END COMMENT]. IN THAT CITY, THERE
ARE 6 - 7 LARGE SONG AND DANCE CITIES AND 20 - 30
MEDIUM-SIZED AND SMALL ONES. A LARGE SONG AND DANCE CITY

HAS 60 - 70 ROOMS; A SMALLER ONE MIGHT HAVE 50 - 60 ROOMS. EACH OF THESE ROOMS HAS 5 - 8 WOMEN IN THEM. WE WERE TOLD THAT ABOUT ONE PERIOD IN WHICH PUBLIC SECURITY HAD RAIDED THESE ESTABLISHMENTS AND MANY OF THE WOMEN HAD LEFT. THE RESULT WAS THAT DEPOSITS OF CASH TO THE BANKS OF THE ENTIRE CITY FELL BY SEVERAL BILLION YUAN. AFTER THE CRACKDOWN ENDED, THE SONG AND DANCE WOMEN RETURNED. EVERY WEEKEND, LARGE NUMBERS OF CARS FROM OTHER PROVINCES AND BIG CITIES COME AND MAKE THE SONG AND DANCE CITIES VERY BUSY. MANY OF THE WOMEN WORKING IN THESE ESTABLISHMENTS ARE PRIMARILY SEX WORKERS.

ACCORDING TO A REPORT FROM THE GUANGXI AUTONOMOUS REGION, PROSTITUTION EXISTS IN MOST PARTS OF THE REGION. THE NUMBER OF SEX WORKERS IS ESTIMATED AT 300,000 TO 500,000 AND THE NUMBER OF MEN WHO HAVE VISITED SEX WORKERS AT 2 MILLION. ACCORDING TO A GUANGDONG PROVINCE MEDIA REPORT, THERE ARE THREE MILLION WOMEN WHO WORK IN THIS SPECIAL PROFESSION. ACCORDING TO RELEVANT INFORMATION, STD RATES AMONG PROSTITUTES CONFINED IN WOMEN'S REEDUCATION CENTERS RANGE FROM 10 TO 60 PERCENT WITH AN AVERAGE OF 30 PERCENT. THE NUMBER OF WOMEN WHO SELL THEMSELVES IN ORDER TO SUPPORT THEIR DRUG ADDICTION HAS ALSO INCREASING. THIS IS ALSO A FACTOR IN THE SPREAD OF HIV IN CHINA.

2.4 THE MIGRANT WORKER POPULATION IS GROWING RAPIDLY

ACCORDING TO STATISTICS, CHINA'S MIGRANT WORKER POPULATION HAS ALREADY REACHED BETWEEN 80 MILLION AND 120 MILLION. THERE ARE FEW REMARKABLE PEOPLE AMONG THEM. MOST OF THESE PEOPLE COME FROM REMOTE MOUNTAINOUS AND UNDERDEVELOPED REGIONS, ARE POORLY EDUCATED, AND HAVE LITTLE INKLING THAT LAWS SHOULD BE OBEYED. MOST ARE YOUNG AND MIDDLE AGED PEOPLE, WITH THE GREATEST NUMBER ABOUT 20 YEARS OLD. THESE PEOPLE ARE AT THE PEAK OF THEIR ADOLESCENCE AND THEIR EMOTIONS ARE EASILY EXCITED.

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WHITE HOUSE FOR OSTP AND OVP
WHITE HOUSE FOR NSC/DR. BERNARD, AIDS POLICY OFFICE FOR S. THURMAN
STATE PASS NIH/FOGARTY CENTER FOR ALAN HOLT AND NIAIDS/JOHNSTON
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THEY LACK KNOWLEDGE ABOUT AIDS. YOUNG MIGRANT WORKERS ARE THE GROUP THAT IS MOST VULNERABLE TO HIV.

MOREOVER, SEVERAL MILLION CHINESE WENT OVERSEAS FOR TOURISM IN 1998. INTERNAL CHINESE TOURISM TOTALED 659 MILLION PERSON-VISITS. TRAVELERS ARE PARTICULARLY LIKELY TO SUCCUMB TO TEMPTATIONS AND SO AS A GROUP ARE ESPECIALLY VULNERABLE TO HIV INFECTION.

2.5 TREATMENT AT STD CLINICS OFTEN VERY POOR

WITH AN EYE TO PROFIT, MANY ORGANIZATIONS, INCLUDING MEDICAL ORGANIZATION, INDUSTRIAL OR MINING COMPANIES, MILITARY DETACHMENTS, SOCIAL ORGANIZATIONS, AND PRIVATE COMPANIES ARE SETTING UP STD CLINICS. MANY OF THE PERSONNEL WORKING AT THESE CLINICS ARE NOT QUALIFIED. MANY CLINICS ARE SET UP WITHOUT FIRST OBTAINING THE ADMINISTRATIVE APPROVAL OF THE MINISTRY OF HEALTH. SOME OF THESE CLINICS TAKE ADVANTAGE OF THE VULNERABLE PSYCHOLOGY OF THE PATIENT TO EXTORT EXORBITANT FEES. SOMETIMES THEY USE COUNTERFEIT MEDICINES THAT HARM THEIR PATIENTS. SOME HOSPITALS OR STD PREVENTION UNITS CONTRACT OUT THE RIGHT TO PROVIDE STD TREATMENTS TO PRIVATE PERSONS WITHOUT MAKING SURE THESE PEOPLE ARE COMPETENT AND MEET REQUIREMENTS, AND THEN FAIL TO SUPERVISE THEM.

THE RESULT IS THAT THE STD CLINIC MARKET HAS BEEN SEVERELY DISRUPTED. STD SUFFERERS ARE NOT GETTING THE TREATMENT THEY NEED. IN PARTICULAR, SYPHILIS CASES ARE NOT BEING TRACED BACK TO THE PERSON WHO WAS THE SOURCE OF THE INFECTION, PATIENTS ARE NOT BEING TREATED PROPERLY NOR ARE THEY BEING FOLLOWED UP. THUS STD CONTAGION IS NOT BEING STOPPED AND THE EPIDEMIC IS SPREADING STILL FURTHER.

NOT ONLY DO THESE VARIOUS FACTORS INVOLVED IN THE HETEROSEXUAL SPREAD OF HIV EXIST IN CHINA. THEY ARE ALSO NOT BEING BROUGHT UNDER CONTROL. ONCE HETEROSEXUAL TRANSMISSION BECOMES THE MAIN MODE OF HIV TRANSMISSION, THE SPREAD OF AIDS IN CHINA WILL ACCELERATE VERY RAPIDLY. THEREFORE WE NEED TO GRASP THE OPPORTUNITY TO TAKE TIMELY AND EFFECTIVE MEASURES TO PREVENT AN EXPLOSIVE SPREAD OF AIDS IN CHINA.

3. SEVERAL SUGGESTIONS FOR REDUCING THE SPREAD OF HIV HETEROSEXUALLY

3.1 PREVENTION FIRST, CURE THE CAUSE NOT JUST SYMPTOMS, TAKE A COMPREHENSIVE APPROACH

HEALTH EDUCATION SHOULD BE THE TOP PRIORITY SO AS TO PROMOTE HEALTHY BEHAVIORS AND LIFESTYLES TO MEET THE GOALS OF PROTECTING HEALTH AND PREVENTING THE OUTBREAK OF DISEASE. ONCE DISEASE BREAKS OUT, VARIOUS PREVENTIVE MEASURES SUCH AS CONDOMS SHOULD BE PROMOTED.

3.2 ENSURE STANDARDS FOR STD CLINICAL CARE ARE MET, BRING UNDER CONTROL THE CHAOTIC SEX CLINIC MARKET

THE STD CLINIC MARKET THROUGHOUT THE COUNTRY SHOULD BE BROUGHT INTO LINE WITH REGULATIONS. A STRICT SYSTEM FOR APPROVING ADVERTISEMENTS FOR STD CLINICS SHOULD BE SET IN PLACE. THE REGULATION OF REAGENTS AND MEDICINES USED IN STD CLINICS SHOULD BE STRENGTHENED. STD CLINIC PROCEDURES AND SERVICES SHOULD BE BROUGHT IN LINE WITH PROPER PROCEDURES. THE MEDICAL WORKING ENVIRONMENT IN STD CLINICS SHOULD BE IMPROVED. THE QUALITY OF STD CLINIC SERVICES SHOULD BE IMPROVED.

3.3 PROSTITUTION AND OTHER CRIMINAL ACTIVITIES SHOULD BE FOUGHT MORE VIGOROUSLY. MONITORING, EDUCATION, AND INTERVENTION OF HIGH RISK GROUPS SHOULD BE INTENSIFIED.

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THE BATTLE AGAINST PROSTITUTION HAS MET WITH SOME SUCCESS IN RECENT YEARS. YET IT HAS NOT MANAGED TO COMPLETELY HALT THE STEADY INCREASE IN PROSTITUTION. LESS THAN TEN PERCENT OF PROSTITUTES ARE ARRESTED EACH YEAR. THUS OVER 90 PERCENT DO NOT GET EDUCATION AND THE PROPER TREATMENT THEY NEED.

THE PREVENTION AND CONTROL OF AIDS IS IMPORTANT FOR THE LIVELIHOOD OF THE CHINESE PEOPLE AND FOR THE HEALTH OF CHINA'S CHILDREN AND GRANDCHILDREN. FROM A PUBLIC HEALTH STANDPOINT, PEOPLE WHO WORK IN THE ENTERTAINMENT INDUSTRY SHOULD BE REQUIRED TO HAVE REGULAR PHYSICAL EXAMINATIONS AND PROFESSIONAL TRAINING. THIS WILL HELP PUBLIC HEALTH WORKERS MONITOR THIS GROUP OF PEOPLE.

[NOTE: A GRAPH ACCOMPANYING THIS SECTION OF THE REPORT SHOWS A DROP IN REPORTED STD CASES IN 1999 BUT A NOTE WELL BELOW THE CHART INDICATES THAT 1999 FIGURES ARE ONLY FOR THE FIRST NINE MONTHS OF THE YEAR. THE SECOND CHART SHOWS A DROP IN ARRESTS FOR PROSTITUTION DURING 1998. THIS MAY BE A RESULT OF CONFUSION IN THE CENTRAL GOVERNMENT THAT YEAR, AS A RESULT OF A ONE-THIRD CUT IN BUDGET AND PERSONNEL. THE NUMBER OF PEOPLE TESTED FOR HIV IN THAT YEAR, FOR EXAMPLE, ALSO DROPPED BY ONE-THIRD. END NOTE]

PRUEHER



"Wertheimer, Wendy (OD)" <WERTHEIW@od31em1.od.nih.gov>
08/10/2000 12:04:59 PM

Record Type: Record

To: Kenneth W. Bernard/NSC/EOP
cc: See the distribution list at the bottom of this message
Subject: AIDS Research in China

Dear Ken,

The OAR budget officer has reviewed all AIDS research projects and consulted with the NIH institute budget officers regarding your request. Please regard these as the official NIH numbers.

While these numbers are relatively small, we expect that all of the international AIDS research portfolio, including China, will grow in the upcoming fiscal years. Call if you have any questions.

Best as always,
Wendy

> -----Original Message-----
> From: Adderly, Donna (OD)
> Sent: Thursday, August 10, 2000 11:50 AM
> To: Wertheimer, Wendy (OD)
> Cc: Pushkin, Lee (OD); Quantius, Susan (OD)
> Subject: AIDS in China
>
> These are the official budget numbers for NIH AIDS research in China:
>
> FY 1999 \$2.4 million
> FY 2000 3.7 million
>
> Donna D. Adderly, Budget Officer
> Office of AIDS Research
> National Institutes of Health
> Building 1, Room B1-01
> 301-496-9053
> 301-480-1850 fax
> Donna_Adderly@nih.gov
>

Message Copied To:



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF NATIONAL DRUG CONTROL POLICY
Washington, D.C. 20503

Dr. Ken Bernard / NSC
Room 389

X 6 9298

*Copy of the after action report
on China the Director will
review shortly - Draft of report
as well as country cables are
included.*

Charlotte
X56885

**ONDCP Director Barry R. McCaffrey
China/Southeast Asia (SEA) Trip
June 16-25, 2000**

*No copy
save for
Clinton Lib*

Trip Event Itinerary

Friday, 16 June 2000 (Washington, DC/ Beijing, China)

- Departure press conference
- ENROUTE BEIJING, CHINA

Saturday, 17 June 2000 (Beijing, China)

- ARRIVE BEIJING, CHINA
- Arrival press conference at hotel

Sunday, 18 June 2000 (Beijing, China)

- Cultural Orientation Tour to Visit Chinese Historic Facilities
- Meeting with Vice Minister of State Security

Monday, 19 June 2000 (Beijing, China)

- Country Team briefing
- Meeting with Vice Minister of Public Security Bai Jing Fu and Narcotics Enforcement Officials
- Visit Ministry of Public Security Forensic Facility (criminal evidence and drug analysis)
- Lunch meeting with Mini-Dublin Group
- Meeting with Assistant Minister of Foreign Affairs Zhang Ye Sui
- Open U.S.-China Joint Liaison Group (JLG) meeting on bilateral law enforcement cooperation
- Meeting with Deputy Minister for Sport Li Fu Rong on anti-doping programs
- Dinner hosted by Minister of Public Security Jia Chun Wang

Tuesday, 20 June 2000 (Kunming, China)

- ENROUTE KUNMING
- Briefing by U.S. Consul General Brian Woo
- Visit Kunming Compulsory Detoxification Center
- Meeting with Sun Da Hung, Secretary General of the Yunnan Province Narcotics Control Committee and Deputy Director of the Yunnan Public Security Bureau
- Dinner hosted by Vice-Minister Li Han Bai of Yunnan Province and Planning Commission Officials in Charge of Narcotics and Law Enforcement

Wednesday, 21 June 2000 (Kunming, China/Hong Kong, China)

- Meeting with NGO Directors on demand reduction, HIV containment efforts, and crop substitution
- ENROUTE HONG KONG
- Country Team briefing
- Meet with Hong Kong Customs and Police Narcotics Bureau Officials
- Visit Container Port with Hong Kong Customs
- Represent U.S. Government at DEA Assets Sharing Check Handover with Secretary of Security Regina Ip
- Press roundtable
- Dinner with Secretary of Security Regina Ip, Commissioner for Narcotics Claire Lo, Hong Kong Police Official Edie Hui, and Commissioner Hong Kong Customs and Excise John Tsang

Thursday, 22 June 2000 (Hanoi, Vietnam/ Bangkok, Thailand)

- ENROUTE HANOI
- Country Team briefing
- Deliver address to lunch hosted by American Chamber of Commerce Hanoi
- Meeting with Vietnam Police Director General Truong Huu Quoc
- Tour Army War Museum
- Meeting with Deputy Prime Minister Pham Gia Khiem
- ENROUTE BANGKOK

Friday, 23 June 2000 (Bangkok, Thailand)

- Country Team briefing
- Separate meetings with Supreme Commander GEN Mongkon Ampornpist, Prime Minister Cuan Leekpai, and Deputy Foreign Minister M.R. Sukhumbhand Paribatra
- Lunch hosted by Senior Officials from the Office of the Narcotics Control Board and Royal Thai Police
- Deliver address to the International Law Enforcement Academy (ILEA)
- Press conference at ILEA
- Meeting with Minister of Public Health Korn Dabbaransi
- Ambassador's reception with Thai Government officials and NGOs

Saturday, 24 June 2000 (Bangkok, Thailand)

- Meeting with UNDCP Southeast Asia Project Director Sandro Calvani
- Conduct U.S.-only Regional CN Conference with U.S. Ambassadors, DEA Attachés, NAS Directors, Customs Attachés, COS, etc., from the region including: Thailand, Laos, Burma, Cambodia, China, Vietnam, Hong Kong, Singapore, Malaysia, Indonesia, Philippines, Japan, and Australia
- Dinner hosted by Royal Thai Army officials

Sunday, 25 June 2000 (Bangkok, Thailand/Washington, D.C.)

- ENROUTE WASHINGTON

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002. list	ONDCP Direct Barry R. McCaffrey China/Southeast Asia Trip U.S. Delegation Members [partial] (1 page)	ca. 06/2000	P3/b(3), P6/b(6), b(7)(C)

COLLECTION:

Clinton Presidential Records
National Security Council
International Health Affairs (Bernard, Kenneth)
OA/Box Number: 3646

FOLDER TITLE:

AIDS in China [2]

2007-1550-F
ke2038

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or
financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President
and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of
personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed
of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C.
2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of
an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
b(4) Release would disclose trade secrets or confidential or financial
information [(b)(4) of the FOIA]
b(6) Release would constitute a clearly unwarranted invasion of
personal privacy [(b)(6) of the FOIA]
b(7) Release would disclose information compiled for law enforcement
purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of
financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information
concerning wells [(b)(9) of the FOIA]

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ONDCP Director Barry R. McCaffrey
China/Southeast Asia (SEA) Trip
June 16-25, 2000

U.S. DELEGATION MEMBERS

ONDCP Director Barry R. McCaffrey
Dr. Timothy Condon, Associate Director, NIDA
RADM James C. Olson, Director, JIATF-West
James Callahan, Office Director, State/INL

P3/(b)(3)

[002]

P6/(b)(6), (b)(7)(c)

Frederick Rosa, Director International Crime Group, Transnational Threats, NSC
Henry H. Marsden, Director Office of Intelligence, ONDCP
Robert D. Agresti, Trip Coordinator, ONDCP/OSR
Robert S. Weiner, Chief Press Relations, ONDCP/PAO
Daniel Morgan, Special Assistant to Director, ONDCP



Meeting with Ministry of Public Security Officials
Beijing, China

DRAFT

ONDCP Director Barry R. McCaffrey China/Southeast Asia (SEA) Trip June 16-25, 2000

EXECUTIVE SUMMARY

From June 16-25, 2000, ONDCP Director Barry R. McCaffrey led a U.S. delegation to Beijing, Kunming, Hong Kong, Hanoi, and Bangkok. The delegation included senior representatives from State, DEA, JIATF-West, NSC, DCI/CNC, and the National Institute on Drug Abuse. The purpose of the visits included: (1) explain U.S. Drug Policy and share experiences in addressing prevention, treatment, and law enforcement issues; (2) assess the drug situation in China and the SEA region and advance U.S. drug policy interests; and (3) establish a mechanism for continuing US-China/SEA dialogue on drug demand and supply reduction issues.

The trip marked a historic, first-ever visit by a U.S. drug policy Director to China and Vietnam, and fortified our twenty-year counternarcotics (CN) relationship with Thailand. Chinese authorities were very receptive, agreeable to support our CN objectives, and open to enhanced cooperation. Chinese officials were invited to visit U.S. law enforcement, prevention, treatment, and scientific facilities to share experiences in drug control. Vietnam officials gave indications they may be ready to sign a comprehensive CN agreement. In Bangkok, a proposed Action Plan was outlined to enhance CN cooperation with Thailand to consist of judiciary support, demand reduction, and military-military cooperation, with benchmarks to track performance. A commitment was renewed for maintaining excellent US-Thailand CN cooperation, an international model for bilateral cooperation.



