

FOIA MARKER

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Folder Title:

Somalia 1994 [3]

Staff Office-Individual:

African Affairs-Rice, Susan/Steinberg, Donald/DeShazer, MacArthur

Original OA/ID Number:

633

Row:	Section:	Shelf:	Position:	Stack:
29	5	1	1	V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. report	Re: [Somalia Militants] (9 pages)	04/11/1994	P1/b(1)
002. report	Re: [Somalia] (2 pages)	04/05/1994	P1/b(1)
003. report	Re: [Iraq; Somalia] (4 pages)	04/04/1994	P1/b(1)
004. report	[Military Intelligence Digest] (4 pages)	04/04/1994	P1/b(1)
005. report	Re: [Somalia; Russia] (2 pages)	04/04/1994	P1/b(1)
006. report	Re: [Somalia] (4 pages)	04/00/1994	P1/b(1)
007. cable	Re: [UNOSOM and Administrative Paralysis] (4 pages)	03/27/1994	P1/b(1)
008. cable	Re: Kismayo Peace Conference: An E-Ticket Ride (7 pages)	04/10/1994	P1/b(1)
009a. memo	James Steinberg to Special Somalia Coordinator, re: Somalia: The Need for a National Political Agreement (1 page)	03/11/1994	P1/b(1)
009b. paper	Somalia: The Need for a National Political Agreement (6 pages)	03/00/1994	P1/b(1)
010a. fax	Fax Coversheet [partial] (1 page)	02/00/1994	b(7)(C)
010b. memo	William Itoh to Leon Fuerth, et al., re: Executive Committee Progress Report to the Deputies Committee on Somalia (2 pages)	02/16/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

FOLDER TITLE:

Somalia 1994 [3]

2012-0659-F
ke4101

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).
RR. Document will be reviewed upon request.

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
011. note	Handwritten notes re: Somalia (3 pages)	02/00/1994	P1/b(1)
012a. note	To Jennifer Ward, re: Attached Paper (1 page)	01/06/1994	P1/b(1)
012b. report	Somalia: Dangerous Road to 31 March (7 pages)	01/06/1994	P1/b(1)
013. cable	Re: Analysis of the Political Discussions in Addis Ababa, December 2-11, 1993 (5 pages)	01/10/1994	P1/b(1)
014. memo	To Somalia Coordination Staff, re: [Aideed] (2 pages)	12/29/1993	P1/b(1)
015. paper	Discussion Paper Post March 31, 1994 Deployments to Somalia of U.S. Civilian and Military Personnel (5 pages)	12/30/1993	P1/b(1)
016. agenda	Executive Committee on Somalia (1 page)	01/04/1993	P1/b(1)

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FAX MESSAGE

**UNITED STATES INFORMATION AGENCY
OPERATIONS CENTER**

**301 4th Street, S.W.
Washington, D.C. 20547
Fax. No. (202) 205-0484
Confirmation No. (202) 619-4792**

DATE: April 5, 1994

TO: The Honorable Donald K. Steinberg
Special Assistant to the President
and Senior Director for African Affairs
National Security Council

TEL. NO: 395-3391 **FAX:** 395-5673

FROM: Mary Ellen Connell
Executive Secretary

The attached memorandum regarding continued USIA Presence in Somalia
is provided for your information.

**United States
Information
Agency**

Washington, D.C. 20547



April 4, 1994

MEMORANDUM FOR: Mr. Richard L. Greene
Acting Chief Financial Officer
Department of State

FROM: Stanley M. Silverman, Comptroller
U.S. Information Agency

SUBJECT: Proposed Support Costs for USIA Presence in
Somalia

Summary

The Agency has reviewed your March 28 letter requesting payment of an unusually large per capita administrative and security cost to support a USIA presence in Somalia. Based on Director Duffey's decision, we will ask to withdraw our representative from Somalia unless there is a significant modification in the method used to distribute these costs, with a resulting major savings in support costs to USIA.

Background

On March 28, we received your letter asking that the Agency commit itself to reimbursing the State Department on a per capita basis for all common support expenses for the remainder of FY 1994. The letter estimated our share for the April 1-September 30 period to be \$105,000, in addition to the \$15,000 already incurred this year. The figures did not include potential security costs which may increase USIA's share to as much as \$200,000. Using this same formula could result in FY 1995 administrative support costs for the Agency of more than \$500,000 for one officer.

In Somalia, as with other newly established posts, USIA agreed to share administrative support costs on a per capita basis based on the fact that these new posts are relatively small and the administrative overhead is relatively modest. However, in the case of Somalia, the pullout of U.S. forces by March 31 and the resulting new security and logistical support costs (including air transportation of supplies) of keeping an American diplomatic presence there changes that assumption and will result in prohibitive administrative support costs. We believe that Somalia must be viewed differently from other posts where per capita cost sharing of common administrative expenses exists. It is not valid to assume that all agencies must share in the extraordinary costs involved in keeping an American presence there. Despite our efforts, the Department continues to insist that we pay a per capita share of all these costs.