CONCLUSION

Authorities in each country visited understand that we share a common/global problem that requires shared responsibility for conducting national CN programs as well as multilateral cooperation. Trip expectations were exceeded especially in China and Vietnam where we found officials interested in expanded cooperation. In coming months, we expect to: (1) increase long-standing CN cooperation with Thailand; (2) establish enhanced cooperation with China on specific counterdrug objectives and encourage their regional leadership; and (3) explore avenues for developing increased cooperation with Vietnam.

From a foreign policy perspective, this trip demonstrated that our international approach to drug control should consider the drug control needs of our partner nations and not focus exclusively on issues related to reducing the supply of drugs to the United States. Where appropriate, drug policy cooperation can transcend other foreign policy differences and contribute to stronger and mutually beneficial bilateral relations.

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ONDCP Director Barry R. McCaffrey China/Southeast Asia (SEA) Trip June 16-25, 2000

SPECIFIC TRIP OBSERVATIONS

(see details in reporting cables at Tab E)

- **Chinese authorities agree to enhanced US-Sino CN cooperation.** During three days of exceptionally cordial and productive meetings, Director McCaffrey asked and received agreement for progress on five primary objectives: (1) sharing strategic intelligence to attack multinational criminal enterprises, which now include Nigerians, Russians, Colombians, Dominicans, Americans, and Chinese, among others; (2) cooperating in sharing samples of narcotics and precursor materials with DEA for its drug signature program; (3) improving PRC cooperation with the FBI, given the FBI's expertise in attacking corruption, through allowing establishment of an attaché office in Beijing; (4) improving cooperation to combat money laundering; and (5) enhancing efforts to curtail the diversion of precursor chemicals, particularly into Burma. Ministry of Public Security officials, up to and including the Minister of Public Security Jia Chunwang, assured Director McCaffrey they wanted to forge a partnership on CN and pledged cooperation in achieving these objectives. As a manifestation of closer cooperation, the Chinese Ministry of Foreign Affairs signed a Mutual Legal Assistance Agreement (MLAA) during the visit, the first major law enforcement agreement between the U.S. and China. The MLAA was executed during the fourth meeting of the Joint Liaison Group (JLG) on law enforcement cooperation (i.e., JLG initiative resulted from US-China Summit meeting of President Clinton and President Jiang Zemin in October 1997). Chinese officials expressed eagerness to expand CN cooperation beyond the JLG level to include drug demand reduction issues, as well as other supply reduction initiatives.
- 
- **Methamphetamine problem more widespread than expected. MDMA/Ecstasy (Dutch produced) has arrived in East Asia.** Chinese, Vietnamese, and Thai officials discussed the spreading epidemic of methamphetamine use in large cities and rural areas, especially among youth. Principal sources for methamphetamine production are Burma (i.e., United Wa State Army/UWSA), China's southern provinces, and possibly North Korea. Thailand is the hardest hit, with an estimated 600 million methamphetamine tablets, produced by the UWSA, flooding the country this year. Hong Kong, Vietnamese, and Thai authorities also mentioned that MDMA/Ecstasy (produced in The Netherlands) is increasingly appearing at youth gatherings, with the magnitude of the problem highlighted by several recent large seizures by Customs officials in these countries. Ten years ago, synthetic drugs were not a

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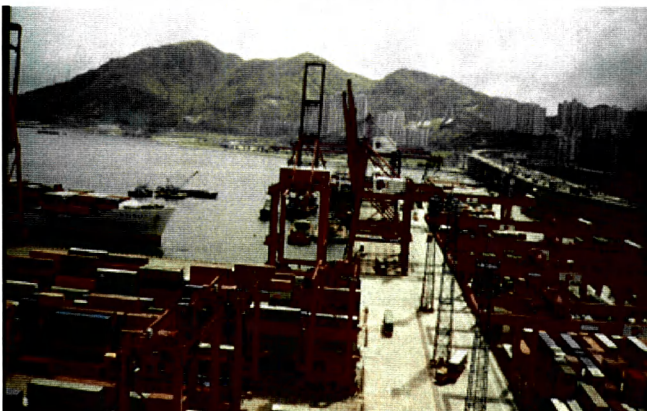
problem. In recent years, due to lure of high/quick profits and more open markets, the problem has been spreading rapidly. Chinese officials expressed that these drugs are not just enemy of China but enemy of the whole world, and why we must cooperate to confront them.

- **Drug consumption is increasing, as well as follow-on HIV/AIDS epidemics, in China and throughout SEA.** Chinese officials spoke of a growing list of 700,000 registered heroin addicts, while international agencies estimate the total could be 3-12 million. In Vietnam officials mentioned 104,000 heroin addicts, though the UN Drug Control Program Office and others estimate perhaps 1 million addicts nationwide. China is now faced with a massive influx of heroin from both Burma and Afghanistan. A dramatic increase in heroin and methamphetamine addiction rates in China and Burma is contributing to an HIV/AIDS epidemic. China is also encountering greatly increased drug-related corruption and violence. Domestic production of methamphetamine has exploded and become an export product. An estimated 90 percent of the drug population in northern Burma is affected by HIV/AIDS. Due to HIV/AIDS, the current life expectancy rate in Burma of 58 years is anticipated to go down to 38 years within the next ten years.



- **Drug treatment facility in Kunming, China, is largest seen in any country.** One of 87 drug treatment centers in Yunnan Province, the Kunming facility handles some 3,000 addicts, mostly young people (17-35 years old) and increasingly a larger percentage of women. Despite both involuntary and voluntary treatment programs and a dedicated effort, Chinese officials are experiencing an 85 percent recidivism rate within one year, well above the 20 percent rate in the U.S. with therapeutic after-care. Chinese treatment facilities do not currently provide post-treatment therapeutic programs, and the U.S. delegation stressed the value of this approach for consideration by medical officials.

- **Indications that Hong Kong no longer major heroin transit center.** Law enforcement officials in Hong Kong provided comprehensive briefings indicating why this city, the largest containerized shipping seaport in the world (i.e., over 16 million container units in 1999), has



seen a dramatic drop in heroin seizures over the last ten years. They pointed out there have been no significant seizures of heroin destined for the U. S. since 1993. Reasons for this shift in drug trafficking include strong law enforcement operations (e.g., increased cargo inspections, power to detain/forfeit ocean-going vessels linked to drugs, seizures, extradition of traffickers, etc.), traffickers moving to other ports in southern China, and overall changing trafficking patterns in Southeast Asia. Hong

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Kong Police and Customs highlighted excellent cooperation with DEA. While heroin seizures are down from high levels seen in the late 1980's and early 1990's, Hong Kong officials pointed to rising consumption trend of MDMA/Ecstasy (from the Netherlands) and methamphetamine (from mainland China) particularly among youth. Based on the Hong Kong government presentations, Director McCaffrey announced that he would recommend to the Secretary of State that Hong Kong be taken off the "majors list."

- **Vietnam may be ready to expand bilateral CN cooperation.** Vietnamese officials extended a warm reception and pledged to increase CN cooperation. In particular, they noted



the excellent relationship developed with the newly established DEA office in Hanoi. After learning about increased heroin and methamphetamine consumption, Director McCaffrey addressed need for Vietnam to control safrole oil used in the production of MDMA/Ecstasy. Safrole oil is being exported to the Netherlands, a major producer of MDMA/Ecstasy and source country for Ecstasy coming to the U.S., China, and other SEA countries. Officials were requested to give serious consideration of a pending US-Vietnam CN Agreement and received encouragement from Vietnamese officials that action would be

forthcoming. An invitation was extended for a Vietnamese official delegation to visit the National Institute on Drug Abuse (NIDA) for consultations on prevention, treatment, and scientific research. The Vietnamese are increasingly concerned about rampant drug addiction among young people and a growing corruption problem among officials.

New opportunity to enhance US-Thailand CN cooperation and fortify an already excellent relationship with our strongest SEA ally.

The Royal Thai Government has declared drug trafficking to be its principal national security threat and is moving aggressively to reduce the supply of drugs (methamphetamine and heroin) flooding across the Thai-Burmese border. The

Royal Thai Army is engaged in supporting law enforcement authorities to confront this scourge on the Thai people. Thai officials emphasized the urgency of the methamphetamine challenge and their strong desire for increased U.S. assistance. In reassuring them of continued commitment to cooperation, Director McCaffrey proposed an Action Plan to include expanded sharing of intelligence on Burmese trafficking in methamphetamine and heroin, increased law enforcement cooperation, additional CN training for law enforcement and military units. Director McCaffrey also emphasized

our willingness to build upon existing bilateral demand reduction initiatives to help the Thais address the significant increase in demand for methamphetamines, particularly among Thailand's youth.



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UNCLAS SECTION 01 OF 08 CHENGDU 0197

Routine

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

VZCZCRTTUZYUW RUEHCNA0197 1731724-UUUU--RHEHOND.

ZNR UUUUU ZZH

R 211723Z JUN 00

FM AMCONSUL CHENGDU

TO RUEHC/SECSTATE WASHDC 0224

RUEHBJ/AMEMBASSY BEIJING 0259

RUEHHK/AMCONSUL HONG KONG 0124

RUEHHI/AMEMBASSY HANOI 0038

RUEHBK/AMEMBASSY BANGKOK 0059

RUEAIIA/CIA WASHDC

RHHMMNA/USCINCPAC HONOLULU HI

RUEKDIA/DIA WASHDC

RUEAWJA/DEPT OF JUSTICE 0006

RUEKJCS/JOINT STAFF WASHDC

RHEHOND/DIR ONDCP WASHDC 0005

INFO RUEHPF/AMEMBASSY PHNOM PENH 0024

RUEHVN/AMEMBASSY VIENTIANE 0033

RUEHGO/AMEMBASSY RANGOON 0043

RUEHKL/AMEMBASSY KUALA LUMPUR 0013

RUEHJA/AMEMBASSY JAKARTA 0009

RUEHGP/AMEMBASSY SINGAPORE 0015

RUEHML/AMEMBASSY MANILA 0035

RUEHBY/AMEMBASSY CANBERRA 0009

RUCNFB/DIR FBI WASHDC

RUEKJCS/SECDEF WASHDC

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UNCLAS SECTION 01 OF 08 CHENGDU 0197

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARKE, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

HHS FOR NIDA DIRECTOR

DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

JIATF WEST FOR J20/J3/J5

E.O. 12958: N/A

TAGS: SNAR, PGOV, OTRA (MCCAFFREY, GEN BARRY), CH, BM, TH

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

SUMMARY

1. OFFICE OF NATIONAL DRUG CONTROL POLICY (ONDCP) DIRECTOR BARRY R. MCCAFFREY, DURING THREE DAYS OF EXCEPTIONALLY

CORDIAL MEETINGS WITH CHINESE OFFICIALS IN BEIJING AND KUNMING ON JUNE 19-21, RECEIVED STRONG ASSURANCES OF INCREASED COOPERATION ON LAW ENFORCEMENT AND OTHER COUNTER-NARCOTICS ISSUES. DIRECTOR MCCAFFREY CARRIED THE MESSAGE THAT THE USG WOULD LIKE TO SEE PROGRESS ON FIVE PRIMARY OBJECTIVES: SHARING STRATEGIC INTELLIGENCE ON NARCOTICS TRAFFICKING; COOPERATION WITH THE DRUG ENFORCEMENT ADMINISTRATION IN SHARING NARCOTICS AND PRECURSOR SAMPLES FOR DEAQS DRUG SIGNATURE PROGRAM; HEIGHTENED EFFORTS TO CONTROL PRECURSOR CHEMICALS BEING DIVERTED INTO BURMA; INCREASED ACTIVITY TO COMBAT MONEY LAUNDERING; AND INCREASED COOPERATION WITH THE FBI INCLUDING THE ESTABLISHMENT OF AN FBI OFFICE IN BEIJING. MINISTRY OF PUBLIC SECURITY (MPS) OFFICIALS UP TO AND INCLUDING THE MINISTER OF PUBLIC SECURITY ASSURED DIRECTOR MCCAFFREY THEY WANTED TO FORGE A PARTNERSHIP ON COUNTER-NARCOTICS ISSUES IN PARTICULAR AND PLEDGED COOPERATION IN ACHIEVING THESE OBJECTIVES. DIRECTOR MCCAFFREY ALSO VISITED THE MPS FORENSICS LAB IN BEIJING AND AN MPS DRUG REHABILITATION CENTER IN KUNMING AND HELD DISCUSSIONS ON ANTI-DOPING WITH CHINESE SPORTS OFFICIALS. IN A MEETING WITH THE YUNNAN PROVINCIAL DIRECTOR OF THE NATIONAL NARCOTICS CONTROL COMMISSION (NNMC), MCCAFFREY ALSO REQUESTED IMPROVED RESPONSIVENESS TO USG LAW ENFORCEMENT AGENCY REQUESTS FOR CASE RELATED INFORMATION AND INVESTIGATIONS. BOTH THE NNMC DIRECTOR FOR YUNNAN AND THE VICE-GOVERNOR OF THE PROVINCE, WITH WHOM DIRECTOR MCCAFFREY ALSO MET, ASSURED THE DIRECTOR AND CHENGDU CONSUL GENERAL WOO OF IMPROVED COOPERATION AND REQUESTED ASSISTANCE IN SEVERAL AREAS. THE NNMC PROVINCIAL DIRECTOR ALSO AGREED TO COOPERATE ON INTELLIGENCE SHARING IN REGARD TO NARCOTICS TRAFFICKING BY THE UNITED WA STATE ARMY (UWSA). END SUMMARY.

MINISTRY OF PUBLIC SECURITY MEETING: COUNTERNARCOTICS
PARTNERSHIP WITH CHINA

2. KICKING OFF A WEEKLONG VISIT TO CHINA AND SOUTHEAST
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UNCLAS SECTION 02 OF 08 CHENGDU 0197

Routine

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

VZCZCRTTUZYUW RUEHCNA0197 1731724-UUUU--RHEHOND.

ZNR UUUUU ZZH

R 211723Z JUN 00

FM AMCONSUL CHENGDU

TO RUEHC/SECSTATE WASHDC 0225

RUEHBJ/AMEMBASSY BEIJING 0260

RUEHHK/AMCONSUL HONG KONG 0125

RUEHHI/AMEMBASSY HANOI 0039

RUEHBK/AMEMBASSY BANGKOK 0060

RUEAIIA/CIA WASHDC

RHHMMNA/USCINCPAC HONOLULU HI

RUEKDIA/DIA WASHDC

RUEAWJA/DEPT OF JUSTICE 0007

RUEKJCS/JOINT STAFF WASHDC

RHEHOND/DIR ONDCP WASHDC 0006

INFO RUEHPF/AMEMBASSY PHNOM PENH 0025

RUEHVN/AMEMBASSY VIENTIANE 0034

RUEHGO/AMEMBASSY RANGOON 0044

RUEHKL/AMEMBASSY KUALA LUMPUR 0014

RUEHJA/AMEMBASSY JAKARTA 0010

RUEHGP/AMEMBASSY SINGAPORE 0016

RUEHML/AMEMBASSY MANILA 0036

RUEHBY/AMEMBASSY CANBERRA 0010

RUCNFB/DIR FBI WASHDC

RUEKJCS/SECDEF WASHDC

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UNCLAS SECTION 02 OF 08 CHENGDU 0197

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARKE, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

HHS FOR NIDA DIRECTOR

DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

JIATF WEST FOR J20/J3/J5

E.O. 12958: N/A

TAGS: SNAR, PGOV, OTRA (MCCAFFREY, GEN BARRY), CH, BM, TH
SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO
BEIJING AND KUNMING, CHINA

ASIA, ONDCP DIRECTOR MCCAFFREY BEGAN WITH A VISIT TO
BEIJING, JUNE 19, WITH VICE MINISTER OF PUBLIC SECURITY BAI
JINGFU FOR DISCUSSIONS ON ENHANCED COUNTER-NARCOTICS
COOPERATION. BAI NOTED THAT HIS MINISTRY HAD COOPERATED
WITH THE USG FOR MANY YEARS BUT THERE WERE NOW
OPPORTUNITIES TO EXPAND THAT COOPERATION. HE REVIEWED

CANDIDLY THE HISTORICAL BACKGROUND TO CHINAQS BATTLE WITH NARCOTICS TRAFFICKING AND ADDICTION, AND STRESSED THE GOVERNMENTQS RESOLVE TO OVERCOME THE PROBLEM THROUGH MEASURES AGAINST BOTH SUPPLY AND DEMAND. BAI PUT SPECIAL EMPHASIS ON THE RISE IN METHAMPHETAMINE ADDICTION OVER THE PAST TEN YEARS AND THE MASSIVE INCREASE IN METH TRAFFICKING FUELED BY HIGH PROFITS. BAI WELCOMED DIRECTOR MCCAFFREYQS VISIT, NOTING THAT HE WAS THE HIGHEST-RANKING USG NARCOTICS OFFICIAL TO HAVE VISITED CHINA AND STRESSING THE NEED FOR STRONGER TIES AND INCREASED COOPERATION BETWEEN THE USG AND CHINA ON THIS ISSUE. DIRECTOR MCCAFFREY OUTLINED ONDCPQS OBJECTIVES IN THE NATIONAL DRUG STRATEGY, WITH SPECIAL EMPHASIS ON DEMAND REDUCTION AND THE POTENTIAL FOR THE US AND CHINA TO LEARN FROM ONE ANOTHER IN THIS AREA. AFTER PROVIDING AN OVERVIEW OF THE US ADDICTION AND TREATMENT SCENE, HE SUMMARIZED THE SUCCESS OF DEAQS EMPHASIS ON INTELLIGENCE-SHARING AND DEVELOPING WAYS TO USE INTELLIGENCE WITHOUT COMPROMISING IT IN THE COURTROOM.

3. DIRECTOR MCCAFFREY LAID OUT FIVE NEAR-TERM OBJECTIVES FOR A PARTNERSHIP WITH CHINA, INCLUDING: (A) SHARING OF STRATEGIC INTELLIGENCE TO ATTACK MULTINATIONAL CRIMINAL ENTERPRISES, WHICH NOW INCLUDE NIGERIANS, RUSSIANS, COLOMBIANS, DOMINICANS, AMERICANS AND CHINESE, AMONG OTHERS; (B) COOPERATION IN SHARING SAMPLES OF NARCOTICS AND PRECURSOR MATERIALS WITH DEA FOR ITS DRUG SIGNATURE PROGRAM; (C) IMPROVING PRC COOPERATION WITH THE FBI, GIVEN THE FBIQS EXPERTISE IN ATTACKING CORRUPTION, THROUGH ALLOWING THE ESTABLISHMENT OF A LEGAL ATTACHE OFFICE IN EMBASSY BEIJING; (D) IMPROVING COOPERATION TO COMBAT MONEY-LAUNDERING; AND (E) ENHANCING EFFORTS TO CURTAIL THE DIVERSION OF PRECURSOR CHEMICALS INTO BURMA.

4. VICE MINISTER BAI REJOINED THAT COOPERATION WAS POSITIVE AND IMPROVING. HE AGREED FULLY WITH DIRECTOR MCCAFFREYQS VIEWS AND IDEAS AND CITED THE VISIT ITSELF AS FURTHERING THE RELATIONSHIP. BAI SAID THAT SINCE CHINAQS CRACKDOWN ON HEROIN TRAFFICKING, MORE WAS TRANSITING THAILAND, LAOS AND VIETNAM. AS A RESULT, THE MPS IS

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UNCLAS SECTION 03 OF 08 CHENGDU 0197

Routine

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

VZCZCRTTUZYUW RUEHCNA0197 1731724-UUUU--RHEHOND.

ZNR UUUUU ZZH

R 211723Z JUN 00

FM AMCONSUL CHENGDU

TO RUEHC/SECSTATE WASHDC 0226

RUEHBJ/AMEMBASSY BEIJING 0261

RUEHHK/AMCONSUL HONG KONG 0126

RUEHHI/AMEMBASSY HANOI 0040

RUEHBK/AMEMBASSY BANGKOK 0061

RUEAIIA/CIA WASHDC

RHHMNA/USCINCPAC HONOLULU HI

RUEKDIA/DIA WASHDC

RUEAWJA/DEPT OF JUSTICE 0008

RUEKJCS/JOINT STAFF WASHDC

RHEHOND/DIR ONDCP WASHDC 0007

INFO RUEHPF/AMEMBASSY PHNOM PENH 0026

RUEHVN/AMEMBASSY VIENTIANE 0035

RUEHGO/AMEMBASSY RANGOON 0045

RUEHKL/AMEMBASSY KUALA LUMPUR 0015

RUEHJA/AMEMBASSY JAKARTA 0011

RUEHGP/AMEMBASSY SINGAPORE 0017

RUEHML/AMEMBASSY MANILA 0037

RUEHBY/AMEMBASSY CANBERRA 0011

RUCNFB/DIR FBI WASHDC

RUEKJCS/SECDEF WASHDC

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UNCLAS SECTION 03 OF 08 CHENGDU 0197

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARKE, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

HHS FOR NIDA DIRECTOR

DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

JIATF WEST FOR J20/J3/J5

E.O. 12958: N/A

TAGS: SNAR, PGOV, OTRA (MCCAFFREY, GEN BARRY), CH, BM, TH
SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO
BEIJING AND KUNMING, CHINA

REFOCUSING EFFORTS TO CRACKDOWN ON METHAMPHETAMINE
PRODUCTION AND TRAFFICKING. BAI NOTED, HOWEVER, THAT THE
USGQS FAILURE TO RETURN SEVERAL CHINESE FUGITIVES Q DUE TO
SUCCESSFUL EFFORTS BY THE FUGITIVES TO HAVE DEPORTATION
SUSPENDED Q HAD AFFECTED COOPERATION. HE APPRECIATED
EFFORTS TO RESOLVE THIS ISSUE BUT HOPED IT WOULD BE DONE

SOONER THAN LATER. BAI ALSO NOTED THAT THERE HAD BEEN GOOD COOPERATION IN THE PAST WITH THE FBI BUT LESS IN RECENT YEARS. HE SAID, HOWEVER, THAT THE PRC WAS ACTIVELY REVIEWING THE REQUEST TO EXCHANGE LAW ENFORCEMENT LIAISON OFFICERS. HE RECOGNIZED THE VALUE OF THE FBIQS EXPERTISE IN COMPUTER, HIGH-TECH, AND TRANSNATIONAL CRIMES AS WELL AS IN COMBATING MONEY-LAUNDERING. THE MEETING ENDED ON A VERY POSITIVE NOTE AS DIRECTOR MCCAFFREY AND HIS DELEGATION DEPARTED TO TOUR THE MODERN NEW MPS FORENSICS LAB.

MINI-DUBLIN GROUP CONCERNED ABOUT DRUG CORRUPTION

5. DURING A LUNCH HOSTED BY EMBASSY BEIJING CHARGE MARTIN, DIRECTOR MCCAFFREY EXCHANGED VIEWS WITH MEMBERS OF THE BEIJING MINI-DUBLIN GROUP. THE GROUP INCLUDED REPRESENTATIVES OF JAPAN, GERMANY, CANADA, SWEDEN AND THE UNITED KINGDOM. ALL EXPRESSED CONCERNS ABOUT THE PROBLEM OF DRUG-RELATED CORRUPTION AMONG THE POLICE, ESPECIALLY IN THE AREAS BORDERING BURMA. THEY GENERALLY REPORTED REASONABLE COOPERATION BY THE MPSQS OFFICE OF INTERNATIONAL COOPERATION, THROUGH WHICH ALL INFORMATION REQUESTS HAD TO BE PROCESSED, BUT NOTED THE OFFICE WAS VERY SHORT STAFFED. THE CANADIANS AND BRITISH STATED THEY PLAN TO INCREASE THEIR LAW ENFORCEMENT LIAISON STAFFING IN CHINA.

JOINT LIAISON GROUP

6. LATER THAT AFTERNOON, DIRECTOR MCCAFFREY AND THE PRC ASSISTANT MINISTER OF FOREIGN AFFAIRS ZHANG YESUI OPENED THE US/CHINA JOINT LIAISON GROUP SUB-GROUP MEETING ON LAW ENFORCEMENT. ZHANG NOTED THAT CHINA/US RELATIONS WERE AT AN IMPORTANT JUNCTURE. HE EXPRESSED HOPES FOR INCREASED EXCHANGES OF VIEWS AND STRESSED THE TIMELINESS OF THE JLG MEETING. ZHANG NOTED THAT IF OTHER ISSUES SUCH AS TAIWAN QWERE HANDLED PROPERLY, Q RELATIONS SHOULD CONTINUE TO

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COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

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ZNR UUUUU ZZH

R 211723Z JUN 00

FM AMCONSUL CHENGDU

TO RUEHC/SECSTATE WASHDC 0227

RUEHBJ/AMEMBASSY BEIJING 0262

RUEHHK/AMCONSUL HONG KONG 0127

RUEHHI/AMEMBASSY HANOI 0041

RUEHBK/AMEMBASSY BANGKOK 0062

RUEAIIA/CIA WASHDC

RHHMMNA/USCINCPAC HONOLULU HI

RUEKDIA/DIA WASHDC

RUEAWJA/DEPT OF JUSTICE 0009

RUEKJCS/JOINT STAFF WASHDC

RHEHOND/DIR ONDCP WASHDC 0008

INFO RUEHPF/AMEMBASSY PHNOM PENH 0027

RUEHVN/AMEMBASSY VIENTIANE 0036

RUEHGO/AMEMBASSY RANGOON 0046

RUEHKL/AMEMBASSY KUALA LUMPUR 0016

RUEHJA/AMEMBASSY JAKARTA 0012

RUEHGP/AMEMBASSY SINGAPORE 0018

RUEHML/AMEMBASSY MANILA 0038

RUEHBY/AMEMBASSY CANBERRA 0012

RUCNFB/DIR FBI WASHDC

RUEKJCS/SECDEF WASHDC

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UNCLAS SECTION 04 OF 08 CHENGDU 0197

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARKE, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

HHS FOR NIDA DIRECTOR

DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

JIATF WEST FOR J20/J3/J5

E.O. 12958: N/A

TAGS: SNAR, PGOV, OTRA (MCCAFFREY, GEN BARRY), CH, BM, TH

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

IMPROVE. ZHANG NOTED THAT DESPITE THE HIATUS OF OVER A YEAR BETWEEN MEETINGS, THE JLG HAD ACCOMPLISHED MUCH: A CUSTOMS AGREEMENT, THE MUTUAL LEGAL ASSISTANCE AGREEMENT, THE EXCHANGE OF COUNTER-NARCOTICS LIAISON OFFICERS, AND INCREASED COOPERATION ON LAW ENFORCEMENT. HE CLOSED BY NOTING THAT THERE WERE STILL OBSTACLES TO FULL COOPERATION

CAUSED BY DIFFERENCES IN LEGAL SYSTEMS AND OTHER FACTORS BUT THAT HE HOPED THEY WOULD BE REMOVED.

7. DIRECTOR MCCAFFREY EXPRESSED PRIDE IN THE SHARED ACCOMPLISHMENTS TO DATE AND RECOGNIZED THE WORK OF MANY ON THE US AND CHINESE SIDES TO KEEP THE MOMENTUM OF THE JLG GOING. HE NOTED THAT THE SIGNING OF THE MLAA, THE FIRST MAJOR LAW ENFORCEMENT AGREEMENT BETWEEN THE US AND CHINA, WOULD BE A PROUD MOMENT. DIRECTOR MCCAFFREY HIGHLIGHTED THE NEED FOR PATIENT, DELIBERATE EFFORTS TO ACCOMPLISH THE WORK STILL TO BE DONE. HE CALLED ON CHINA TO SUPPORT TIMELY COMPLETION OF THE TRANSNATIONAL ORGANIZED CRIME CONVENTION AND TO WORK WITH THE USG TO IMPROVE THE EFFECTIVENESS OF CHINESE LAWS ON INTELLECTUAL PROPERTY RIGHTS. DIRECTOR MCCAFFREY POINTED OUT THAT PRACTICAL, SPECIFIC ACCOMPLISHMENTS WERE NEEDED, NOT MERELY GENERAL DISCUSSION. IN HIS REMARKS TO THE JLG SUB-GROUP, DIRECTOR MCCAFFREY RESTATED THE OBJECTIVES OF HIS VISIT TO CHINA IN REGARD TO COOPERATION ON STRATEGIC INTELLIGENCE SHARING, THE DEA SIGNATURE ANALYSIS PROGRAM, ESTABLISHMENT OF AN FBI OFFICE IN BEIJING, AND IMPROVED MEASURES ON CONTROLLING PRECURSOR CHEMICALS AND COMBATTING MONEY-LAUNDERING. AT THE CLOSE OF DIRECTOR MCCAFFREY'S REMARKS, THE JLG BROKE BRIEFLY BEFORE RESUMING UNDER THE LEADERSHIP, FOR THE USG, OF DEPUTY ASSISTANT ATTORNEY GENERAL BRUCE SCHWARTZ (REPORT SEPTTEL).

ANTI-DOPING IN SPORTS

8. CONTINUING A SERIES OF US-CHINA MEETINGS OVER THE LAST YEAR AND-A-HALF IN LAUSANNE AND SYDNEY ON ANTI-DOPING IN SPORT, DIRECTOR MCCAFFREY TOOK THE OPPORTUNITY WHILE IN BEIJING TO MEET WITH DEPUTY MINISTER FOR SPORT LI FURONG AND HIS ASSOCIATES. EMPHASIZING THAT THE CHINESE HAVE BEEN IMPORTANT PARTNERS IN THE ESTABLISHMENT OF THE WORLD ANTI-DOPING AGENCY (WADA), DIRECTOR MCCAFFREY AND LI FURONG REVIEWED THE PROGRESS OF WADA TO DATE. THEY ALSO AGREED TO CONTINUE WORKING CLOSELY WITH AUSTRALIAN AND CANADIAN CO-

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UNCLAS SECTION 05 OF 08 CHENGDU 0197

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COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

VZCZCRTTUZYUW RUEHCNA0197 1731724-UUUU--RHEHOND.

ZNR UUUUU ZZH

R 211723Z JUN 00

FM AMCONSUL CHENGDU

TO RUEHC/SECSTATE WASHDC 0228

RUEHBJ/AMEMBASSY BEIJING 0263

RUEHHK/AMCONSUL HONG KONG 0128

RUEHHI/AMEMBASSY HANOI 0042

RUEHBK/AMEMBASSY BANGKOK 0063

RUEAIIA/CIA WASHDC

RHHMNA/USCINCPAC HONOLULU HI

RUEKDIA/DIA WASHDC

RUEAWJA/DEPT OF JUSTICE 0010

RUEKJCS/JOINT STAFF WASHDC

RHEHOND/DIR ONDCP WASHDC 0009

INFO RUEHPF/AMEMBASSY PHNOM PENH 0028

RUEHVN/AMEMBASSY VIENTIANE 0037

RUEHGO/AMEMBASSY RANGOON 0047

RUEHKL/AMEMBASSY KUALA LUMPUR 0017

RUEHJA/AMEMBASSY JAKARTA 0013

RUEHGP/AMEMBASSY SINGAPORE 0019

RUEHML/AMEMBASSY MANILA 0039

RUEHBY/AMEMBASSY CANBERRA 0013

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UNCLAS SECTION 05 OF 08 CHENGDU 0197

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARKE, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

HHS FOR NIDA DIRECTOR

DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

JIATF WEST FOR J20/J3/J5

E.O. 12958: N/A

TAGS: SNAR, PGOV, OTRA (MCCAFFREY, GEN BARRY), CH, BM, TH
SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO
BEIJING AND KUNMING, CHINA

CHAIRS OF THE INTERNATIONAL GOVERNMENTAL OVERSIGHT
COMMITTEE OF WADA AND ENSURE ITS EFFECTIVENESS FOR THE
UPCOMING SYDNEY OLYMPIC GAMES.

PRESS CONFERENCE

9. AT THE END OF THE DAY, DIRECTOR MCCAFFREY CONDUCTED A WELL-ATTENDED JOINT PRESS CONFERENCE WITH MR. YANG FENGRUI, DIRECTOR-GENERAL OF THE NARCOTICS CONTROL BUREAU OF THE MPS, AT WHICH THEY REVIEWED THE FIVE OBJECTIVES FOR EXPANDING COUNTERNARCOTICS COOPERATION, ANNOUNCED THE SIGNING OF A MUTUAL LEGAL ASSISTANCE AGREEMENT AT THE JLG, AND ACKNOWLEDGED THE SIGNIFICANT IMPORTANCE OF THIS HISTORIC VISIT FOR THE MUTUAL BENEFIT OF BOTH COUNTRIES.

DINNER WITH MINISTER OF PUBLIC SECURITY

10. THE DAYQS EVENTS WERE CAPPED BY A DINNER HOSTED BY MINISTER OF PUBLIC SECURITY JIA CHUNWANG FOR THE DELEGATION. THE MINISTER BUILT ON THE POSITIVE ATMOSPHERE OF THE DAYQS MEETINGS AND EXPRESSED HIS VIEW THAT THERE WOULD BE ENHANCED COOPERATION ON COUNTER-NARCOTICS ISSUES. HE ALSO AGREED WITH DIRECTOR MCCAFFREYQS FIVE OBJECTIVES. (COMMENT: THE OVERALL SENSE OF THE VISIT IN BEIJING WAS THAT COUNTER-NARCOTICS IS AN AREA IN WHICH THE USG AND THE PRC HAVE MUCH IN COMMON AND THE POTENTIAL TO WORK VERY POSITIVELY. THIS POSITIVE RELATIONSHIP, UPON WHICH WE NEED TO BUILD, COULD WELL HELP COOPERATION IN IPR, FINANCIAL CRIMES, ALIEN SMUGGLING AND OTHER AREAS IN WHICH PROGRESS HAS BEEN SLOW. END COMMENT.)

KUNMING DETOXIFICATION CENTER

11. ON JUNE 20, THE DELEGATION TRAVELED TO KUNMING IN YUNNAN PROVINCE TO REVIEW COUNTER-NARCOTICS ISSUES AND MEET WITH CHENGDU CONSUL GENERAL AND LOCAL OFFICIALS. THE KUNMING CITY COMPULSORY DRUG DETOXIFICATION CENTERQS POLITICAL DIRECTOR, ZHANG YUNZHU, ESCORTED DIRECTOR MCCAFFREY ON A TOUR OF THE FACILITY ON JUNE 21. ZHANG

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UNCLAS SECTION 06 OF 08 CHENGDU 0197

Routine

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

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ZNR UUUUU ZZH

R 211723Z JUN 00

FM AMCONSUL CHENGDU

TO RUEHC/SECSTATE WASHDC 0229

RUEHBJ/AMEMBASSY BEIJING 0264

RUEHHK/AMCONSUL HONG KONG 0129

RUEHHI/AMEMBASSY HANOI 0043

RUEHBK/AMEMBASSY BANGKOK 0064

RUEAIIA/CIA WASHDC

RHHMMNA/USCINCPAC HONOLULU HI

RUEKDIA/DIA WASHDC

RUEAWJA/DEPT OF JUSTICE 0011

RUEKJCS/JOINT STAFF WASHDC

RHEHOND/DIR ONDCP WASHDC 0010

INFO RUEHPF/AMEMBASSY PHNOM PENH 0029

RUEHVN/AMEMBASSY VIENTIANE 0038

RUEHGO/AMEMBASSY RANGOON 0048

RUEHKL/AMEMBASSY KUALA LUMPUR 0018

RUEHJA/AMEMBASSY JAKARTA 0014

RUEHGP/AMEMBASSY SINGAPORE 0020

RUEHML/AMEMBASSY MANILA 0040

RUEHBY/AMEMBASSY CANBERRA 0014

RUCNFB/DIR FBI WASHDC

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BT

UNCLAS SECTION 06 OF 08 CHENGDU 0197

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARKE, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

HHS FOR NIDA DIRECTOR

DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

JIATF WEST FOR J20/J3/J5

E.O. 12958: N/A

TAGS: SNAR, PGOV, OTRA (MCCAFFREY, GEN BARRY), CH, BM, TH

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

EXPLAINED THAT THE CENTER HOUSES BOTH VOLUNTARY PATIENTS (A MINORITY) AND THOSE ORDERED TO ATTEND BY AUTHORITIES (THE MAJORITY). ALTOGETHER, SOME 3000 PATIENTS LIVE AT THE SITE, MANY OF WHOM APPEAR TO BE IN THEIR TEENS AND EARLY TWENTIES. DIRECTOR MCCAFFREY SUBSEQUENTLY TOLD SENIOR PROVINCIAL OFFICIALS THAT HE WAS IMPRESSED BY EFFECTIVE

BLENDING OF "COMMON SENSE AND COMPASSION" AT THE SITE --
THE LARGEST DRUG TREATMENT CENTER HE HAD EVER VISITED.

YUNNAN NARCOTICS BRIEFING

12. IN A SUBSEQUENT MEETING AT THE SAME FACILITY, SUN DA HONG, SECRETARY GENERAL OF THE YUNNAN PROVINCIAL NARCOTICS CONTROL COMMISSION, BRIEFED DIRECTOR MCCAFFREY ON THE CURRENT NARCOTICS SITUATION IN YUNNAN. SUN REPORTED THAT AUTHORITIES SEIZED NEARLY 42 TONS OF NARCOTICS BETWEEN 1990-99, OF WHICH SOME 30 TONS WERE HEROIN AND 11 TONS OPIUM. IN THE FIRST FIVE MONTHS OF 2000, AN ADDITIONAL 1019 KGS OF HEROIN AND 275 KGS OF OPIUM HAVE BEEN SEIZED, ALONG WITH 65.6 TONS OF PRECURSOR CHEMICALS. NOTING YUNNAN HAD 57,787 REGISTERED DRUG ADDICTS IN THE EARLY 1990'S BUT NOW HAS 44,556 (OF WHOM 34,635 ARE HEROIN USERS), SUN CONCLUDED THAT "DRUG ABUSE HAS BASICALLY BEEN CONTROLLED."