-2-

While USIA very willingly assigned an officer to Somalia as part of the USG efforts there in 1993, circumstances have now changed greatly. The security situation will make it very difficult and dangerous for a USIA officer to operate in Somalia. The public affairs and press relations functions for Somalia can be performed as effectively by an officer based in Nairobi. Given these changed conditions plus State's continued insistence that we pay a per capita share of the extraordinary administrative support costs, USIA's African Area Office (AF) expressed the view that USIA has no choice but to withdraw the Agency representative. AF noted that at this point, the only reason that we would keep an Agency presence in Mogadishu is if State insists and that we should not be forced to pay an inflated support cost to satisfy such a request from the Department.

On the basis of this background, the Acting Associate Director for Management, with the concurrence of USIA's Counselor and African Area Director, recommended that USIA advise the Department that we will ask to withdraw our representative from Somalia unless there is a significant modification in the method used to defray the unusual administrative support costs for USLO Mogadishu. Director Duffey approved the recommendation. Accordingly, I cannot agree to your letter requesting reimbursement for the extraordinary administrative and security costs proposed for Somalia.

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002. report	Re: [Somalia] (2 pages)	04/05/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

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2012-0659-F
ke4101

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003. report	Re: [Iraq; Somalia] (4 pages)	04/04/1994	P1/b(1)

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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009b. paper	Somalia: The Need for a National Political Agreement (6 pages)	03/00/1994	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

FOLDER TITLE:

Somalia 1994 [3]

2012-0659-F
ke4101

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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TO: AGENCIES

FROM: ITOH

DOC DATE: 16 FEB 94
SOURCE REF:

KEYWORDS: SOMALIA

DC

PERSONS:

SUBJECT: FOLLOW UP PAPER FOR 24 JAN DC MTG ON SOMALIA - EXEC COM PROGRESS RPT
ON POST MAR EVACUATION PLANNING

ACTION: KENNEY SGD MEMO TO AGENCIES

DUE DATE: 14 FEB 94 STATUS: C

STAFF OFFICER: DARRAGH

LOGREF: 9420093 9420104

FILES: IFM O

NSCP: DC0089

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

BEERS
CICIO
CLARKE
DARBY
DARRAGH
DESHAHER
NSC CHRON
RICE
SODERBERG
WRIGHT

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

By KDE NARA, Date 12/05/16

2012-0659-F

COMMENTS:

DISPATCHED BY HA DATE 2/16 BY HAND W/ATTCH

OPENED BY: NSJDA

CLOSED BY: NSKDB

DOC 2 OF 2

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OF CLASSIFIED ATTACHMENTS

Initials: KDE Date: 12/05/16

2012-0659-F

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LOG 9420163
DATE 16 FEB 94

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MR. MARC GROSSMAN DEPARTMENT OF STATE ROOM 7224, MAIN STATE 2201 C STREET, NW WASHINGTON, DC 20520	_____	_____	_____ COPY: <u>1</u>
COL ROBERT P. MCALEER DEPARTMENT OF DEFENSE ROOM 3E880 PENTAGON WASHINGTON, DC 20301-1000	_____	_____	_____ COPY: <u>VIA FAX</u>
AMBASSADOR RICK INDERFURTH U.S. MISSION TO THE UNITED NATIONS USUN/W - ATTN: DAVID SCHEFFER ROOM 6333, DEPARTMENT OF STATE 2201 C STREET NW WASHINGTON, DC 20520-6319	_____	_____	_____ COPY: <u>VIA FAX</u>
MR. JOHN A. LAUDER CENTRAL INTELLIGENCE AGENCY EXECUTIVE SECRETARIAT ROOM 7E12, HEADQUARTERS WASHINGTON, DC 20505	_____	_____	_____ COPY: <u>VIA FAX</u>
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PAGE 01 OF 01 PAGES

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DATE 16 FEB 94

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PAGE 02 OF 01 PAGES

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2012-0629-1

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ROUTINE

RELEASER: _____

DTG: _____

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MESSAGE NO. _____ CLASSIFICATION _____ PAGES 2

FROM WILLIAM H. ITCH 456-6534 West Wing
(NAME) (PHONE NUMBER) (ROOM NO.)