13. SUN COMMENTED FAVORABLY ON PAST COOPERATION BETWEEN THE US AND CHINA AND SUGGESTED FOUR AREAS FOR FUTURE COOPERATION: INCREASED EXCHANGES ON INTELLIGENCE; MORE TRAINING OPPORTUNITIES FOR HIS OFFICERS, ESPECIALLY IN INTELLIGENCE, FORFEITURE OF ILLEGAL PROPERTY, MONEY LAUNDERING, AND PRECURSOR CHEMICAL MANAGEMENT; PROVISION OF US DRUG DETECTION TECHNOLOGY; AND PROVISION OF FUNDS FOR CROP SUBSTITUTION ACTIVITIES. DIRECTOR MCCAFFREY WELCOMED SUN'S CALL FOR ENHANCED INTELLIGENCE LIAISON AND SUGGESTED THAT QUICKER RESPONSES TO DEA ACTION REQUESTS FOR INFORMATION, SUCH AS PHONE SUBSCRIPTION RECORDS AND BUSINESS REGISTRATIONS, WOULD BE ENORMOUSLY USEFUL FOR LAW ENFORCEMENT ACTIVITIES. HE ALSO MENTIONED JOINT INTELLIGENCE COLLECTION AS A FUTURE GOAL. ON TRAINING, DIRECTOR MCCAFFREY URGED SUN TO STAY IN CLOSE CONTACT WITH U.S. AMBASSADOR PRUEHER AND CONSUL GENERAL WOO IN CHENGDU TO EXAMINE WAYS THE US CAN PROVIDE APPROPRIATE ASSISTANCE. FINALLY, DIRECTOR MCCAFFREY SAID HE WOULD WELCOME FURTHER SCIENTIFIC AND MEDICAL EXCHANGES ON HIV/AIDS. HE STRESSED

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UNCLAS SECTION 06 OF 08 CHENGDU 0197

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UNCLAS SECTION 07 OF 08 CHENGDU 0197

Routine

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

VZCZCRTTUZYUW RUEHCNA0197 1731724-UUUU--RHEHOND.

ZNR UUUUU ZZH

R 211723Z JUN 00

FM AMCONSUL CHENGDU

TO RUEHC/SECSTATE WASHDC 0230

RUEHBJ/AMEMBASSY BEIJING 0265

RUEHHK/AMCONSUL HONG KONG 0130

RUEHHI/AMEMBASSY HANOI 0044

RUEHBK/AMEMBASSY BANGKOK 0065

RUEAIIA/CIA WASHDC

RHHMNA/USCINCPAC HONOLULU HI

RUEKDIA/DIA WASHDC

RUEAWJA/DEPT OF JUSTICE 0012

RUEKJCS/JOINT STAFF WASHDC

RHEHOND/DIR ONDCP WASHDC 0011

INFO RUEHPF/AMEMBASSY PHNOM PENH 0030

RUEHVN/AMEMBASSY VIENTIANE 0039

RUEHGO/AMEMBASSY RANGOON 0049

RUEHKL/AMEMBASSY KUALA LUMPUR 0019

RUEHJA/AMEMBASSY JAKARTA 0015

RUEHGP/AMEMBASSY SINGAPORE 0021

RUEHML/AMEMBASSY MANILA 0041

RUEHBY/AMEMBASSY CANBERRA 0015

RUCNFB/DIR FBI WASHDC

RUEKJCS/SECDEF WASHDC

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UNCLAS SECTION 07 OF 08 CHENGDU 0197

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARKE, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

HHS FOR NIDA DIRECTOR

DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

JIATF WEST FOR J20/J3/J5

E.O. 12958: N/A

TAGS: SNAR, PGOV, OTRA (MCCAFFREY, GEN BARRY), CH, BM, TH

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

THAT EXCHANGES SHOULD NOT BE ONLY BETWEEN BEIJING AND WASHINGTON, BUT ALSO BETWEEN THE PEOPLE OF CHINA AND THE PEOPLE OF THE US. NOTING THAT YUNNAN PROVINCE HAS ALREADY BEEN EMPLOYING A TASK FORCE APPROACH TO BOTH DRUG CONTROL LAW ENFORCEMENT AND DEMAND REDUCTION TREATMENT, THE US DELEGATION EMPHASIZED THE CRITICAL IMPORTANCE OF BROAD

INTERAGENCY COOPERATION IN THE SUCCESS OF MANY US PROGRAMS.

DINNER WITH YUNNAN VICE GOVERNOR LI

14. ON THE EVENING OF JUNE 21, DIRECTOR MCCAFFREY ATTENDED A BANQUET HOSTED BY VICE GOVERNOR LI, THE SENIOR PROVINCIAL OFFICIAL RESPONSIBLE FOR NARCOTICS AND LAW ENFORCEMENT ACTIVITIES. LI NOTED THAT ALTHOUGH THE US AND CHINA HAVE "DIFFERENT SYSTEMS," THE DRUG PROBLEM IN BOTH COUNTRIES HAS SIMILARLY DEVASTATING EFFECTS. HE SAID POPPY CULTIVATION HAS BEEN ERADICATED IN YUNNAN PROVINCE BUT CONTINUES IN OTHER GOLDEN TRIANGLE STATES, WHERE 2500 TONS OF OPIUM ARE PRODUCED ANNUALLY. LI EXPRESSED HIS APPRECIATION FOR US SUPPORT IN COUNTERNARCOTICS ACTIVITIES IN CHINA AND SAID SEMINARS AND EXCHANGES OF OFFICIALS ARE ESPECIALLY WELCOME. DIRECTOR MCCAFFREY THANKED THE VICE GOVERNOR FOR HIS WELCOME AND NOTED THE IMPORTANCE OF A PARTNERSHIP BETWEEN THE US AND CHINA ON ALL LEVELS. DURING THE DISCUSSION, LI SHOWED PARTICULAR INTEREST IN THE USG EXPERIENCE WITH INTER-AGENCY TASK FORCES TO COMBAT TRAFFICKERS. IN COMMENTS ON THE ROLE OF THE UNITED WA STATE ARMY, LI AGREED THAT MOST OF THE HEROIN TRAFFICKED OUT OF BURMA TO CHINA AND TO THE US WAS PRODUCED BY THE UWSA BUT NOTED THAT METH WAS COMING FROM BOTH THE WA AND THE KOKANG REGIONS OF BURMA. LI ALSO AGREED THAT THE YNNCC SHOULD COOPERATE WITH USG AUTHORITIES ON COMBATTING UWSA TRAFFICKING. HE CLOSED BY STRESSING THE NEED FOR THE US AND CHINA TO WORK CAREFULLY TO DEVELOP TRAINING OPPORTUNITIES, ENHANCED INTELLIGENCE LIAISON, AND EXCHANGES ON MEDICAL AND SCIENTIFIC ASPECTS OF DRUG USE AND AIDS.

US DELEGATION MEMBERS

15. DIRECTOR MCCAFFREY WAS ACCOMPANIED BY A DELEGATION OF US OFFICIALS THAT INCLUDED DR. TIMOTHY CONDON, ASSOCIATE

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Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003. cable	Re: Counterdrug: Visit by ONDCP Director McCaffrey to Beijing and Kunming, China [partial] (1 page)	06/21/2000	P3/b(3), P6/b(6), b(7)(C)

COLLECTION:

Clinton Presidential Records
National Security Council
International Health Affairs (Bernard, Kenneth)
OA/Box Number: 3646

FOLDER TITLE:

AIDS in China [2]

2007-1550-F
ke2038

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

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RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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Routine

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

VZCZCRTTUZYUW RUEHCNA0197 1731724-UUUU--RHEHOND.

ZNR UUUUU ZZH

R 211723Z JUN 00

FM AMCONSUL CHENGDU

TO RUEHC/SECSTATE WASHDC 0231

RUEHBJ/AMEMBASSY BEIJING 0266

RUEHHK/AMCONSUL HONG KONG 0131

RUEHHI/AMEMBASSY HANOI 0045

RUEHBK/AMEMBASSY BANGKOK 0066

RUEAIIA/CIA WASHDC

RHHMNA/USCINCPAC HONOLULU HI

RUEKDIA/DIA WASHDC

RUEAWJA/DEPT OF JUSTICE 0013

RUEKJCS/JOINT STAFF WASHDC

RHEHOND/DIR ONDCP WASHDC 0012

INFO RUEHPF/AMEMBASSY PHNOM PENH 0031

RUEHVN/AMEMBASSY VIENTIANE 0040

RUEHGO/AMEMBASSY RANGOON 0050

RUEHKL/AMEMBASSY KUALA LUMPUR 0020

RUEHJA/AMEMBASSY JAKARTA 0016

RUEHGP/AMEMBASSY SINGAPORE 0022

RUEHML/AMEMBASSY MANILA 0042

RUEHBY/AMEMBASSY CANBERRA 0016

RUCNFB/DIR FBI WASHDC

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UNCLAS SECTION 08 OF 08 CHENGDU 0197

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARKE, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

HHS FOR NIDA DIRECTOR

DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

JIATF WEST FOR J20/J3/J5

E.O. 12958: N/A

TAGS: SNAR, PGOV, OTRA (MCCAFFREY, GEN BARRY), CH, BM, TH

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BEIJING AND KUNMING, CHINA

DIRECTOR OF THE NATIONAL INSTITUTE OF DRUG ABUSE; REAR ADMIRAL JIM OLSON, DIRECTOR OF THE JOINT INTERAGENCY TASK FORCE WEST; [REDACTED] P3(b)(3)

[REDACTED] P3(b)(3); FRED ROSA, DIRECTOR OF THE INTERNATIONAL CRIME GROUP, NSC; [REDACTED] P6(b)(6), (b)(7)(c); JAMES CALLAHAN, INL/AP, STATE. [003]

16. THIS CABLE WAS CLEARED BY DIRECTOR MCCAFFREY.

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Routine

COUNTERDRUG: CHINA-BASED NGO-S BRIEF ONDCP DIRECTOR MCCAFFREY ON ANTI-DRUG, HIV, CROP SUBSTITUTION EFFORTS

VZCZCRTTUZYUW RUEHCNA0196 1731700-UUUU--RHEHOND.

ZNR UUUUU ZZH

R 211654Z JUN 00

FM AMCONSUL CHENGDU

TO RUEHC/SECSTATE WASHDC 0222

RUEHBJ/AMEMBASSY BEIJING 0257

RUEHHK/AMCONSUL HONG KONG 0122

RUEHHI/AMEMBASSY HANOI 0036

RUEHBK/AMEMBASSY BANGKOK 0057

RUCNFB/DIR FBI 0004

RUEKJCS/SECDEF WASHDC

RHEHOND/DIR ONDCP WASHDC 0003

INFO RUEHPF/AMEMBASSY PHNOM PENH 0022

RUEHVN/AMEMBASSY VIENTIANE 0031

RUEHGO/AMEMBASSY RANGOON 0041

RUEHKL/AMEMBASSY KUALA LUMPUR 0011

RUEHJA/AMEMBASSY JAKARTA 0007

RUEHGP/AMEMBASSY SINGAPORE 0013

RUEHML/AMEMBASSY MANILA 0033

RUEHBY/AMEMBASSY CANBERRA 0007

RUEAWJA/DEPT OF JUSTICE 0004

RUEAIIA/CIA WASHDC

RHHMMNA/USCINCPAC HONOLULU HI

RUEKJCS/JOINT STAFF WASHDC

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UNCLAS SECTION 01 OF 02 CHENGDU 0196

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARKE, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

HHS FOR NIDA DIRECTOR

JOINT STAFF FOR J3-CND

JIATF WEST FOR J20/J3/J5

E.O. 12958: N/A

TAGS: SNAR, PGOV, OTRA (MCCAFFREY, GEN BARRY, CH, BM, TH

SUBJECT: COUNTERDRUG: CHINA-BASED NGO-S BRIEF ONDCP DIRECTOR MCCAFFREY ON ANTI-DRUG, HIV, CROP SUBSTITUTION EFFORTS

1. SUMMARY: IN A JUNE 21 BREAKFAST MEETING HOSTED BY CONSUL GENERAL, FOUR DIRECTORS OF NGO'S BASED IN SOUTHERN CHINA'S YUNNAN PROVINCE BRIEFED ONDCP DIRECTOR MCCAFFREY ON THEIR PROGRAMS IN DEMAND REDUCTION, HIV CONTAINMENT EFFORTS, AND CROP SUBSTITUTION. THE FOUR EXPERTS SAID THEY KNEW LITTLE ABOUT "626," A DRUG THAT CHINESE OFFICIALS CLAIM TO USE WITH GREAT SUCCESS TO TREAT ADDICTS. DIRECTOR MCCAFFREY DISCUSSED THE IMPORTANCE OF SUPPORT PROGRAMS SUCH AS NARCOTICS ANONYMOUS FOLLOWING MEDICAL DETOXIFICATION. THE NGO EXPERTS AGREED THAT SUCH PROGRAMS ARE ESSENTIAL BUT

NOTED DIFFICULTIES WITH CHINA'S ACCEPTANCE OF THE "RELIGIOUS BELIEF COMPONENT" OF SOME OF THESE ORGANIZATIONS. DIRECTOR MCCAFFREY URGED THE NGO'S TO STAY IN CLOSE CONTACT WITH THE CONGEN CHENGDU AND DEA BEIJING, AND WITH US-BASED OFFICIALS, TO PROMOTE COOPERATION ON THE ISSUES OF THE VISIT. END SUMMARY.

2. SAVE THE CHILDREN FUND (UK) REPRESENTATIVE DR. TAN LASHAN TOLD DIRECTOR MCCAFFREY THAT IN 1996, SCF BEGAN A PARTICIPATORY PEER EDUCATION PROGRAM IN YUNNAN MIDDLE SCHOOLS TEACHING STUDENTS ABOUT THE DANGERS OF DRUG ABUSE AND HIV/AIDS. NOW ACTIVE IN 100 SCHOOLS ACROSS THE PROVINCE, THE PROGRAM IS PLANNED TO EXPAND TO SOME 2000 SCHOOLS IN THE FUTURE. SCF ALSO SUPPORTS LOCAL NGO'S WORKING ON DRUG RELATED PROGRAMS, SUCH AS A CENTER FOR WOMEN AND CHILDREN IN DRUG-STRICKEN XISHUANGBANNA PROVINCE THAT OFFERS LEGAL, HEALTH, AND COUNSELING SERVICES, AND A SECOND CENTER IN RUILI (CHINA'S DRUG CAPITAL) THAT OFFERS WORKSHOPS FOR COMMERCIAL SEX WORKERS ON HIV/AIDS AND A DEVELOPMENT CENTER FOR WOMEN AND CHILDREN. FINALLY, SCF RECENTLY BEGAN WORKING WITH FIVE MIDDLE SCHOOLS TO PRODUCE A REPRODUCTIVE HEALTH AND SEX EDUCATION CLASSES -- THE FIRST SUCH CLASSES IN CHINESE SCHOOLS.

3. FRED LOKE OF NEW YORK-BASED NGO DAYTOP INTERNATIONAL AND HIS LOCAL PARTNER, DR. LI JIANHUA OF THE YUNNAN INSTITUTE OF DRUG ABUSE, BRIEFED DIRECTOR MCCAFFREY ON THEIR TREATMENT PROGRAMS FOR ADDICTS. SINCE 1989, THE TWO GROUPS HAVE COLLABORATED TO OPEN RESIDENT AND OUTPATIENT CLINICS AND PROVIDE TRAINING FOR HEALTH CARE WORKERS. STRESSING THE IMPORTANCE OF PROVIDING POST DETOXIFICATION SUPPORT AFTER MEDICAL DETOXIFICATION IS COMPLETED, THE PAIR NOTED THEIR PROGRAM'S FOCI ON FAMILY COUNSELING AND THE PATIENT'S REINTEGRATION INTO THE COMMUNITY. LOKE REPORTED THAT FOUR CHINESE PHYSICIANS ARE CURRENTLY IN THE US RECEIVING TRAINING IN DAYTOP PROGRAMS AND THANKED INL FOR ITS LONG TERM SUPPORT OF THE ORGANIZATION.

4. FINALLY, CHEN YONGSONG OF THE YUNNAN ECO-NETWORK, AN UMBRELLA ORGANIZATION OF INTERNATIONAL AND CHINESE ENVIRONMENTAL ORGANIZATIONS, DISCUSSED EFFORTS IN CROP SUBSTITUTION AND ECONOMIC DIVERSIFICATION ALONG CHINA'S
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**COUNTERDRUG: CHINA-BASED NGO-S BRIEF ONDCP DIRECTOR MCCAFFREY ON
ANTI-DRUG, HIV, CROP SUBSTITUTION EFFORTS**

VZCZCRTTUZYUW RUEHCNA0196 1731700-UUUU--RHEHOND.

ZNR UUUUU ZZH

R **211654Z** JUN 00

FM AMCONSUL CHENGDU

TO RUEHC/SECSTATE WASHDC 0223

RUEHBJ/AMEMBASSY BEIJING 0258

RUEHHK/AMCONSUL HONG KONG 0123

RUEHHI/AMEMBASSY HANOI 0037

RUEHBK/AMEMBASSY BANGKOK 0058

RUCNFB/DIR FBI 0005

RUEKJCS/SECDEF WASHDC

RHEHOND/DIR ONDCP WASHDC 0004

INFO RUEHPF/AMEMBASSY PHNOM PENH 0023

RUEHVN/AMEMBASSY VIENTIANE 0032

RUEHGO/AMEMBASSY RANGOON 0042

RUEHKL/AMEMBASSY KUALA LUMPUR 0012

RUEHJA/AMEMBASSY JAKARTA 0008

RUEHGP/AMEMBASSY SINGAPORE 0014

RUEHML/AMEMBASSY MANILA 0034

RUEHBY/AMEMBASSY CANBERRA 0008

RUEAWJA/DEPT OF JUSTICE 0005

RUEAIIA/CIA WASHDC

RHHMMNA/USCINCPAC HONOLULU HI

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UNCLAS SECTION 02 OF 02 CHENGDU 0196

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARKE, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

HHS FOR NIDA DIRECTOR

JOINT STAFF FOR J3-CND

JIATF WEST FOR J20/J3/J5

E.O. 12958: N/A

TAGS: SNAR, PGOV, OTRA (MCCAFFREY, GEN BARRY, CH, BM, TH

SUBJECT: COUNTERDRUG: CHINA-BASED NGO-S BRIEF ONDCP DIRECTOR
MCCAFFREY ON ANTI-DRUG, HIV, CROP SUBSTITUTION EFFORTS

BORDER WITH BURMA. DIRECTOR MCCAFFREY NOTED THE IMPORTANCE
OF HOST GOVERNMENT INPUT TO THE DESIGN AND IMPLEMENTATION
OF SUCH PROGRAMS, POINTING TO THE LESSONS LEARNED FROM THE
USG EXPERIENCE IN BOLIVIA.

5. DURING THE OPEN DISCUSSION THAT FOLLOWED, DIRECTOR
MCCAFFREY ASKED NGO REPRESENTATIVES IF THEY KNEW ANYTHING
SCIENTIFICALLY ABOUT THE MEDICINE '626' THAT THE CHINESE
AUTHORITIES CLAIM HELPS TO RELIEVE OPIATE-RELATED, THOUGH
NOT STIMULANT-RELATED, ADDICTION WITHDRAWAL. THE NGO'S

REPLIED THAT THEY THEMSELVES USED METHADONE AND OTHER "HERBAL MEDICINES" RATHER THAN 626 FOR THIS PURPOSE, AND HAD NO INFORMATION ABOUT THE CHEMICAL ANALYSIS OF 626, WHICH ONE OF THEM THOUGHT HAD BEEN DEVELOPED IN HUNAN PROVINCE.

6. DISCUSSING THE PROBLEM OF RECIDIVISM, DIRECTOR MCCAFFREY ASKED THE NGO REPRESENTATIVES WHAT RATES THEIR PROGRAMS ENCOUNTERED; LIKE THE CHINESE OFFICIALS, THE NGO REPRESENTATIVES SAID THAT 75-80 PERCENT OF ADDICTS TREATED AT THEIR FACILITIES USUALLY REQUIRED TREATMENT FOR SUBSTANCE ABUSE AGAIN WITHIN A YEAR. SOCIAL AND ECONOMIC FACTORS AND THE AVAILABILITY OF DRUGS WERE ALL NOTED AS REASONS FOR THE HIGH RELAPSE RATES. DIRECTOR MCCAFFREY ASKED WHETHER CHINA HAD NARCOTICS ANONYMOUS (NA) PROGRAMS OR ANY SIMILAR POST-TREATMENT GROUP-SUPPORT PROGRAMS. THE NGO REPRESENTATIVES SAID THERE WAS NOTHING LIKE THAT IN CHINA AT THIS TIME, AND THAT WHAT ONE OF THEM REFERRED TO AS THE "RELIGIOUS BELIEF COMPONENT" OF THE NA PROGRAMS MIGHT BE PART OF THE PROBLEM. DIRECTOR MCCAFFREY REVIEWED THE ENHANCED LONG-TERM SUCCESS RATES FOR AMERICAN TREATMENT PROGRAMS FOLLOWED BY DAILY OR TWICE-WEEKLY ATTENDANCE AT NA PROGRAMS IN THE IMMEDIATELY FOLLOWING YEARS, AND STRESSED THE VALUE OF HAVING THIS THERAPEUTIC POSSIBILITY REVIEWED BY CHINESE DOCTORS FOR CONSIDERATION OF POSSIBLE ADOPTION/ADAPTATION. THE NGO REPRESENTATIVES AGREED THAT THIS WAS A PROMISING LINE OF APPROACH.

7. RESPONDING TO CONSUL GENERAL'S QUESTION ON ADDICTION RATES AND HEROIN SUPPLY, NGO REPRESENTATIVES OBSERVED THAT THE ADDICTION RATE WAS ON THE RISE AND THAT THE STREET PRICE OF HEROIN WAS DECLINING.

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UNCLAS SECTION 01 OF 02 HONG KONG 005112

Immediate

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO HONG KONG

VZCZCOTTUZYUW RUEHKA5112 1740830-UUUU--RHEHOND.

ZNR UUUUU ZZH

O 220830Z JUN 00

FM **AMCONSUL HONG KONG**

TO RUEHC/SECSTATE WASHDC IMMEDIATE 3664

INFO RUEHBJ/AMEMBASSY BEIJING 0216

RUEHCN/AMCONSUL CHENGDU 0234

RUESLE/AMCONSUL SHANGHAI 5038

RUEHSHAMCONSUL SHENYANG 0469

RUEHGZ/AMCONSUL GUANGZHOU 1341

RUEHIN/AIT TAIPEI 6032

RUEHHI/AMEMBASSY HANOI 1763

RUEHBK/AMEMBASSY BANGKOK 0428

RUEHPF/AMEMBASSY PHNOM PENH 0445

RUEHVN/AMEMBASSY VIENTIANE 4143

RUEHGO/AMEMBASSY RANGOON 6075

RUEHKL/AMEMBASSY KUALA LUMPUR 1053

RUEHJA/AMEMBASSY JAKARTA 1052

RUEHGP/AMEMBASSY SINGAPORE 5058

RUEHML/AMEMBASSY MANILA 6054

RUEHBY/AMEMBASSY CANBERRA 6339

RUEAIIA/CIA WASHINGTON DC//CNC//

RHHMUNA/USCINCPAC HONOLULU HI//J3/J5//

RUEABND/DEA HQS WASHINGTON DC//FOR OF/OFF/OC AD//

RUEKDIA/DIA WASHINGTON DC

RUCNFB/DIRFBI WASHDC

RHFJUSC/US CUSTOMS SERVICE WASHINGTON DC//FOR DIR//

RUEAWJF/DOJ WASHDC

RHEHNSC/NSC WASHDC//FOR CLARKE/ROSA//

RUEKJCS/SECDEF WASHINGTON DC//OSD/DEP-S//

RUEAUSA/DEPT OF HHS WASHINGTON DC//DIR NIDA//

RUEKJCS/JOINT STAFF WASHDC//J3-CND//

RULSJGZ/US INTERDICTION COORD WASHINGTON DC

RUWGTCH/JIATF WEST//J20/J3/J5//

RHEHOND/DIR ONDCP WASHDC//FOR CRIST/BROWN/AGRESTI//

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UNCLAS SECTION 01 OF 02 HONG KONG 005112

STATE FOR EAP/CM, INL/EAP

E.O. 12958: N/A

TAGS: SNAR, OVIP (MCCAFFREY, GEN BARRY), PREL, CH, HK

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO HONG KONG

1. SUMMARY: OFFICE OF NATIONAL DRUG CONTROL POLICY (ONDCP) DIRECTOR BARRY R. MCCAFFREY, ACCOMPANIED BY THE CONSUL GENERAL, CONDUCTED FULL, INFORMATIVE, AND MUTUALLY BENEFICIAL MEETINGS WITH HONG KONG NARCOTICS CONTROL OFFICIALS ON JUNE 21, WHICH RESULTED IN AGREEMENT ON FURTHER ENHANCED LONG-TERM LAW ENFORCEMENT AND COUNTERNARCOTICS COOPERATION. DIRECTOR MCCAFFREY RECEIVED DETAILED BRIEFINGS FROM SENIOR HONG KONG NARCOTICS, CUSTOMS AND EXCISE, CUSTOMS PORT CONTROL, AND POLICE OFFICIALS WHO REVIEWED HONG KONG DRUG POLICY, CUSTOMS OPERATIONS, POLICE ANTI-NARCOTICS EFFORTS, AND CARGO INSPECTION PROCESSES. THIS MEETING WAS FOLLOWED BY A BRIEF TOUR OF CONTAINER PORT

FACILITIES AND INCLUDED A PRESS CONFERENCE AT THE KWAI CHUNG CONTAINER TERMINAL, WHERE MCCAFFREY ANNOUNCED HIS INTENTION TO RECOMMEND THAT HONG KONG BE REMOVED FROM THE "MAJORS LIST." MCCAFFREY PRAISED THE OUTSTANDING EFFORTS AND SIGNIFICANT RESULTS OBTAINED BY DRUG LAW ENFORCEMENT OFFICIALS IN MAKING HONG KONG AN INHOSPITABLE PLACE FOR DRUG TRAFFICKING. MCCAFFREY ALSO COMPLIMENTED THE HONG KONG NARCOTICS COMMISSION FOR PLACING GREATEST EMPHASIS AND HIGHER FUNDING ON DRUG PREVENTION, TREATMENT, AND REHABILITATION PROGRAMS IN ITS ANTI-DRUG POLICY. MCCAFFREY REPRESENTED THE U.S. GOVERNMENT IN A DEA ASSET SHARING CHECK HANDOVER CEREMONY WITH THE HONG KONG GOVERNMENT. AT DINNER, MCCAFFREY DISCUSSED THESE ISSUES WITH SECURITY POLICY SECRETARY IP, NARCOTICS COMMISSIONER LO, CUSTOMS COMMISSIONER TSANG AND POLICE COMMISSIONER HUI. END SUMMARY.

2. AS PART OF A TEN-DAY TRIP TO CHINA AND SOUTHEAST ASIA, JUNE 16-25, ONDCP DIRECTOR MCCAFFREY ARRIVED ON JUNE 21 IN HONG KONG FROM KUNMING, CHINA, FOR MEETINGS WITH ACTING COMMISSIONER FOR NARCOTICS MIMI LEE, ASSISTANT CUSTOMS COMMISSIONER DAVID TONG, POLICE NARCOTICS BUREAU CHIEF HENRY KOO, AND CUSTOMS SHIP SEARCH AND CARGO COMMAND CHIEF RONALD AU. LEE OUTLINED HONG KONG'S ANTI-DRUG POLICY AS A COMPREHENSIVE FIVE-PRONG APPROACH ADDRESSING: LEGISLATION AND LAW ENFORCEMENT; DRUG TREATMENT AND REHABILITATION; PREVENTION AND EDUCATION; INTERNATIONAL COOPERATION; AND, RESEARCH. DIRECTOR MCCAFFREY NOTED AND CONGRATULATED HONG KONG FOR HAVING THE FIRST DRUG BUDGET HE HAD SEEN WHERE FUNDING IS HIGHER FOR PREVENTION AND TREATMENT THAN FOR LAW ENFORCEMENT. TONG REVIEWED CUSTOMS INSPECTION AUTHORITY WHICH INCLUDED POWER TO DETAIN/FORFEIT OCEAN-GOING VESSELS WITH EXCESSIVE DRUGS FOUND TWICE WITHIN 18 MONTHS. KOO PRESENTED THE HONG KONG GOVERNMENT'S CASE FOR WHY HONG KONG SHOULD NOT BE ON THE "MAJORS LIST" BY DETAILING THE SHIFT IN DRUG TRAFFICKING SCENE SINCE 1993. AMONG HIS KEY POINTS WERE: HEROIN IS NO LONGER PROCESSED IN HONG KONG; OTHER PORTS IN THE REGION HAVE DEVELOPED; MANY TOP-LEVEL TRAFFICKERS HAVE FLED TO NEIGHBORING COUNTRIES; AND LAW ENFORCEMENT COORDINATION WITH DEA RESULTED IN NUMEROUS ARRESTS IN THE LATE 1980'S AND EARLY 1990'S. KOO HIGHLIGHTED THE FACT THAT SINCE 1993 THERE HAVE BEEN NO SIGNIFICANT SEIZURES OF DRUGS GOING

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VZCZCOTTUZYUW RUEHHKA5112 1740830-UUUU--RHEHOND.
ZNR UUUUU ZZH
O 220830Z JUN 00
FM AMCONSUL HONG KONG
TO RUEHC/SECSTATE WASHDC IMMEDIATE 3665
INFO RUEHBJ/AMEMBASSY BEIJING 0217
RUEHCN/AMCONSUL CHENGDU 0235
RUESLE/AMCONSUL SHANGHAI 5039
RUEHSHAMCONSUL SHENYANG 0470
RUEHGZ/AMCONSUL GUANGZHOU 1342
RUEHIN/AIT TAIPEI 6033
RUEHHI/AMEMBASSY HANOI 1764
RUEHBK/AMEMBASSY BANGKOK 0429
RUEHPF/AMEMBASSY PHNOM PENH 0446
RUEHVN/AMEMBASSY VIENTIANE 4144
RUEHGO/AMEMBASSY RANGOON 6076
RUEHKL/AMEMBASSY KUALA LUMPUR 1054
RUEHJA/AMEMBASSY JAKARTA 1053
RUEHGP/AMEMBASSY SINGAPORE 5059
RUEHML/AMEMBASSY MANILA 6055
RUEHBY/AMEMBASSY CANBERRA 6340
RUEAIIA/CIA WASHINGTON DC//CNC//
RHHMUNA/USCINCPAC HONOLULU HI//J3/J5//
RUEABND/DEA HQS WASHINGTON DC//FOR OF/OFF/OC AD//
RUEKDIA/DIA WASHINGTON DC
RUCNFB/DIRFBI WASHDC
RHFJUSC/US CUSTOMS SERVICE WASHINGTON DC//FOR DIR//
RUEAWJF/DOJ WASHDC
RHEHNSC/NSC WASHDC//FOR CLARKE/ROSA//
RUEKJCS/SECDEF WASHINGTON DC//OSD/DEP-S//
RUEAUSA/DEPT OF HHS WASHINGTON DC//DIR NIDA//
RUEKJCS/JOINT STAFF WASHDC//J3-CND//
RULSJGZ/US INTERDICTION COORD WASHINGTON DC
RUWGTCH/JIATF WEST//J20/J3/J5//
RHEHOND/DIR ONDCP WASHDC//FOR CRIST/BROWN/AGRESTI//
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E.O. 12958: N/A
TAGS: SNAR, OVIP (MCCAFFREY, GEN BARRY), PREL, CH, HK
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TO HONG KONG

TO THE UNITED STATES. POINTING OUT THAT HONG KONG IS THE WORLD'S LARGEST CONTAINER SHIPPING PORT, AU BRIEFED THAT TWENTY-FOOT EQUIVALENT UNITS (TEU) HAD RISEN FOR 1992-1999 FROM 8.0 MILLION TEU TO 16.21 MILLION TEU, WITH 16.4 PERCENT GOING TO THE UNITED STATES. TONG REPORTED INSPECTIONS OF SEA CARGO IN 1999 INCLUDED 8,319 OCEAN-GOING VESSELS (REPRESENTING 24 PERCENT OF ALL INCOMING OCEAN-GOING CARGO VESSELS).

3. FOLLOWING THE BRIEFING BY CUSTOMS AND POLICE OFFICIALS, MCCAFFREY AND DELEGATION WENT TO THE KWAI CHUNG CONTAINER TERMINAL WITH HONG KONG CUSTOMS OFFICIALS FOR A BRIEFING ON CARGO INSPECTION

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004. cable	Re: Counterdrug: Visit by ONDCP Director McCaffrey to Hong Kong [partial] (1 page)	06/22/2000	P6/b(6), b(7)(C)

COLLECTION:

Clinton Presidential Records
National Security Council
International Health Affairs (Bernard, Kenneth)
OA/Box Number: 3646

FOLDER TITLE:

AIDS in China [2]

2007-1550-F

ke2038

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or
financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President
and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of
personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed
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PRM. Personal record misfile defined in accordance with 44 U.S.C.
2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of
an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
b(4) Release would disclose trade secrets or confidential or financial
information [(b)(4) of the FOIA]
b(6) Release would constitute a clearly unwarranted invasion of
personal privacy [(b)(6) of the FOIA]
b(7) Release would disclose information compiled for law enforcement
purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of
financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information
concerning wells [(b)(9) of the FOIA]

TECHNIQUES. MCCAFFREY THEN ADDRESSED WAITING PRESS WHERE HE REVIEWED HIS TRIP TO DATE INCLUDING BEIJING AND KUNMING. MCCAFFREY PRAISED THE OUTSTANDING EFFORTS AGAINST DRUG TRAFFICKING AND THE SIGNIFICANT RESULTS OBTAINED BY HONG KONG DRUG LAW ENFORCEMENT OFFICIALS IN TURNING THE TIDE AGAINST TRAFFICKERS. HE VOICED APPRECIATION FOR THE EXCELLENT COOPERATION BETWEEN U.S. AND HONG KONG LAW ENFORCEMENT AGENCIES. MCCAFFREY ALSO PRAISED HONG KONG AUTHORITIES FOR PLACING THE GREATEST EMPHASIS ON DRUG PREVENTION, TREATMENT, AND REHABILITATION PROGRAMS. HE COMMENTED THAT THIS WAS THE FIRST TIME HE HAD SEEN THESE PROGRAMS RECEIVING HIGHER FUNDING THAN LAW ENFORCEMENT. HIS KEY ANNOUNCEMENT TO THE MEDIA WAS THAT HE INTENDS TO RECOMMEND THAT HONG KONG BE REMOVED FROM THE "MAJORS LIST" OF DRUG PRODUCING AND TRANSIT COUNTRIES DURING THE NEXT INTERAGENCY REVIEW. MCCAFFREY NOTED THAT THIS VIEW WAS BASED ON THE COMPELLING CASE BY HONG KONG AUTHORITIES AND ON HIS OWN RESEARCH PRIOR TO COMING ON THIS TRIP.

4. AT HONG KONG CUSTOMS OFFICES, DIRECTOR MCCAFFREY REPRESENTED THE U.S. GOVERNMENT IN A DEA ASSET SHARING CHECK HANDOVER CEREMONY WITH HONG KONG SECRETARY FOR SECURITY REGINA IP. THE PROCEEDS, APPROXIMATELY ONE MILLION U.S. DOLLARS, REPRESENTED HALF OF THE DRUG PROCEEDS SEIZED DURING A JOINT U.S. (DEA)-HONG KONG OPERATION IN SEPTEMBER 1997.

5. DIRECTOR MCCAFFREY WAS ACCOMPANIED IN HONG KONG BY THE CONSUL GENERAL AND A DELEGATION OF U.S. OFFICIALS THAT INCLUDED DR. TIMOTHY CONDON, ASSOCIATE DIRECTOR OF THE NATIONAL INSTITUTE ON DRUG ABUSE; REAR ADMIRAL JIM OLSON, DIRECTOR OF JOINT INTERAGENCY TASK FORCE WEST; FRED ROSA, DIRECTOR, INTERNATIONAL CRIME GROUP, NSC;

P6(b)(6), (b)(7)(c)

AND JAMES [004]

CALLAHAN, DIRECTOR, STATE/INL-AP.