MESSAGE DESCRIPTION EXECUTIVE COMMITTEE PROGRESS REPORT TO DEPUTIESNSC LOG # 20183

TO (AGENCY)	DELIVER TO	DEPT/ROOM NO.	PHONE NUMBER
STATE	EXECUTIVE SECRETARY		
USUN/STATE	OFFICE OF THE AMBASSADOR		
DOD	EXECUTIVE SECRETARY		
JCS	SECRETARY		
CIA	EXECUTIVE SECRETARY		
AID	EXECUTIVE SECRETARY		

REMARKS:

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
010a. fax	Fax Coversheet [partial] (1 page)	02/00/1994	b(7)(C)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

FOLDER TITLE:

Somalia 1994 [3]

2012-0659-F
ke4101

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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SECURITY CLASSIFICATION

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OF CLASSIFIED ATTACHMENTS

Initials: VOE Date: 12/5/16

2012-0659-F

PRECEDENCE

- ☐ FLASH
☐ IMMEDIATE
☐ PRIORITY
☒ ROUTINE

RELEASER: _____

DATE/TIME: _____

MESSAGE #: _____

NSC LOG # 20183

FROM: National Security Council 44 PHONE: 202-456-2291 ROOM: WHSR
SUBJECT: ~~National Security Council~~ EXEC COMMITTEE REPORT PAGES: 2

PLEASE DELIVER TO:

DEPT/AGENCY	NAME/OFFICE	PHONE	SECURE FAX
<u>USUN New York</u>	<u>Mr. Rick Inderfurth</u>	<u>212-415-4016</u>	<u>(b)(7)c</u>

[010a]

SPECIAL DELIVERY INSTRUCTIONS/REMARKS

Eyes Only for Rick Inderfurth for hand delivery to Ambassador Madeline Albright.
If Mr. Inderfurth is not available please deliver to Nancy Buss.

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SECURITY CLASSIFICATION

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
010b. memo	William Itoh to Leon Fuerth, et al., re: Executive Committee Progress Report to the Deputies Committee on Somalia (2 pages)	02/16/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

FOLDER TITLE:

Somalia 1994 [3]

2012-0659-F
ke4101

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20183

NATIONAL SECURITY COUNCIL
WASHINGTON, D C 20506

February 10, 1994

ACTION

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: RICHARD A. CLARKE *MR*

FROM: SEAN J. DARRAGH *JP*

SUBJECT: Executive Committee Progress Report to the
Deputies Committee on Somalia

Attached at Tab I is a progress report on Somalia.

Concurrences by: R. Rand Beers, Susan E. Rice,
MacArthur DeShazer *read* *SK*

RECOMMENDATION

That you authorize Will Itoh to transmit the attached report to
his agency counterparts.

Approve *SW* Disapprove _____

Attachment

Tab I Progress Report on Somalia

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

By *KDE* NARA, Date *12/05/16*

2012-0659-F

SECRET

Declassify on: OADR

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
011. note	Handwritten notes re: Somalia (3 pages)	02/00/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

FOLDER TITLE:

Somalia 1994 [3]

2012-0659-F
ke4101

RESTRICTION CODES

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Freedom of Information Act - [5 U.S.C. 552(b)]

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RR. Document will be reviewed upon request.

OPINION/ESSAYS

A Second Look at UN's Action in Somalia

By Ken Menkhaus

FOR those of us who remained in Somalia during the recent hostilities between the United Nations forces and the militia of Gen. Mohamed Farah Aideed, international media analysis of the violence in Mogadishu has been disappointingly superficial and inaccurate.

Coverage has portrayed the UN as militaristic and vengeful, the Somali people as mindlessly violent, xenophobic, and ungrateful, and, in the most disturbing twist of all, General Aideed as a maligned martyr and budding national hero. All of these images are inaccurate.

The most egregious factual error by the media was its widespread reporting that the armed conflict in Mogadishu represented a rising tide of anti-UN and anti-American feelings across Somali society. This is simply not true. Though the hostilities in Mogadishu have been serious and tragic, the conflict itself has been highly localized, involving one half of one city, and pitting one subclan of one Somali clan against the UN. It is not the UN



GROGAN, CAPE TIMES, CAPE TOWN, SOUTH AFRICA, C&WS

versus the Somali people.

On the contrary, the rest of Somalia throughout this conflict has been calm. To claim that Somalia is in turmoil would be the equivalent of reporting that America was up in flames during the Los Angeles riots.

What's more, Somalis throughout the hinterland were with very few exceptions urging the UN Operation in Somalia (UNOSOM) to act with force against Aideed's ambush.

Many hope the UN will crush

Aideed for venal reasons; they are members of rival clans or factions that would love to weaken Aideed's faction.

Other thoughtful voices from community leaders, elders, religious figures and women's groups, however, plead for a strong UN response in order to send a clear message that Somalia's warlords cannot dominate the political landscape by force and intimidation. The press has overlooked this "silent majority" of Somalis, who are grateful to

the international community for intervening and who wish only for a return to normal civilian rule.