6. THIS CABLE WAS DRAFTED BY THE DELEGATION AND CLEARED BY DIRECTOR MCCAFFREY.

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VZCZCPAAUZYUW RUEHHIA1374 1750835-UUUU--RHEHNSC.
 ZNR UUUUU ZZH
 P 230835Z JUN 00
 FM AMEMBASSY HANOI
 TO RUEHC/SECSTATE WASHDC PRIORITY 0207
 INFO RUEHBJ/AMEMBASSY BEIJING 3745
 RUEHCN/AMCONSUL CHENGDU 0018
 RUEHHK/AMCONSUL HONG KONG 4689
 RUEHBK/AMEMBASSY BANGKOK 9036
 RUEHPF/AMEMBASSY PHNOM PENH 1541
 RUEHVN/AMEMBASSY VIENTIANE 1426
 RUEHGO/AMEMBASSY RANGOON 0218
 RUEHKL/AMEMBASSY KUALA LUMPUR 0353
 RUEHJA/AMEMBASSY JAKARTA 0356
 RUEHGP/AMEMBASSY SINGAPORE 0820
 RUEHML/AMEMBASSY MANILA 0739
 RUEHBY/AMEMBASSY CANBERRA 0763
 RUEAIIA/CIA WASHDC//CNC//
 RHHMUNA/USCINCPAC HONOLULU HI//J3/J5//
 RUEABND/DEA HQS WASHDC//FOR OF/OFF/OC AD//
 RUEKDIA/DIA WASHINGTON DC
 RUCNFB/DIRFBI WASHDC
 RHFJUSC/HQS US CUSTOMS SVC WASHDC
 RUEAWJA/DEPT OF JUSTICE WASHDC
 RHEHNSC/NSC WASHDC//FOR CLARKE/ROSA//
 RUEKJCS/SECDEF WASHDC//OSD/DEP-S//
 RUEAUSA/HHS PHS WASHDC//DIR NIDA//
 RUEHC/SECSTATE WASHDC//INL/EAP/EAP-RSP// 0208
 RUEKJCS/JOINT STAFF WASHINGTON DC//J3-CND//
 RULSJGZ/US INTERDICTION COORD WASHDC
 RUWGTCH/JIATF WEST//J20/J3/J5//
 RHEHND/DIR ONDCP WASHINGTON DC//FOR CRIST/BROWN/AGRESTI//
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E.O. 12958: N/A

TAGS: SNAR, OTRA (MCCAFFREY, GEN BARRY), CH, HK, BM, TH,
 VM, CB, LA, BT

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY
 TO HANOI

1. (U) SUMMARY. OFFICE OF NATIONAL DRUG CONTROL POLICY (ONDCP) DIRECTOR BARRY R. MCCAFFREY MADE AN HISTORIC TRIP TO HANOI ON JUNE 22, FOLLOWING SUCCESSFUL VISITS IN BEIJING, KUNMING AND HONG KONG, TO ENCOURAGE INCREASED COOPERATION ON BILATERAL AND REGIONAL COUNTER-NARCOTICS ISSUES. THE VIETNAMESE RECEIVED HIM WARMLY AND PLEDGED TO CONTINUE AND INCREASE COOPERATIVE EFFORTS. THE VIETNAMESE NOTED, IN PARTICULAR, THE EXCELLENT RELATIONSHIP THEIR COUNTER-NARCOTICS OFFICIALS HAVE WITH THE NEWLY-ESTABLISHED DEA OFFICE IN HANOI. IN ADDITION TO EXCHANGING VIEWS ON US, VIETNAMESE AND REGIONAL NARCOTICS ISSUES, MCCAFFREY ADVANCED EFFORTS TO COMPLETE A BILATERAL COUNTER-NARCOTICS AGREEMENT. THE VISIT APPEARS TO HAVE GENERATED MOMENTUM AMONG VIETNAMESE OFFICIALS FOR CONCRETE PROGRESS ON AN AGREEMENT. END SUMMARY.

2. (U) ON JUNE 22 ONDCP DIRECTOR BARRY R. MCCAFFREY VISITED HANOI AS PART OF HIS WEEK-LONG FACT-FINDING TRIP TO CHINA AND SOUTHEAST ASIA, JUNE 17-25. HE WAS ACCOMPANIED BY REAR ADMIRAL JAMES OLSON, DIRECTOR OF JOINT INTERAGENCY TASK FORCE - WEST, JAMES CALLAHAN, DIRECTOR OF INL/AP AT THE DEPARTMENT OF STATE, AND ROBERT AGRESTI, ONDCP SENIOR POLICY ADVISOR. FOLLOWING A COUNTRY BRIEF UPON ARRIVAL IN HANOI, HE DELIVERED A LUNCHEON SPEECH ON US DRUG POLICY AND REGIONAL COUNTER-NARCOTICS COOPERATION TO THE AMERICAN CHAMBER OF COMMERCE OF HANOI. SUBSEQUENTLY, HE CALLED ON TRUONG HUN QUOC, DIRECTOR GENERAL OF THE VIETNAMESE NATIONAL POLICE AND OTHER SENIOR POLICE OFFICIALS, INCLUDING VIETNAM'S INTERPOL REPRESENTATIVE. MS. DINH THI MINH HUYEN, DIRECTOR OF THE DEPARTMENT OF INTERNATIONAL AFFAIRS FOR THE MINISTRY OF FOREIGN AFFAIRS, ALSO PARTICIPATED. MCCAFFREY STRESSED THE NEED FOR DIALOGUE BETWEEN THE US AND VIETNAM AS WELL AS FOR ANTI-DRUG COOPERATION IN THE REGION. IN THAT REGARD, MCCAFFREY ADVISED TRUONG THAT HE WOULD BE CHAIRING A MEETING OF USG COUNTER-NARCOTICS OFFICIALS REPRESENTING 12 OF OUR MISSIONS IN THE REGION, IN BANGKOK, ON JUNE 24.

3. (U) QUOC RELATED THE VIETNAMESE EXPERIENCE WITH NARCOTICS, NOTING THE TRADITIONAL CULTIVATION AND USE, PRIMARILY BY OLDER PEOPLE, OF OPIUM AND CANNABIS. HE SAID THAT BY 1990, CULTIVATION OF OPIUM HAD INCREASED TO 16,000 HECTARES AND DRUG-RELATED CRIME AND ADDICTION, ESPECIALLY AMONG THE YOUNG, WAS ON THE RISE. AS A RESULT, THE GOVERNMENT DECREED A PROGRAM OF DRUG PREVENTION AND CONTROL IN JANUARY 1993. THIS PROGRAM RESULTED IN A REDUCTION IN CULTIVATION TO 500 HECTARES BY 1999 BUT THE IMPORTATION OF HEROIN AND, ESPECIALLY, AMPHETAMINE TYPE STIMULANTS HAS INCREASED DRAMATICALLY. ACCORDING TO QUOC, THERE ARE NO DRUG LABS IN VIETNAM AND VIRTUALLY ALL REFINED HEROIN AND METHAMPHETAMINE ENTERS FROM OUTSIDE VIETNAM. VIETNAM HAS 104,000 REGISTERED ADDICTS IN TREATMENT AT 54 CENTERS. AS THE METHAMPHETAMINE PROBLEM HAS INCREASED IN SERIOUSNESS, THE GOVERNMENT ESTABLISHED A TWO-YEAR ACTION PLAN IN 1998. THE GOV HAS NOW DRAFTED A FIVE-YEAR PLAN FOR 2000-2005, WHICH SEEKS TO ERADICATE ALL OPIUM POPPIES BY 2005, CUT TRAFFICKING IN GENERAL AND METHAMPHETAMINE TRAFFIC IN PARTICULAR AND DETECT, EDUCATE AND TREAT NEW ADDICTS. TRUONG RELATED THAT IN 1997, VIETNAM BECAME SIGNATORY TO ALL THREE UN CONVENTIONS ON THE CONTROL OF NARCOTICS. IT HAS ALSO SIGNED THE SIX-COUNTRY MOU WITH THE UNDCP FOR

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 ZNR UUUUU ZZH
 P 230835Z JUN 00
 FM AMEMBASSY HANOI
 TO RUEHC/SECSTATE WASHDC PRIORITY 0209
 INFO RUEHBJ/AMEMBASSY BEIJING 3746
 RUEHCN/AMCONSUL CHENGDU 0019
 RUEHHK/AMCONSUL HONG KONG 4690
 RUEHBK/AMEMBASSY BANGKOK 9037
 RUEHPF/AMEMBASSY PHNOM PENH 1542
 RUEHVN/AMEMBASSY VIENTIANE 1427
 RUEHGO/AMEMBASSY RANGOON 0219
 RUEHKL/AMEMBASSY KUALA LUMPUR 0354
 RUEHJA/AMEMBASSY JAKARTA 0357
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 RUEHBY/AMEMBASSY CANBERRA 0764
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 RUEHC/SECSTATE WASHDC//INL/EAP/EAP-RSP// 0210
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LAW ENFORCEMENT COOPERATION IN THE REGION AND HAS SIGNED
 BILATERAL COUNTER-NARCOTICS AGREEMENTS WITH 15 COUNTRIES
 INCLUDING THE PHILIPPINES, HUNGARY, THAILAND AND LAOS.

4. (U) QUOC EMPHASIZED THE VIETNAMESE GOVERNMENT'S
 DESIRE TO CONTINUE DISCUSSIONS ON A BILATERAL AGREEMENT
 WITH THE USG. HE ALSO NOTED VIETNAM'S RECORD OF
 COOPERATION WITH THE FBI, DEA, AND THIRD COUNTRIES ON LAW
 ENFORCEMENT ISSUES. HE MENTIONED COOPERATION AND
 TRAINING WITH THE US, FRANCE, GERMANY, AUSTRIA, AND JAPAN
 BUT HIGHLIGHTED THE ESTABLISHMENT OF THE DEA OFFICE IN
 HANOI AND THE RESULTING COOPERATION. IN 1997, ACCORDING
 TO QUOC, THE VIETNAMESE GOVERNMENT BEGAN A COORDINATED
 CAMPAIGN AMONG THE NARCOTICS POLICE, THE BORDER ARMY
 UNITS, AND THE CUSTOMS SERVICE TO COMBAT THE DRUG
 PROBLEM. QUOC NOTED THAT NARCOTICS ADDICTION IS "A
 DISASTER OF MANKIND THAT CANNOT BE SOLVED BY A SINGLE

STEP."

5. (U) MCCAFFREY SUPPORTED QUOC'S VIEWS ON COOPERATION AND THE NEED FOR A BALANCED APPROACH USING BOTH PREVENTION AND ENFORCEMENT. HE PROVIDED AN OVERVIEW OF THE US ADDICTION SITUATION, NOTED IN PARTICULAR THE SERIOUSNESS TO THE US OF THE ATS THREAT AND OUR INTEREST IN SHARING INFORMATION AND TREATMENT APPROACHES WITH VIETNAM AND ITS REGIONAL NEIGHBORS. HE ECHOED QUOC'S SENTIMENT THAT NARCOTICS TRAFFICKING AND ADDICTION CANNOT BE DEFEATED BY A SINGLE NATION. HE ALSO ADDED THAT WE SHOULD COOPERATE ON PRECURSOR CHEMICALS, NOTING THAT SAFROLE OIL IS PRODUCED IN VIETNAM AND IS BEING USED IN THE PRODUCTION OF MDMA ("ECSTASY"). SAFROLE IS BEING EXPORTED TO THE NETHERLANDS, ACCORDING TO THIS INFORMATION, A MAJOR PRODUCER OF MDMA AND SOURCE COUNTRY FOR ECSTASY COMING TO THE US, CHINA, AND OTHER COUNTRIES.

6. (U) REFERRING TO OUR EFFORTS TO AGREE ON A COUNTER-NARCOTICS AGREEMENT WITH VIETNAM, MCCAFFREY REFERRED TO THE FACT THAT EACH NATION HAS DIFFERENT LAWS AND STRATEGIES FOR APPROACHING THE PROBLEM, BUT THAT COOPERATION IS ESSENTIAL. THE COUNTER-NARCOTICS AGREEMENT IS ESSENTIAL TO FORGING A STRONGER PARTNERSHIP BETWEEN THE US AND VIETNAM. QUOC NOTED THAT THE GOV WAS DRAFTING NEW DRUG CONTROL LEGISLATION AND WELCOMED ASSISTANCE IN THIS EFFORT (INL IS FUNDING A SMALL TECHNICAL ASSISTANCE PROGRAM FOR THIS DRAFTING EFFORT). MCCAFFREY CLOSED WITH AN INVITATION TO QUOC AND HIS COLLEAGUES TO VISIT THE NATIONAL INSTITUTES OF DRUG ABUSE (NIDA) FOR CONSULTATIONS ON PREVENTION, TREATMENT AND SCIENTIFIC RESEARCH.

7. (U) ROUNDING OUT HIS VISIT, MCCAFFREY MET WITH DEPUTY PRIME MINISTER PHAM GIA KHIEM AND SEVERAL OTHER OFFICIALS AT VIETNAM'S "WHITE HOUSE." THE DIRECTOR OF THE NATIONAL DRUG CONTROL COMMITTEE, AS WELL AS MINISTRY OF PUBLIC SECURITY AND MINISTRY OF FOREIGN AFFAIRS OFFICIALS ALSO PARTICIPATED. MCCAFFREY BRIEFLY REVIEWED THE US AND REGIONAL DRUG SITUATION WITH KHIEM AND THEN MOVED TO AN APPEAL FOR THE VIETNAMESE GOVERNMENT TO GIVE SERIOUS CONSIDERATION OF THE COUNTER-NARCOTICS AGREEMENT. MCCAFFREY NOTED THAT THE USG WANTED TO BE ABLE TO PROVIDE TRAINING AND OTHER ASSISTANCE. HE ASKED THAT VIETNAM STUDY THE LANGUAGE OF THE DRAFT AGREEMENT TO SEE IF WE COULD MOVE AHEAD. HE STRESSED THAT WE SHOULD MUTUALLY SEEK TO ACHIEVE AN AGREEMENT WHILE THE CURRENT

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 RUEHVN/AMEMBASSY VIENTIANE 1428
 RUEHGO/AMEMBASSY RANGOON 0220
 RUEHKL/AMEMBASSY KUALA LUMPUR 0355
 RUEHJA/AMEMBASSY JAKARTA 0358
 RUEHGP/AMEMBASSY SINGAPORE 0822
 RUEHML/AMEMBASSY MANILA 0741
 RUEHBY/AMEMBASSY CANBERRA 0765
 RUEAIIA/CIA WASHDC//CNC//
 RHHMUNA/USCINCPAC HONOLULU HI//J3/J5//
 RUEABND/DEA HQS WASHDC//FOR OF/OFF/OC AD//
 RUEKDIA/DIA WASHINGTON DC
 RUCNFB/DIRFBI WASHDC
 RHFJUSC/HQS US CUSTOMS SVC WASHDC
 RUEAWJA/DEPT OF JUSTICE WASHDC
 RHEHNSC/NSC WASHDC//FOR CLARKE/ROSA//
 RUEKJCS/SECDEF WASHDC//OSD/DEP-S//
 RUEAUSA/HHS PHS WASHDC//DIR NIDA//
 RUEHC/SECSTATE WASHDC//INL/EAP/EAP-RSP// 0212
 RUEKJCS/JOINT STAFF WASHINGTON DC//J3-CND//
 RULSJGZ/US INTERDICTION COORD WASHDC
 RUWGTCH/JIATF WEST//J20/J3/J5//
 RHEHOND/DIR ONDCP WASHINGTON DC//FOR CRIST/BROWN/AGRESTI//
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E.O. 12958: N/A
 TAGS: SNAR, OTRA (MCCAFFREY, GEN BARRY), CH, HK, BM, TH,
 VM, CB, LA, BT
 SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY
 TO HANOI

ADMINISTRATION IS STILL IN OFFICE.

8. (U) KHIEM RESPONDED WITH ENCOURAGEMENT, SAYING HE AGREED "TOTALLY" THAT WE NEEDED TO STRENGTHEN OUR COOPERATION. HE ADDED THAT VIETNAM NEEDED TO TAKE ADVANTAGE OF USG EXPERIENCE AND TRAINING ASSISTANCE. KHIEM STATED THAT HE WOULD GIVE GUIDANCE TO THE APPROPRIATE MINISTRY TO HAVE THE AGREEMENT APPROVED "AS SOON AS POSSIBLE." MCCAFFREY THANKED KHIEM FOR THIS FORWARD-LEANING STANCE AND REPEATED HIS INVITATION FOR A DELEGATION OF VIETNAMESE OFFICIALS TO VISIT NIDA IN THE US.

9. (U) (COMMENT: THE GOV'S WARM WELCOME FOR MCCAFFREY'S VISIT AND RESPECTFUL OVERTURES MAY HAVE PRESAGED AN OPENING FOR CONCRETE PROGRESS ON THE COUNTER-NARCOTICS AGREEMENT. POLICE DIRECTOR GENERAL QUOC IS ONE

OF THE MORE OPEN-MINDED AND SENIOR PROGRESSIVE OFFICIALS
IN VIETNAM. HIS ENTHUSIASTIC ATTITUDE TOWARDS COMPLETION
OF A COUNTER-NARCOTICS AGREEMENT WAS EXPECTED. KHIEM'S
VERY POSITIVE STATEMENTS, HOWEVER, MAY PROVIDE A REAL
STIMULANT FOR PROGRESS. AFTER THE MEETING INL OFFICE
DIRECTOR CALLAHAN REQUESTED THAT NDCC DIRECTOR AND THE
MFA INTERNATIONAL ORGANIZATIONS DIRECTOR PROVIDE -
THROUGH THE EMBASSY - SUGGESTIONS FOR ALTERNATIVE
LANGUAGE THAT WOULD MEET BOTH USG AND VIETNAMESE
CONCERNS. POST STRONGLY RECOMMENDS THAT THE DEPARTMENT
MOVE EXPEDITIOUSLY TO REVIEW ANY FORTHCOMING VIETNAMESE
SUGGESTIONS FOR LANGUAGE CHANGES TO THE DRAFT AGREEMENT,
TO TAKE MAXIMUM ADVANTAGE OF THE MOMENTUM PROVIDED BY
MCCAFFREY'S VISIT. END COMMENT) PETERSON
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UNCLAS SECTION 01 OF 06 BANGKOK 004381

Priority

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BANGKOK, THAILAND

VZCZCPTTUZYUW RUEHBKA4381 1781048-UUUU--RHEHOND.

ZNR UUUUU ZZH

P **261048Z** JUN 00

FM AMEMBASSY BANGKOK

TO RUEHC/SECSTATE WASHDC PRIORITY 4769

INFO RUEHZS/ASSOCIATION OF SOUTHEAST ASIAN NATIONS

RUEHBY/AMEMBASSY CANBERRA 8260

RUEHKO/AMEMBASSY TOKYO 0051

RUDKIA/AMCONSUL CHIANG MAI 6048

RUEHHK/AMCONSUL HONG KONG 3238

RUEHCN/AMCONSUL CHENGDU 0018

RUEAIIA/CIA WASHDC

RUEABND/DEA WASHDC

RUEAWJA/DEPT OF JUSTICE WASHDC

RUEKDIA/DIA WASHDC

RHEHOND/DIR ONDCP WASHDC

RUCNFB/FBI WASHDC

RHEHNSC/NSC WASHDC

RUEKJCS/SECDEF WASHDC

RUEKJCS/JOINT STAFF WASHDC

RUEHUNV/USMISSION UNVIE VIENNA

RHHMUNA/USCINCPAC HONOLULU HI//J3/J5//

RUEAUSA/HHS WASHDC//DIR NIDA//

RULYSCC/JIATF WEST//J20/J3/J5//

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UNCLAS SECTION 01 OF 06 BANGKOK 004381

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARK, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

USUN VIE FOR KENNEDY

E.O. 12958: N/A

TAGS: SNAR, PREL, OTRA(MCCAFFREY, GEN BARRY), TH

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BANGKOK, THAILAND

REF: CHENGDU 197

1. SUMMARY. ONDCP DIRECTOR MCCAFFREY HELD A SERIES OF PRODUCTIVE AND CORDIAL MEETINGS IN BANGKOK ON JUNE 23 WITH PRIME MINISTER CHUAN, ACTING FOREIGN MINISTER SUKUMBHAND, MINISTER IN CHARGE OF NARCOTICS JURIN, SUPREME COMMANDER MONGKORN AND HEALTH MINISTER KORN. HE TOLD THE THAI THAT HE WANTED TO REASSURE THEM OF CONTINUED U.S. COMMITMENT TO COOPERATION, EXAMINE THE METHAMPHETAMINE THREAT AND DETERMINE HOW BEST TO SUPPORT THAILAND. PRAISING THE U.S.-THAI PARTNERSHIP AS A MODEL FOR OTHER COUNTRIES, HE INFORMED RTG OFFICIALS OF U.S. PLANS TO DEVELOP A MULTI-FACETED ACTION PLAN ON METHAMPHETAMINES. HE STRESSED THE IMPORTANCE OF REGIONAL DIALOGUE AND COOPERATION, PERHAPS UNDER THE AUSPICES OF UNDCP, SUGGESTING TO MFA THAT A REGIONAL CONFERENCE COULD BE HELPFUL. MCCAFFREY DISMISSED THE CANARD THAT THE U.S. WAS INTERESTED ONLY IN HELPING THAILAND COMBAT HEROIN, STRESSING

THAT THE U.S. ASSISTS THAILAND BECAUSE THE NATIONAL SECURITY OF A CLOSE FRIEND AND ALLY IS IMPORTANT TO THE U.S. HE EMPHASIZED THE IMPORTANCE OF DEMAND REDUCTION AS PART OF THE NATIONAL EFFORT. DIRECTOR MCCAFFREY WAS WARMLY RECEIVED BY THE THAI OFFICIALS, ALL OF WHOM STRONGLY EMPHASIZED THE URGENCY OF THE METHAMPHETAMINE CHALLENGE AND THE STRONG RTG DESIRE FOR INCREASED U.S. ASSISTANCE. END SUMMARY.

2. ONDCP DIRECTOR GENERAL BARRY MCCAFFREY HELD A SERIES OF PRODUCTIVE AND CORDIAL MEETINGS JUNE 23 WITH SENIOR THAI OFFICIALS, INCLUDING PRIME MINISTER CHUAN LEEKPAI, SUPREME COMMANDER GENERAL MONGKORN AMPORNPIST, MINISTER ATTACHED TO THE PRIME MINISTER JURIN LAKSANAWISIT, HEALTH MINISTER KORN DABBARANSI AND ACTING FOREIGN MINISTER SUKUMBHAND PARIBATR. IN EACH OF HIS MEETINGS, GENERAL MCCAFFREY BRIEFED ON HIS VISITS TO CHINA AND VIETNAM, NOTING THE POSITIVE RESPONSES BOTH GOVERNMENTS HAD PROVIDED TO HIS REQUESTS FOR GREATER COOPERATION ON COUNTER-NARCOTICS.

THE PRIME MINISTER

3. ADDRESSING THAI CONCERNS ABOUT THE WORSENING EPIDEMIC OF METHAMPHETAMINE ADDICTION, GENERAL MCCAFFREY BEGAN BY NOTING THE NEW MENACE OF METHAMPHETAMINES, WHICH WERE HAVING A SEVERE IMPACT ON THE U.S., CHINA, JAPAN AND THAILAND. HE CALLED IT THE WORST DRUG WE HAVE SO FAR ENCOUNTERED BECAUSE OF ITS SEVERE LONG-TERM EFFECTS, EASE OF PRODUCTION AND LOW COST. THAILAND AND THE U.S. HAD SIMILAR PROBLEMS IN THAT PUBLIC PERCEPTION OF THE DANGER WAS STILL LAGGING. MCCAFFREY STRESSED THE IMPORTANCE OF COMBATING THE DRUG EARLY, A LESSON LEARNED FROM THE UNFORTUNATE U.S. EXPERIENCE OF IGNORING COCAINE USE FOR FIVE YEARS, WHICH HAD LEFT A LEGACY OF FOUR MILLION COCAINE ADDICTS. DR. TIM CONDON, ASSOCIATE DIRECTOR OF THE NATIONAL INSTITUTE OF DRUG ABUSE (NIDA) DESCRIBED HIS CONSULTATIONS WITH THE THAI HEALTH MINISTRY, WHICH HAD STRONG EPIDEMIOLOGY, SURVEILLANCE AND COMMUNITY NETWORKS, ADVOCATING THE NEED TO SHARE INFORMATION AND FOR STRONG PREVENTION AND EDUCATION PROGRAMS. THERE WAS A COMPREHENSIVE BEHAVIORAL THERAPY APPROACH CALLED THE MATRIX MODEL UNDERGOING TESTING WHICH DR. CONDON BELIEVED COULD BE SHARED WITH THAI PHYSICIANS. MCCAFFREY SUGGESTED THAT THE HIGHEST PRIORITY SHOULD BE PLACED ON DEMAND REDUCTION THROUGH PROGRAMS TARGETED AT FAMILIES, WHICH ALONG WITH RELIGION AND PEER GROUPS WERE CRUCIAL. THIS WAS MORE VALUABLE THAN TRYING TO SEAL THE BORDER, WHICH WAS PROBABLY NOT POSSIBLE.

4. MCCAFFREY BRIEFED PRIME MINISTER CHUAN ON HIS VISITS TO CHINA (REFTEL) AND VIETNAM, NOTING THAT THE CHINESE SHARED
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UNCLAS SECTION 02 OF 06 BANGKOK 004381

Priority

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BANGKOK, THAILAND

VZCZCPTTUZYUW RUEHBKA4381 1781048-UUUU--RHEHOND.

ZNR UUUUU ZZH

P 261048Z JUN 00

FM AMEMBASSY BANGKOK

TO RUEHC/SECSTATE WASHDC PRIORITY 4770

INFO RUEHXS/ASSOCIATION OF SOUTHEAST ASIAN NATIONS

RUEHBY/AMEMBASSY CANBERRA 8261

RUEHKO/AMEMBASSY TOKYO 0052

RUDKIA/AMCONSUL CHIANG MAI 6049

RUEHHK/AMCONSUL HONG KONG 3239

RUEHCN/AMCONSUL CHENGDU 0019

RUEAIIA/CIA WASHDC

RUEABND/DEA WASHDC

RUEAWJA/DEPT OF JUSTICE WASHDC

RUEKDIA/DIA WASHDC

RHEHOND/DIR ONDCP WASHDC

RUCNFB/FBI WASHDC

RHEHNSC/NSC WASHDC

RUEKJCS/SECDEF WASHDC

RUEKJCS/JOINT STAFF WASHDC

RUEHUNV/USMISSION UNVIE VIENNA

RHHMUNA/USCINCPAC HONOLULU HI//J3/J5//

RUEAUSA/HHS WASHDC//DIR NIDA//

RULYSCC/JIATF WEST//J20/J3/J5//

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UNCLAS SECTION 02 OF 06 BANGKOK 004381

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARK, LIEBERTHAL, ROSA

CIA FOR CNC

SECDEF FOR OSD//DEP-S

DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

USUN VIE FOR KENNEDY

E.O. 12958: N/A

TAGS: SNAR, PREL, OTRA(MCCAFFREY, GEN BARRY), TH

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BANGKOK, THAILAND

THEIR CONCERNS ABOUT THE THREAT TO THAILAND. EMPHASIZING THE POROUSNESS OF THE CHINESE BORDER, HE COMMENTED THAT THERE WAS CONSIDERABLE CONTACT BETWEEN THE CHINESE AND THE WA STATE ARMY. MCCAFFREY STRESSED THE LINKAGES BETWEEN DRUGS AND OTHER INTERNATIONAL CRIME AND TERRORIST ORGANIZATIONS. IN ADDITION TO CORRUPTION AND VIOLENCE, DRUG TRAFFICKING BROUGHT WITH IT HIV. AS ALL COUNTRIES IN THE REGION WERE SUFFERING FROM THESE INFLUENCES, MCCAFFREY RECOMMENDED A REGIONAL APPROACH, PERHAPS UNDER THE AUSPICES OF THE UNDCP, WHOSE LEADERSHIP HE PRAISED.

5. NOTING THAT HE RAISED COUNTER-NARCOTICS IN ALL OF HIS MEETINGS WITH NEIGHBORING LEADERS, CHUAN SAID HE TRIED TO MOVE THEM TOWARDS GREATER COOPERATION, BUT SINCE THEY WERE SENSITIVE HE COULD NOT PUSH TOO HARD. HE HAD RAISED NARCOTICS COOPERATION WITH THE BURMESE PRIME MINISTER, FOR EXAMPLE, AND TAKEN HIM TO A ROYAL CROP SUBSTITUTION PROJECT.

THROUGH THE KING'S PROJECT, THAILAND HAD ALMOST ELIMINATED THE PRODUCTION OF OPIUM. THAILAND WAS MOVING IN THE RIGHT DIRECTION. IT HAD INVOLVED THE MILITARY IN THE FIGHT. THE THAI GOVERNMENT (RTG) WAS DETERMINED TO PROSECUTE DRUG TRAFFICKERS, NO MATTER HOW HIGH THEIR POSITION. THE THAI HAD BEEN DISAPPOINTED, CHUAN SAID, WHEN THEY EXTRADITED A SUSPECT TO THE U.S. AND THE CASE WAS DROPPED BECAUSE THE USG HAD INSUFFICIENT EVIDENCE. AT THE SAME TIME, THAILAND WAS TRYING TO ENSURE THAT THE FAMILY HAD A GREATER ROLE IN THE CARE OF CHILDREN, PARTLY AS A SHIELD AGAINST DRUGS. PLEDGING FUTURE COOPERATION AND RTG DETERMINATION TO FIGHT AGAINST DRUGS, CHUAN ASKED FOR CONTINUED U.S. SUPPORT FOR COUNTER-NARCOTICS EFFORTS. THIS WOULD ALSO HELP REGIONALLY, HE SAID. MCCAFFREY RESPONDED THAT IN HIS INTERNATIONAL MEETINGS, HE OFTEN POINTED TO THE U.S.-THAI RELATIONSHIP AS A MODEL OF COOPERATION DESPITE THE TWO COUNTRIES' CULTURAL AND OTHER DIFFERENCES.

SUPREME COMMAND

6. GENERAL MCCAFFREY OPENED THE MEETING WITH SUPREME COMMANDER GENERAL MONGKORN BY SAYING HE WAS VISITING THAILAND TO REASSURE THE THAI OF THE CONTINUING U.S. COMMITMENT TO THE PARTNERSHIP AGAINST DRUGS, EXAMINE THE METHAMPHETAMINE THREAT AND DETERMINE HOW BEST TO SUPPORT THAILAND. HE REVEALED THAT CINCPAC ADMIRAL BLAIR HAD OFFERED TO SEND A TEAM TO DETERMINE THAI NEEDS. MONGKORN RESPONDED THAT THE PRIME MINISTER HAD GIVEN THE MILITARY RESPONSIBILITY FOR THE BORDER AND ORDERED HIM TO SEAL IT, BUT THAT WAS A VERY DIFFICULT ORDER TO CARRY OUT. THAILAND WAS ASKING ITS FRIENDS TO HELP ON THE LESSONS THEY HAVE LEARNED AND EQUIPMENT, BUT MORE IMPORTANTLY FOR HELP IN THE INTERNATIONAL ARENA. THE CHINESE HAD SAID THEY WOULD RAISE THIS ISSUE WITH THE BURMESE WHENEVER POSSIBLE.

7. MCCAFFREY SUGGESTED THAT THE THAI OBSERVE JOINT TASK FORCE SIX (JTF-6) BASED IN EL PASO. DESPITE DIFFERENCES IN TERRAIN, THERE WAS A SIMILAR SET OF PROBLEMS. JTF-6 HAD A MIX OF LOW AND HIGH-TECH RESOURCES. ANOTHER USEFUL TASK FOR THE MILITARY WAS BEING PERFORMED BY OUR NATIONAL GUARD, WHICH WAS HELPING TO INSTILL DRUG AWARENESS IN YOUNG PEOPLE, IN SUMMER CAMPS, FOR EXAMPLE.

8. MCCAFFREY COMMENTED THAT AN ACTION PLAN NEEDED TO BE DEVELOPED WHILE OUR EXISTING GOVERNMENTS WERE STILL IN OFFICE. THE AMBASSADOR EXPLAINED THAT CINCPAC AND ADMIRAL OLSON (JIATF-WEST) WILL SOON BE DISCUSSING ELEMENTS OF AN ACTION PLAN, WHICH WILL INCLUDE THAI VISITS TO THE U.S. TO OBSERVE THE JUDICIAL/LAW ENFORCEMENT SYSTEM AND CONSULT ON AN

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Priority

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BANGKOK, THAILAND

VZCZCPTTUZYUW RUEHBKA4381 1781048-UUUU--RHEHOND.

ZNR UUUUU ZZH

P 261048Z JUN 00

FM AMEMBASSY BANGKOK

TO RUEHC/SECSTATE WASHDC PRIORITY 4771

INFO RUEHXS/ASSOCIATION OF SOUTHEAST ASIAN NATIONS

RUEHBY/AMEMBASSY CANBERRA 8262

RUEHKO/AMEMBASSY TOKYO 0053

RUDKIA/AMCONSUL CHIANG MAI 6050

RUEHHK/AMCONSUL HONG KONG 3240

RUEHCN/AMCONSUL CHENGDU 0020

RUEAIIA/CIA WASHDC

RUEABND/DEA WASHDC

RUEAWJA/DEPT OF JUSTICE WASHDC

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RUCNFB/FBI WASHDC

RHEHNSC/NSC WASHDC

RUEKJCS/SECDEF WASHDC

RUEKJCS/JOINT STAFF WASHDC

RUEHUNV/USMISSION UNVIE VIENNA

RHHMUNA/USCINCPAC HONOLULU HI//J3/J5//

RUEAUSA/HHS WASHDC//DIR NIDA//

RULYSCC/JIATF WEST//J20/J3/J5//

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UNCLAS SECTION 03 OF 06 BANGKOK 004381

ONDCP FOR CRIST/BROWN/AGRESTI

NSC FOR CLARK, LIEBERTHAL, ROSA

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DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS

JOINT STAFF FOR J3-CND

USUN VIE FOR KENNEDY

E.O. 12958: N/A

TAGS: SNAR, PREL, OTRA(MCCAFFREY, GEN BARRY), TH

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BANGKOK, THAILAND

OVERALL NATIONAL PLAN. THE ACTION PLAN WOULD CONSIST OF JUDICIARY SUPPORT, DEMAND REDUCTION, AND MILITARY-MILITARY COOPERATION, WITH BENCHMARKS TO TRACK PERFORMANCE. WE WERE CONSIDERING DOING THIS IN EARLY SEPTEMBER. AN AIDE TO GENERAL MONGKON COMMENTED THAT ARMY COMMANDER GENERAL SURAYUD WAS CURRENTLY IN THE U.S. SEEKING ASSISTANCE FOR THE ARMY'S COUNTER-NARCOTICS EFFORT. THE ARMY NEEDED INTELLIGENCE SUPPORT, TRAINING AND EQUIPMENT.

DEPUTY FOREIGN MINISTER

9. BRIEFLY RECALLING THAI SUCCESSES IN COUNTER-NARCOTICS AND THE HIGH LEVEL OF RESPECT HE HAD FOR THEIR COMMITMENT, MCCAFFREY DESCRIBED THE TEAM BEING PUT TOGETHER BY THE EMBASSY AND CINCPAC TO LOOK AT INTELLIGENCE, TRAINING, EQUIPMENT, THE JUDICIAL SYSTEM, LAW ENFORCEMENT AND SPECIAL

LEGISLATION SUCH AS WIRETAPS, PLEA-BARGAINING WITNESS PROTECTION. IMPLEMENTING RULES AND REGULATIONS WERE ALSO IMPORTANT. WE ALSO WANTED TO PROMOTE PARTNERSHIPS BETWEEN OUR SCIENTIFIC MEDICAL COMMUNITIES FOR ACTIVE COOPERATION ON THE SCIENCE OF DRUG ADDICTION. U.S.-THAI COOPERATION WAS AMONG THE BEST IN THE WORLD, HE SAID.

10. AGREEING THAT WE COULD NOT BE COMPLACENT ABOUT PAST SUCCESSES, DEPUTY FM SUKUMBHAND NOTED THAT FOR THE FIRST TIME IN ITS HISTORY THAILAND WAS A MAJOR CONSUMER OF DRUGS, AND CONSUMPTION WAS INCREASING RAPIDLY. WHILE THAILAND HAD HAD SOME SUCCESS IN ENFORCEMENT, SEIZING FIVE MILLION METHAMPHETAMINE TABLETS IN THE LAST FOUR MONTHS, THE SUCCESS WAS MEANINGLESS BECAUSE SEIZURES COULD NOT KEEP PACE WITH PRODUCTION. THAILAND HAD TWO IMPORTANT CONSTRAINTS: 1) AS A FREE SOCIETY THE GOVERNMENT COULD NOT ADOPT DRACONIAN METHODS AND 2) IT WAS ACCESSIBLE TO ITS NEIGHBORS AND THUS MUST COOPERATE WITH THEM. BURMA HAD INCREASED COOPERATION, BUT REMAINED A PERENNIAL DILEMMA AND THE MAIN PROBLEM. MOST PRODUCTION WAS IN AREAS THAT THE SPDC DID NOT CONTROL, ESPECIALLY THE WA-CONTROLLED AREAS. IT MIGHT BE USEFUL TO ENGAGE BURMA IN A MORE SYSTEMATIC WAY ON NARCOTICS BY ENGAGING IT IN SPECIFIC PROJECTS. DELIVERING THE MESSAGE TO BURMESE OFFICIALS ON THE DANGER OF NARCOTICS AND VALUE OF COOPERATION MIGHT BE BENEFICIAL IN THE LONG TERM. IT MIGHT ALSO BE HELPFUL IF THE U.S. COULD SUPPORT INTERNATIONAL ORGANIZATIONS' ENGAGEMENT WITH BURMA ON NARCOTICS. BURMA WAS TRYING TO GET MONEY FROM UNDCP FOR A PROJECT. SUKUMBHAND EXPRESSED PLEASURE THAT CHINA APPEARED WILLING TO COOPERATE MORE FULLY, AS MANY OF THE SUPPLIES OF PRECURSORS CAME FROM CHINA. IN ADDITION TO CLOSER BILATERAL COOPERATION, THERE SHOULD BE GREATER EMPHASIS ON MULTILATERAL COOPERATION. SUKUMBHAND SAID HE WOULD RECOMMEND TO THE JUSTICE AND FINANCE MINISTRIES THAT THEY COOPERATE WITH THE U.S. IN THE LEGISLATIVE AREAS. HE ALSO WELCOMED THE SUGGESTION OF COOPERATION BETWEEN THAI AND U.S. INSTITUTIONS, INCLUDING ACADEMIC INSTITUTIONS, THAT WOULD HELP IN UNDERSTANDING OUR CHANGING SOCIETIES. DESPITE CULTURAL DIFFERENCES, HE BELIEVED THAT ULTIMATELY U.S. RESEARCH ON DRUG ADDICTION WOULD BE APPLICABLE TO THAILAND.