Analyses of the motives of Aideed and the UN also have flown wide of the mark, reflecting a fundamental ignorance about the dynamic political situation in Somalia. In staging an unprovoked attack on the Pakistani soldiers, Aideed was acting in desperation to undermine the process of grass-roots political reconciliation that UNOSOM has helped to facilitate.

There is nothing to prevent warlords like Aideed from participating in this process, of course, except fear that their power base rests only on military might and physical intimidation, not on an ability to represent a bona fide political constituency.

As UNOSOM fosters a safer and more level political playing field, Somalia is at a pivotal point in its transition from warlordism to the re-emergence of civic society. Militia leaders like Aideed, who see the peace process eroding their power, are likely to disrupt reconciliation, threatening both community leaders and the UN. We must come to expect more of these dangerous provocations until the transitional period is complete. Aideed and

other militia leaders are from this perspective desperados and anachronisms, not budding nationalist heroes.

Pundits who have accused the UN of acting out of vengeance also have misread the situation. After Aideed's attack, the UN was very unhappy with the choices it faced and with the prospect of a direct military clash with a Somali faction. To retaliate meant endangering lives, putting at risk many of its diplomatic gains, alienating relations with an important Somali faction, and upsetting the delicate process of simultaneous disarmament of Somalia's numerous militias.

In the end, a strong military response was made, reluctantly, because the UN understood that not to respond would have allowed Aideed to derail the important process of political reconciliation. In this instance, the cost of inaction would have been far higher than the heavy price exacted by recourse to arms.

■ *Ken Menkhaus, an assistant professor of political science at Davidson College in Davidson, N.C., recently served as a consultant to the UN and the State Department on the Somali crisis.*

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012a. note	To Jennifer Ward, re: Attached Paper (1 page)	01/06/1994	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

FOLDER TITLE:

Somalia 1994 [3]

2012-0659-F
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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
012b. report	Somalia: Dangerous Road to 31 March (7 pages)	01/06/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

FOLDER TITLE:

Somalia 1994 [3]

2012-0659-F
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013. cable	Re: Analysis of the Political Discussions in Addis Ababa, December 2-11, 1993 (5 pages)	01/10/1994	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

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INR WATCH SECURE FAX

BUREAU OF INTELLIGENCE AND RESEARCH

DEPARTMENT OF STATE

CLASSIFICATION

Secret/AF

NO. PAGES:

2

FROM:

J. J. [unclear]
(OFFICER NAME)6170

(EXTENSION)

1706

(ROOM NO.)

CLEARANCE:

(OFFICE DIRECTOR/DAS)

MESSAGE DESCRIPTION

212P

To:

SECURE FAX#

TEL#

Jennifer WARD (202)
395 1206Dick Clark
395 1207

REMARKS:

PLEASE CALL ASAP FOR PICKUP

CIS OFFICER:

[Signature]

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
014. memo	To Somalia Coordination Staff, re: [Aideed] (2 pages)	12/29/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
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FOLDER TITLE:

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
015. paper	Discussion Paper Post March 31, 1994 Deployments to Somalia of U.S. Civilian and Military Personnel (5 pages)	12/30/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

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Freedom of Information Act - [5 U.S.C. 552(b)]

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P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or
financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President
and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of
personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed
of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C.
2201(3).

RR. Document will be reviewed upon request.

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of
an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
b(4) Release would disclose trade secrets or confidential or financial
information [(b)(4) of the FOIA]
b(6) Release would constitute a clearly unwarranted invasion of
personal privacy [(b)(6) of the FOIA]
b(7) Release would disclose information compiled for law enforcement
purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of
financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information
concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
016. agenda	Executive Committee on Somalia (1 page)	01/04/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Steinberg, Donald/DeShazer, MacArthur)
OA/Box Number: 633

FOLDER TITLE:

Somalia 1994 [3]

2012-0659-F
ke4101

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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RR. Document will be reviewed upon request.

White House Guidelines,

September 11, 2006

By KDE NARA, Date 12/05/16

2012-0659- ~~P~~

NATIONAL SECURITY COUNCIL

03-Jan-1994 15:21 EDT

~~CONFIDENTIAL~~

MEMORANDUM FOR: SEE BELOW

FROM: Jennifer C. Ward
(WARD)

SUBJECT: ICITAP Program for Somalia

I appreciate your sending me the ICITAP proposal for training Somali police force. I am now better informed about what ICITAP wants to do. I hope, however, that State will be able to get from ICITAP a better breakdown of how the \$12 million will be spent. The budget presented in their project proposal is about as unacceptable as the UN's for the expanded ECOMOG operation! In a budget environment where every million dollars count(s), I hope ICITAP can go one better than \$2.5 million for Infrastructure Development or \$2 million for Refresher and Instructor Training.

I am sure we can count on you all to transmit our concerns to INM and request a better prepared budget. Thanks.

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