11. GENERAL MCCAFFREY NOTED THAT THE USG DID NOT HAVE A READY SOLUTION ON BURMA OR THE 16,000-MAN WA STATE ARMY. HE COMMENTED THAT UNDCP LEADERSHIP COULD BE CRITICAL IN THE EFFORT AGAINST DRUGS. SUGGESTING THAT AN INTERNATIONAL CONFERENCE WOULD BE USEFUL. WE SHOULD TRY TO COMPLETE OUR ACTION PLAN BEFORE OUR TWO GOVERNMENTS LEAVE OFFICE. IT WOULD BE A LEGACY FOR THE INCOMING GOVERNMENTS. SUKUMBHAND RESPONDED THAT MCCAFFREY'S THOUGHTS DOVETAILED WITH THAI
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VZCZCPTTUZYUW RUEHBKA4381 1781048-UUUU--RHEHOND.

ZNR UUUUU ZZH

P 261048Z JUN 00

FM AMEMBASSY BANGKOK

TO RUEHC/SECSTATE WASHDC PRIORITY 4772

INFO RUEHXS/ASSOCIATION OF SOUTHEAST ASIAN NATIONS

RUEHBY/AMEMBASSY CANBERRA 8263

RUEHKO/AMEMBASSY TOKYO 0054

RUDKIA/AMCONSUL CHIANG MAI 6051

RUEHHK/AMCONSUL HONG KONG 3241

RUEHCN/AMCONSUL CHENGDU 0021

RUEAIIA/CIA WASHDC

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E.O. 12958: N/A

TAGS: SNAR, PREL, OTRA(MCCAFFREY, GEN BARRY), TH

SUBJECT: COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BANGKOK, THAILAND

VIEWS: ESTABLISH A FRAMEWORK FOR EXCHANGE OF INFORMATION AND VIEWPOINTS; THERE WAS NO SINGLE POLICY ANSWER; MOBILIZE EXISTING MECHANISMS. A CONFERENCE SPONSORED BY ONDCP WAS A GOOD IDEA. MFA'S INTERNATIONAL ORGANIZATIONS DEPARTMENT WOULD INVESTIGATE THE POSSIBILITY. AS FOR THE ACTION PLAN, SUKUMBHAND RESPONDED "LET'S GET ON WITH IT."

MINISTER ATTACHED IN CHARGE OF COUNTER-NARCOTICS

12. THE DIRECTOR-GENERAL OF THE OFFICE OF THE NARCOTICS CONTROL BOARD (ONCB), SORASIT SANGPRASERT, BRIEFED MCCAFFREY ON RECENT THAI ACCOMPLISHMENTS IN COUNTER-NARCOTICS. REAFFIRMING THE RTG COMMITMENT TO FIGHT DRUGS, HE EXPRESSED APPRECIATION FOR USG FINANCIAL SUPPORT, ESPECIALLY FROM DEA AND THE NARCOTICS ASSISTANCE SECTION OF THE EMBASSY. HE

NOTED THAT, REGIONALLY, THE RTG HELD PERIODIC MEETINGS ON COUNTER-NARCOTICS WITH NEIGHBORING COUNTRIES. HE MADE A PLEA FOR THAILAND'S REMOVAL FROM THE MAJORS LIST OF DRUG-PRODUCING, TRANSIT COUNTRIES.

13. AFTER EXPRESSING APPRECIATION FOR U.S. SUPPORT OVER THE PAST 20 YEARS, MINISTER JURIN SAID HE HAD FIVE POINTS TO MAKE.

-- HE HOPED THAT THE U.S. WOULD HELP TO COORDINATE COUNTER-NARCOTICS EFFORTS IN THE REGION, AS THEY WERE INTERLINKED. MCCAFFREY WELCOMED AND AGREED WITH THE NEED FOR INCREASED INTERNATIONAL DIALOGUE AND COOPERATION.

-- JURIN HOPED THAT THE U.S. WOULD SUPPORT EFFORTS TO COMBAT DRUGS OTHER THAN HEROIN, ESPECIALLY METHAMPHETAMINES. MCCAFFREY RESPONDED THAT THE REASON THE U.S. COOPERATES WITH THAILAND ON THE DRUG ISSUE WAS BECAUSE OF THE OVERALL RELATIONSHIP, THE BILATERAL POLITICAL, MILITARY, ECONOMIC AND CULTURAL LINKS. IT WAS NOT BECAUSE OF HEROIN. THE SOLUTION TO THE U.S. DRUG PROBLEM WAS NOT IN BURMA. IT WAS ESSENTIALLY IRRELEVANT WHICH DRUG WAS A PROBLEM FOR THAILAND. THE U.S. WAS COMMITTED TO HELPING THAILAND IN THE LONG-RUN. THE AMBASSADOR ADDED THAT THIS WAS AN IMPORTANT POINT, THAT WE WERE EXTREMELY CONCERNED ABOUT METHAMPHETAMINES AND THE FIGHT AGAINST THAT DRUG HAD BECOME THE CENTERPIECE OF OUR STRATEGY. DEMAND REDUCTION WAS EXTREMELY IMPORTANT AND HE HAD INVITED MINISTER JURIN TO KICK OFF A PROGRAM JUST RECENTLY. IN FACT, ONLY ONE OF OUR MANY DRUG PROGRAMS IN THAILAND WAS TARGETED SPECIFICALLY AT HEROIN, ERADICATION.

-- JURIN SUGGESTED THAT WE SEPARATE POLITICAL FROM NARCOTICS PROBLEMS. THE RTG BELIEVED WE NEEDED COOPERATION FROM ALL COUNTRIES IN THE REGION, AND SHOULD NOT IGNORE ANY COUNTRY. MCCAFFREY TOLD JURIN THAT QUESTIONS OF HUMAN RIGHTS AND OTHER CONSIDERATIONS HAD TO BE INCLUDED IN OUR CALCULUS WITH OTHER COUNTRIES. THEY WERE A SOURCE OF TENSION SOMETIMES, BUT HE UNDERSTOOD JURIN'S POINT ABOUT EXCLUDING OTHER COUNTRIES.

-- JURIN SOUGHT COOPERATION FROM THE U.S. ON LEGAL CONTROLS. THAILAND HAD PASSED A MONEY-LAUNDERING BILL AND WAS WORKING ON IMPLEMENTING RULES. HE THOUGHT ALL WOULD BE IN FORCE WITHIN TWO MONTHS.

-- THAILAND HAD CLOSE COOPERATION IN MANY AREAS, BUT WOULD LIKE ADDITIONAL ASSISTANCE ON DEMAND REDUCTION, JURIN SAID. MCCAFFREY COMMENTED THAT HE THOUGHT THIS WAS THE MOST IMPORTANT POINT. DEMAND REDUCTION WAS THE NUMBER ONE PRIORITY OF THE U.S. NATIONAL DRUG STRATEGY AND COULD POTENTIALLY BE AN ENORMOUS CONTRIBUTION. WE HAVE BEEN IMPRESSED WITH THAI

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UNCLAS SECTION 05 OF 06 BANGKOK 004381

Priority

COUNTERDRUG: VISIT BY ONDCP DIRECTOR MCCAFFREY TO BANGKOK, THAILAND

VZCZCPTTUZYUW RUEHBKA4381 1781048-UUUU--RHEHOND.
ZNR UUUUU ZZH
P 261048Z JUN 00
FM AMEMBASSY BANGKOK
TO RUEHC/SECSTATE WASHDC PRIORITY 4773
INFO RUEHXS/ASSOCIATION OF SOUTHEAST ASIAN NATIONS
RUEHBY/AMEMBASSY CANBERRA 8264
RUEHKO/AMEMBASSY TOKYO 0055
RUDKIA/AMCONSUL CHIANG MAI 6052
RUEHHK/AMCONSUL HONG KONG 3242
RUEHCN/AMCONSUL CHENGDU 0022
RUEAIIA/CIA WASHDC
RUEABND/DEA WASHDC
RUEAWJA/DEPT OF JUSTICE WASHDC
RUEKDIA/DIA WASHDC
RHEHOND/DIR ONDCP WASHDC
RUCNFB/FBI WASHDC
RHEHNSC/NSC WASHDC
RUEKJCS/SECDEF WASHDC
RUEKJCS/JOINT STAFF WASHDC
RUEHUNV/USMISSION UNVIE VIENNA
RHHMUNA/USCINCPAC HONOLULU HI//J3/J5//
RUEAUSA/HHS WASHDC//DIR NIDA//
RULYSCC/JIATF WEST//J20/J3/J5//
BT

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ONDCP FOR CRIST/BROWN/AGRESTI
NSC FOR CLARK, LIEBERTHAL, ROSA
CIA FOR CNC
SECDEF FOR OSD//DEP-S
DEA FOR OF/LEDWITH; OFF/JONES/ROLLINS
JOINT STAFF FOR J3-CND
USUN VIE FOR KENNEDY

E.O. 12958: N/A
TAGS: SNAR, PREL, OTRA(MCCAFFREY, GEN BARRY), TH
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TREATMENT AND COULD LEARN FROM IT.

PUBLIC HEALTH MINISTER

14. MCCAFFREY TOLD HEALTH MINISTER KORN DABBARANSI THAT HE
HOPED HIS VISIT WOULD HELP THE U.S. AND THAILAND BUILD ON
THEIR 20-YEAR PARTNERSHIP IN THE FIGHT AGAINST DRUGS. HE HAD
EMPHASIZED THROUGHOUT HIS TRIP TREATMENT AND DEMAND
REDUCTION, AS WELL AS INTERDICTION AND ENFORCEMENT.
PREVENTION EFFORTS HAD TO RECOGNIZE THE CHANGING NATURE OF
DRUG USE. DEMAND REDUCTION STRATEGIES HAD TO BE DEVISED THAT
WOULD USE EVERY OPPORTUNITY TO REINFORCE THE UNACCEPTABILITY
OF DRUG USE. THESE STRATEGIES HAD TO USE A VARIETY OF TOOLS
AND REQUIRED UNDERSTANDING THAT DIFFERENT COMMUNITIES HAD
DIFFERENT PROBLEMS AND REQUIRED DIFFERENT SOLUTIONS. OUR
COOPERATION WITH THAILAND ON ENFORCEMENT WAS GOOD, BUT WE

HOPED TO INCREASE COOPERATION ON TREATMENT AND DEMAND REDUCTION, TOO. THE GENERAL CONCLUDED THAT HE WAS SURE THAT THAILAND AND THE U.S. COULD OPEN A DIALOGUE ON PREVENTION AND WORK TOGETHER TO ENHANCE OUR OVERALL ANTI-DRUG COOPERATION.

15. THE AMBASSADOR REITERATED THAT WE HOPED TO SHARE OUR EXPERIENCE IN PREVENTION AND TREATMENT, AS WELL AS IN ENFORCEMENT, BECAUSE A SUCCESSFUL COUNTER-DRUG CAMPAIGN HAD TO BE COMPREHENSIVE. WHILE WE CONTINUED TO LOOK TO THAILAND FOR RECOMMENDATIONS, WE WERE ALREADY BEGINNING A PILOT TREATMENT PROGRAM WITH EIGHT SITES THAT WOULD SOON INVOLVE EXCHANGES OF PROFESSIONALS BETWEEN OUR TWO COUNTRIES.

16. MINISTER OF HEALTH KORN AGREED THAT THE NATURE OF THE DRUG PROBLEM WAS CHANGING. AMPHETAMINES NOW COMPRISED OVER 80 PERCENT OF DRUG USE. THAILAND WAS RESPONDING WITH TREATMENT CENTERS AND SCHOOL AND SPORTS PROGRAMS, BUT FUNDING WAS A PROBLEM AND ENFORCEMENT EFFORTS HAD TO BE MADE MORE EFFECTIVE. WITHOUT BETTER ENFORCEMENT AND INTERDICTION, THE RESOURCES DIRECTED AT TREATMENT AND PREVENTION WOULD BE OVERWHELMED. KORN PROMISED FULL COOPERATION IN WORKING WITH THE U.S. ON DEMAND REDUCTION AND TREATMENT PROGRAMS. HE SUGGESTED THAT A JOINT TREATMENT CENTER COULD BE ESTABLISHED IN THAILAND WHERE THE "CHALLENGE WAS THE HIGHEST." THAILAND WOULD HOST THE CENTER AND U.S. COULD BRING IN ITS EXPERTISE. THE CENTER SHOULD BE A FIRST STEP, KORN EMPHASIZED. OFFICIALS AND PRACTITIONERS FROM OTHER PARTS OF THAILAND COULD COME AND LEARN AND THEN REPLICATE THE PROGRAM IN THEIR OWN COMMUNITIES.

UNDPD MEETING

17. DIRECTOR MCCAFFREY RECEIVED A BRIEFING FROM SANDRO CALVANI, UNDCP PROJECT MANAGER FOR EAST ASIA AND THE PACIFIC, JUNE 24, OUTLINING UNDCP'S PROGRAMS FOR THE REGION. CALVANI WAS ACCOMPANIED BY ADVISORS WAYNE BAZANT, DEMAND REDUCTION, AND YNGVE DANLING, LAW ENFORCEMENT. UNDCP PROGRAM AREAS FOCUS ON SOUTHEAST ASIA (SEA) AND INCLUDE: SUPPLY REDUCTION RELATED TO LAW ENFORCEMENT AND ALTERNATIVE DEVELOPMENT; DEMAND REDUCTION; DRUG CONTROL ADVOCACY; AND, CRIME PREVENTION. CALVANI DISCUSSED THE SCOPE OF AMPHETAMINE TYPE STIMULANTS ABUSE, WHICH IS BECOMING WIDESPREAD THROUGHOUT THE REGION, ESPECIALLY INCREASING METHAMPHETAMINE USE BY YOUTH. TO CONFRONT DRUG TRAFFICKING, HE MENTIONED USE OF A UNDCP LAW ENFORCEMENT COMPUTER BASED TRAINING PROGRAM WHICH HAS CONTRIBUTED TO BETTER LAW ENFORCEMENT TECHNIQUES AND RESULTED IN SIXTEEN TIMES MORE SEIZURE INCIDENCES SINCE IT WAS IMPLEMENTED IN THE LAST YEAR. WHILE CURRENTLY ADEQUATELY

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FM AMEMBASSY BANGKOK

TO RUEHC/SECSTATE WASHDC PRIORITY 4774

INFO RUEHXS/ASSOCIATION OF SOUTHEAST ASIAN NATIONS

RUEHBY/AMEMBASSY CANBERRA 8265

RUEHKO/AMEMBASSY TOKYO 0056

RUDKIA/AMCONSUL CHIANG MAI 6053

RUEHHK/AMCONSUL HONG KONG 3243

RUEHCN/AMCONSUL CHENGDU 0023

RUEAIIA/CIA WASHDC

RUEABND/DEA WASHDC

RUEAWJA/DEPT OF JUSTICE WASHDC

RUEKDIA/DIA WASHDC

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FUNDED, UNDCP LACKS SUFFICIENT MONEY TO FULLY DEVELOP THIS PROGRAM (I.E., WOULD NEED ADDITIONAL ESTIMATED 700,000 USD). CALVANI ALSO RAISED SEVERAL ISSUES FRO ENHANCING REGIONAL COUNTERNARCOTICS EFFORTS IN SEA, INCLUDING: (A) NEED FOR GREATER U.S. INTERACTION WITH UNDCP (I.E., ENGAGEMENT BY AMBASSADORS, DEA, NAS, ETC.) TO SUPPORT PROGRAMS; (B) LARGER LEADERSHIP ROLE FOR CHINA, SINCE THEY WOULD BE LISTENED TO BY OTHER COUNTRIES; AND, (C) NEED TO GET THAILAND'S PRIVATE SECTOR ENGAGED AND ENERGIZED, BECOME A PROTAGONIST, FOR THE ANTI-DRUG EFFORT (E.G., SUPPORT BY BIG CORPORATIONS FOR PREVENTION AND EDUCATION PROGRAMS DIRECTED AT YOUTH THROUGH MEDIA MESSAGES, SALES PROMOTIONS, ETC.).

US-ONLY SOUTHEAST ASIA REGIONAL COUNTERNARCOTICS CONFERENCE

18. GENERAL MCCAFFREY CONDUCTED A FULL AND PRODUCTIVE

ONE-DAY U.S.-ONLY SOUTHEAST ASIA REGIONAL CN CONFERENCE AT THE EMBASSY JUNE 24. IN ADDITION TO MCCAFFREY'S DELEGATION, PARTICIPANTS INCLUDED: AMBASSADOR TO CAMBODIA WIEDEMANN, BURMA CHARGE CLAPP, LAOS CHARGE STEWART, HONG KONG CG KLOSSON, CHENGDU CG WOO, CHIANG MAI CG MURPHY, MANILA DCM MALINOWSKI, DEA OFFICERS FROM SINGAPORE, HONG KONG, HANOI, RANGOON, MANILA, KUALA LUMPUR, BEIJING, TOKYO, AND UDORN, AND CUSTOMS ATTACHE FROM BEIJING. EMBASSY BANGKOK AMBASSADOR HECKLINGER, DCM HUHTALA AND EMBASSY STAFF ALSO ATTENDED. MCCAFFREY USED THE OPPORTUNITY TO REVIEW THE U.S. DRUG SITUATION, A NATIONAL DRUG CONTROL STRATEGY (NDCS), NDCS CLASSIFIED ANNEX AND ON HIS CONSULTATIONS FROM VISITS TO BEIJING, KUNMING, HONG KONG, HANOI AND BANGKOK. COUNTRY TEAM REPRESENTATIVES PROVIDED OVERVIEW BRIEFINGS ON RESPECTIVE DRUG ISSUES AT THEIR POSTS. SPECIFIC BRIEFINGS WERE PROVIDED BY BRUCE HELD, CNC; DR. TIMOTHY CONDON, ASSOCIATE DIRECTOR NATIONAL INSTITUTE ON DRUG ABUSE SCIENCE AND RESEARCH; AND, DR. BARRY LEVINE, U.S. EMBASSY BANGKOK, ON A NEW DEMAND REDUCTION PROJECT FOR THAILAND.

19. MCCAFFREY WAS ACCOMPANIED IN HIS VISIT TO BANGKOK BY DR. TIMOTHY CONDON, ASSOCIATE DIRECTOR, NIDA; RADM JAMES OLSON, DIRECTOR, JOINT INTERAGENCY TASK FORCE WEST; JAMES CALLAHAN, STATE INL/AP OFFICE DIRECTOR; FREDERICK ROSA, DIRECTOR, OFFICE ON TRANSNATIONAL CRIME, NSC; AND, WILLIAM SIMPSON, SENIOR REPRESENTATIVE, DEA.

20. GENERAL MCCAFFREY HAS CLEARED THIS MESSAGE.

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